

**NOTICE OF PROPOSED ACTION  
AMENDMENT, ADOPTION AND REPEAL OF REGULATIONS OF THE  
BOARD OF STATE AND COMMUNITY CORRECTIONS**

**MINIMUM STANDARDS FOR LOCAL DETENTION FACILITIES  
TITLE 15, DIVISION 1, CHAPTER 1, SUBCHAPTER 4**

Pursuant to the authority granted by Penal Code 6030, the Board of State and Community Corrections (BSCC) hereby gives notice of the proposed regulatory action(s) described in this public notice. It is the intent of the BSCC to amend and adopt the regulations contained in Title 15, Division 1, Chapter 1, Subchapter 4, California Code of Regulations (known as the Minimum Standards for Local Detention Facilities), after considering all comments, objections, and recommendations regarding these regulations.

**PUBLIC HEARING**

The BSCC has not yet scheduled a public hearing on this proposed action. However, the BSCC will hold a hearing if it receives a written request for a public hearing from any interested person, or his or her authorized representative, no later than 15-days before the close of the written comment period.

**WRITTEN COMMENT PERIOD**

Any interested person, or his or her authorized representative, may submit written comments relevant to the proposed regulatory action to the BSCC. The written comment period closes at **5:00 pm on April 24, 2017**. The BSCC will consider only comments received at BSCC offices by that time. Submit comments to:

Ginger Wolfe, Associate Governmental Program Analyst  
2590 Venture Oaks Way, Suite 200  
Sacramento, CA 95833  
(916) 445-5073  
[ginger.wolfe@bscc.ca.gov](mailto:ginger.wolfe@bscc.ca.gov)

**POST-HEARING MODIFICATIONS TO THE TEXT OF THE REGULATIONS**

Following the public comment period, the BSCC may adopt the proposed regulations substantially as proposed in this notice or with modifications that are sufficiently related to the original proposed text and notice of proposed changes. If modifications are made, the full text of the proposed modifications, clearly indicated, will be made available to the public for at least 15 days prior to the date on which the BSCC adopts, amends, or repeals the regulation(s). The BSCC will accept written comments on the modified regulation text during the 15-day period. Comments should be addressed to the above-noted staff member.

NOTE: To be notified of any modifications, you must submit written/oral comments at the public hearing, if a hearing is held; submit comments to the office during the written public comment period; or specifically request to be notified of any modifications.

## **AUTHORITY AND REFERENCE**

Penal Code Section 6030 authorizes the BSCC to establish and revise the proposed regulations, which would implement, interpret, or make specific Section 6030 of the Penal Code.

## **INFORMATIVE DIGEST/POLICY STATEMENT OVERVIEW**

### **Summary of Existing Laws**

Section 6030 of the California Penal Code authorize the BSCC to establish standards for local adult and juvenile detention facilities. The standards shall include but not be limited to the following: health and sanitary conditions, fire and life safety, security, rehabilitation programs, recreation, treatment of persons confined in local detention facilities and personnel training. Section 6030 requires the BSCC to review such standards biennially and make any appropriate revisions.

### **Summary of Existing Regulations**

Existing standards which prescribe requirements for local detention facilities are promulgated by the BSCC. These regulations are contained in Title 15 – Crime Prevention and Corrections, Division 1, Chapter 1, Subchapter 4 of the California Code of Regulations (CCR).

### **Determination of Inconsistency/Incompatibility with Existing State Regulations**

The BSCC has determined that this proposed regulation is not inconsistent or incompatible with existing regulations. After conducting a review for any regulations that would relate to or affect this area, BSCC has concluded that these are the only regulations that address minimum standards for Local Detention Facilities.

### **Summary of Effect**

The proposed action would update Title 15, Division 1, Chapter 1, Subchapter 4 CCR by adopting new definitions specific to visitation and modify sections (1006 and 1062) to address video visitation and in-person visitation. These changes distinguish in-person from video visitation and require any local detention facility that, prior to February 16, 2017, did not provide video visitation exclusively, must provide access to in-person visitation.

### **Comparable Federal Statute or Regulations**

There are no comparable federal regulations or statutes.

### **Policy Statement Overview**

This rulemaking action is in direct response to the Governor's veto of Senate Bill 1157, which sought to require local county jails to provide in-person visiting at all locations by January 1, 2022. In September 2016, Governor Brown vetoed SB 1157. In his veto message, the Governor stated:

*This bill as drafted does not provide adequate flexibility and creates a strict mandate. Nevertheless, I am concerned about the recent trend of making jail facilities unavailable for in-person visits. This practice could have an adverse impact on achieving rehabilitative goals and might affect in a negative way the families and loved ones of those incarcerated. I am directing the Board of State and Community Corrections to work with stakeholders to explore ways to address these issues.*

The broad objective of the proposed action is to update regulations for local adult detention facilities in conformance with sound correctional practices and to ensure the safe and secure detention of incarcerated persons, while keeping intact the ability to spend valuable time with friends and family members by way of in-person and video visitation methods.

### **Benefits of the Regulations to the Health and Welfare of California Residents, Worker Safety, and the State's Environment**

The BSCC has determined that there will be a positive impact on the health and welfare of California residents and worker's safety. The welfare of California residents, incarcerated persons and worker safety will be affected positively by requiring local detention facilities to provide access to in-person visitation, which will improve communications between inmates and their families. Facility operations, and the overall safety of facility staff, incarcerated persons, and visitors may also be positively affected by these proposed regulations due to ease of access and increased morale.

The BSCC has determined that the state's environment will not be affected by the adoption of these regulations because the regulation pertains to the minimum standards for local detention facilities which do not address any factors which would cause a positive or negative effect on the environment.

### **DISCLOSURE REGARDING THE PROPOSED ACTION**

The BSCC has made the following initial determinations:

Mandate on local agencies and school districts: None.

Cost or savings to any state agency: None

Cost to any local agency or school district which must be reimbursed in accordance with Government Code Sections 17500 through 17630: None.

Other nondiscretionary costs or savings imposed on local agencies: None

Costs or savings in federal funding to the state: None.

Significant, statewide adverse economic impact directly affecting business including the ability of California businesses to compete with businesses in other states: None.

Cost impacts on a representative private person or businesses: The BSCC is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

## **RESULTS OF THE ECONOMIC IMPACT ANALYSIS**

Adoption of these regulations will not:

- (1) Create jobs or eliminate jobs within California.
- (2) Create new businesses or eliminate existing businesses within California.
- (3) Affect the expansion of businesses currently doing business within California.

Adoption of these regulations will:

- (1) Affect the welfare of California residents, worker safety.

The welfare of California residents and worker safety will be affected positively by access to in-person visitation, which will improve the overall safety of facility staff, incarcerated persons, and visitors by strengthening family connections.

Significant effect on housing costs: None.

Business Report Determination: None.

Small Business Determination: The BSCC has concluded that the implementation of this action will not affect small business as these regulations only apply to incarcerated persons and staff within local detention facilities.

## **CONSIDERATION OF ALTERNATIVES**

In accordance with Government Code Section 11346.5, subdivision (a)(13), the BSCC must determine that no reasonable alternative it considered or that has otherwise been identified and brought to its attention would be more effective in carrying out the purpose for which the action is proposed, would be as effective and less burdensome to affected private persons than the proposed action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law.

The BSCC invites interested parties to present statements or arguments with respect to alternatives to the proposed regulations at the scheduled hearing or during the written comment period.

## **AVAILABILITY OF RULEMAKING DOCUMENTS**

The Rulemaking File, which includes all the information on which this proposal is based, is available for viewing at the BSCC's office at the above address and may also be accessed through the BSCC's website at [http://www.bscc.ca.gov/s\\_fsoservices.php](http://www.bscc.ca.gov/s_fsoservices.php).

#### **AVAILABILITY OF MODIFIED TEXT**

If the BSCC makes modifications that are sufficiently related to the originally proposed text, it will make the modified text (with the changes clearly indicated) available to the public for at least 15 days before the BSCC adopts the regulations as revised. The modified text may be accessed through the BSCC website at: [http://www.bscc.ca.gov/s\\_fsoservices.php](http://www.bscc.ca.gov/s_fsoservices.php). Those persons who do not have access to the Internet may submit a written request to Ginger Wolfe at the above address.

#### **AVAILABILITY OF INITIAL STATEMENT OF REASONS AND FINAL STATEMENT OF REASONS**

The Initial and Final Statement of Reasons may be accessed through the BSCC website at: [http://www.bscc.ca.gov/s\\_fsoservices.php](http://www.bscc.ca.gov/s_fsoservices.php). Those persons who do not have access to the Internet may submit a written request to Ginger Wolfe at the above address.

#### **AVAILABILITY OF DOCUMENTS; INTERNET ACCESS**

Copies of the Notice of Proposed Action, the Initial Statement of Reasons, and the text of the regulation in ~~strikeout~~ and underline can be accessed through our website at: [http://www.bscc.ca.gov/s\\_fsoservices.php](http://www.bscc.ca.gov/s_fsoservices.php). Those persons who do not have access to the Internet may submit a written request to Ginger Wolfe at the above address.

#### **CONTACT PERSON FOR SUBSTANTIVE AND/OR TECHNICAL QUESTIONS**

Inquiries concerning the proposed action may be directed to:

Ginger Wolfe, Associate Governmental Program Analyst  
2590 Venture Oaks Way, Suite 200  
Sacramento, CA 95833  
Phone: (916) 445-5073  
[ginger.wolfe@bscc.ca.gov](mailto:ginger.wolfe@bscc.ca.gov)  
Fax: (916) 327-3317

The backup contact person for these inquiries is:

Allison Ganter, Deputy Director  
2590 Venture Oaks Way, Suite 200  
Sacramento, CA 95833  
Phone: (916) 445-5073  
[allison.ganter@bscc.ca.gov](mailto:allison.ganter@bscc.ca.gov)  
Fax: (916) 327-3317