### RIVERSIDE COUNTY PROBATION DEPARTMENT

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### MARK A. HAKE CHIEF PROBATION OFFICER

Senate Bill 81 Round 2 Scope Change Request



October 11, 2018

Board of State and Community Corrections 2590 Venture Oaks Way, Ste. 200 Sacramento, CA 95833

To the Board of State and Community Corrections:

On December 19, 2014, Riverside County Probation (RCP) submitted a response to the Board of State and Community Corrections' (BSCC) Request for Proposal, for \$17.5 million in Senate Bill 81 (SB81) Round 2 construction funds. The response outlined RCP's intent to construct a 9,650 sf Intake and Assessment area and a 7,931 sf Program and Vocational training facility to service the youth committed to the Youth Treatment and Education Center (YTEC) in the desert region.

On April 9, 2015, Riverside County received a partial conditional award from the BSCC in the amount of \$15.9 million. The Riverside County Board of Supervisors accepted the award on July 21, 2015, and began the selection process for the architect and construction management. During the design phase, the BSCC notified RCP additional funds became available to make the partial award whole. Riverside County accepted the additional funds and on November 20, 2016, the BSCC approved the full conditional award of \$17.5 million to Riverside County. The additional funds were to be used for a 16 bed treatment unit located adjacent to the new, proposed programming space, which would house the YTEC desert youth.

Since the award of these funds, RCP has worked with an architect and construction management firm to develop initial designs for this project, which was expected to serve the youth and families in the desert region of the county. As time has elapsed, the pre-disposition general detention population and YTEC commitments from the desert region have significantly decreased over the years.

As to the general detention youth, Riverside County has made a concerted effort to divert youth out of the juvenile justice system, particularly in the past few years, keeping in line with emerging research which supports positive outcomes for youth who are provided community based services. Further, recent legislative initiatives which have reduced the level of certain offenses to misdemeanors have further decreased the population of detained youth, as Riverside County as a whole supports keeping lower level youthful offenders out of the juvenile detention setting unless absolutely necessary per

Welfare and Institutions Code (WIC) section 628. While Riverside County's overall detention population has decreased, our desert population has been significantly impacted over the years, from an average daily population of 30 in 2015, to approximately 20 in the first part of 2018. Bookings from law enforcement agencies have also diminished, to approximately 1 youth booked every other day in the desert region.

The YTEC commitments from the desert region in the years of 2013, 2014 and 2015 were in the high 20s; in 2016, 16 youth were committed to YTEC, 12 in 2017 and 6 in the first half of 2018. Overall commitments have also seen a decline from 123 in 2013 to 98 in 2017. In short, all YTEC commitments can be accommodated at the 106 bed Alan M. Crogan YTEC (AMC-YTEC) facility located in the city of Riverside, which recently opened in August of 2017 and was partially funded via SB81 Round 1. The average daily population since opening has been approximately 50 youth, which encompasses commitments from all regions of Riverside County. AMC-YTEC has the capacity and ability to provide programs and services to all youth Riverside County, and provide re-entry services to all youth regardless of the region to which they will ultimately reside upon graduation from AMC-YTEC.

Thus, the initial grant application in 2014 which articulated the need for this project is now outdated, and is unsupported by current detention and treatment population trends; which is the rationale for this scope change proposal.

While the need in the desert region to enhance their detention intake and assessment, along with building a treatment program, has evaporated, what has continued to be a pressing need for Riverside County is the replacement of the oldest detention facility in the county, Riverside Juvenile Hall (RJH), which has a current BSCC rated capacity of 184. Part of RJH was built in the 1910's and was initially used as a home for wayward or orphaned youth. Through time and multiple construction additions in the subsequent years, the facility was dedicated to housing delinquent youth. Most of RJH, save for two currently occupied living units which were constructed in 1987, is in serious disrepair and used for storage or office space for collaborative partners, or has been decommissioned. The current facility lacks sufficient intake, visiting and programming space. The gymnasium, which was erected in the 1960's from a repurposed agricultural feed storage shed, is dark, dank and in need of major repairs. Per WIC 851, a juvenile hall "....shall be a safe and supportive homelike environment." While RCP makes every attempt to properly and effectively serve the youth brought to RJH, a new facility, designed with a therapeutic and treatment oriented environment, would achieve the intent of WIC 851. Further, a new facility, not adding new detention beds, but replacing and decommissioning antiquated ones (4 living units housing 16 youth each for a total of 64 beds), would leverage the infrastructure (kitchen, laundry and warehouse) of the first SB81 Riverside county project, if sited correctly, and overall decrease RCPs detention beds by 120.

Additionally, while infrastructure of RJH is antiquated and merits replacement on its face, the stark reality of the high percent of youth entering our detention system with mental health issues also exists to support creation of therapeutic and welcoming intake, assessment and living areas for the youth. In 2005, approximately 25% of the youth in Riverside County juvenile detention facilities were prescribed psychotropic medications, in 2015 that number rose to approximately 80%. And, contrast that with the

reduction in overall detention population; which averaged 300 per day in 2008 and has now hovered between 150 and 120 per day over the past few years; which essentially means the concentration of youth with mental health issues is rising while the overall population is decreasing. To be responsive to this evolving population, one goal of the new project would be to create a space which is conducive to treatment of youth in a safe and non-threatening environment.

In conclusion, keeping with the intent of SB81 regarding providing treatment oriented environments, replacement of RJH with this change in project scope would entail creation of a new facility which will include an intake and assessment area, 4 living units with 16 beds per unit, main control, visiting and interview spaces, administration area, office space for Correctional and Behavioral Health partners, educational and recreational space, along with parking for staff and visitors. The kitchen, laundry and warehouse needs will be met via the existing Alan M. Crogan Youth Treatment and Education Center (AMC-YTEC), which is adjacent to the new Reception Center. A walkway joining the two facilities will be created to facilitate the delivery of meals, laundry, and supplies from AMC-YTEC to the new facility.

The new facility will be state of the art, welcoming, and therapeutic from the time the youth enter the facility and continuing into the living units, utilizing natural light and softer surroundings than a typical juvenile detention center. The goal is to create a healthy and safe environment for staff and youth to interact in pro-social activities such as education, recreation and programming.

Thus, for all the reasons noted above, RCP is respectfully requesting a project scope change for the SB81 Round 2 funds from constructing Intake, Assessment, and YETC programming and living unit buildings in the Riverside County desert region, to a new construction project to replace antiquated detention bed space at Riverside Juvenile Hall with therapeutic-oriented detention beds.

Sincerely,

Mark A. Hake

Chief Probation Officer

Riverside County Probation Department

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Senate Bill 81 Round 2 Scope Change Comparison



#### **Original Scope**

#### **Change of Scope**

#### **Synopsis**:

The original scope, developed in 2014, along with a scope change in 2017, created a three building expansion to Indio Juvenile Hall (IJH) that would include new intake, assessment and administration areas, and programming and housing space for a desert region Youth Treatment and Education Center (YTEC) program. The initial grant application articulated needs that are now outdated and unsupported by current detention population trends and court commitments to YTEC.

#### **Square Footage:**

The plan was for a 3 building expansion totaling approximately 23,000 sf to IJH, including new intake, assessment and administration areas, programming space and a 16 bed housing unit.

#### Region:

IJH is located in the city of Indio, Riverside County's desert region.

#### **Clients to be Served:**

The original scope provided for a new intake area for youth detained at IJH and additional beds for desert community youth committed to the Youth Treatment and Education Center (YTEC), a secured treatment facility.

#### **BSCC Rated Bed Capacity:**

This project would have added 16 beds to Riverside County's YTEC program located at IJH.

#### **Synopsis:**

The revised scope creates a 64-bed replacement facility for the aging 184-bed Riverside Juvenile Hall. The plan for the new facility is to create a therapeutic environment for confidential assessments and intakes, and an overall treatment-oriented detention facility, keeping in line with the philosophy of existing law. As it would be adjacent to the recently completed Alan M. Crogan Youth Treatment and Education Center (AMC-YTEC) treatment facility, leveraging the existing infrastructure (kitchen, laundry and warehouse) is proposed to reduce construction costs for the new facility.

#### Square Footage:

The new facility will be approximately 54,000 sf, excluding recreation and parking areas; consisting of four living units, treatment space, intake and administration areas, and sally-port.

#### Region:

The facility will be located in the city of Riverside, behind the existing AMC-YTEC facility which was partially constructed via SB81 Round 1 funding.

#### Clients to be Served:

The proposed change will create a space which is conducive to treatment of youth in a safe and non-threatening environment for those youth detained at RJH.

#### **BSCC Rated Bed Capacity:**

The proposed change will decrease the overall number of detention beds by 120; replacing a 184 bed facility with a 64 bed facility.

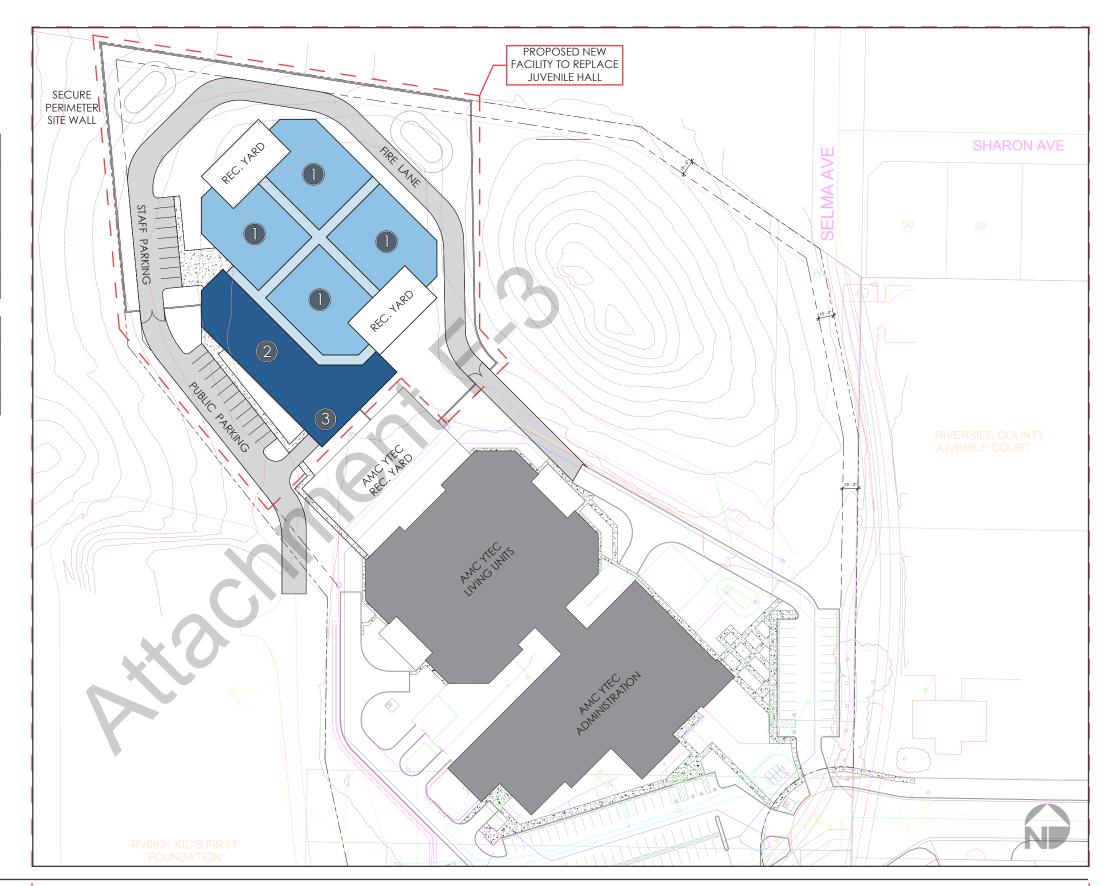


## RIVERSIDE CENTRAL JUVENILE RECEPTION CENTER

Master Plan

DEPARTMENT	TOTAL SF
Housing Unit(x 4) + Support Space	31,000
2 Administration	10,000
3 Drive In Sally Port	2,300
NET SQUARE FOOTAGE:	43,300
Efficiency SF:	10,825
GROSS SQUARE FOOTAGE:	54,125

PARKING LOT	SPACES
Staff Parking	9
Public Parking	12
TOTAL PARKING SPACES:	21





# RIVERSIDE CENTRAL JUVENILE RECEPTION CENTER

Youth Housing Unit

ROOM NAME	SF	QTY	7. TOTAL SF
1 Interview Room	111	7 1	117
2 Office	120	3	360
3 Storage	46	5 1	46
4 Staff Restroom	71	1	71
5 Break Room	16	3 1	163
6 Janitor	21	1	21
7 Medical Office	111	7   1	117
8 Secured Corridor	33	7   1	337
9 Staff Area	19	1 1	191
10 ADA Shower	31	1	31
11 Shower	18	3	54
12 ADA Bed	10.	5 1	105
13 Bed	70	15	1,050
14 Classroom	72	7   1	727
15 Day Room	2,36	36 1	2,366
16 Sallyport	180	D 1	180
		NET S	F: 5,936
Efficiency SF:		F: 664	
GROSS SF TOTAL:			L: 6,600



### RIVERSIDE CENTRAL JUVENILE RECEPTION CENTER Youth Housing Unit

