Inyo County Proposition 64 Public Health and Safety Grant Program Local Evaluation Plan:

Healing through outdoor activities, prevention, and engagement

Grantees: Inyo County Probation Inyo County Health & Human Services

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Project Background

Inyo County received a grant from the State of California Board of State and Community Corrections for the period of May 1, 2021 through April 30, 2024. "This grant program was intended to fund local efforts related to law enforcement, fire protection, and other public health and safety projects associated with the implementation of the *Control, Regulate, Tax Adult Use of Marijuana Act* (AUMA). Each grant awarded was required to address eligible activities related to the local impact of legalization of cannabis within one or more Project Purpose Areas (PPAs) as follows:

PPA 1: Youth Development/Youth Prevention and Intervention

PPA 2: Public Health PPA 3: Public Safety

PPA 4: Environmental Impacts"

Inyo County Probation has an excellent track record of engaging youth in prevention activities and collaborating with other agencies and community-based organizations. For this project, Inyo County Probation chose to collaborate with Inyo County Health & Human Services (HHS) to build on existing, successful youth prevention programs and expand services to address the effects of the passage of Proposition 64 and local ordinances authorizing commercial recreational cannabis businesses. The rates of marijuana use among youth in our county have begun to increase since the passage of Proposition 64. Our youth, particularly underserved youth, are experiencing the harms of Proposition 64. Inyo County will utilize this grant to address PPA 1 and PPA 3.

PPA 1: Youth Development/Youth Prevention and Intervention

Inyo County will focus its efforts for PPA 1 on improving and expanding upon three programs – youth mentoring, youth outdoor activities, and afterschool programs for school-aged youth. These programs will aim to reduce risk factors and raise the protective factors for youth through evidence-based practices to prevent substance use disorders among the target population.

Youth Mentor Program

Currently, Inyo County offers a youth mentoring program, which is coordinated by one part-time staff working with 30 adult volunteer mentors. This grant will be used to transition this part-time position into a full-time coordinator position, which will allow the capacity to increase the number of mentors by 50% and increase the amount of time invested in the more rural parts of the county. This program emphasizes the importance of providing our youth with a positive adult figure. The youth are encouraged to stay in the Mentor Program as long as desired. Completion time of the program is determined by each specific member.

Inyo County will also initiate a new feature of the mentor program by recruiting high school age students to become peer mentors for the elementary afterschool programs. The program will continue to use adult mentors who work with elementary through high school age youth. The new element of high school mentors will be used specifically for the afterschool programs, which are for elementary school age students.

The target population for this program is school-aged youth, elementary through high school, who are referred to the program due to identified risk factors by school counselors or staff, HHS Behavioral Health, and other county programs. The program is countywide. Youth can also refer themselves, or parents can refer them. Inyo County elected to use a referral system in order to be selective because the program has limited resources and must focus on youth with the highest need. An interview is conducted with the youth to determine if the youth fits into the risk criteria such as:

- Abuse victims
- Children of substance abusers
- Economically disadvantaged
- Mental health concerns
- Delinquent behavior

Youth Outdoor Program

Inyo County offers a wide variety of outdoor activities and camps throughout the year such as hiking, rock climbing, kayaking, naturalist activities, photography, arts and crafts in the backcountry, mountain biking. The purpose of this program is to provide youth with healthy choices, expose them to new experiences and provide education of our natural, physical activity and social interaction opportunities and life skills. Some examples of these skills are communication skills, decision making, socialization, empathy, problem solving, coping with stressful situations, and finding personal strengths. Other staff, volunteers, and guest speakers teach in addition to the program coordinator. Most youth that are in this program have never experienced their own back yard, which is the Eastern Sierra, and we offer that chance for them.

The two different cohorts, one with Sacred Rok and the other a more general group, will be offered concurrently. They will be run by two different entities. Inyo County Probation will be contracting with Sacred Rok to run that specific program while Inyo County HHS will run the Outdoor Program with Cohort 2. For Cohort 2, youth are encouraged to stay in the Outdoor Program as long as desired. Completion time of the program is determined by each specific member.

Afterschool Program

The Afterschool Program is a partnership between the schools and Inyo County Probation that will subcontract with other organizations in the community to provide enrichment activities for students once or twice per week. Because this is a new program that is currently being developed, the programming will start small and aim to grow into offering these programs three times per week. These programming efforts will build on the current afterschool

programs focusing on arts and entertainment with the potential to add some gardening and other life skills activities. These activities will be held in 6-8 week blocks with different students referred for each block. After these 6-8 weeks, the program is considered complete. The students can determine at this point whether they want to sign up for another 6-8 week block.

Table 1. Selection

Programs	Target Population	Criteria for Eligibility	Criteria for Selection of Intervention
Youth Mentor Program	School-age youth	At-risk youth	No criteria. Youth are eligible and self-select intervention
Youth Outdoor Program	Cohort 1: Sacred Rok- High school youth Cohort2: School- aged youth	Risk assessment/Referral from mentor program, school, or probation	Many of the youth involved in this program are invited from the Mentor program. We use the referral an (SUD) criteria from the Mentor program. This program can be offered to any youth within the County in addition to those who qualify for the Mentor program.
Afterschool Program	Cohort 1: Grades 1-5 Cohort 2: Grades 6- 12	At-risk youth, usually referred by probation or schools for attendance or behavior	At-risk and those with greater need

Evaluation Method and Design

Table 2. Goals and Objectives

Goal	Objective	Process or Outcome	Data Source	Collection Frequency
 Increase the 	A. By April 30, 2024, increase	a. Process	a. Mentor Program	a. Quarterly
protective factor	overall participation in the	b. Process	records	b. Annually
of a positive	Inyo County Mentor	c. Process	b. Mentor Program	c. Annually
relationship with	Program by 50% with at	d. Outcome	records	d. At entry,
an adult for	least 45 mentors and 45	e. Outcome	c. Mentor Program	annually,
greater need	youth participating as	f. Outcome	surveys/interviews	and at exit
youth in Inyo	measured by program		d. Mentor Program	e. At entry
County (Mentor	records.		Risk and Protective	and after
Program)	B. Annually, conduct		Factors Checklist	18
	additional outreach to		e. Evaluator surveys	months
	include ethnic minority		f. Evaluator	f. After
	youth in the Inyo County		interviews	three
	Mentor Program, with at			years of
	least half of participants			the
	involved in the program			program
	identifying as ethnic			
	minority youth. Staff will			
	offer at least 2			
	presentations per year with			
	groups representing			
	different communities			
	reaching at least 200			
	people with outreach			
	information.			
	C. Annually, at least 90% of			
	youth participating will			

T			
	report positive qualities		
	about their relationship		
	with their mentor and they		
	would like to continue the		
	program.		
D.	Annually, measure a		
	positive change in the		
	overall protective factors		
	listed by developmental age		
	for each participant in the		
	Inyo County Mentor		
	Program. Coordinator or		
	mentor or both together		
	will measure risk and		
	protective factors with a		
	checklist at entry, annually,		
	and at exit of program.		
E.	Conduct a survey with each		
	participant at entry or		
	within 2-3 months and after		
	they have been in the		
	program for 18 months,		
	measuring their perception		
	of substances (middle and		
	high school only), substance		
	use (middle and high school		
	only), attendance at school,		
	handling anger, confidence		
	in school, and getting along		
	at home. By April 30, 2024,		
	at least 50% of youth		

participating will report a
positive change in these
outcomes. Make
comparisons across time
and cohorts. Make
comparisons between
those in other Inyo County
Prop 64 programs in
addition to the Mentor
Program and those who are
not. Make comparisons
with the California Healthy
Kids Survey in the general
student population. (The
2019 BBBSA National
Impact Report lists positive
outcomes in all of these
areas after 18 months in a
supportive mentoring
relationship.)
F. Conduct an interview with
each participant, any
influential adults, and
parent of participant if
possible three years after
they started the program
whether still involved in the
program or not. Capture
qualitative information
about the program, such as
how the program affected
now the program affected

	them and what changed or not for them as a result, and do a qualitative analysis to identify themes in the data.		
2. Increase the protective factor of the healing experience of nature for greater need youth in Inyo County (Outdoor Program)	A. By September 1, 2022, double the number of Inyo County Outdoor Program camps and outdoor activities offered each year as measured by program records with 4 camps and 40 outings total per year. B. By April 30, 2024, increase participation in the Inyo County Outdoor Program by 50% with at least 120 youth participating as measured by program records. Keep sign-in sheets at each outing/activity and count duplicated and unduplicated participation. G. Annually, conduct additional outreach to include ethnic minority youth in the Inyo County Outdoor Program, with at least half of participants involved in the program identifying as ethnic	a. Process b. Process c. Process d. Process e. Outcome f. Outcome f. Outcome f. Evaluator interviews	a. Quarterly b. Quarterly c. Annually d. Annually e. Annually f. After three years of the program

	ority youth. Staff will	
offe	r at least 2	
pres	entations per year with	
gro	ips representing	
diffe	rent communities	
read	hing at least 200	
peo	ole with outreach	
	rmation.	
C. Ann	ually, at least 90% of	
	th participating will	
· ·	ort they had a positive	
-	erience in the Inyo	
	nty Outdoor Program,	
	experienced	
	ething new as a result	
	ne Inyo County Outdoor	
	ram, they connected a trusted adult in the	
	County Outdoor	
	ram, and they felt they	
	nged due to the Inyo	
	nty Outdoor Program.	
	duct a short survey with	
·	icipants at the end of	
	y outing and collect	
	ments from staff about	
pari	icipant behavior after	
eve	y outing. Design	
surv	eys to fit different	
dev	elopmental stages.	
Ann	ually, at least 75% of	

	youth participating will		
	report a positive change in		
	the following outcomes:		
	better understand nature,		
	more confidence in nature,		
	feel better about self, feel		
	less stressed and anxious,		
	more patient (think before I		
	act), better able to handle		
	anger, get along better with		
	others, do better at home		
	and school. (The Sacred Rok		
	Outcome Evaluation 2018		
	reports positive outcomes		
	in each of these areas due		
	to their outings.)		
E.	Conduct an interview with a		
	random sample of		
	participants, program staff		
	who assisted them, and		
	their parents if possible		
	three years after they		
	started the program		
	whether still involved in the		
	program or not. Capture		
	qualitative information		
	about the program, such as		
	how the program affected		
	them and what changed or		
	not for them as a result,		
	and do a qualitative		

	analysis to identify themes in the data.		
3. Increase the protective factor of substance-free alternative activities for greater need youth in Inyo County (Afterschool Programs)	A. By January 31, 2022, design an afterschool program that includes enrichment and skill-building activities at Bishop Elementary School. By April 30, 2024, expand to 2 other schools in the Owens Valley. B. By September 1, 2022, design a peer mentoring component to the Inyo County Mentor Program, to involve high school-aged youth in the elementary afterschool programs as positive role models. C. Conduct a brief survey with participants and parents after each afterschool program block (6-8 weeks) offered, measuring attendance, satisfaction with the program, and participation in other Prop 64 grant programs. Annually, at least 90% of children and parents of children in the program will report satisfaction with the	a. Process b. Process c. Process d. Outcome a. Afterschool Program and Contractor records b. Mentor Program records c. Afterschool Program surveys d. Evaluator interviews	a. Quarterly b. Quarterly c. Annually d. After three years of the program

		program. Collect qualitative feedback with these surveys. D. Conduct an interview with a random sample of participants, program staff who assisted them, and their parents if possible three years after they started the program whether still involved in the program or not. Capture qualitative information about the program, such as how the program affected them and what changed or not for them as a result, and do a qualitative analysis to identify themes in the data.			
4.	Project Sustainability	 A. By April 30, 2024, secure funding to help sustain the program and services funded by the Prop 64 Grant after the grant program ends. 	a. Process	a. All programs	a. Annually

Evaluation Overview

The county will evaluate each activity with specific measures and data collection methods and will adjust programming based on program feedback. The county will collect process data through program attendance and surveys. The county will collect outcome data through program surveys that answer the question, "Did the intervention make a difference?" The county will also track "big picture" outcomes by monitoring data sources, such as CHKS, the Opioid Surveillance Dashboard, and law enforcement data, and by comparing current data to baseline data.

Table 3. Evaluation Questions

Process Evaluation Questions	Outcome Evaluation Questions
 Were activities implemented as planned? 	How did the activities impact target audience?
 Were any barriers encountered during implementation? 	 Did grant activities impact participants differently?
 What modifications were needed to overcome barriers? 	 Which aspects were most successful or most valuable as determined by target audience?
 How well were activities implemented? 	What external factors influenced outcomes?
 Were target audiences reached and engaged? 	 How did activities impact the way target audience thinks? (long-term: impacts what they believe)
 How satisfied was the target audience with services? 	 How did activities impact the way target audience feels? (long-term: impacts what they love)
 How did external factors impact implementation? 	 How did activities impact what target audience does? (long-term: impacts who they become)
 What lessons have been learned to inform programming efforts? 	

Research Design

Inyo County will be using a mixed method research design incorporating quantitative and qualitative data to answer our evaluation questions. Baseline data will be collected for the

County Outdoor Program and Mentor Program and all schools throughout the county beginning in August 2021 and continued throughout the three-year grant cycle to be used as a three-year longitudinal study. The qualitative data will be used to further articulate and provide context to our quantitative outcomes while informing a large portion of the process evaluation.

Process Evaluation

Inyo County will utilize process evaluation metrics to inform and improve programming efforts. These efforts will largely be based around outreach to ethnic minorities within the community and in building a stronger network among agency and community partners. Within the programs, the county will utilize qualitative and quantitative data to improve the quality and ease of access to the programs for greater risk youth and families. Additional process measures include program participation in each of the programs, the number and reach of activities each of the programs offer, and program satisfaction as measured by annual program surveys. This reach will be measured by how many participated in each program and then used in a comparative analysis to the year prior. The data used for this will come from identifying how many of the target population are being reached based on sign-in sheets and intake forms with demographic information.

Outcome Evaluation

Inyo County will collect quantitative and qualitative data to inform whether the objectives and impacts for participants within these programs were reached. These metrics will largely identify themes related to increasing protective factors among greater risk youth. Outcome measures include the percentage of ethnic minority youth reporting marijuana use, the percentage of ethnic minority youth reporting caring adults in school, and the percentage of ethnic minority youth reporting positive school connectedness according to the California Healthy Kids Survey, administered annually in Inyo County. These measures reflect the effects of the passage of Prop 64 on our youth and the risk and protective factors we have identified to counteract these effects.

Data Sources and Collection

Inyo County does not have many established methods for data collection at the local level; therefore, the county will be creating many of the tools and systems needed for this type of data. The county will create simple entry and exit surveys for participants and families, mentor and staff observation tools, and methods for story and video collecting. Progress will be tracked by utilizing various surveys; attendance records; and interviews from participants, mentors, staff, or other key stakeholders. These surveys will aim to capture the same information for each group of youth but will be designed in a way that is developmentally appropriate for each age group. Sign-in sheets and timecards will be used to collect attendance and hours. All data collection tools will capture demographic information so that the specific youth outcomes can be tied to programming efforts. Participant success will be determined by the evaluation tools,

specifically looking to see if there is a change in their protective factors based largely on self-reporting and staff observations. The school records - referrals and School Attendance Review Board (SARB) data - will be cross-referenced with our program data as a way to inform whether our programming efforts are impacting marijuana use. MOUs will be signed for all entities regarding data sharing.

The tables below describe which data sources will be accessed, utilized, and collected by whom.

Quantitative Data Collection

Table 4. Quantitative Data Sources

Data Source	Quantitative Data to be Accessed	Who will collect it?
California Healthy Kids Survey	 % Ethnic minorities reporting current marijuana use % Ethnic minorities reporting positive connectedness % Ethnic minorities reporting caring adults in school 	April – HHS
School records	 # School referrals for marijuana use (cross-referenced with our program data) # School referrals for behavior issues (cross-referenced with our program data) SARB data 	Jeff – Probation
Mentor Program records	 Participant attendance record Volunteer attendance record Satisfaction survey Peer leadership survey Staff hours 	April - HHS
Outdoor Program records	 Number of outings and camps offered Participant attendance record Entry/exit survey Staff hours 	April - HHS
Afterschool Program records	Participant attendance recordParticipant entry/exit surveyStaff hours	Jeff - Probation
SacredRok	 Outcome evaluation (patience, ability to handle anger, get along better with others, expected to do better in home 	SacredRok

and school, stress and anxiety,
self-esteem, understanding
and confidence with nature)

Qualitative Data Collection

Table 5. Qualitative Data Sources

Data Source	Qualitative Data to be	Who will collect it?
	Accessed	
SacredRok	 Outcome evaluation (key participant interviews and volunteer observations) 	SacredRok
Outdoor Program records	 Staff and volunteer observations Participant interviews, stories, videos Participant entry/exit surveys 	April – HHS
Mentor Program records	Mentor observationsParticipant entry/exit surveys	April – HHS
Afterschool Program records	 Participant stories, videos, interviews 	Jeff – Probation

Logic Model

Table 6. Logic Model

Input	Activity	Output	Outcome	Impact
Staff time: program	A. Establish	All: Participant entry	All: Annually, measure a	Participants will
development,	afterschool	and exit surveys.	positive change in the	experience an increase
monitoring,	enrichment		overall protective	in positive childhood
implementation	activities for		factors listed by	experiences.
	grades 1-5 and	All: Orientation	developmental age for	
	6-12+.	paperwork	each participant.	
Staff training: Mentor and Outdoor Program skills Financial support: Prop 64 Grant, SABG, County funding	B. Establish peer mentoring program for grades 9-12+. The mentors are grades 9-12+ and the mentees are elementary aged youth in the afterschool	All: Number of participants All: Number of ethnic minority participants	A, E, F: By April 30, 2024, measure a 10% decrease in the number of youth referrals for behavior issues at the Bishop Elementary School among grades 1 through 5 as measured by the school guidance counselor.	Community engagement will increase at the participant, family, volunteer, and agency levels. Participants will become community
Community support: partnerships with Inyo Council for the Arts, Schools, Master Gardeners, SacredRok	program. C. Establish Outdoor Leadership	All: Participant stories and videos E. Flyers and educational material	E, F: By April 30, 2024, increase overall participation in the Inyo County Mentor Program by 50% with at least 45 mentors and 45	Participants will believe they are worthy and capable.

	program for			youth participating as	
County agencies:	grades 9-12+.	nty agencies:	E. Number of	measured by program records.	Family involvement will
Probation, Health and	D. Conduct	pation, Health and D.	presentations at	records.	disrupt the cycle of
Human Services	Outdoor	nan Services	schools or partnering		substance use/abuse.
Administrative support: Evaluation planning, data analysis, invoicing and budget tracking	Program trips (SacredRok for ages 13-17; Inyo County for younger ages). E. Conduct outreach activities for Mentor, Outdoor, and Afterschool programs.	ninistrative support: uation planning, a analysis, invoicing budget tracking E.	organizations E. Number of participants reached E. Number of ethnic minority participants reached A, D, E: Number of	E: Annually, conduct additional outreach to include ethnic minority youth in the Inyo County Mentor and Outdoor Programs, with at least half of participants involved in the program identifying as ethnic minority youth. Staff will offer at least 2 presentations per year with groups	These programs will be seen as influential for the well-being of Inyo County's greater need youth, and funding will be procured to sustain them.
	F. Conduct Mentor Program activities	F.	partnerships	representing different communities reaching at least 200 people with	
	G. Provide updates to Inyo County Board of Supervisors to	G.	D. Number of families who attend outings	outreach information. F: Annually, at least	
	show the			90% of youth	
	progress and			participating will report	

impact of these programs. H. Cultivate partnerships between Probation, HHS, and community entities to leverage prevention funds and programming efforts to sustain this project. I. Seek additional funding from other sources to enhance and sustain these programs.	positive qualities about their relationship with their mentor and they would like to continue the program. D, E: By September 1, 2022, double the number of Inyo County Outdoor Program camps and outdoor activities offered each year as measured by program records with 4 camps and 40 outings total per year. E: By April 30, 2024, increase participation in the Inyo County Outdoor Program by 50% with at least 120
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measured by program records. Objective E: At least 50% of youth participating will report a positive change in perception of harm of substances, substance use (middle and high school only), attendance at school, handling anger, confidence in school, and getting along at home. D: Annually, at least 90% of youth participating will report they had a positive experience in the Inyo **County Outdoor** Program, they experienced something new as a result of the

Inyo County Outdoor Program, they connected with a trusted adult in the Inyo **County Outdoor** Program, and they felt they belonged due to the Inyo County Outdoor Program. D: Annually, at least 75% of youth participating will report a positive change in the following outcomes: better understand nature, more confidence in nature, feel better about self, feel less stressed and anxious, more patient (think before I act), better able to handle anger, get along better with others, do better at home and school

A: By January 31, 2022, design an afterschool program that includes enrichment and skill-building activities at Bishop Elementary School. By April 30, 2024, expand to 2 other schools in the Owens Valley.

B: By September 1, 2022, design a peer mentoring component to the Inyo County Mentor Program, to involve high schoolaged youth in the elementary afterschool programs as positive role models.

Objective C: Annually, at least 90% of children and parents of children in the program will

report satisfaction with
the program.
G, H, I: By April 30,
2024, secure funding
to help sustain the
program and services
funded by the prop 64
grant after the grant
program ends.

Data Analysis

Inyo County will utilize both qualitative and quantitative analysis methods to identify patterns and trends, themes, and the impact of potential external variables.

Inyo County serves such a small number of youth; data will be aggregated and de-identified before it is reported.

Quantitative Data Analysis

Inyo County will use basic statistical methods to determine if objectives are being met. Data will be collected and entered into Excel for tracking and analysis. Descriptive statistics will be done to identify changes in programming efforts and participant satisfaction. Inferential statistics will be used over the course of the three-year grant cycle to better inform program sustainability and larger programmatic goals and intervention selections.

Qualitative Data Analysis

Inyo County will utilize the data collected from staff and mentor observations, interviews with participants and teachers, participant stories and videos to identify themes among participant experiences within the various programs. A variety of methods will be used to analyze known variables and discover unknown variables.

Data Management

Inyo County Probation and Health and Human Services will oversee the collecting and tabulating of data from their programs, contractors, and subcontractors. Data sharing and responsibilities of each program, contractor, and subcontractor will be documented in MOUs. The Inyo County Program Integrity and Quality Assurance team will analyze and aggregate the data for reporting. Ultimately, Probation will have the decision-making ability to adjust the programs with input from each program leader.

Project Management

Probation will take the role of the lead agency on this grant and will be responsible for monitoring the project through implementation and service delivery period. Probation will select and subcontract with an outside evaluator, as recommended by the funder, to evaluate the effectiveness of the program overall. The outside evaluator will gather the evaluation components of the project, such as program surveys and program records, at the end of the service delivery period and assess whether the strategy that was implemented achieved the intended outcomes. Ideally, Inyo County would like to secure an evaluator as early-on as possible to assist with the development of evaluation tools and data collection and analysis.

Probation and HHS will work together to develop, implement, deliver, and evaluate services associated with this project. The proposed full-time HHS Prevention Specialist,

serving as the Mentor Program Coordinator, will provide quarterly reports to Probation, the lead agency, on the implementation of the Mentor Program. The proposed part-time HHS Prevention Specialist, serving as the Outdoor Program Coordinator, will provide quarterly reports to Probation on the implementation of the Outdoor Program. Probation and HHS supervisors will jointly coordinate reporting on the afterschool programs on a quarterly basis. All reports will include data and recommendations associated with process and outcome measures. Program staff will keep program records of attendance and number of activities on a regular basis and will conduct program surveys on an annual basis.

Probation and HHS will work with partners, such as Bishop Unified School District and other school districts, to have access to the data mentioned below, including the annual California Healthy Kids Survey and student referrals.

Evaluation Timeline and Reporting

- Monthly Process Evaluation meetings: Inyo County Probation, HHS, and the Program
 Integrity and Quality assurance Team will meet monthly to discuss barriers to
 implementation or data collection.
- Quarterly Progress Reports: Inyo County Probation will submit the required quarterly progress reports in the manner directed by BSCC.
- Annual Reviews: Inyo County Probation and Health and Human Services will conduct a
 review of aggregated data to evaluate the effectiveness of programming efforts and
 activities. These reviews will be used to present progress reports to Inyo County Board
 of Supervisors and other funding sources or community partners.