

Napa County Juvenile Justice Plan (2022-2023)

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Part I. Service Needs, Priorities & Strategy (Government Code Section 30061(b)(4)(A))

A. Assessment of Existing Services

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

Napa County strives to work collaboratively to provide targeted services to at-risk youth and their families. We have defined at-risk youth as youth with risk factors that would increase the likelihood they will engage in delinquent behavior, including school and community risk factors and family and individual risk factors. The department has significantly invested in the development of Evidence-Based Practices (EBP) in the last 16 years, which has generated a thoughtfully implemented continuum of services from prevention to intensive support services, which sometimes includes out-of-home placement. Napa County utilizes the Youth Level of Service (YLS) assessment to determine each youth's risks and needs and completes a comprehensive case plan with the youth and family to address a youth's high need areas in hopes to reduce recidivism. The primary objectives when working with our youth are providing rehabilitative services to redirect delinquent behavior and community protection. To provide these services the Probation Department partners with several community-based organizations, other county agencies, school programs, and law enforcement agencies to ensure services are dedicated to addressing the needs of youth and their families. Napa County recognizes the importance of developing a community strategy for serving youth as services need to be comprehensive and cannot be provided in isolation.

Outlined below are services provided to at-risk youth in Napa County, many of these programs are facilitated in partnership with several sectors of the juvenile justice system.

Law Enforcement

Local Law Enforcement agencies have been invaluable partners by identifying at-risk youth early and providing them with services and programs that help divert them from the justice system. The American Canyon Police Department through the City of American Canyon provides a School Resource Officer (SRO) to American Canyon Middle School and High School. The Napa County Sheriff's Office (NSO) partners with the Napa County Office of Education to provide an SRO to the Court and Community Schools. The Napa Police Department (NPD) collaborates with the Napa Valley Unified School District

(NVUSD) to provide three (3) SROs to the public middle and high schools in the City of Napa. An additional SRO was added in 2021, to support our local schools with funding from a Tobacco Grant. This Tobacco Grant funding is set to expire in June 2022 and will not be renewed for the upcoming school year. St. Helena and Calistoga Police Departments also assign officers on a part-time basis to their middle and high schools. These School Resource Officers are able to identify youth and families in need of support and oftentimes intervene and provide services before the youth become entrenched in criminal behavior.

The NPD oversees the Youth Services Bureau (YSB), which manages the SROs and runs the youth diversion program. The YSB provides diversion programming and services to at-risk youth through referrals from law enforcement, schools, and parents. This includes a truancy prevention program in partnership with the school district, probation, and the local School Attendance Review Board. Additionally, the YSB provides marijuana education for juvenile marijuana offenders. The NSO runs the Sheriff's Activity League (SAL), providing pro-social activities to youth. The SAL Center offers a fitness center, boxing gym, and baseball skills training complex on site. A full time Deputy Sheriff coordinates and oversees programming at SAL, along with a part-time fitness instructor.

Napa County Probation Department

During the 2021 calendar year, the Juvenile Division supervised and/or provided services to approximately 125 youth who were referred to the probation department as a result of a criminal offense. In 2021, the Department supervised 71 wards on formal probation down from 143 in 2020. Napa County Probation diverted 54 youth in 2021, down from 71 in 2020. These youth were diverted from any formal Court proceedings and provided diversion services. The number of youth who enter the Juvenile Justice System has been decreasing for several years. However, last year we saw a significant decrease in youth entering the system. It is to be assumed there are multiple contributing factors to the trend we saw last year, but it seems the COVID-19 pandemic played a significant role. We had fewer bookings in our Juvenile Hall for health and safety reasons and fewer crime referrals overall. It is unknown at this time what the need will be as we move out of the pandemic but over the past three months, we have seen a significant increase in our juvenile hall population and the number of crime referrals from law enforcement. Napa County Probation intends to formally strategize and form workgroups during the next year to develop a comprehensive plan to serve our youth and families as we emerge out of the pandemic and identify the needs of our community.

All probation youth are assessed utilizing a validated risk and needs assessment tool and determinations are made as to the level of service and supervision they need. Probation

supervises youth through informal supervision contracts and grants of informal probation pursuant to Welfare and Institutions Code 654.2. The intake officer can also refer the youth to the Napa Peer Court where a youth accused of an offense can agree to forgo the Juvenile Court process and participate in a sentencing forum with a jury of the youth's peers. Youth who successfully complete this program never has a petition filed in Juvenile Court. During the past year, our Department implemented a diversion program for youth who were referred for lower-level traffic violations and infractions. A trained Probation Officer facilitates the Teen Impact Driver Program which provides evidence-based programming to those youth. The program brings awareness regarding the dangers associated with distracted driving and/or driving under the influence. The Department successfully diverts many youth from formal supervision through grants of informal probation, deferred entry of judgment, or diversion programs.

Youth/wards under formal probation supervision are supervised pursuant to their assessed risk level and specialized needs (sex offender, gang). Probation Officers develop case plans with the youth and their families to ensure they receive the services appropriate for their rehabilitative needs. Officers have a wide range of rewards and sanctions to use depending on the youth's behavior, risk level, and rehabilitative goals. Officers also facilitate Child and Family Team (CFT) meetings where the family, parent partners, public health providers, school personnel, mental health, and informal supports (friends, neighbors, coaches, clergy, etc.), meet together to support youth to address their challenges. The Department also runs evidence-based programming to target specific criminogenic needs of at-risk youth including, *Thinking for a Change*, *The Change Company* curriculum, and *NCTI's Behavior Change System*.

The Probation Department operates the Juvenile Hall with a rated capacity of 60 with an average daily population of 6 youth in 2021. Normal population figures have shifted due in large part to the broad impacts of COVID-19 across the law enforcement spectrum. This is perceived as an episodic/pandemic-related population shift. The January and February 2022 average daily population was nine (9), and as of late March 2022, the population is up to 13. The Juvenile Hall provides in-house cognitive-behavioral programming facilitated by Juvenile Hall staff and a dedicated probation officer who is a full-time program coordinator. The Department also contracts with Aldea Children and Family Services (Aldea), a non-profit agency that provides drug and alcohol treatment services to youth and families in Napa County. Napa County Office of Education has an on-site school, Crossroads High School in our Juvenile Hall and they collaborate with Aldea to provide services for our youth in the juvenile hall and transition them with the existing drug and alcohol services when they return to the community.

In July 2019, the New Horizons Academy (NHA), a juvenile treatment program in our

Juvenile Hall was established as an alternative to sending youth to Short Term Residential Treatment Programs (STRTP). The goal of NHA is to keep youth in their community and offer intensive services to them and their families with a thoughtful re-entry plan. The program is designed for 14-17-year-old youth who need residential treatment and would have otherwise been placed out of the county. Youth who attended NHA received intensive case management and participated in treatment, education, and a re-entry plan, including local providers. In 2021, we temporarily suspended the NHA program due to COVID restrictions. NHA was built to provide youth in the program re-entry services, vocational services and all youth attended school in the community. Because of the safety risk associated with leaving and entering the Juvenile Hall during the COVID-19 pandemic the program has been temporarily suspended with the hopes of reopening this year.

In partnership with Aldea, a local non-profit agency, the Probation Department runs an Evening Reporting Center (ERC) and a Day Reporting Center (DRC) during the summer months. ERC is a program funded by YOBG and is a prominent program in our County. The ERC has provided intensive services to hundreds of youth on probation and their families since it began in March 2009. The Department's ERC program is a Court-ordered afterschool program providing intensive supervision to youth, including 50 hours of cognitive-behavioral training (groups), weekly Alcohol and Drug education, guest speakers, pro-social activities, and parenting groups. Although the COVID-19 pandemic has brought several challenges to contend with in the past two years our programs did not stall. We moved to the Zoom platform for safety and programming continued. During the last year, we have returned to in-person programming and adjusted back to providing groups on zoom when COVID infections increased.

Parents receive evidence-based support as well through the *Parent Project* curriculum facilitated by probation officers and staff from *ParentsCAN*, a local nonprofit that provides support services to parents with children who have special needs. In 2021, the Probation Department contracted with *ParentsCAN* to provide a half-time parent advocate to work in the juvenile probation office and provide advocacy services to parents new to the Juvenile Justice System and any parent who needs additional support.

Probation Officers have a strong presence at the local high schools to meet with their assigned youth and support their case plans. Probation also partners with Napa County Office of Education, Court and Community Schools to provide a high school classroom exclusively for probation youth to fit their specific needs. A probation officer is assigned to the Chamberlain classroom, in addition to a teacher, teacher's aide, and a therapist. The goal of Chamberlain High School is to ensure students receive services and support

in education, counseling, behavior management, vocational assistance, and independent living. The school has many services including parent participation, ongoing community service, cognitive behavioral therapy, after-school programming, and scholarships for all graduates.

Education

Napa Valley Unified School District (NVUSD) and Napa County Office of Education (NCOE) have been proactive in implementing programs and services designed to reduce youth involvement in the justice system and have partnered with agencies to address the needs of at-risk youth. NVUSD has multiple social workers assigned to work with youth and truancy in the district. The middle schools have wellness centers run by social workers providing a holistic approach to health and wellbeing for the youth on campus. Additionally, Aldea provides mental health counseling and alcohol and drug prevention services to youth in the schools.

The NCOE runs the Court and Community schools which provides a school social worker, restorative justice practices, classroom therapists, community mentorships, community service, job readiness training, and partners with the Sheriff's Office, Probation Department, Aldea counselors, and VOICES youth center. The Court and Community Schools Student Assistance Program provides universal screening, assessment, and brief therapy for students with mental health needs. Additional services include pro-social activities, substance abuse services, and teacher assistants for teachers.

Mental Health

The Mental Health Division of the Napa County Health and Human Services Agency (HHSA) provides community-based mental health services to Napa County residents through the operation and oversight of the County Mental Health Plan (MHP) managed care system. Services are delivered by County staff, contracted community-based organizations, individual providers, and hospitals. Services are organized by age-related target groups for children and transitional age youth and are structured to provide care in the least restrictive environment which will meet the needs of the individual. Services include outreach, assessment, case management, emergency response, psychiatric medication, outpatient therapy, and intensive home-based children's services.

The MHP runs a medication clinic that provides psychiatric medication management, care coordination, and psychiatric treatment services to individuals of all ages. To ensure optimal patient care management, there is delivery of educational materials and monitoring/oversight of medication regimens. The MHP's Children's Full-Service Partnership and Transitional Age Youth Full-Service Partnership are an intensive

comprehensive, community-based array of mental health services. These services are designed to stabilize and treat youth who are experiencing difficulties in community functioning, at risk of frequent hospitalization, homelessness, lack of natural supports, financial hardship, challenges surrounding immigration status, multi-generational trauma, family violence, drug addiction, unresolved grief and loss, and out-of-home placement. Both the Children's and Transitional Age Youth Full-Service Partnership programs have been successful in providing culturally responsive wraparound services to support youth with mental health needs.

The MHP also has County Forensic Mental Health Counselors (FMHS) embedded in Juvenile Hall and Napa County Detention Center. FMHC's conduct intake assessments complete with a review of collateral information and history to learn of current or past diagnoses/medications, connection with outpatient providers, safety concerns/risks and any current needs while the youth/young adult is incarcerated or in preparation for release planning. Incarcerated clients who have been identified as having severe mental health needs are placed on the Keep on Radar list for regular monitoring. If at any time an incarcerated client requires 5150 or 5585 evaluation, an FMHC will place the youth or young adult on the appropriate hold and provide support until they are linked to psychiatric crisis stabilization services.

Contracted services are provided by Aldea Children and Family Services and Stanford Sierra Youth and Families. They provide therapeutic mental health services and work with youth aged 0-21 who are child welfare or probation-involved, have a history of trauma, or have moderate to severe levels of mental health impairment. Services include a thorough assessment, case management, and treatment. Medication evaluation and monitoring, skill-building and behavioral coaching are offered on an as-needed basis as adjunct services. All services are provided in collaboration with other service providers, and in concert with the broader array of resources within the County Mental Health Plan, and family members as needed/appropriate.

Mentis, a non-profit in Napa County provides bilingual, affordable, mental health services to people of every age and income level. Their youth wellness program, Teens Connect supports and empowers teens through wellness programs focused on mental health, with programming offered at Napa County middle and high schools. Mentis connects teens to resources including group and individual therapy.

Child Welfare Services

The Child Welfare Services (CWS) Division of Napa County's Health and Human Services Agency receives reports of suspected child abuse and neglect 24 hours a day. Division

staff respond in the community to assess reports of child maltreatment and provide a myriad of supports to the family depending on the extent of the maltreatment and household risk factors. Families may be referred to community-based support services such as home visiting, parenting education, counseling services and local family resource centers to maintain children safely in their home or reunify children with their families when they have been placed in foster care. When reunification is not possible, legal permanency is pursued for children through adoption or guardianship. CWS is also responsible for recruiting the approving resource families in the County and providing adoption services to the community. CWS continues to actively seek opportunities to expand child welfare services to include early intervention and prevention services, such as support services for relatives caring for children and families at risk of abuse or neglect. The Probation Department and CWS in Napa County work in partnership to maintain children and youth in their community and family-like settings as members of the Interagency Placement Committee and Interagency Leadership Team (AB 2083). When a youth enters the Court system and may have an open case with CWS, Probation and CWS work together to coordinate the intervention that will best meet the youth's needs. The collaborative partnership is valued and benefits youth and families.

Napa County CWS also partners with local law enforcement to complete Drug Endangered Children (DEC) investigations when children are living in unhealthy households where drugs are present. When a child is exposed to an environment where drugs are present they are at higher risk to experience physical, sexual, or emotional abuse, harm, or neglect. Law enforcement collaborates with CWS during criminal drug investigations to evaluate the dangers to the children living in those environments. Child injuries and deaths are preventable when officers and CWS act quickly to share information when they enter homes where drugs are used, sold, or manufactured and plan for the safety of children living in these homes.

Drug and Alcohol Services

The Alcohol and Drug Division of Napa County Health and Human Services Agency contracts with Aldea for the provision of youth substance use treatment services, as well as school-based prevention services.

Aldea provides three levels of treatment for substance use disorders (SUDS):

- Level 1.0 Outpatient: Youth receive up to 6 hours per week of group counseling individual counseling, and case management to support recovery from SUDS.
- Level 2.1 Intensive Outpatient: Youth receive between 6 and 19 hours per week of group counseling, individual counseling, and case management to support

recovery from SUDs.

- Recovery Services: These services support youth in stepping down from a higher level of care. Most youth who engage in Recovery Services have successfully completed Aldea's outpatient program and are choosing to stay connected with the program to help promote long-term recovery.

Aldea also provides school-based prevention services in 13 schools throughout Napa County. These services are designed to identify and support youth who may be at risk for developing a substance abuse disorder, based on current behaviors and other identified risk factors. Aldea Prevention Specialists provide education on the risks associated with substance use, as well as skill development to support youth in developing alternative behaviors that promote a healthy lifestyle. Education is provided in classrooms, as well as small group settings. In addition to meeting directly with youth, Aldea hosts Parent Nights throughout the school year to educate parents about youth substance use and inform them about the prevention and treatment services available.

Other Youth Services

Napa County is incredibly fortunate to have a wide variety of private nonprofit agencies that provide Napa youth services that range from counseling, alcohol and drug treatment services, and independent living services to recreation programming. These agencies have become strong partners with local government to assist in bolstering the preventative and rehabilitative services for at-risk youth and their families. Other youth and family services are as follows:

The Boy's and Girls Club of Napa, American Canyon, and St. Helena provide a positive and safe environment for youth to engage in recreation, employment skills, substance abuse education, leadership, and tutoring. They partner with the County to provide free membership to families with youth who are at-risk or on probation.

The Child or Parent Emergency (COPE) Cope Family Center provides assistance to families under stress or who are in crisis to prevent child maltreatment. Through Cope's family resource center, they offer drop-in/emergency aid, mental health first aid, navigation of a variety of resources and referrals and education for parents of children 0-18 years of age.

Aldea Children and Family Services provide mental health services to children, adolescents, adults, and families. Aldea also runs the ADAPT program, a special day school program for adolescents with emotional issues. Additionally, Aldea runs the Substance Use Disorder Services (SUDS), drug and alcohol outpatient treatment program

and partners with Probation to run the Evening Reporting Center for probation youth.

Alternatives for Better Living offers anger management, parenting classes, substance abuse treatment, drug testing, and counseling in Napa. They provide prevention and training for employers, employees, and family members affected by substance abuse or anger.

VOICES - Napa works with underserved youth ages 16-24, by utilizing holistic services throughout their transition from foster care and probation. They provide independent living skills services, job readiness, job placement services, GED services, and LGBTQ support.

The If Given a Chance Foundation is a scholarship fund that annually awards recent high school graduates stipends for their educational or vocational objectives. Recipients must have overcome major obstacles to graduate from high school.

ParentsCAN is a professional, parent-led organization that helps families of children with special needs. They connect parents and caregivers to trained advocates who understand their challenges and compassionately guide them to services that strengthen and support the entire family.

Napa Emergency Women's Services (NEWS) is dedicated to providing services for survivors of domestic and sexual abuse. NEWS promotes safe communities and social change through prevention, intervention, education, and advocacy throughout Napa County. They also contract with the county to provide victim witness services to victims of sexual offenses.

Describe what approach will be used to facilitate collaboration among the organizations listed above and support the integration of services.

The Napa County Probation Department utilizes several different mechanisms to collaborate with organizations that provide services to juvenile offenders and their families, including team collaboration, community collaboration, and co-located services. The members of the Napa County Juvenile Justice Coordinating Council (JJCC) view programs and services for youth as a primary need and recognize the importance of agency collaboration and sharing of resources. Other partnerships that meet regularly to support the integration of services are the Interagency Placement Committee, the Community Corrections Partnership Committee, and the Child Abuse Prevention Council.

In 2021, Napa County Probation worked closely with Napa County Mental Health, Napa County Child Welfare Services, Napa County Office of Education, North Bay Regional Center, and the Department of Rehabilitation to create a Memorandum of Understanding (MOU) per Assembly Bill 2083, defining a collaboratively shared design of delivery and

management of services to children, youth, and families in Napa County between the system partners. All partners agree that consistent interdepartmental and interagency leadership is essential to successful collaboration on behalf of youth and families. The intent of the bill was to develop a coordinated and timely trauma-informed system of care approach for youth in foster care, which was accomplished. However, Napa County's mission in developing the MOU is to ensure all programs for youth and families will be provided in an integrated, comprehensive, culturally responsive, best practice manner, regardless of the agency door through which youth and families enter. The system partners currently meet monthly and the experience of all agencies coming together to discuss programs, opportunities, and potential new projects has been invaluable in Napa County's ongoing collaboration among organizations that serve youth and families.

In addition, collaborative teaming has been an important part of our effort to assure youth and families receive services through a family-focused approach. An example of how probation is serving youth and families in what may have once been considered "non-traditional" is Child and Family Team (CFT) meetings. In 2018, Napa County dedicated a full-time officer to facilitate CFTs as part of the position that was created during the Continuum of Care Reform (CCR). CFTs have shown to be beneficial and effective for youth and families by bringing all support the family has into a collaborative meeting to identify resources to support youth in his/her home. During the last year, we focused on enhancing our family systems services and implemented CFTs for most of our youth as a way to do comprehensive case planning, placement prevention, and re-entry planning. We also made a goal to train additional bilingual facilitators to lead CFTs and accomplished that in 2021.

B. Identifying and Prioritizing Focus Areas

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

Napa County is located in the San Francisco Bay Area in-between San Francisco and Sacramento. The County is over 789 square miles in size with a population of approximately 138,000 residents who are primarily Caucasian. In 2020, approximately 20% of our population were under the age of 18. The county seat is the City of Napa and by far the largest populated city in the county. The City of Napa is followed in population size by American Canyon, St. Helena, Calistoga, the town of Yountville, and the unincorporated areas of Napa County. The vast size of the County makes access to treatment services difficult in areas outside of the City of Napa. There are multiple small communities located outside of the county seat where many services are not available or are limited.

The department and its various stakeholders are aware of neighborhoods and schools that are at higher risk and make an effort to fund, plan, and deliver services in those areas when

possible. Because youth reside throughout the community, sometimes in rural areas, family and school stability can be difficult to maintain. It is a priority to develop plans with local leaders to address unmet needs of youth and families who live in these areas, in an effort to expand treatment and services.

Napa County has taken the approach that most communities within the County face similar general risks posed by Juvenile Crime. For example, gang involvement and related crimes have affected most communities in Napa County. The same is generally true concerning truancy, substance abuse, and mental health needs among youth.

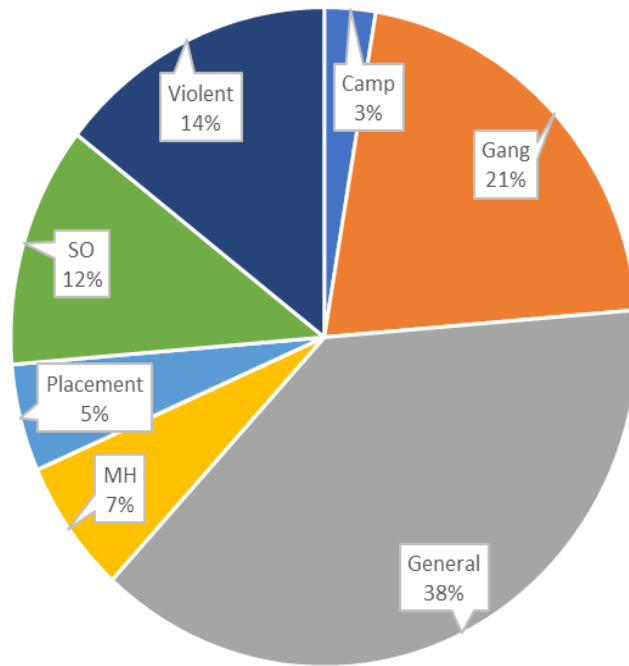
To better understand the needs of the youth the probation department serves, we identified the youth who are currently being supervised based on several different categories including gang affiliations, violent offenders, sex offenders, mental health, general supervision, and out of home placements including Short Term Residential Treatment Programs (STRTP), foster placements and camp placements. We also looked at each youth's risk score based on the YLS to determine what the level of risk/need is for each youth in these categories to prioritize areas to focus on in our Action Strategy.

Count of Last Name

DEMOGRAPHICS BY UNIT

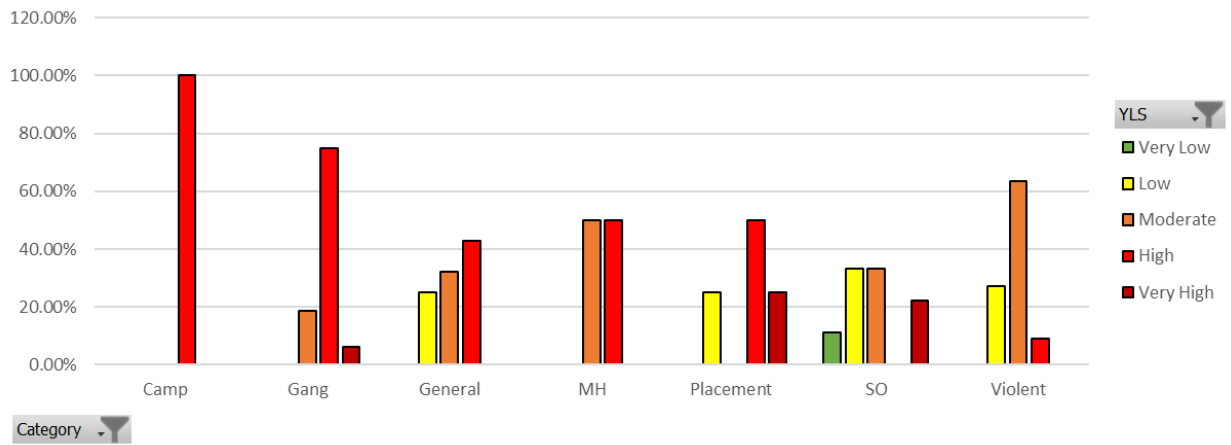
Category

Camp Gang General MH Placement SO Violent



Count of Last Name

YLS SCORE BY UNIT



Our demographics show a trend of increased gang affiliated and/or violent offenders

coming to the attention of the probation department. As the number of youth who are detained for serious offenses increases it will be a priority to analyze our current data and build programs to address the needs of our gang-affiliated and violent youth. In the two years before 2021 (which we saw a significant decrease in crime referrals) approximately 27% of all wardship petitions filed with the Juvenile Court were a result of assault and battery charges and 32% of all misdemeanor and felony petitions. This will be an area of focus as we must address the needs of these youth so they do not become further entrenched in the Criminal Justice System and to ensure community safety. Now that school is back in-person we have assigned a half-time probation officer to provide prevention services in our schools.

Our Court and Community School has been identified as having a significant population of at-risk youth and youth on probation. This is based on a number of reasons including youth being expelled from comprehensive schools, delinquent behavior, truancy, and drug and alcohol use. For those reasons, the Probation Department collaborates with the NCOE to provide a myriad of on-campus services. The Department provides one full-time Probation Officer who assists in supervision on campus and case manages the youth who attend the school and are on probation. The Probation Department also contracts with a local non-profit to provide a full-time therapist on campus who is assigned to provide mental health services to probation youth on campus. This collaboration is crucial and allows the school and probation to work together to meet the academic and behavioral needs of each youth while they are at school. The Probation Department also provides Cognitive Behavioral Groups on campus to address the needs of the students including life skills, substance abuse education, anger management, and criminal thinking, among other topics. During the next school year, the Probation Department will continue to work together with NCOE Administrators to roll out prevention groups for the students on campus.

C. Juvenile Justice Action Strategy

Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

Napa County has a coordinated approach to addressing crime and juvenile delinquency and a shared vision of utilizing evidence-based practices to target at-risk youth. The strategy for Napa County is to assess the risks and needs of juvenile offenders and apply a multiagency response to address identified supports needed for youth and families. Napa County Juvenile Probation uses the Youth Level of Service/Case Management Inventory (YLS) to

assess the risks/needs of each youth. Evidence-based programming related to criminogenic needs identified in the assessment is utilized to target interventions and address the issues directly related to recidivism. Case planning efforts are focused on the youth and family's strengths, while addressing their needs, and encouraging connections with pro-social activities in the community. Crucial to assisting youth and reducing recidivism is to help strengthen families, prevent the generational cycle of delinquent/criminal behavior, and address childhood trauma.

Once a crime referral is received by our office or a juvenile is arrested by law enforcement for a criminal offense, the Juvenile Intake Officer completes a detailed interview process with the youth and their family. With the information gathered in those interviews, the Probation Officer completes the YLS assessment to determine the juvenile's risk to re-offend, as well as any immediate risks or needs to be addressed. Depending on the outcome of the assessment and interview with the family, the Probation Officer determines the need to file a petition with the Court or offer diversion services within the community without formal Court proceedings.

The Probation Department receives all criminal referrals not diverted at the police level and there are several options to address the delinquent behavior. Youth can be diverted to Peer Court, Informal Probation, Traffic Court, or Juvenile Court where there are Court-ordered diversion programs depending on the severity of the offense and risk level. Our Department trained a probation officer to become a facilitator for the Teen Impact Driver's Program. This program is used to divert youth from formal court proceedings. Youth who are referred typically have violated a Section of the Vehicle Code and attend this group which focuses on reckless and distracted driving, offering evidence-based strategies to keep themselves and others safe. There is also a parent component to this curriculum. In 2021, the Probation Department worked together with the Napa County Superior Court to develop a plan that all traffic violations would be diverted through our department, and only if services were not effective, would cases be referred to Traffic Court. Our efforts in this area ensure that all diverted youth receive the same evidence-based services in Napa County with the goal of preventing further entrenchment in the Juvenile Justice system.

Napa County is committed to prevention services by providing parents and care providers parenting education and resources which can be accessed through family centers and government agencies. Youth are provided preventative services in schools through drug and alcohol education and prevention, and utilization of restorative justice and best practices to help youth build conflict management skills. School Attendance Review Teams review school attendance and meet with youth and families to address truancy and any other underlying issues. Social Workers work throughout the district to intervene early in

truancy cases because truancy is often an indicator of other issues that may need to be explored with the family. Youth may be referred to counseling, specialty mental health services, or alcohol and drug counseling if needed. Youth who continue to exhibit ongoing issues with truancy are referred to the School Attendance Review Board where they are placed on a formal contract and may be placed in Truancy Court and referred to the Youth Services Bureau for classes. As behaviors become significant enough for law enforcement intervention, schools, parents, and law enforcement can refer youth to the YSB where the program's social worker works with the family to address issues leading to delinquent behavior and additional referrals to community resources may occur.

Youth who are declared wards of the Court can be placed in specialized supervision caseloads depending on their needs. Using the YLS assessment and in collaboration with the youth and family, a written case plan is completed. The case plan identifies areas of strengths and needs for the youth and family and sets objectives and services to guide the youth's time on probation. Probation Officers coordinate with schools, mental health services, drug and alcohol treatment providers, community-based organizations, law enforcement, child welfare services, and families to ensure the youth receives appropriate services. Youth are also referred to cognitive-behavioral groups specific to their criminogenic needs, which are facilitated by probation staff. When a youth on probation violates their Court orders, Probation Officers utilize a structured decision-making tool that provides a continuum of responses for delinquent behavior based on the severity of behavior and risk level of the youth. Responses range from verbal admonishments to arrest and possible out-of-home placement in a camp or residential treatment setting. Some significant crimes that fall under Welfare and Institutions Code 707(b) may be referred for fitness to Adult Court. Through assessments, criminogenic needs are targeted by incorporating evidence-based programming, both in and out of custody, which addresses the needs to support a continuum of care approach. Understanding the youth served based on data and outcomes collected, allows reassessment of services and ensures necessary services are provided to meet the needs of youth and families.

D. Comprehensive Plan Revisions

Describe how your Plan has been updated for this year.

The juvenile justice action strategy continues with the use of a full-service behavior change model and makes every effort to provide diversion services for appropriate youth while reserving formal action for higher-risk youth. Considerable effort has been made to expand the use of both community as well as probation diversion services offered. Napa County views programs and services for youth as a primary need and recognizes the importance of agency collaboration and sharing of resources.

During calendar 2021, we facilitated over 600 hours of Evidenced Based Programming to the youth of Napa County and more than 50 youth were diverted from the Juvenile Justice System. Target populations included wards of the Napa Superior Court, youth housed in the Napa County Juvenile Hall and both Probation and Court diverted youth. The department also provided preventative programming services to all concerned families who reached out to our department due to problematic behaviors they were observing in their children. In the upcoming year, Napa will focus on enhancing our services to meet the needs of the youth we supervise.

Napa has identified gang intervention and prevention as being the primary gap in services for juveniles. The County currently lacks a comprehensive strategy to address the challenges presented by the presence and activities of juvenile offenders who are affiliated or associated with criminal street gangs. In the upcoming year, Napa will focus on enhancing our services and programs to address the needs of gang-affiliated youth in the community and in custody.

In March 2020, Napa County along with other bay area counties declared a local health emergency in response to the COVID-19 pandemic that continued in 2021. To conform to the order, Probation made numerous adjustments including restricting face-to-face contacts in the office, all non-essential field operations, most chemical testing, and in-person training and we significantly reduced the amount of staff in the office each day. Our officers realized the need for our youth and their families to receive support services more than ever before and they quickly met the challenge. Many of our programs were moved to the *Zoom* platform and we continued to switch course as necessary to meet the needs of our families and community. We currently are finding our way back to our new normal and have started to facilitate in-person groups, allowing non-essential staff into our Juvenile Hall to provide services and increase our presence at schools and in the community. In our last year's plan it was noted that after the COVID-19 pandemic subsided we intended to complete a robust and collaborative planning session to identify the resources we need to implement and provide comprehensive services to youth and families post COVID-19, as it seems much has changed. There is a plan in place to begin Strategic Planning and looking at Juvenile Probation closely to determine what areas and services we need to focus on to find the most resourceful ways possible to serve youth and the community.

Part II. Juvenile Justice Crime Prevention Act (JJCPA) **(Government Code Section 30061(b)(4))**

A. Information Sharing and Data

Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

The Napa County Probation Department utilizes the Criminal Justice Network (CJNET) which is a homegrown data management system designed to be able to collect, analyze, and report data at the micro and macro level. The system has been completed in the adult division and is currently being used in both juvenile hall and juvenile probation; however, the system is not complete in the juvenile division requiring the department to pull from different data sources currently. Once the system is completed, it will integrate with all juvenile justice county agencies as well as the Napa County Superior Court. This system will allow for real-time data sharing among partner agencies and the ability to extract and analyze data from other partner systems. Information that can be retrieved from this system includes individual level data on each offender including information on criminal history, assessments and criminogenic needs, and information regarding field contacts from law enforcement agencies. This system will also be able to retrieve programs and services provided, case planning, patterns of substance abuse, and transition plans. It will also allow for a macro-level analysis on filing trends, cases diverted out of the system, youthful offender success rates, and target areas requiring additional services in geographic locations and schools, as well as overall demographic information about the juvenile justice population in Napa County. The data will be used to look at the services and programming our youth are engaged in. Program and service trends, fidelity, and outcomes can be analyzed to ensure youth are successfully completing programs and reducing recidivism.

B. Juvenile Justice Coordinating Councils

Does your county have a fully constituted Juvenile Justice Council (JJCC) as Prescribed by Welfare & Institutions Code 749.22?

The Napa County JJCC has one vacancy, a Non-profit, providing services to at-risk youth, (as nominated by the Coalition of Non-Profits). With the transition of a new JJCC Committee Chair, the JJCC is working to fill the vacant position this year. Outreach amongst the members to the community for possible candidates is in process and a Media Release seeking applicants will be issued to the public.

C. Funded Programs, Strategies and/or System Enhancements

Using the spaces below describe each program, strategy, and/or system enhancement that will be supported with funding from JJCPA, identifying anything that is co-funded with Youthful Offender Block (YOBG) funding.

Program: Outpatient Substance Abuse Treatment Program (OSAT)

Evidence Upon Which It is Based: The youth served in this program are those whose delinquency was related to their abuse of drugs and/or alcohol and have been assessed by a probation officer trained in the use of the Youth Level of Service/Case Management Inventory (YLS/CMI) tool. The YLS/CMI is an evidence based, validated risk assessment tool that identifies criminogenic needs and guides a treatment and response plan. Once referred for treatment, staff from Aldea Family Services completes an assessment to determine level of treatment and provide treatment utilizing the Evidence Based Matrix model.

The Napa County OSAT is designed to provide program services to probation youth who need assistance in reducing and/or eliminating substance abuse and the crimes associated with their substance abuse. Aldea in collaboration with the Probation Department provides intensive outpatient substance abuse treatment to probation youth. The primary goal of OSAT is to assist youth in breaking their pattern of addiction and/or abuse as well as negative behaviors associated with substance abuse. Youth participants receive random drug screening and curfew checks; clean and sober recreational activities; rewards for progress; and immediate sanctions for non-compliance.

Youth referred to the OSAT are initially assessed by the Probation Department to determine their level of risk using the Youth Level of Service/Case Management System (YLS/CMI), a comprehensive assessment designed to assist Probation Officers in assessing the needs of all juvenile offenders. Youth referred to Aldea for SUDS receive an individual Alcohol and Other Drug (AOD) assessment which identifies the level of treatment the youth needs. Some of these youth are also enrolled in the Napa County Probation Evening Reporting Center (ERC) and/or the Napa County Probation Day Reporting Center (DRC) during the summer months.

Minors who receive treatment at Aldea, are provided substance abuse treatment utilizing the evidence-based practices such as Cognitive Behavioral Therapy (CBT), Dialectical Behavior Therapy (DBT), and the Matrix model. While in the program, participants and their families receive the traditional treatment components of assessment, treatment planning, parental support, education, and individual and group therapy. In coordination with Aldea, youth in substance abuse disorder treatment are

provided intensive supervision by the Probation Officer who is responsible for monitoring the participant's Court orders, and referring youth and their families to community-based services to address co-occurring issues. While the goal is to decrease incarceration for the youth in the program, it is necessary at times to commit participants to Juvenile Hall for their safety or the safety of the community. While in Juvenile Hall, all youth participate in Drug and Alcohol Education conducted by an Aldea counselor. Additionally, all youth in custody receive a screening to identify those in need of a referral to the substance abuse program at Aldea. If necessary, youth are administered the American Association of Addiction Medicine (ASAM) which is a substance abuse early intervention and pre-assessment tool.

Program: Juvenile Probation Services Program (JPSP)

***Evidence Upon Which It is Based:** The department has seen an increase in positive outcomes with the implementation of Cognitive Behavioral Training (CBT) groups. CBT's are an Evidence-Based Practice (EBP) that uses specific curriculum, as well as Motivational Interviewing strategies, to illicit a change in the client from criminal thinking to prosocial thinking. Probation has implemented the Interactive Journaling programs from The Change Company, including the Courage to Change Program and the Forward Thinking Journaling Program. Both use evidence informed practices by incorporating content from cognitive behavioral therapy and using motivational interviewing to provide interventions for youth in the most common areas of criminogenic need. This intervention provides standardized material and delivery techniques to use expressive writing exercises and guided discussions to enhance motivation and elicit behavior change.*

Youth on probation are supervised according to their Risk/Need Score, which is determined by the Youth Level of Service/Case Management Inventory (YLS/CMI) tool. The YLS/CMI is an evidence based, validated risk assessment tool that identifies criminogenic needs and guides a treatment and response plan. Juvenile Probation Officers are trained in administering this tool to fidelity. Probation Officers use a Response Grid to consistently determine responses to both positive and negative behaviors of the youth they supervise. The department has an "Awesome Jar," which is jar of a variety of small gifts and prizes that youth can choose from to celebrate behavioral successes, both small and large.

The JPSP is a delinquency intervention program of the Probation Department. The purpose of the program is to increase the competencies of juvenile probationers and their families so that youth successfully complete probation, do not re-offend, and attempt to repair the harm they might have done to a victim. The program is staffed with two (2) Probation Officers responsible for identifying the most appropriate intervention for youth in the delinquency system. These two staff typically spend time in the youth's school, addressing truancy and working to prevent behaviors that may disrupt their academic and personal

success. One of the officers in this position is a trained cognitive-behavioral facilitator and facilitates groups to address the needs of youth on these caseloads. Each youth who is supervised in this program has an individual case plan identifying their strengths and needs with objectives to address their needs. The officers work closely with our community partners to then make appropriate referrals and provide coordinated evidence-based programming and services. JJCPA funding is also used to provide incentives for youth's positive behavior and bus passes for transportation for youth to attend school, treatment services, probation appointments, and work if they are employed.

This program also funds a half-time position assigned to support and engage youth and their families in Child and Family Team (CFT) meetings. Initially, the state introduced the requirement for CFTs to provide teaming services to youth who are placed outside their home. As we developed those guidelines and began facilitating CFTs they illustrated how valuable teaming is to effectively supervise a case. In 2021, our Department completed 76 CFTs to youth on probation who were placed in the home of their parents or guardian. In 2021, we completed approximately 20 CFTs with youth who were placed in out-of-home placement, while they were in placement. Our staff focuses these services primarily on youth who are at imminent risk for removal if their delinquent behavior continues in an effort to identify the support needed to keep youth in their home. Because of their effectiveness, all youth receiving probation services are able to participate in CFTs and all youth who are at imminent risk are identified and offered a CFT. The CFTs respond to the family's needs and strengths and a team of professionals meet to develop case plans and provide services as a team. Since we began utilizing CFTs our number of youth in placement have reduced significantly. During the last year, we saw the need to train an additional CFT facilitator who is bilingual to provide culturally competent services to our families. Having an additional CFT facilitator will allow us to provide additional teaming services to the youth we serve.

JJCPA funds a half-time mental health therapist to provide mental health counseling and support services to the youth in the Juvenile Hall. Napa County Juvenile Hall works together with Napa County Mental Health to provide one and a half-time forensic mental health therapists who provide seven days a week mental health services to youth in the juvenile hall. Having staff available to assist youth with their mental health needs allows Probation to be responsive to issues that may prevent them from fully engaging in the programming that targets their criminogenic needs. The mental health positions in the juvenile hall which are partially funded by the JJCPA, support youth who need mental health services while they are in custody and support the transition of services when the youth returns to the community.

ParentsCan is a non-profit agency that provides resources and support to families in Napa County that have children with disabilities. They are advocates for parents and children and

JJCPA funds a contract that supports ParentsCan staff to work together with trained probation officers to offer the Parent Project to parents of youth we serve. The Parent Project is a parent training program designed for parents of youth who have challenging behaviors, including those often referred to with the labels of oppositional defiant, or conduct disorder. This class is also appropriate for parents of youth who are at risk or exhibiting destructive adolescent behaviors such as poor school attendance and performance, alcohol and other drug use/experimentation, gangs and runaways, suicide, and teens with violent behaviors. We facilitated four separate parenting programs in 2021 utilizing the Parent Project curriculum. Each program ran for seven weeks and was facilitated in both Spanish and English. During these groups, parents continually expressed their gratitude for having a place to draw strength from as they adjusted to all the challenges of the past two years.

In 2021, Napa County utilized JJCPA funds to increase our contract with ParentsCan for additional services. The Department contracted to have a half-time Juvenile Probation Parent Advocate work in the Juvenile Probation Office and provide multiple services to families. Our parent advocate provides culturally and linguistically responsive support to parents of youth on probation by attending probation meetings, connecting parents to community support services, including educational, mental health, and other social services that support parents. The parent advocate will also appear in Court with parents/guardians who could use additional support while navigating the Court process. The parent advocate also provides Triple P Primary Care groups for parents to offer education on the power of positive parenting, raising resilient children, decreasing parental stress, and decreasing youth's difficult behaviors. Having a parent advocate working in the office among our probation officers has proven to be extremely beneficial. The partnership has established positive collaborative relationships with probation officers and service providers.

Part III. Youthful Offender Block Grant (YOBG) **(Welfare & Institutions Code Section 1961(a))**

A. Strategy for Non-707(b) Offenders

Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

The Napa County Probation Department employs various strategies to address non 707(b) offenders. The Probation Department intends to utilize all of the programming and services funded through the YOBG in coordination with the services provided through JJCPA to provide supervision and rehabilitative services to non-realigned youth. The strategy for Napa County includes addressing the identified needs of youth and families through assessment, evidence-based programming, including cognitive-behavioral training and job training to address delinquency and reduce recidivism rates for youth in the juvenile justice system. Napa County has effectively managed youthful offenders and has only committed two youth to the Division of Juvenile Justice (DJJ) over the last ten years.

B. Regional Agreements

Describe any regional agreements or arrangements to be supported with YOBG funds.

N/A

C. Funded Programs, Placements, Services, Strategies and/or System Enhancements

Using the spaces below, describe the programs, placements, services, strategies, and system enhancements to be funded through the YOBG program. Explain how they complement or coordinate with the programs, strategies and system enhancements to be funded through the JJCPA program.

YOBG funds one (1) Senior Probation Officer assigned as a Cognitive Behavior Facilitator responsible for coordinating and facilitating cognitive behavior groups and Pro-Social Skills Training. During the calendar year of 2021, we facilitated over 600 hours of evidenced-based programming to the youth of Napa County and more than 50 youth were diverted from the Juvenile Justice System. Target populations included wards of the Napa Superior Court, youth housed in the Napa County Juvenile Hall and both Probation and Court diverted youth. Our department also provided preventative programming services to all concerned families who reached out to our department due to problematic behaviors they were observing in their children.

Programs offered during this year were strategic and designed to target the behavior trends we were observing in our youth due to the continued social isolation caused by the pandemic. Programs offered included substance abuse education, cyberbullying, anger management, and skill development in the area of relationships and communication. Additionally, all youth who were cited for driving under the influence of drugs or alcoholic beverages were provided evidence-based programming to bring awareness of the dangers associated with the behavior and to provide them with a better understanding of cognition and its relation to decision making. During the program, participants examined their patterns of use, as well as the dangers associated with the early onset of substance use.

During all school recesses of the 2021 calendar year, our department facilitated Cognitive Behavioral Training programs to ensure our youth were well supervised and provided them with skills to support a healthy and law-abiding lifestyle. As always, services were delivered utilizing Evidenced Based Practices and Principles, and all curriculum utilized was certified by the National Registry for of Evidenced-Based Programs and Practices. A strength-based approach with the use of gift card incentives continued during this calendar year, as it has proven effective in building an alliance with those we serve and assists our families with their basic needs.

In light of the shift in the Juvenile Justice System, coupled with the concerns surrounding community perception of law enforcement, we spent hours strategizing how we can help rebuild community relations while providing prevention services. This year, we worked closely with our Restorative Justice Program, Peer Court, and developed an evidenced-based Safe Passenger Program for all 8th graders in Napa County, including those attending private schools. We began delivering this program in 2022, and only have a few more presentations to complete our first-year goal. This program has been well received by the youth and faculty members in our schools and this will be a yearly community prevention commitment moving forward.

We also spent time working with the Napa County Office of Education to identify behavior trends in the classroom that often result in trancies, suspensions, and law violations. We have a concrete plan for the 2022-2023 school year and are in the process of delivering evidence-based cognitive-behavioral training to all youth enrolled in our Court and Community School, including Crossroads which is located in our Juvenile Hall. We will continue to collaborate with our school partners and hope to add a Saturday School curriculum to prevent referrals to the Student Advisory Review Board and to provide all community-based youth with the skills they need to be successful in a school setting.

Similar to the 2020 calendar year, program delivery remained virtual and we worked closely with our families to ensure they had the tools necessary to engage in services, including assistance with accessing the Wi-Fi connections and overcoming technology barriers. We are still offering services remotely but are slowly moving back to In-person facilitation.

Intensive Probation Supervision

Nature of Coordination with JJCPA: YOBG funds are used to enhance rehabilitative treatment programs and supervision. These services in coordination with JJCPA funding provides additional needed services from intervention to intensive supervision. Youth who receive intensive supervision live in the community but are considered to be at high risk of reoffending due to gang affiliation, increased substance use, or other criminogenic behaviors. Additionally, they have court orders which require enhanced supervision levels.

YOBG funds one (1) full-time Senior Probation Officer dedicated to this Intensive Supervision assignment and is responsible for monitoring high/very high-risk youth according to the YLS. The Intensive Supervision Program works in conjunction with the County's juvenile justice strategy by providing high-risk youth evidence-based supervision services. The purpose of the County's Probation Intensive Supervision Program is to enhance rehabilitative treatment programs and services to high-risk youthful offenders residing in the community and/or returning to the community from residential treatment or camp. Youth are provided aftercare and re-entry services along with evidence-based programming provided by the YOBG funded staff. Youth with intensive mental health needs are case managed in the community in partnership with the Probation Officer, mental health providers, and child and family teams. Probation staff utilize the YLS assessment to case plan and target youth's criminogenic needs and refer them to appropriate programming. Youth can be referred to groups utilizing the NCTI and Change Company curriculum, Thinking for a Change, and Aggression Replacement Therapy (ART). Staff utilizes Motivational Interviewing, one-on-one skill building and journaling in their daily work. Additionally, the Intensive Supervision Probation Officer provides an increased level of supervision and may utilize GPS monitoring, drug testing, searches, and behavior responses in accordance with the response grid (continuum of responses pursuant to behavior and risk level). This program often coordinates with outside providers for services not provided internally through the Probation Department, such as drug and alcohol treatment, mental health services and educational/vocational services.

Evening Reporting Center (ERC)

Nature of Coordination with JJCPA: The ERC is a community based alternative to detention and provides highly structured evidence-based programming and pro social activities during the high-risk after school and evening hours. As these youth receive treatment, gaps of services not otherwise addressed are coordinated with JJCPA

funding to include supporting families by providing parent training skills and mental health support services.

In partnership with Aldea Children and Family Services, a local non-profit agency, the Probation Department runs an Evening Reporting Center (ERC) and a Day Reporting Center (DRC) during the summer months. The YOBG funds one (1) Probation Officer who is responsible for oversight of the coordination of the ERC program including case management and aftercare services to youth. Services and supplies include rent and utilities for the ERC facility, food, curriculum, building maintenance, and incentives. The grant also funds an Aldea counselor position to provide drug and alcohol assessments and education, parent classes, mental health counseling and general support and supervision.

ERC is a program funded by YOBG and is a prominent program in our County. The ERC has provided intensive services to hundreds of youth on probation and their families since it began in March 2009. Since the program's inception, the ERC and DRC has provided services to over 700 youth, with approximately 520 youth completing their program. The Department's ERC program is a Court-ordered afterschool program providing intensive supervision to youth, including 50 hours of cognitive behavioral training (groups), weekly Alcohol and Drug education, guest speakers, pro-social activities and parenting groups. The ERC program has its own dedicated space for youth and staff to participate in the program. The youth are responsible for the space and make dinner and participate in chores as part of their daily program. Because of COVID-19, the past two years have necessitated many adjustments to the program including, remote programming. However, staff and youth responded positively. ERC transitioned to the Zoom platform and youth consistently attended and did well. We have recently returned to In-person ERC programming and the transition has been positive.

Time and again, the ERC has been praised by our youth, parents, school staff, and judicial officers for providing an intensive program where youth are safe, participate in cognitive behavioral training and pro-social activities. Youth are able to work in groups and individually and spend time with dedicated staff from probation and Aldea who strive to give them every opportunity to change negative behaviors. Recognizing change is difficult, the ERC has positive pro-social activities and incentives built into the program to create a delicate balance of hard work and fun.

Napa County Probation continues to be proactive in implementing evidence-based strategies, establishing strong collaborative relationships and developing needed programs and interventions both within the department and with outside agencies.

Napa County's juvenile justice strategy is to continue to be evidence and strength-based and balanced in terms of offender accountability and rehabilitation. Napa County has made an effort to streamline both the YOBG and JJCPA funded programs to be inclusive of all minors on probation by offering the same opportunities and services to youth on informal probation as those on formal probation. As the number of youth who are detained for serious offenses or are Court ordered to long-term juvenile hall commitments increases, so does the need to develop programs to meet the needs of high-risk offenders. Our Department is committed to analyzing and developing appropriate programs that will benefit the rehabilitation of these youth. The focus will be on providing services and programs to address delinquent behavior, criminal thinking, mental health, drug and alcohol treatment and trauma-informed services to these youth in the community and in our juvenile hall.