

MINUTES
State Advisory Committee on Juvenile Justice and Delinquency Prevention

Board of State and Community Corrections
2590 Venture Oaks Way, Sacramento, CA 95833
March 16, 2016
10:00 a.m. – 1:00 p.m.

The State Advisory Committee on Juvenile Justice and Delinquency Prevention (SACJJDP) meeting was called to order at 10:06 a.m. by Sandra McBrayer.

The following Committee members were in attendance:

Ms. Sandra McBrayer, Chair	Ms. Carol Biondi	Ms. Susan Harbert
Mr. Winston Peters	Mr. James Anderson	
Honorable Brian Back	Ms. Susan Manheimer	

Chair McBrayer asked that BSCC Executive Director Kathleen Howard’s portion of Agenda Item B be moved to the beginning, with updates from BSCC Deputy Director Mary Jolls to follow later.

Agenda Item B

Chair and BSCC Updates

2. BSCC Updates – Part One

Ms. Howard explained that she needed to leave early because she and Probation Chief Michelle Brown were attending a Chief Probation Officers of California (CPOC) meeting that the Governor was expected to attend around 11 a.m. Ms. Howard stated the Chief Brown wanted the committee to be informed about the terrorist attacks that took place in San Bernardino County. Chair McBrayer noted that the information was included in the SACJJDP meeting packets.

SACJJDP Membership: Executive Director Kathleen Howard announced that BSCC Field Representative Nicole Woodman has returned to work part-time and will be transitioning to be the Staff Lead for the SACJJDP. Ms. Howard thanked Field Representative Kimberly Bushard for handling the duties during Ms. Woodman’s absence and noted that Ms. Bushard will remain the Staff Lead for SACJJDP for the time being.

Ms. Howard stated that she has followed up with the Governor’s Office regarding SACJJDP membership compliance and has no updates to report, Professor Carly Bierkhising, Psychologist John Schipper, and Police Chief Jeri Williams of Oxnard have all submitted applications for membership. Ms. Howard explained that the preference of the staff of the Governor’s Office is to have all new members of the committee ready to be appointed and added to the roster at the same time that former members are removed. Ms. Howard has reached out to the Chief Probation Officer of Sacramento County for recommendations for youth members.

James Anderson and Carol Biondi suggested sending a formal request to the Governor’s Office to address committee membership needs. Chair McBrayer expressed concern about not meeting the federal requirements for youth membership. Ms. Biondi expressed that without quorum, the committee is unable to complete the work it has been mandated to do.

Strategic Planning: BSCC Executive Director Howard provided an update on the technical assistance available from the National Reentry Resource Council (NRRRC) and the Council on State Governments mentioned at the last meeting. Ms. Howard stated that it had not been

possible to conduct all the pre-planning necessary within NRRC's timeline, but stated that two consultants from NRRC will be meeting with Karen Pank of CPOC, BSCC Chair Linda Penner, and herself to begin a discussion around strategic planning for the BSCC in terms of its various committees and roles and perhaps as part of a larger statewide effort. Ms. Howard indicated that SACJJDP members would be involved in future conversations. Chair McBrayer recommended to Executive Director Howard that Judge Back be included in the preliminary strategic planning meeting.

Ms. Howard explained that the BSCC does not want to stand in the way of the SACJJDP making progress on the priorities that have been set and asked to be informed of the Committee's needs in relation to the BSCC to facilitate committee progress. She asked what the anticipated work was in relation to Behavioral Health and if Chair McBrayer had anything to present to the BSCC Board. Chair McBrayer said she would have a conversation with Mary Jolls around staff support needs.

Proposition 47: BSCC Executive Director Kathleen Howard explained that in November 2015, the BSCC appointed co-chairs to the Prop 47 Executive Steering Committee (ESC) and allowed for the submittal of Statements of Interest to apply. Over 120 Statements of Interest were received and the list was narrowed to fifty-four semi-finalists. Ms. Howard stated that a BSCC legal opinion later determined that Government Code 1090 does not allow a non-governmental member of the ESC to receive funds through Prop 47. Chair McBrayer and Carol Biondi expressed concerns about this interpretation of the code being inconsistent with that of other organizations, which allow community members to participate in the development of a Request for Proposal then recuse themselves from the vote if they will be applying for funding. SACJJDP members expressed concern that this will make it more difficult for Community Based Organizations (CBO's), especially those knowledgeable about the juvenile justice system, to serve on ESCs. They also stated that the community voice is critical when designing effective programs and services. Chair McBrayer reminded Ms. Howard that one of the main themes of the town hall meetings across the state has been more community involvement and more community-based services. Executive Director Kathleen Howard expressed the intention to ensure a diverse roster for the ESC in order to build a strong, fair, and balanced committee.

Agenda Item A

Approval of the SACJJDP Meeting Minutes

Chair McBrayer stated that the Agenda would be corrected to reflect the last meeting date as February 10, 2016. Chair McBrayer noted that under item E, management had expressed that CPOC had committed to survey counties on use of force, but it was later clarified that CPOC had not begun the data collection and did not yet have a timeline for this project. Chair McBrayer asked that detail be added to the minutes to specify what SACJJDP was requesting and hopes to get back from CPOC. Carol Biondi said she would send the New York State Advisory Group's Strategic Action Plan to committee members. Chair McBrayer also noted that because the SACJJDP is suspending their work on direct files, in light of the Governor's initiative, a third priority area for SACJJDP would be discussed at a future meeting.

SACJJDP Chair McBrayer requested a motion to approve the February 10, 2016 meeting minutes.

Carol Biondi so moved. Susan Manheimer seconded. None abstained or opposed. Motion approved.

Agenda Item B

Chair and BSCC Updates

1. SACJJDP Chair Updates

The Committee had anticipated receiving the final report for AB 2276 for this meeting; however it has taken longer than expected for the report to move through the authorization process at the Department of Education. April 1st is the target date for release of the final report; it will be available at the next meeting. Chair McBrayer stated that AB 2276 states that schools can no longer deny access to youth who have been involved in the juvenile justice system and requires County Offices of Education to enter into Memoranda of Understanding (MOUs) with Probation Departments and Local School Districts to conduct pre-planning and provide youth transferring from juvenile probation, whether in or out of custody, with a seamless transition back into their home school or school of choice.

The Use of Force Workgroup, which consists of members from the SACJJDP and the Juvenile Justice Standing Committee, will convene in April and plans to research national best practices and e4vidence based practices (EBP) on the full range of uses of force through resources such as the Office of Juvenile Justice Delinquency Prevention (OJJDP). The SACJJDP will invite the Chief Probation Officers of California (CPOC) to the next meeting to discuss the Use of Force data collection survey and their timeline for the project.

Chair McBrayer announced that Agenda Item C would be heard next.

Agenda Item C Dan Macallair – Discussion of his new book, *After the Doors Were Locked: A History of Youth Corrections in California and the Origins of 21st Century Reform*

A PowerPoint Presentation was given by Daniel Macallair to discuss his recently released book, entitled *After the Doors Were Locked: A History of Youth Corrections in California and the Origins of 21st Century Reform*. Mr. Macallair is Executive Director and Co-Founder of the Center of Juvenile and Criminal Justice and serves on the faculty of the Department of Criminal Justice Studies at San Francisco State University as a Practitioner-in-Residence.

Chair McBrayer announced that Colleen Curtin would next present an update from the Juvenile Justice Data Working Group.

Agenda Item B

Chair and BSCC Updates

2. BSCC Updates – Part Two

Juvenile Justice Data Working Group (JJDWG): Chair McBrayer stated the W. Hayward Burns Institute had graciously loaned a survey that they had developed, which CPOC then refined, to the JJDWG to assess the information systems used by the counties and determine if there is overlap. Colleen Curtin provided a summary of responses to the second question on the survey, “What juvenile justice information system and version is currently used by Probation? If more than one, please describe accordingly.” Forty-eight responses were given for a total of twenty five different systems. There are eight vendors supporting these twenty five systems. Ms. Curtin clarified that some of the systems were internally developed and supported, such as the Juvenile and Adult Management System (JAMS) developed by Riverside County and then used by Humboldt County. Ms. Curtin stated that there was more variation in the survey results than the JJDWG expected. The goal of the workgroup is to find a way to obtain current, accurate data on outcomes from counties through a system that is useful to both the counties and the State. Ms. Curtin reported that most counties said it was not easy for them to use the state’s Juvenile Court and Probation Statistical System (JCPSS) and that it required duplication of entry. Chair McBrayer reported that the Department of Education required from the outset that all data systems used at the local level be able to report the necessary information into their state system. Chair McBrayer stated that we are doing the process in reverse and that putting a new statewide juvenile justice data collection system into place would require additional work with counties and dedicated funding to ensure the state and local systems would work together without duplication of effort.

Chair McBrayer announced that Agenda Item E would be heard next.

Agenda Item E Evidence-based Training Project – Approval to Extend Funding

Colleen Stoner explained the request for approval to extend additional funding to the current grantees of the Evidence-based Practices Training Project. If approved, it would extend the project until March 1, 2017 and use approximately \$190,000 in unspent Juvenile Accountability Block Grant (JABG) discretionary funds that otherwise will revert to the OJJDP. The funding for the direct allocations will be fully expended as of June 30, 2016, but there is still \$190,000 left over in the discretionary category that is due to expire March 1, 2017 unless an extension is granted. BSCC will be applying for an extension. Discretionary funds cannot be used to supplement the direct allocations. It has been the direction of the Committee that BSCC use discretionary funds to support the SACJJDP's priority focus on EBP. The resulting Evidence-based Training Project, which started May 1, 2015 and will end June 30, 2016, is intended to help fund training for Probation staff and juvenile justice partners or their community stakeholders to increase their skills, competency, and proficiency in implementing effective correctional practices known to reduce recidivism. If an extension is not granted, there would be a maximum of only nine months available for the training. There were no applicants for the Evidence-Based Training Project who did not receive funding. There is not time to create a new ESC or even put out the existing RFP because programs could then not be funded until September and the funding is set to expire in March. Staff is therefore recommending that the SACJJDP approve the request to use remaining JABG discretionary funds to continue to fund current grantees for a second year.

Judge Back moved to approve the extension. Susan Harbert seconded. Susan Manheimer abstained. None opposed. Motion approved.

Agenda Item D

Legislation

Chair McBrayer stated that the committee will discuss pending legislation further at the next meeting. She called attention to SB 124, which addresses the reduction of solitary confinement/room confinement/administrative segregation without an adult present. Chair McBrayer also called attention to AB 1730 on human trafficking, which authorizes probation departments to create programs and services related to commercially sexually exploited youth and addresses decriminalization of youth involved in prostitution.

Judge Back stated the Family Juvenile Advisory Committee makes recommendations to the Judicial Council on the sealing of juvenile court records. He stated that since the enactment of Welfare & Institutions Code (WIC) Section 786 (statutes of 2015), the Judicial Council has been charged with creating the rules and forms for the record-sealing process. http://leginfo.legislature.ca.gov/faces/billCompareClient.xhtml?bill_id=201320140SB1038

Agenda Item F

Behavioral Health – Discussion of Next Steps

After discussion of what the responsibilities of a Behavioral Health Workgroup might be, it was decided that the Committee would address the priority area of behavioral health as a whole at this time. SACJJDP will invite John Schipper and Carly Bierkhisling to the next meeting to help develop a scope of work regarding behavioral health, which may be assigned to a workgroup at a later date.

Chair McBrayer stated that the SACJJDP is formally requesting staff for the Use of Force Workgroup to help with coordinating meetings and to begin researching information on best practices across the country.

Chair McBrayer announced that BSCC Deputy Director Mary Jolls would next do her report out.

Agenda Item B**Chair and BSCC Updates**

2. BSCC Updates – Part Three

Strengthening Community and Law Enforcement Relations (Strengthening) Grant: Deputy Director Mary Jolls provided an update on the Statements of Interest submitted for the Strengthening Grant. Twenty-three have been submitted as of close of business on March 15, 2016. The deadline to submit a Statement is March 18, 2016. Ms. Jolls will have an update on the number of applications submitted for the grant at the next SACJJDP meeting.

Ms. Jolls also informed the Committee that she will be attending the Coalition for Juvenile Justice (CJJ) Conference in Washington D.C. in April along with Board Chair Linda Penner, Executive Director Kathleen Howard, and Deputy Director Allison Ganter.

Deputy Director Jolls also distributed a draft of 2015 Community Recidivism Reduction Fund Grant data collected from counties for the committee to review. The data included the number of persons who received services funded by the grant, the types of services received, and the status of expenditure of funds.

Agenda Item G**Future Agenda Items**

Use of Force Workgroup & Presentation from CPOC
Behavioral Health
Transition Planning – Education through Reentry
Formal Letter to Governor's Office about Membership
Reducing Racial and Ethnic Disparities (R.E.D.) CAPSTONE Project Update

Adjournment

The March 16, 2016 SACJJDP meeting was adjourned at 1:06 p.m.

BSCC Staff Attendance Roster

Kathleen Howard, Executive Director
Mary Jolls, Deputy Director, CPP
Kimberly Bushard, Field Representative, CPP
Nicole Woodman, Field Representative, CPP
Colleen Curtin, Field Representative, CPP
Colleen Stoner, Field Representative, CPP
Rakesh Sharma, Program Analyst, CPP
Michelle Grant, Program Analyst, CPP