



# County of Riverside Public Safety Annual Realignment Plan October 1, 2019

**Executive Committee of the Community Corrections Partnership**

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## **Section 1**

### **INTRODUCTION**

In an effort to address overcrowding in California's prisons and to assist in alleviating the State's financial crisis, the Public Safety Realignment Act, Assembly Bill 109 (AB 109), was signed into law on April 4, 2011. AB 109 transferred responsibility for incarcerating, supervising, and treating specified lower level inmates and parolees from the California Department of Corrections and Rehabilitation (CDCR) to the counties. Implementation of the Public Safety Realignment Act took effect on October 1, 2011. A major tenet of the Realignment Act required that the state and counties use a data-driven approach to ensure public safety and to reduce recidivism. By reinvesting criminal justice spending in community corrections, evidence-based re-entry programs and maximizing the use of alternative custody options, Riverside County can ensure the requirements of the Act are fully executed. This document, the 'County of Riverside Public Safety Annual Realignment Plan' serves to provide an update on the progress of the programs and services, accomplishments and future goals to address the diverse needs of the realigned population. Consistent with prior years, the FY 19/20 Plan promotes evidence-based programming and upstream investments by using proven strategies to help offenders successfully complete supervision and reduce future involvement in the justice system.

#### **COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE (CCPEC):**

In response to Realignment legislation, the Riverside County Community Corrections Partnership (CCP) established an executive committee, known as the Community Corrections Partnership Executive Committee (CCPEC). The CCPEC collaboratively oversees the Realignment process and advises the Board of Supervisors in determining funding and programming for the various components of the Annual Realignment Plan. The agencies committed to the intended vision of Realignment and who report out to the executive committee include the Probation Department, Sheriff's Department, Riverside University Health System, Beaumont Chief of Police, Court Executive Officer, District Attorney, and Public Defender. The CCPEC continues to meet and identify needed additions and/or modifications to the plan as determined by individual departments. Over the years, the Riverside County CCP and associated working groups have met continuously to address the major issues involved with the implementation of AB109 and public safety realignment.

**CCPEC SUB-WORK GROUPS:** In order to address the funding methodology, policies and programming necessary to implement the Realignment strategy plan, the CCPEC established the following sub-work groups, comprised of representatives from the above agencies:

- **Court:** Facilitated by the Riverside County Superior Court and the Probation Department, this workgroup meets or confers as needed to update forms or address court-related issues.
- **Day Reporting Center:** Facilitated by the Probation Department, the workgroup is comprised of partners from Riverside University Health Systems – Behavioral and Public Health, Riverside County Office of Education (RCOE), Department of Public Social Services

(DPSS), Riverside County Superior Court Services, and contracted vendors for employment services. This workgroup was formed to develop regionally located Day Reporting Centers (DRCs) in Riverside County. The workgroup now meets or confers on an as-needed basis to address concerns or to discuss operational changes.

- **Fiscal**: Facilitated by the Probation Department and comprised of fiscal counterparts of the CCPEC, this workgroup confers as needed to review and discuss fiscal accounting procedures and reports related to AB 109 Public Safety Realignment funding.
- **Health and Human Services**: Facilitated by RUHS-BH, this group is comprised of members from the Probation Department, Sheriff's Department, Public Defender, and community board members. It meets on a quarterly basis to ensure the medical and mental health needs of the Post-release Community Supervision (PRCS) and Mandatory Supervision (MS) populations are being met, including issues related to housing, if needed.
- **Justice System Change Initiative**: Facilitated by the Chief Probation Officer, the Justice System Change Initiative (J-SCI) Executive Steering Committee meets bi-monthly and is comprised of members from the Probation Department, Sheriff's Department, District Attorney, Public Defender, Behavioral and Public Health, Riverside Police Department, County Executive Office and community organizations. This workgroup's focus is on addressing countywide issues that either directly or indirectly impact the County's response to Realignment; thus, allowing the CCPEC to modify or enhance programs serving this population. Further, it is committed to increasing local capacity for data-driven decisions and fostering cross-system collaboration.
- **Post-release Accountability and Compliance Team (PACT)**: Facilitated by the Beaumont Police Department, the team is comprised of local law enforcement, whose focus has been the three regional PACTs that assist with apprehending at-large PRCS offenders on warrant status and assisting probation officers with MS and PRCS compliance checks.
- **Public Safety Data Sharing Workgroup**: This workgroup is comprised of all partners of the CCPEC and collaborates as needed to enhance the communication between agencies. Better communication results in increased efficiency, fewer errors, and the elimination of duplicate work.

Overall, the efforts of all committees and sub-committees are to fulfill the mission and vision of the County of Riverside Public Safety Annual Realignment Plan.

## Section 2

### FISCAL INFORMATION – Fiscal Year (FY) 2019/20

#### **STATEWIDE ALLOCATION:**

The statewide allocation for FY 19/20 was increased from \$1.3112 billion to \$1.3659 billion, a \$54.7 million (4.2%) increase from the prior year. Riverside County is expected to receive 5.8% or \$80.3 million of the FY 19/20 statewide programmatic allocation.

The realignment growth allocation is distributed separately from the base allocation and is based entirely on performance factors. The growth formula is based on three categories: SB 678 success (80%), which includes the SB 678 success rate (60%) and year-over-year improvements (20%); incarceration rates (20%), which includes reduction year-over-year in overall new prison admissions (10%), and success measured by per-capita rate of prison admissions (10%); and the county's reduction year-over-year in second strike admissions (fixed dollar amount). Riverside County is estimated to receive \$2.0 million in FY 18/19 growth funds to be distributed in FY 19/20. A transfer of 10% of the moneys received from the State Growth Accounts will automatically be deposited into the Local Innovation Subaccount. The Board of Supervisors has the authority to determine expenditure priorities for the Local Innovation Subaccount.

#### **CCPEC BUDGET ALLOCATION:**

On October 1, 2019, the CCPEC approved the FY 19/20 proposed budget allocations for the member agencies (Attachment A). In summary, the total budget requests for AB109 Operating Funds amount to approximately \$90.4M. The District Attorney has sufficient funds within their DA/PD State Allocation to operate their program and therefore did not request CCPEC funding in FY 2019/20. The total budget approved fund the Public Defender and Police Agencies at 100% of their budget request; and fund each remaining agency at 91.05% of their budget request.<sup>1</sup>

The CCPEC member agencies will utilize the realignment statewide and growth funding plus their share of rollover funds from the previous fiscal year. The CCPEC requires the agencies to report quarterly on the financial activity and use of realignment funds.

#### **OTHER FUNDS:**

As in previous years, the District Attorney and Public Defender will receive a separate funding allocation estimated at \$2.4 million (including an estimated \$0.21 million growth allocation), to be shared equally. These amounts are separately managed by these agencies and do not fall under the CCPEC's purview.

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<sup>1</sup> Refer to Attachment A

## **Section 3**

### **PROBATION**

#### **IMPACT STATEMENT:**

Realignment reform challenged the Probation Department by significantly increasing the number of offenders under its jurisdiction with a broader range of backgrounds and needs. As in years past, the Department continues to make a significant effort to provide a variety of treatment programs, evidenced-based and best practices, as well as alternatives to incarceration, consistent with the intent of AB109. The Department has an ongoing commitment to build and provide collaborative, problem solving strategies that address systemic changes leading to safer communities. The Department's primary role is to provide public safety by assisting offenders in the successful reintegration to the community, as well as provide meaningful supervision through accountability, rehabilitative referrals, and engagement and support. The Department remains committed to working with key partners to deliver a myriad of public safety services and alternative sanctions for the realigned population.

#### **REALIGNMENT SERVICES RENDERED:**

- **Transition and Reentry Unit (TRU):** For MS and PRCS offenders serving the final months of their local sentences, the Department offers the TRU program. The TRU program was developed to prepare offenders for release from custody by engaging and connecting them to services and improving continuum of care; thus, aiding in public safety. Additionally, as a lack of connection to services and initial failure to report to probation upon release is often a precursor to recidivism and/or unsuccessful completion of probation, ensuring a warm hand-off and initiating contact and services immediately lends to greater success on community supervision.

Upon entry into the program, TRU officers utilize an evidenced-based risk/needs assessment to identify the participant's highest criminogenic needs so appropriate strategies can be developed for successful reentry to the community. Following assessment, officers develop case plans in collaboration with the client to facilitate active participation and target risk factors, such as housing, substance abuse treatment, etc., prior to release from jail.

One of the most important components of the TRU program is collaboration. Therefore, throughout the program, officers work closely with RUHS-CHS to address mental and physical health needs and coordinate exit plans, which include medication, housing, and program placement, if needed. Further, participants are provided community referrals and are educated about resources available in their communities; such as, the Day Reporting Center, DPSS assistance; including, health insurance and food aid, Whole Person Care (WPC) and behavioral health services. TRU officers also provide information and/or assist participants with obtaining birth certificates, social security cards, California Identification cards, Free Application for Federal Student Aid (FAFSA) applications, and other education or trade program information if needed. Additionally, family support systems are

addressed to prepare clients for transitional challenges they may face; including, but not limited to: returning home, child visitation, financial support, family support, Child Protective Services' cases, and child support issues. Officers contact family members to verify the offenders' living situations or seek housing alternatives when returning home is not an option. In addition to the above, TRU officers provide the following:

- Collaboration with the Sheriff's Department to coordinate the release of inmates to deputy probation officers, who facilitate transportation to the local probation office, permanent residence, or treatment facility.
  - Utilization of evidence-based engagement strategies such as Motivational Interviewing to enhance motivation for change.
  - Weekly in-custody visits to prepare for their release.
  - Facilitation of a seamless transition between services initiated/received in custody and services needed in the community.
  - Maintenance of detailed case notes and communication with field supervision deputy probation officers to ensure continuity of case management upon release.
  - Issuance of proper clothing to wear upon release, when needed.
  - Direct connection and linkage to appropriate treatment/service providers in the community.
- **Day Reporting Centers:** The DRC program is a multi-agency collaboration designed to reduce recidivism by identifying and addressing the causes that lead to re-offending and building the foundation for self-sufficiency and the success of realignment offenders.

The DRC referral and assessment process ensures the available services are a proper fit for the offender, as well as assists in maximizing the rehabilitative objective of the program. Through the assistance of the DRC, offenders are provided with the tools and resources needed for a successful transition back into the community.

Currently, there are three DRC 'one-stop-shop' sites: Riverside, Temecula, and Indio. Offenders report to the DRC closest to their residence and receive a variety of programs and services offered by four primary agencies: the Probation Department, RUHS-BH, DPSS, and RCOE, Riverside County Superior Court Services, and contracted employment vendors. Through the collaboration of these agencies, over 36 different classes and services are offered at each DRC, collectively equating to 176 different sessions offered per week. DRC Probation staff provide the following services:

- Assessment and identification of offender needs and creation of weekly schedules conducive to the offender's successful reintegration to the community.



- Transportation to obtain vital documents, such as identification cards, Social Security cards and birth certificates.
- Collaboration with local community colleges to arrange education workshops and campus tours, to assist offenders in enrolling in higher education programs.
- Employment services, including job preparedness, interview skill building, various workshops, direct employment placement, and case management services.
- Engagement with offenders on a regular basis to discuss program progress, and complete schedule modifications, or attendance contracts, as needed.
- Clothing, hygiene packs, emergency food kits, and lunches, as needed.
- Participation in monthly Multi-Disciplinary Team (MDT) meetings in collaboration with RUHS-BH, DPSS and RCOE.
- Referrals to on-site partner agencies for services in mental health, education, social services, court assistive services, and housing.
- Offender connection with treatment providers when a higher-level of care is needed.
- Assistance with transportation for medical clearances and admittance to residential programs.
- Voluntary faith-based and Veteran's services
- Serving as a liaison between the offender's supervision probation officer and treatment providers in the program to ensure thorough communication is maintained.
- Facilitation of weekly Cognitive Behavioral Therapy (CBT) groups through the Courage to Change (C2C) Interactive Journaling System.

**STATISTICS:**

- **TRU:** As of June 30, 2019, 592 MS and 395 PRCS offenders have been released to the community through the TRU program. As a result of in-custody TRU services and connections made between the offender and the probation officer, the initial reporting rates for both PRCS and MS offenders was 89%.
- **DRC:** In FY 18/19, the DRCs serviced 1,534 participants. There were 907 overall positive program completions. This is an increase of 144 (16%) from the previous year. Of those, 272 participants were discharged as they achieved full-time employment and seven (7) participants discharged as they were accepted into college or a vocational program. As of May 30, 2019, there were 378 participants enrolled throughout the DRC program. During

FY 18/19, 368 participants were enrolled in education services, resulting in 32 graduating with their high school diploma or General Educational Development (GED). Additionally, 38 participants completed Workforce Development workshops, and 29 completed the C2C - Seeking Employment journal to supplement employment services. This year 905 participants also received services through DPSS, including enrollment in the CalFresh and Medi-Cal programs. Over 96 participants completed the vital documents program, which assisted them in acquiring necessary employment-related documents, such as a California ID and Social Security cards.

- **Supervision:**

- **Post-Release Community Supervision:** The total packets received since the inception of Realignment is 14,749. For FY 18/19, the Probation Department received 1,607 pre-release packets from CDCR; a 7% decrease from FY 17/18. As of June 30, 2019, Probation was supervising 1,933 PRCS offenders; a 10% increase from FY 17/18. For FY 18/19, supervision completion percentages include: 67% successful; 10% jurisdictional transfers; and 23% unsuccessful.<sup>2</sup>
- **Mandatory Supervision:** The total number of MS cases ordered since the inception of Realignment is 13,638. For FY 18/19, the Court ordered 1,137 Mandatory Supervision cases; a 6% decrease from FY 17/18. As of June 30, 2019, Probation was supervising 872 MS offenders; a 1% decrease from FY 17/18. For FY 18/19, supervision completion percentages include: 37% successful; 8% jurisdictional transfers; and 55% unsuccessful.<sup>3</sup>

- **Key Statistical Findings/Trends:**

Utilizing the Universal Crime Reporting Categories, the following is a breakdown of the percentages of PRCS offenders released to Riverside County based on their most recent commitment offense: 25% property; 12% drugs; 28% violence; 33% other (DUI, weapons, etc.); and 2% sex-related.<sup>4</sup>

- **As of June 30, 2019, Probation records reflect the following:**  
As to education level, 58% of the PRCS population did not complete twelve years of education, while 19% obtained their high school diploma, 14% obtained their GED, and 9% completed some college courses.

Approximately 26% of the PRCS population lacked a permanent residence. This is an ongoing priority for the CCPEC Health and Human Services Sub-Work Group and other county agencies dealing with the under-housed population.

- **As of June 30, 2019, Probation's Adult Synopsis Report reflects the following:**<sup>5</sup>  
Sixty-four percent (64%) of PRCS offenders and 52% of MS offenders remained crime-free for three years following the commencement of community supervision.

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<sup>2</sup> Refer to Attachment B

<sup>3</sup> Refer to Attachment C

<sup>4</sup> Refer to Attachment D

<sup>5</sup> Refer to Attachment E

## **ACCOMPLISHMENTS – FY 18/19:**

- **Employment:** The Probation Department accomplished last year's goal to increase employment opportunities for participants by enhancing employment placement services at the DRCs. During FY 18/19, the Department partnered with Citadel, a private community-based organization (CBO) to provide employment services at the Riverside DRC from October 2018 to April 2019. During this time, 37 clients were referred for services; 23 completed case management programming and 16 were hired/received direct employment placement services. In January 2019, Desert Best Friend's Closet was contracted and in late March 2019, began programming on site at the Indio DRC. In late April, the first workshop program was concluded, and 11 participants graduated. Additionally, in March 2019, the Department entered into contract with Goodwill of Southern California to provide similar employment-related services to participants of the Riverside and Temecula DRCs; such as, job-preparedness workshops and direct job placement. These providers will assist participants in becoming independent and self-sufficient, improving unemployment rates even further. Beginning July 2019, newly developed outcome measures will be reported monthly, tracking data including, but not limited to: job-preparedness program completion, hiring and retention services.

The Adult Services Division (ASD) partnered with the People Ready Staffing Agency and held two all day hiring events. Probation officers and team members from People Ready assisted 20 clients during two, one-day events by helping them with downloading, filling out employment applications and accepting job assignments using their smart phones. Further, the program included the issuance of debit cards that are automatically loaded with compensation, at the end of each work shift. ASD also collaborated with the Riverside County Human Resources Division on the Probation to Work Program. This program assists qualified candidates with obtaining temporary employment with the county. Probation officers from ASD assisted clients with their resumes, walked them through the application process, conducted practice job interviews, and provided transportation to the interviews when needed. Although this program is selective and has very specific eligibility criteria, to date, Probation has referred 141 clients to the program, resulting in 36 applications submitted; 23 who were invited for interviews; and five (5) have been hired. Four of the five remained employed to date.

Prior to becoming a contracted vendor at the Indio DRC, the Desert Services Division (DSD) collaborated with Desert Best Friend's Closet to hold a four-week employment preparedness workshop for clients in the Coachella Valley. The workshop included resume building, work etiquette and job readiness skills. During the last week of the program local business owners were invited to assist with mock interviews and provide feedback to the client in an effort to enhance their opportunities for hire. Five clients completed the workshops, wherein they were able to build tangible skills and take steps toward financial responsibility.

- **Education:** During FY 18/19, the Department made great strides in education. At the DRCs, instruction time for the RCOE staff was increased from part-time to full-time and essential

services, such as on-site GED testing and additional vocational certifications, were added to the programming.

In field operations, DSD expanded its efforts to assist clients' education in several ways. Recognizing the benefits of the DRCs, they invested more time engaging clients on site, rather than in the office. This demonstrated support and offered encouragement to clients to not only complete their education, but take advantage of all of the services at the DRC. In the Southwest Services Division (SWSD), for clients not able to attend the DRC due to geographic barriers, probation officers connected clients to adult education programs offered in the community. They also facilitated C2C, a cognitive behavioral evidence-based program. Through the C2C program, clients are introduced to the process of bettering themselves, through goal setting and learning how to make sound, independent decisions. One of the program topics includes exploring and pursuing an education. Lastly, probation officers utilized motivational interviewing techniques to encourage clients to become a part of the solution by making their own choices, which created buy-in and a more sincere commitment to improve their overall lives.

As a result of the above efforts and enhancements to DRC program delivery, the Department not only reached, but surpassed its FY 18/19 goal to increase the number of offenders obtaining a GED or high school diploma by 10%. The final results yielded a 19% increase.

- **Re-entry Collaboration:** In FY 18/19, the Department continued to build collaborations across the county and improve partnerships with agencies, organizations, and individuals to make communities safer through successful reentry efforts, leading to long-term success of the formerly incarcerated. Significant progress was made in each region to strengthen community networks to ensure offenders' smooth transition from custody to community, connect them with appropriate community-based treatment and services, identify gaps in services, and work toward creating a resource mapping model for the county. In the Eastern Region, DSD led bi-monthly Re-Entry Council meetings with over 20 community and faith-based organizations in attendance. On November 25, 2018, they also held the bi-annual resource fair wherein over 40 community and faith-based organizations and approximately 25 high-need clients attended. Clients were accompanied by their assigned probation officers and directly connected to various local service providers; provided assistance with signing-up for these services; and given the opportunity to ask detailed questions. In the Western Region, on September 20, 2018, and April 4, 2019, ASD partnered with the Salvation Army, wherein two resource fairs were organized and held. There were approximately 28 service providers at each fair connecting clients to various resources such as employment, housing, medical, Department of Motor Vehicles, education, mental health, and child support. There were a total of 283 clients who attended between both fairs, of which 43% were connected with employment providers and 72% had follow-up appointments for various services after the fair.

- **Implementation of Quarterly Motivational Interviewing (MI) Workshops:** At the beginning of the fiscal year, the Community Supervision Oversight Unit (CSOU) implemented quarterly Motivational Interviewing (MI) workshops at each field office. Each quarter, the MI coaches conducted a two-hour workshop covering one topic, resulting in 52 workshops held throughout the year. These workshops assisted field officers in becoming familiarized with the new MI techniques. The topics included Change Talk, Softening Sustained Talk, Partnership, and Empathy. In an effort to standardize and efficiently facilitate the workshops, a plan was developed to deliver the workshops as a mandated, state-certified, formal training course that will be implemented next fiscal year.
  
- **Use of Courage to Change Interactive Journaling System:** As mentioned above, over the past few years, the use of C2C has been utilized predominantly at the DRCs. However, the CSOU made strides towards promoting and encouraging more staff throughout the department to facilitate group classes or one-on-one sessions in order to expand the benefits to more probationers. During the last fiscal year, the three DRCs facilitated a total of 315 C2C classes. Of the 696 participants enrolled in these classes, 70% completed the introductory topic journal and 27% completed a second specific topic journal. Efforts to increase these numbers will continue for the next fiscal year.
  
- **Pilots and Projects:**
  - **Inspire Project:** This project was developed by the Adult Services Division in order to cultivate an environment within their division that places emphasis on linking clients with employment, education, and housing. Through this project, efforts captured and showcased client success stories, that if it were not for the conjoined efforts of the probation officer and the client, perhaps the client might not have been as successful or self-sufficient. A staff was designated as a 'Client Achievement Liaison' who connected with over 30 different agencies in the Riverside area that provided clients education, housing, and employment services. For those not eligible or able to attend the DRCs, this program helped bridge the gap in opportunities for the probation population. While still in its infancy, the Department is hopeful this program will produce successful outcomes in the upcoming fiscal year.
  
  - **Video Conferencing:** As a way to expedite services and community supervision, ASD implemented a process of completing assessment interviews with PRCS clients, via video, prior to release from CDCR. In addition to more efficient delivery of services, this process reduced the number of clients having to drive all the way to Riverside for assessment, as they can now immediately report to their local office of supervision. ASD staff also attend quarterly provider fairs at Chino Institute for Men and Chino Institute for Women to answer pre-release questions of inmates and provide information to PRCS clients regarding available resources upon release to promote a smooth transition and connection to community services.
  
  - **Specialized Homeless Caseloads:** Homelessness in Riverside County has been an ongoing, consistent issue over the years. In an effort to assist this population, ASD

developed two specialized 'homeless' caseloads. Engagement begins with probation officers establishing contact with homeless clients while they are in custody, in an attempt to build rapport and offer them resources upon release. Thereafter, officers, in collaboration with the Riverside Police Department (RPD), Code Enforcement, and Homeless Outreach, are making connections with homeless clients in the community between three to four days per week. They hold monthly reporting days, in the local park, which reduces the distance many homeless clients are required to travel to check in with their probation officer. This collaboration helps the probation officers locate their clients and engage them in a more conducive and non-threatening environment. Additionally, these efforts have also given the probation officers access to otherwise inaccessible areas. The team also participates in the weekly Homeless Operation, led by RPD; monthly homeless C.A.R.E. meetings, led by DPSS; and the WPC collaborative, led by RUHS to discuss how to address the specific needs of homeless clients in the county. Overall the program has had a very positive impact. As efforts continue, innovative ideas, such as incorporating community-based outreach programs into the team in order to gain further reach within the homeless population is being discussed.

- **Lean Transformation Projects:**

Over the last two years, the Department has implemented Lean Management Practices, including pilot programs to create efficiency and effective case management practices for officers to better assist the probation population with supervision completion. These projects have been centered on process mapping for waste elimination, creation of standard work practices and use of data driven results to make organizational improvements. The following are a few of the projects initiated that impact the Realignment population:

- **Barrier Metric:** During this fiscal year, DSD worked toward utilizing Lean metrics and data-driven outcomes to identify barriers to attending the Indio DRC and the programs within. While data is still being collected, the effort includes daily data pulls and follow-up collaborations with clients in order to determine the roadblocks to attendance so that strategies can be developed to remove these barriers.
- **Case Plans:** The AB109 Unit in SWSD embarked upon a project to better assist clients in successfully completing probation. Using Lean principles, the project involves modifying supervision standards, focusing on measurable and attainable case plan goals rather than number targets of face-to-face visits with clients. The intent is to concentrate supervision efforts on assisting the client in achieving collaboratively developed goals. This emphasis on client engagement and their participation in completing their rehabilitative plan is a progressive approach in modifying criminal thinking and conduct.
- **TRU Program Enhancements:** During FY 18/19, the TRU program began utilizing Lean methodology to identify waste and improve services for TRU clients. Specific TRU metrics were developed which focused on client engagement; including quality and value-added interactions. The metrics are monitored daily and are aligned with the

department's Key Performance Indicators for Program & Service Delivery. During this data collection, the TRU program has worked toward identifying the primary factors leading to success while transitioning from custody to community; such as, housing and direct linkage to treatment services and medication continuance. As these metrics are evaluated, strategies for improvement will evolve continuously to facilitate successful re-entry into the community and reduce recidivism.

Overall, similar to many other efforts, in addition to ensuring client accountability of the Realignment population, effective communication and recognition that client collaboration is a critical piece to increasing success while on probation supervision has proven to be an invaluable approach to improve outcomes. As the Department becomes more involved in Lean transformation strategies department-wide, not only will operations be improved and become more efficient, client-centered efforts will potentially have a much larger systematic impact on reducing criminal behavior.

- **Transitional Reentry Facility (TRF):**

On December 11, 2018, the County selected non-profit vendor, Amity Foundation following a Request for Proposal to collaborate with the County in the creation of a non-custodial transitional reentry facility that will serve offenders released early from both the California Department of Corrections and Rehabilitation (CDCR) and local county jail. Following the selection, Probation partnered with the Economic Development Agency (EDA) in the oversight of the project. The purpose of the program is increase reentry success while also reducing the prison and jail populations by allowing offenders to complete the last portion (six (6) to twelve (12) months) of their sentences in a rehabilitative program; thus, assisting them with a better, more prepared transition from custody to community. The program is expected to serve 100 CDCR inmates and 50 MS probation clients and will offer mental and physical health services, education, employment, vocational training, and other rehabilitative programming. During this fiscal year, the project has focused on lease negotiations and, once completed, construction will begin.

**GOALS – FY 19/20:**

- **Standardize Motivational Interviewing (MI) Booster Training:**

The Department will standardize the current quarterly Motivational Interviewing (MI) Workshops to a yearly Standards and Training in Corrections (STC) certified booster course. This will increase department compliance by ensuring staff training is tracked via the Management and Team Tracking System (MATTS). Additionally, a yearly training course is more efficient and will reduce the number of training hours staff are required to attend by half. This will allow staff additional time to focus on their core job functions as well as pursue alternative trainings to improve job knowledge and expertise.

- **Employment (DRC Vendors):**

The Department will partner with employment placement contractors to secure long-term employment for disadvantaged and underemployed participants. Employed offenders engage in fewer risky behaviors, produce legal income, show improvements in their own

mental health, engage in pro-social behaviors and are able to build stronger relationships. The employment placement contractors will assist probationers to become self-sufficient, productive members of society and should consequently reduce recidivism rate in the County of Riverside. Such services will include direct employment placement, case management services pre and post job placement, intake/assessment, and job readiness search and skill training preparation.

- **Internal Collaboration:**

The Adult, Desert, and Southwest Services Divisions will collaborate with the Day Reporting Centers to hold regional provider resource fairs to enhance services to offenders who are either not eligible, not suitable, or who are in need of services not offered at the Day Reporting Centers. This collaboration with the DRCs will include participation from both private and county agencies, focusing on services local and specific to each region in the county, providing the offenders with the greatest chance of success. Additionally, these fairs will serve as the catalyst to ongoing and incorporated annual event planning within the field divisions.

- **Lean Transformation Pilots:**

As mentioned throughout this Plan, lean strategies will continue. Some of these endeavors include initiating or continuing the following Lean pilots:

- **COMPAS:** To provide consistent assessment and accurate case assignment to increase community safety through client engagement. The current practice is impacting correct supervision level assignment.

- **Case Plans:** To better utilize the case plan and create meaningful goals while tracking the client's progress towards successful goal completion.

- **Violation Process:** To respond to the offender's violation behavior in a way that is consistent, timely, and proportionate to safely maintain the probationer on supervision.

- **Supervision Guidelines:** To revise supervision caseload standards and address all the current inefficiencies impacting the client, department, and community.

- **TRF Planning and Construction:**

During the next fiscal year, the Department will continue to work collaboratively with EDA in the planning with Amity Foundation to begin construction/tenant improvements for the county's first Transitional Reentry Facility that will serve the Realignment population and/or those in need of residential transitional programming, thus reducing a small portion of the jail overcrowding issue.

- **Increase CBO Involvement:**

Throughout FY 19/20, the Department plans to seek additional opportunities to collaborate and/or partner with community-based organizations to improve the wide variety of reentry



services. It has already embarked upon this strategy through contract development for employment services at the DRCs. In addition, efforts toward decreasing homelessness through stable, permanent housing in addition to connection to physical and mental health needs will be one of the primary goals not only for the probation department, but the county as a whole.

## **Section 4** **SHERIFF**

### **IMPACT STATEMENT:**

The impacts of AB 109 Realignment for the Sheriff's Department continue to include increased jail overcrowding, funding challenges, and inmate program expansion.

Although the voter passage of Proposition 47 reduced some crimes from felonies to misdemeanors, Riverside County jails continue to operate at maximum bed capacity. Early releases have continued due to a lack of adequate jail bed capacity.

The County jails have seen a drastic increase in the inmate population as a direct result of AB 109 Realignment. In FY 18/19 the daily average of jail beds occupied by AB 109 Realignment inmates was 17%. This percentage contains inmates in alternative custody from the Sheriff's Electronic Confinement Program (SECP), and inmates in Fire Camp supervised by the California Department of Corrections and Rehabilitation (CDCR).

Additionally, with the increase of AB 109 Realignment inmates, the Sheriff's Department has seen a continued increase of inmates requiring treatment for a serious mental illness. In order to meet the increased need for housing seriously mentally ill inmates, in FY 18/19, eighty-eight beds were converted to better accommodate the risks and needs associated with this portion of the jail population. The Corrections Division currently has 612 beds dedicated for seriously mentally ill inmates. This is a 456% increase since the implementation of AB 109. These beds are consistently at maximum capacity and represents 15.4% of the Sheriff Department's total jail bed space.

With the expansion of mental health housing, the Sheriff's Department continues to work closely with Behavioral Health as part of a Core Team to address the specific needs of this inmate population. The goal for this Core Team is to treat the seriously mentally ill inmates in a concerted effort which will allow for the continued treatment to stabilize these inmates, offer programs, and gradually transition them into the general population within the jail. Further, prior to releasing these individuals, the Sheriff's Department works with Forensic Behavioral Health so they can assist in their transition back into society with ongoing continued mental health services.

In an effort to maximize jail bed capacity, the Sheriff's Department will continue to have robust programs for alternatives to jail, such as electronic monitoring programs, evidence-based programs to help reduce the recidivism of inmates and continue to use the Headcount

Management Unit (HMU) to maximize inmate housing at all five county jails. In addition, the Sheriff's Department continues to contract fire camp beds with CDCR.

Historically, inmate programs within Riverside County jails were designed for inmates sentenced to county jail for a year or less. Since AB 109 Realignment, jail programs have continued to undergo radical redesign and expansion to align with the increased level of inmate classification, taking into account offenders who are incarcerated for longer periods of time. Previously, most of the Sheriff's Department comprehensive inmate programming was conducted at the Larry D. Smith Correctional Facility in Banning; however, AB 109 Realignment has dramatically increased the need for inmate programs at all five county jails. The Sheriff's Department met this challenge with the expansion of the GOALS—RSAT (Guidance and Opportunity for Achieving Lifelong Success – Residential Substance Abuse Treatment) program at the Cois Byrd Detention Center and the Robert Presley Detention Center.

#### **REALIGNMENT SERVICES RENDERED:**

- **Sheriff's Inmate Training and Education Bureau (SITE-B):** The Sheriff's Department has established partnerships with the Economic Development Agency Workforce Development Division (EDA-WDD), Department of Public Social Services (DPSS), Riverside University Health Systems—Behavioral Health (RUHS—BH), Riverside County Office of Education (RCOE), and the Probation Department to provide evidenced-based programs and services which target the needs of inmates transitioning into the community. Through the GOALS—RSAT program, SITE-B continues to provide individualized therapeutic program services to inmate participants with effective counseling, training, and re-entry. The program offers cognitive skills training in moral reasoning, decision making, job readiness, life skills, lifestyle and relationships, rational thinking, adult basic education, anger management, substance abuse, recovery maintenance, and relapse prevention.
- **Custody Related Matters:**  
The Sheriff's Department is expanding its evidence-based programs. One important component in building an evidence-based method was to secure a suitable tool to assess risk and programmatic needs. The Probation Department purchased licenses for the use of Correctional Offender Management Profiling for Alternative Sanctions (COMPAS) in December of 2010, and the Sheriff's Department has joined with the Probation Department in the use of this tool. COMPAS is an evidence-based, validated actuarial tool to address risk assessment, recidivism probability, and programming needs. The Sheriff's Department utilizes COMPAS to identify risk and recidivism probabilities for the Post-Arrestment inmates to be considered for the Supervised Electronic Confinement Program (SECP) as well as identifying programmatic needs for sentenced offenders. In addition to COMPAS, SITE-B administers a variety of supplemental assessments to identify client needs and responsivity in order to provide individualized programming for our realignment population. Additional assessment tools include the Texas Christian University (TCU) Criminal Thinking Assessment and the TCU Drug Screen, the University of Rhode Island Change Assessment (URICA) Scale, the Post Traumatic Stress Disorder (PTSD) Checklist (PCL-5), the Life Stressor Checklist, and the Mental Health Screening Questionnaire. A portion of the assessments are administered

pre and post programs to measure client progress. The Residential Drug Abuse Program (RDAP) assessment serves to evaluate progress toward achieving sobriety and reducing criminal thinking.

- Riverside Alternative Sentencing Program (RASP): Other alternative sentencing programs operated by the Sheriff's Department are designed to provide some relief to the overcrowding prevalent in the jail system. These programs allow qualifying inmates to serve their sentence outside of the county jail, either through home confinement, or while being housed at a fire camp facility supervised by CDCR.
- Supervised Electronic Confinement Program (SECP): This program is available to sentenced inmates. This program provides sentenced inmates with the opportunity to complete their jail sentence at home, in lieu of being housed at county jails. These inmates are monitored 24/7 via GPS enabled ankle bracelet monitors. Inmates participating in the SECP are selected by a trained team of correctional deputies who review the inmate for program suitability through an in-person interview, criminal history analysis, a COMPAS assessment, and in-custody behavior review. A review of the program rules with prospective co-habitants, and residence inspection is then completed. Since the program's inception in 2012, 2,062 inmates were released from custody to participate in this program.
- Post-Arrestment Supervised Electronic Confinement Program (SECP): For unsentenced inmates, the Sheriff's Department offers the Post-Arrestment SECP. This program allows qualifying pretrial detainees to be released from custody following their arraignment as they continue their court proceedings, while resuming their normal home/work schedules. These inmates are monitored 24/7 via GPS enabled ankle bracelet monitors. Inmates participating in the Post-Arrestment SECP are selected in much the same way as regular SECP participants. Additionally, unsentenced inmates are evaluated using the COMPAS evidence-based risk assessment tool to determine the likelihood of program success and provide for community safety. As of June 30, 2019, 2,062 inmates have been released from custody to participate in SECP since the program's inception. This includes 1,677 full-time SECP, 168 post-arrestment SECP, and 217 Probation SECP.

Since July 2013, the Sheriff's Department has worked jointly with the Probation Department to provide a SECP for PRCS offenders in the community. These offenders are monitored electronically by the Sheriff's Department; however, enforcement and compliance checks are handled by the Probation Department. Since this program's inception, 217 offenders were enrolled in the program.

- Fire Camps: The Fire Camp program is an alternative sentencing option available to inmates serving their sentences within the county jails. This program allows for the inmates to receive special training in firefighting at CDCR's training facility. Upon completion of the training program, the inmates are sent to one of five local fire camps

(two for males, three for females) where they serve the remainder of their county jail sentence. Inmates who participate in this program earn 3 for 1 daily credits on their sentence. Since program inception in June 2013, 432 inmates have participated in the program.

- **Expanded In-Custody Rehabilitation Programming:** The Sheriff Department's HMU, RASP and SITE-B programs will continue to work with the Probation Department to provide improved inmate services with targeted interventions aimed at education, training, treatment, and re-entry services.
- **Staffing:** During FY 18/19, the Sheriff's Department used allotted AB 109 realignment monies to staff 18 positions for the Behavioral Health Core Teams. This program has been very successful with creating a consistent, dedicated partnership with Forensic Behavioral Health staff. The partnership allows both parties to provide input for each individual inmate's therapeutic treatment plan.
- **Assessments:** The Sheriff's Department will continue to utilize the automated PROXY assessment in the jails which began in FY 14/15. The Sheriff's Department worked with the Probation Department to 'norm' the PROXY score. The PROXY score allows the Probation Department and the Sheriff's Department to quickly identify which inmates are referred for a COMPAS assessment for programs such as OR release, electronic monitoring, in-custody programs, or the Probation Department's TRU program.
- **Behavioral Health Core Teams:** The Sheriff's Department has continued its partnership with Behavioral Health to address the risks and needs of the increasing mental health population within the county jails. This cooperative effort has allowed staff to identify, centralize, and provide focused mental health care for this portion of the inmate population in a safe environment that includes suicide deterrent fencing, and security cameras.

The Sheriff's Department increased staffing assignments in these dayrooms to form a working relationship with Behavioral Health for the benefit of the inmate. Behavioral Health and the Sheriff's Department staff meet regularly to discuss the inmates' progress. The objective is to evaluate the progress of each individual inmate in the security-enhanced housing units and determine if the inmate is able to transition to a more traditional jail housing unit. During this 'step-down' process, evidence-based programs are introduced to the inmates, along with continuing their mental health case plans. Prior to release, the Sheriff's Department works with Behavioral Health to transition these inmates from the county jails, back to the community; where they continue to receive mental health care.

#### **ACCOMPLISHMENTS – FY 18/19:**

- **Manage Headcount:** The Sheriff's Department will continue to manage the inmate headcount in order to minimize the number of inmates released early under the Federal Court Order. Those strategies included the continued use of electronic monitoring, inmate

programs, and CDCR Fire Camp.

- **Bed Capacity and Infrastructure Needs:** Adequate jail bed capacity remains a top priority for Riverside County. The Sheriff's Department will continue maximizing available jail bed space, as well as pursue opportunities to contract for jail beds with other agencies as feasible.
- **Expanded In-Custody Rehabilitation Programming:**
  - SITE-B began efforts to develop a Reentry Unit pilot program in FY 18/19; however, the start of the pilot program was postponed until FY 19/20 due to a staffing shortage with our contracted partner, RUHS--Behavioral Health. SITE-B and RUHS—BH are actively in the process of hiring the staff needed to implement the Reentry Unit pilot program and are on track to begin early FY 19/20.
  - SITE-B started the GR-Track 2 (GOALS—RSAT) pilot program in January 2018. This program is aimed at providing a streamlined program delivery system which will maximize staff and resources.
  - The pilot modules for trauma, grief and loss, and parenting were successfully completed and became a permanent part of the GOALS—RSAT program in FY 18/19.
  - Prison Fellowship discontinued providing the Inside/Out Dads program to local jail facilities. They will only offer the program to state prisons. However, the program became permanent in FY 18/19 and is being provided by jail volunteers.
- **Reduce Failure to Appear Rates:** WRP will continue to work in partnership with Probation and Superior Courts to improve WRP enrollment and decrease the daily average failure to appear rate. Currently WRP and Probation are working together to identify which participants are most likely to FTA and contact them prior to their reporting deadline. This program was conducted on a trial basis and yielded positive results. Going forward, the program will be increased in size to incorporate all the Probation offices within Riverside County.

#### **GOALS – FY 19/20:**

- **Manage Headcount:** The Sheriff's Department will continue to manage the inmate headcount in order to minimize the number of inmates released early under the Federal Court Order. Those strategies include the continued use of electronic monitoring, inmate programs, and CDCR Fire Camp.
- **Expanded In-Custody Rehabilitation Programming:**
  - SITE-B will expand its reentry component through the implementation of a Reentry Unit pilot program specifically aimed at those inmates who have been in custody for over six months, and are due to be released, without regard for classification or custody level.

This Reentry Unit will provide enhanced connection to the community through a partnership with Probation, DPSS, BHS, EDA, RCOE, and other governmental and community-based stakeholders.

- SITE-B will expand its Cognitive Behavioral Treatment (CBT) model to include a Spanish speaking therapeutic program at the John J. Benoit Detention Center (JBDC). SITE-B will provide individualized therapeutic program services to inmate participants with effective counseling, training, and reentry. The program will offer cognitive skills training, decision making, job readiness, life skills, lifestyle and relationships, rational thinking, adult basic education, anger management, substance abuse, recovery maintenance, and relapse prevention.
- SITE-B, in partnership with the College of the Desert (COD) and RCOE will begin offering certification in a Culinary Arts program at the John J. Benoit Detention Center (JBDC). This program expansion is specifically aimed at providing short-term career technical education certification to assist with potential employment upon reentry and to provide practical experience in baking and by preparing food for the Officers Dining Room (ODR).
- SITE-B in partnership with the Department of Motor Vehicles (DMV) will provide identification (ID) cards to inmates who meet certain requirements. Establishing a contract with the DMV will assist in our efforts to help inmates transition back into the community by overcoming the barrier of not having a valid government issued identification, which hinders them from having access to certain resources and programs. As a component of our reentry' program, this one-year pilot program will allow us to submit the application and receive the state issued identification cards for eligible inmates at a reduced fee. During the pilot phase, our goal is that 250 inmates Division wide will benefit from the identification program in FY 19/20.

## Section 5

### HEALTH AND HUMAN SERVICES – RUHS-BH

#### **IMPACT STATEMENT:**

“Serious mental illness has become so prevalent in the US corrections system that jails and prisons are now commonly called ‘the new asylums.’ In point of fact, the Los Angeles County Jail, Chicago’s Cook County Jail, or the New York’s Riker’s Island Jail Complex each hold more mentally ill inmates than any remaining psychiatric hospital in the United States. Overall, approximately 20% of inmates in jails and 15% of inmates in state prisons are now estimated to have a serious mental illness. Based on the total inmate population, this means approximately 383,000 individuals with severe psychiatric disease were behind bars in the United States in 2014 or nearly 10 times the number of patients remaining in the nation’s state hospitals.”<sup>6</sup>

In 44 states, a jail or prison holds more mentally ill individuals than the largest remaining state psychiatric hospital; further, in every county in the United States there are more seriously mentally ill individuals incarcerated in jail or prison than treated at a psychiatric hospital.<sup>6</sup>

Psychological disorders, including depression, bipolar disorder and trauma-related disorders are rampant among inmates and mental illness itself is a risk factor for landing in jail.<sup>7</sup>

- In state prisons, 73% of women and 55% of men have at least one mental health problem
- In federal prisons, 61% of women and 44% of men have at least one mental health problem
- In local jails, 75% of women and 63% of men have at least one mental health problem<sup>7</sup>

Notably, 74% of state prisoners and 76% of local jail inmates who have a mental health problem also meet criteria for substance abuse or substance dependence.<sup>8</sup>

Today’s criminal justice system treats individuals more humanely than in the past. Yet offenders with mental health concerns still face discrimination. Someone with a diagnosis is likely to get a longer, harsher sentence than a non-diagnosed person convicted of the same crime. Persons with a mental illness diagnosis are also less likely to be granted release.<sup>9</sup>

In September 2017, The Treatment Advocacy Center, Office of Research and Public Affairs, conducted a study that found the reoffending rates were higher for offenders with a history of serious mental illness compared to those without a serious mental illness; however, evidence-based interventions have been found to reduce reoffending rates from 40-60% to less than 10%.

<sup>10</sup> This study also found that California had 4,412 dedicated forensic beds as of April 2017—a much

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<sup>6</sup> Serious Mental Illness (SMI) Prevalence in Jails and Prisons (2016)

<sup>7</sup> By the numbers: Mental illness behind bars (2014)

<sup>8</sup> Mental Health Problems of Prison and Jail Inmates (2006)

<sup>9</sup> The Prison Problem: Recidivism Rates and Mental Health (2018)

<sup>10</sup> A State Survey of Serious Mental Illness, Major Crimes, and Community Treatment (2017)

larger number per capita than most other states. Data from early 2017 showed a 28% increase in forensic referrals over the past three years.<sup>10</sup>

Among those served by RUHS-BH in FY 18/19 at our New Life clinics, DRCs, and Forensic Full Service Partnership (FFSP), individuals have been diagnosed with serious mental illness such as Mood Disorders, Anxiety Disorders, Major Depression, Bipolar, and Schizophrenia. Further, nearly 60% of those served report a history of alcohol and/or drug abuse.<sup>11</sup> Hence, the need for mental health and substance abuse services for inmates is paramount to their recovery and transition from prison to community.

**REALIGNMENT SERVICES RENDERED:**

RUHS-BH has provided the following Realignment services during FY 18/19 to AB 109 offenders, including those incarcerated in our county's five detention facilities:

- Mental health and substance abuse screenings
- Adult full assessments
- Development of an individualized client care plan
- Individual therapy
- Family therapy
- Group therapy
- Substance abuse treatment groups
- Mental health groups
- Educational groups
- Recreational therapy
- Psychotropic medication management
- Urinalysis testing (UA drug testing)
- Withdrawal management
- Substance Use Disorder (SUD) Recovery Services
- SUD Residential Services
- Comprehensive discharge planning including recovery services
- Coordination of prison releases with the Probation Department for PRCS offenders
- Emergency and Transitional housing
- Transportation
- Case management
- Crisis management and triage

Behavioral Health Screenings for mental health and substance abuse are conducted at Probation sites, Behavioral Health (BH) outpatient clinics, and detention facilities to identify the AB109 offenders' needs and determine the course of treatment and linkage to services. Behavioral Health Screenings consist of questions related to mental health, substance abuse, housing, legal history, and treatment history. The BH screening form generates a referral and scoring based on the consumer's response to determine if there are any safety risks, if a risk assessment is necessary,

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<sup>11</sup> Source: ELMR Reports MHS 1010



and the acuity level which will dictate the level of care and referral. The BH screening form also determines if a substance abuse referral is necessary which would lead to an American Society of Addiction Medicine (ASAM) screening to further determine the level of care needed for substance abuse treatment.

Riverside University Health System- Behavioral Health collaborates with Whole Person Care (WPC) nurses to provide screenings at probation sites to identify the physical needs and behavioral health needs of consumers. WPC is state funded program, with matching MHSA funding, designed to identify newly released probationer needs and provide linkages to services. WPC has provided well over 1,378 screenings at Probation sites for FY 18/19. Referrals in addition to BH referrals are 291 referrals for physical health and 359 referrals to Department of Public Social Services for cash aid benefits.<sup>12</sup>

Behavioral health staff are dispatched to our detention facilities to provide collaborative jail in-reach. Jail in-reach involves an AB109 case manager, detention staff, and inmates with open BH cases who are approaching discharge. The AB109 case manager provides a brief presentation and discussion regarding New Life services available and provides collaborative linkage and referral as needed to Day Reporting Centers (DRCs), New Life AB109 outpatient behavioral health clinics or FFSP. BH staff also work with the TRU probation officers to ensure linkage to New Life outpatient BH services and to provide a warm hand off to field probation officers.

Adult full assessments are completed on all AB109 offenders entering treatment with RUHS-BH. This assessment includes a thorough assessment of mental health and substance abuse treatment needs and identifies problem areas, medical necessity, treatment goals, and interventions to improve identified impairments. Re-assessments are completed annually.

Client care plans establish treatment focus by identifying treatment goals and interventions to be utilized. Goals are required to be specific, measureable, attainable, realistic and time bound. Goals may include improvements in mental health, substance abuse, educational, occupational, housing, relationships, etc.

Individual therapy, family therapy, group therapy, and BH groups (mental health and substance abuse) are offered at our New Life clinics, DRCs, and FFSP. In addition, educational groups are offered to AB109 consumers which include:

- Courage to Change (facilitated by DRC Probation)
- Substance Abuse Education (New Direction)
- Release and Re-integration (New Direction)
- Criminal and Addictive Thinking (New Direction)
- Anger Management
- Wellness Recovery Action Plan (WRAP)
- Wellness and Empowerment in Life and Living (WELL)
- Facing Up (empowerment to 'face' life circumstances previously avoided)
- Triple P Parenting Classes

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<sup>12</sup> Source: Whole Person Care Data Collection

Comprehensive discharge planning is essential to continuity of care and the client's treatment success and maintenance. Discharge planning includes, when applicable, substance abuse recovery services which are used when the client is no longer requiring primary treatment and is ready for discharge. Recovery services occur in a variety of settings such as outpatient aftercare, relapse/recovery groups, 12-step and self-help groups as well as sober living housing.

When appropriate, clients are linked to RUHS-BH's psychiatrist for assessment and medication management. AB109 staff work very closely with the psychiatrist to collaborate management of psychotropic medications and keep psychiatrists informed of outcomes including improvements or side effects.

#### **STATISTICS:**

During FY 18/19, RUHS-BH has provided over 60,129 mental health services and 106,876 substance use services. RUHS-BH served 1,443 unduplicated clients with mental health diagnoses while also serving 855 unduplicated clients with substance abuse diagnoses. Services provided include mental health and substance abuse screenings and assessments, medication services (5,363 for FY 18/19), substance abuse detox services, intensive outpatient services and comprehensive full service partnership wraparound services.<sup>13</sup>

Emergency housing and transitional housing also remains a core basic need for AB109 offenders. During FY 18/19, there were beds available to AB109 offenders through Behavioral Health's HHOPE Program.

During FY 18/19, AB109 Housing was provided as follows:

- Mental Health Emergency Housing Bed Nights – 1,172
- Mental Health Rental Assistance Bed Nights – 334
- Probation (Non-MH) Emergency Housing Bed Nights – 12,655
- Probation (Non-MH) Transitional Housing Bed Nights – 19,612
- Served to in FY 18/19:
  - 401 Males
  - 71 Females
  - 2 Children

#### **ACCOMPLISHMENTS – FY 18/19:**

- **Decrease Positive Drug Tests:** Our goal last year was to incorporate a Supervising Behavioral Health Specialist to provide more supervision, guidance, and support to substance abuse counselors in New Life to closely monitor decreasing positive drug tests by 10%. There have been challenges gathering baseline data of consumers to monitor this goal. After two years of attempting this goal we have decided to revise the goal to a more doable goal that can be measured and monitored better. However, we did accomplish this

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<sup>13</sup> Source: ELMR Report MHS 5006

goal partially by making vast improvements in substance abuse services provided and testing consumers to ensure fidelity to their sobriety.

- **Increase Attendance at AB109 Graduation Ceremonies:** Similar to the goal above, this goal was an extension of the prior year. We discovered in FY 18/19 that the inherent challenges to increasing attendance of AB109 graduation ceremonies were due to graduates having their own cohorts so attendance at graduation would only involve their respective cohort—it is unlikely individuals from other cohorts would attend the graduation of someone they do not know. Hence, we plan to shift to a more attainable goal for FY 19/20.
- **Implementation of Forensic Screening and Referral Team-** As an update for FY 18/19, an additional Prop 47 program, Justice Outreach Team, which provides screening and linkage, and referrals became an additional resource funnel for AB109 clinics such as Riverside New Life Clinic and San Jacinto New Life clinic. The Justice Outreach Team also provides linkage and referral to our Forensic Full Service Partnerships, which in FY 18/19 we extended services in Mid-County and Desert Region for consumers justice-involved or at-risk of being justice-involved, which includes AB109 consumers. The Forensic FSP locations are in Riverside, Perris, and Rancho Mirage which allows this intensive field-based outpatient service countywide now.

#### **GOALS – FY 19/20:**

- **Streamline AB109 Housing & Renewal Process:** For FY 19/20, RUHS-BH will collaborate with Probation to streamline the AB109 Housing and Renewal process with BH increasing their role of coordinating AB109 housing. The AB109 Supervisor for the Mid-County and Desert Region will now oversee AB109 housing (HHOPE) staff for better coordination.
- **Establish an improved staffing structure for the Day Reporting Centers (DRCs) -** to adhere to the MOA with Probation to provide coverage at the Day Reporting Centers when a staff person is out on an extended leave (sick/vacation/vacancy), RUHS-BH will implement enhanced staffing structure by incorporating (2) floater clinical therapist positions who are trained in mental health and substance abuse treatment, to provide DRC coverage as needed.

## **Section 6**

### **HEALTH AND HUMAN SERVICES – RUHS-CHS**

#### **IMPACT STATEMENT:**

Individuals incarcerated in the correctional system, particularly AB 109 individuals, exhibit unique medical needs that set them apart from the general population. This is represented by those with chronic diseases such as asthma, diabetes, hypertension, HIV, hyperlipidemia, seizure, sickle cell, and tuberculosis. As the length of stay of inmates within Riverside County's correctional system has increased, so has the need to deliver chronic disease treatment designed to monitor disease progression, complications and to provide ongoing treatment. A factor impacting the health of the community is the ability to provide coordinated post-incarceration care for these individuals. Ensuring this care serves to improve the overall health of the community and reduces the need for services. A robust care continuum may result in a reduced recidivism rate of offenders.

#### **REALIGNMENT SERVICES RENDERED:**

Correctional Health Services provides a wide array of medical services to all inmates including but not limited to:

- Receiving screening,
- History and physical examination
- Emergency medical intervention and care
- Acute care provided by Riverside University Health System-Medical Center and numerous community acute care facilities through Riverside County
- Comprehensive sub-specialty care
- Emergency and routine dental care onsite
- Eye care – refraction and glasses onsite
- Post release medication continuation
- Routine physician and nursing care on a 24 hours per day 7 days per week basis
- Chronic disease identification, treatment and monitoring
- Comprehensive assessment, treatment and monitoring of individuals with alcohol or substance abuse-including detoxification and treatment
- Timely medication administration
- Post release continuing care

#### **STATISTICS:**

These services are provided by professional physicians, dentists, nurse practitioners, registered nurses, licensed vocational nurses, dental assistants, radiology technicians, physical therapists and a variety of health care support personnel. The CHS staff consists of more than 300 healthcare staff dedicated to the care of those incarcerated.

During FY 18/19 CHS has provided to the AB109 population:

- 901,734 medications

- 17,447 Receiving Screenings and History and Physicals
- 818 Emergency Department Visits
- 1,497 Sub-Specialty Appointments
- 1,674 Safety and Sobering Cells Treatments
- 848 Dental Visits
- 9,819 Physician and Nurse Practitioner Visits
- 14,863 Registered Nurse Visits

**ACCOMPLISHMENTS – FY 18/19:**

CHS goals and initiatives include:

- **Implementation of telehealth capability in at least one correctional facility.**
  - Telehealth services were launched at Smith Correctional Facility in June following a lengthy wait for a complete set of appropriate equipment.
- **Installation of Pyxis remote automated medication administration capability in each correctional facility.**
  - Pyxis machines have been installed and are running in each facility.
- **Implementation of EKG service provision in each correctional facility.**
  - EKG service has not been implemented at each facility. With the implementation of telehealth, EKG service will be available as each facility goes live.

In addition to the progress attained on the above-listed goals, FY 18/19 has been a year of unparalleled accomplishment for Correctional Health Services. The accomplishments have included:

- Medication delivery within prescribed times at least twice per day
- Receiving Screenings and History and Physicals completed PRIOR to an individual being housed
- Implementation of onsite urgent care to include suturing, fracture care, and observation of inmates who were previously transported to the hospital for these issues
- Emergencies assessed in real time with immediate transport to an Emergency Department
- Priority non-emergency sub-specialty appointments seen within 21 days by the sub-specialist within 21 days
- Sobering and safety cell inmates being seen by medical staff at prescribed times and rehoused as soon as appropriate
- Emergency dental treatment provided within 48 hours
- Routine dental care provided within 28 days
  
- Inmates with any non-emergent health care symptom seen within 48 hours during the week and within 72 hours over a weekend
- Accreditation by the National Commission on Correctional Health Care—the only jails in the State of California to have such accreditation

- Implementation of Chronic Disease Treatment Monitoring Process
- Implementation of expanded skill training for correctional services staff
- Provision of on-site eye services within each of the five jails
- Improved physician and advanced provider staffing levels
- Expansion of labor productivity monitoring and reporting
- Expand 'Keep on Person' medication administration
- Expand post-incarceration care linkage system

**GOALS – FY 19/20:**

- Expand use of telehealth to the remaining correctional facilities
- Create telehealth relationships with:
  - RUHS Emergency Department
  - RUHS Detention Clinical Unit
  - RUHS Specialty Clinics
- Implement E-Consult Services in association with IEHP
- Decrease transportation of inmates through:
  - Onsite physical therapy
  - Onsite orthopedic clinic
  - Onsite urgent care and observation
- Open new services at John Benoit Detention Center (new jail in Indio)

**Section 7**

**DISTRICT ATTORNEY AND PUBLIC DEFENDER**

**IMPACT STATEMENT:**

The impact of Realignment on the Riverside County District Attorney's Office and the Law Offices of the Public Defender has been significant in that each has experienced a dramatic increase in caseloads due to the added responsibility of revocation hearings for those on Parole, PRCS, and MS. Prior to Public Safety Realignment, PRCS and MS did not exist. Parole violations were handled by state parole agents, administrative hearing officers, and state-appointed counsel. Now, the obligation for these hearings has been placed upon these two departments and has resulted in the Riverside County Superior Court creating a separate court calendar necessitating the hiring of a hearing officer to preside over these matters.

In addition to the increased workload and pursuant to Marsy's Law, the District Attorney must notify victims of crime of any change in a defendant's custody status. This includes notification to the victims of the thousands of prisoners released early due to overcrowding and, in the case of Parole, PRCS, and MS violations, notification to the original victim as well as any current victim that they have a right to comment and to appear at each court appearance.

### **REALIGNMENT SERVICES RENDERED:**

**PRCS Revocations:** Offenders' successful reintegration into the community continues to be a priority for the county's criminal justice agencies. The response to non-compliant behavior requires the implementation and coordination of effective strategies that span the departments. Riverside County has centralized PRCS Court in the Banning Justice Center where a dedicated courtroom is allocated for all hearings enabling them to be heard in a more efficient manner.

In response to non-compliant behavior and the need for enhanced involvement with Realignment offenders with significant treatment needs, the AB 109 Exit Plan program was developed. As a result of a PRCS revocation, eligible offenders meet with staff from Behavioral Health and agree to participate in a 12-month program specifically tailored to their treatment needs. The program is agreed upon by staff from the Probation Department, RUHS, the Public Defender's office and the District Attorney's office. Upon successful completion of the AB 109 Exit Plan, a graduation ceremony is held to recognize the offenders for their compliance and success. The first graduation was held in July 2016 and was facilitated by Hearing Officer Judith M. Fouladi. The program is ongoing and future graduations will be held in FY 19/20.

In FY 2019/2020 we have continued commitment to address those qualifying offenders who have committed crimes, which the legislature deems non-serious, non-violent, and/or non-registerable sex offenses. The import of our commitment is even greater in light of the most recently identified violent crime increases in our county, which indicate an escalation in criminal conduct in offender populations. However, current staffing levels are sufficient to address the ongoing direct impact of Public Safety Realignment on our operations.

### **STATISTICS:**

Offenders who have been sentenced to certain classifications of crimes (non-1170(h) of the Penal Code) serve their sentences in a state correctional facility. Upon their release they are placed on either Parole or PRCS. In the case of Parole, the supervision of the parolee is handled by state parole. In the case of PRCS, supervision is handled by the Probation Department. In either case, when a violation of terms is alleged, the offender is entitled to a revocation hearing before an administrative hearing officer.

Prior to the Public Safety Realignment Act, the parole department, state-appointed counsel and administrative hearing officers would handle violations of parole as PRCS did not exist. The responsibility for these hearings (Parole and the newly created PRCS) has been shifted to the County of Riverside, namely the Superior Court, District Attorney's Office and the Public Defender's Office. This increased caseload by the District Attorney and Public Defender requires additional personnel in order to provide proper representation to the state as well as the offender. These additional personnel include but are not limited to:

- Specially trained attorneys to prepare and present matters in court;
- Additional clerical support to input case data and properly track files;

- Additional investigative support to supplement parole and probation investigations, serve subpoenas to secure the presence of witnesses at hearings and retrieve physical and documentary evidence.

In FY 18/19, the District Attorney processed PRCS violations and parole revocation cases. This resulted in 3,170 court appearances on PRCS violations and 842 appearances on Parole violations by the District Attorney. It is anticipated that any application of enhanced conduct credits for 'second strike' offenders in an effort to reduce the prison population will increase the number of individuals subject to PRCS. This will inevitably result in additional violations which will also be processed through these offices.

Convicted felons who have been sentenced pursuant to 1170(h) of the Penal Code and who would have previously served their sentences in state prison, now serve their sentences at the local level in the Riverside County jails. These offenders serve either an entire custodial term with no supervision upon release or a 'split sentence' with a portion of the sentence in custody and the balance of the sentence under a term of MS with the Probation Department.

According to Probation Department statistics as of June 30, 2019 violations of MS cases totaled over 14,251 since inception of Public Safety Realignment. In each case, the offender is entitled to a revocation hearing. As there is no specialized calendar to handle these matters, they must be absorbed by the calendar courts and District Attorney and Public Defender personnel.

Finally, due to the enactment of Marsy's Law, the District Attorney is obligated to notify victims of crime of any change in the offender's custody status as well as provide victims the opportunity to comment and appear at every court appearance. In the case of revocation hearings, this includes any victim of the crime for which the offender is being supervised as well as any victim who may be the subject of the violation, whether or not it has resulted in the filing of a new criminal case.

## **Section 8**

### **LAW ENFORCEMENT COORDINATION – CHIEF OF POLICE**

The Probation Department, local law enforcement agencies, and Sheriff's Department collaborate and coordinate efforts to ensure community safety and offender accountability. These efforts are essential to the AB109 Public Safety Annual Realignment Plan.

#### **Post-Release Accountability and Compliance Team (PACT):**

A multi-agency PACT was established in order to augment efforts to supervise high-risk offenders and apprehend absconders. The primary mission of PACT is for local law enforcement agencies to work with the Probation Department to focus on the non-compliance of PRCS offenders that pose the most risk to public safety. There are currently three teams operating in the West, Central, and East regions of the county dedicated to identifying and investigating 'non-compliant' PRCS offenders, locating and apprehending 'at-large' and 'high-risk' PRCS offenders, and performing probation sweeps. Through sustained, proactive, and coordinated investigations, each team is able



to share information, serve warrants, and locate and apprehend non-compliant offenders. PACTs proactively search for the 'at-large' PRCS offenders and reduce the number of absconded PRCS offenders as identified by Probation staff, allowing Probation staff more time and resources to focus on case management and compliance checks.<sup>14</sup>

**Three Multi-Jurisdictional Regional Teams:**

- **West PACT:** Staff from RPD, Corona Police Department, the Probation Department, and Riverside County District Attorney's Office; West PACT is supervised by an RPD sergeant and housed at RPD.
- **Central PACT:** Staff from Beaumont Police Department, Hemet Police Department (HPD), Murrieta Police Department, the Probation Department, Riverside Sheriff's Department – San Jacinto and Lake Elsinore Stations and Riverside County District Attorney's Office; Central PACT is supervised by an HPD sergeant and housed at HPD.
- **East PACT:** Staff from Palm Springs Police Department, Desert Hot Springs Police Department, Cathedral City Police Department (CCPD), Indio Police Department (IPD), the Probation Department, Riverside Sheriff's Department – Palm Desert and Thermal Stations, and Riverside County District Attorney's Office; East PACT is supervised by a PSPD sergeant and housed at CCPD.

**Association of Riverside County Chiefs of Police and Sheriff (ARCCOPS):**

The ARCCOPS provides oversight of the PACT program. A representative of ARCCOPS sits on the CCPEC as a voting member and reports on PACT activities. There are Memorandums of Understanding (MOU) between the Probation Department and the participating local law enforcement agencies (Beaumont Police Department, Cathedral City Police Department, Corona Police Department, Desert Hot Springs Police Department, Hemet Police Department, Murrieta Police Department, Riverside Police Department and Palm Springs Police Department) for monetary reimbursement from Realignment. Probation is the fiscal agent as it relates to Realignment reimbursement from the county.

PACTs operate on a task force model similar to the county's successful regional gang task force teams and countywide Sexual Assault Felony Enforcement (S.A.F.E.) team.

## **Section 9** **LEGISLATIVE ADVOCACY**

Since implementation of AB 109 Public Safety Realignment, Riverside County has remained proactive in identifying issues for legislative proposals, and attentive to proposed legislation and its impact on Realignment programs and operations. Focus includes enacted and proposed legislation:

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<sup>14</sup> Refer to Attachment F

### **Enacted Legislation:**

- **AB 1115** (Expungement of Specified Convictions): This bill was approved by Governor Brown on September 1, 2017, and went into effect on January 1, 2018. AB 1115 added §1203.42 to the Penal Code.

### **Proposed Legislation:**

- **AB 484**- Current law requires a person who is granted probation after being convicted of furnishing or transporting a controlled substance relating to the sale of cocaine, cocaine hydrochloride, or heroin, to be confined to county jail for at least 180 days as a condition of probation. This bill would make the imposition of the 180-day confinement condition permissive, rather than mandatory. It has passed the Assembly and is currently on its third reading in the Senate.
- **AB 597**- This bill would extend the authorization to use flash incarceration until January 1, 2023. The bill was signed by the Governor on July 1, 2019, and will go into effect January 1, 2020.
- **AB 607**- Current law prohibits granting probation or suspending a sentence for persons convicted of specified crimes relating to controlled substances, including possessing or agreeing to sell or transport opiates or opium derivatives, possessing or transporting cannabis, planting or cultivating peyote, and various crimes relating to forging or altering prescriptions. This bill would delete various crimes relating to controlled substances from those prohibitions against granting probation or a suspended sentence. It has passed Assembly and is currently pending in the Senate.
- **AB 1182**- Current law requires that specified persons who have been released on parole from state prison who were not imprisoned for a violent felony, a serious felony, or an offense requiring registration as a sex offender, and who have been on parole for a period of 6 months, be discharged from parole unless the Department of Corrections and Rehabilitation recommends to the Board of Parole Hearings that the person should be retained, and the board, for good cause, determines that the person is to be retained. This bill would instead require those persons, if they have been scored as low or moderate risk by the department's risk assessment tool, to be released if they have been on parole continuously for 180 days and have not committed any new offenses. This bill has been extended for action in January 2020.
- **AB 1331**- Current law requires criminal justice agencies to compile records and data, including a summary of arrests, pretrial proceedings, the nature and disposition of criminal charges, sentencing, incarceration, rehabilitation, and release, about criminal offenders. Current law requires agencies to report this information to the Department of Justice for each arrest made, and requires the superior court that disposes of a case for which that information was reported to ensure that a disposition report of that case is reported to the department. This bill, beginning January 1, 2021, would require various entities, including local and state law enforcement agencies and courts, to report specified information to the Department of Justice. The bill has passed Assembly and is currently pending in the Senate.

- **AB 1421**- Current law prohibits the revocation of supervision for failure of a person to make restitution imposed as a condition of supervision, unless the court determines that the defendant has willfully failed to pay and has the ability to pay. This bill would also prohibit the revocation of supervision for failure of a person to pay fines, fees, or assessments, unless the court makes the same determinations. The bill was signed by the Governor on July 12, 2019, and will go into effect January 1, 2020.
- **SB 144**- Current law imposes various fees contingent upon a criminal arrest, prosecution, or conviction for the cost of administering the criminal justice system, including administering probation and diversion programs, collecting restitution orders, processing arrests and citations, administering drug testing, and incarcerating inmates. This bill would repeal the authority to collect most of these fees, among others. The bill would make the unpaid balance of most court-imposed costs unenforceable and uncollectible and would require any portion of a judgment imposing those costs to be vacated. This bill has been extended for action in January 2020.
- **SB 389**- This bill would amend the Mental Health Services Act to authorize the counties to use MHSA moneys to provide services to persons who are participating in a presentencing or post-sentencing diversion program or who are on parole, probation, Post-release Community Supervision, or Mandatory Supervision. The bill has passed Senate and is currently pending in the Assembly.

With the exception of AB 1331 or otherwise noted, these bills will go into effect on January 1, 2020, if passed.

## Section 10

### **REALIGNMENT OPERATIONAL REVIEW**

Riverside County partnering agencies continue to work collaboratively to enhance and assess improvement efforts.

**Systems Infrastructure:** The CCPEC approved development of data sharing techniques or a database for all collective agencies to access. The goal is to gather baseline data and compare yearly metrics starting from October 1, 2011 to current. A central systems analysis will assist in determining where adjustments in service delivery are required in light of failure rate criteria. Currently, coordinated efforts have resulted in several data sharing systems including regular reports to partner agencies consisting of warrant information, demographics as well as case and supervision status. Further, Riverside County's early release protocol of 1170(h) PC inmates requires regular communication and updates to justice partners throughout the county for adjustments to community supervision commencement dates.

**Lean:** During the last 23 months the Probation Department has commenced a Lean Transformation to increase efficiency and eliminate waste within its organization. The Department has mapped

out four operational value streams (Adult Services, Juvenile Services, Institutions, and Administrative and Business Services). The current state of each value stream was mapped and an ideal/target state was developed. The ideal/target state eliminated non-value items and waste within the Department's processes in an effort to better serve its clients. During the Value Stream Mapping events, six processes within each stream were identified to improve with Rapid Improvement Events (RIE's). To date, 15 RIE's have been facilitated and pilots have been implemented to test and measure the effectiveness of the new processes in each value stream. Data has been collected from both the current state and the newly created target state. Preliminary results have identified hundreds of saved employee work hours and over \$3.5 million in cost avoidance and savings.

The Department's Lean Transformation has led to change and continuous improvement within the organization. Key Performance Indicators (KPI's) and departmental strategies have been developed and align to the county's vision for 2030. In addition, the foundational pieces of the Department's Lean Management system have been created. These pieces include Department Strategy, KPI's, Value Stream Core Teams, Visual Engagement Boards, and Top Operational Improvement Projects. The tools and systems that are being developed as part of the Department's transformation will allow it to identify the root causes when problem solving and embrace scientific thinking. While Lean is a department-wide effort and not specific to Realignment, it will inherently impact this population through overall improved service delivery and expected Realignment budget savings.

**UCR Project:** On December 11, 2018, a CCPEC funded contract was entered into with the County of Riverside and the University of California, Riverside - Robert Presley Center to complete a comprehensive evaluation of the County's Day Reporting Centers. The evaluation serves to assess the relative strengths of the program as an alternative to traditional supervision. The scope of the project is to determine the impact of the DRCs on recidivism as compared to traditional supervision; identify how different DRC services affect re-entry success; and whether the duration of services affect client success and recidivism rates. The project is the first of its kind, not only in the County of Riverside, but the State of California. Since execution, the Department has worked diligently and collaboratively with UCR to necessary facility access, joint application to obtain Department of Justice statistics and recidivism data, along with internal probation data, and client demographic and program information. It is expected the project will be conducted in four phases: preparation, quantitative analysis, qualitative data collection and analysis, and ending with a final report, to be completed in FY 20/21. The Department is looking forward to the outcomes and incredibly honored to have been selected for this project.

**EvalCorp:** In November 2016, the CCPEC approved a scope of work to evaluate the impact of the realignment of public safety in Riverside County. The committee specifically wanted to know if the awarded funds positively impacted recidivism and improved public safety. Following a bid process, the Board of Supervisors approved an agreement with EvalCorp of Irvine California on October 31, 2017. The evaluation of realignment efforts is nearing the two-year mark and each of the participating departments has submitted data collected since 2011. Evaluators are determining how the collected data answers the following questions:

1. Are the programs and practices effective?
2. Is the integration between agencies effective?
3. Have the programs and practices reduced recidivism?
4. How do the efforts of the Riverside County agencies compare with the programs and practices of other California counties?
5. Is Riverside County utilizing evidence-based and/or best practices? If not, what changes or modifications are recommended?

The project is nearing completion and the EvalCorp team is preparing a final report. This document, divided initially by department and then summarized collectively, will be presented to the CCPEC by December 2019. Recommendations regarding the County's efforts will be presented as well. The final phase of the evaluation will include assisting departments as recommendations are implemented, a follow-up evaluation of implemented changes, and a report of the success of the evaluation recommendations or additional adjustments. The follow-up evaluation report is expected in mid-2020.

**JSCI:** The Justice System Change Initiative (JSCI) Executive Steering Committee (ESC) is committed to increasing local capacity for data-driven decisions and fostering cross-system collaboration. In June 2018, the ESC identified six target areas: bail reform, mental health, the death penalty, homelessness, juvenile justice, and information technology. Workgroups formed to address the challenges presented and to explore solutions utilizing the combined talents and resources of criminal justice departments, the Superior Court, allied county agencies and community-based organizations. Workgroups determined patterns to examine available data, initiate processes and decision-making models to recommend decisions, clarify policies, and enhance system organization to provide better outcomes for people served. Many of the workgroups also studied the budgetary and policy impact of recent or pending State legislation for the County.

Workgroups are comprised of managers and line staff so recommendations are based on experience in the subject area. Each workgroup chair reports to the ESC at bi-monthly meetings. During the next year the ESC will explore the impact of a coordinated information technology system and will work with the Presley Center at the University of California, Riverside to update jail utilization data.

## **Section 11**

### **SUMMARY**

Seven years ago, California drastically modified its criminal justice system to shift the responsibility for state inmates and parole supervision to local jurisdictions. The goal of realigning these offenders was to reduce the state prison population, reduce recidivism, and protect communities. Assembly Bill 109 has been a catalyst for Riverside County agencies. Now, more than ever, we strive to engage offenders with evidence-based programming, implement strategies for reducing overcrowding in the jail, facilitate a fair and efficient revocation proceeding process, and ensure

quality behavioral health treatment. The collaboration amongst agencies has allowed for the development of innovative programs that meet the daily challenges our offenders face.

Many obstacles were overcome during FY 18/19. The treatment of offenders' addictions and physical and mental illnesses continues to be at the forefront. With the expansion of mental health housing in the jails, the Sheriff's Department continues to work closely with Behavioral Health in a concerted effort to stabilize treatment and assist with ongoing mental health services for transitional success. Great strides were made in these collaborations to evaluate and assess offenders for transition into traditional housing units through a 'step down' process, as adequate jail bed capacity remains a critical priority. A combined effort through the use of screenings and assessments, case planning/management, and program/service delivery while in-custody remains a significant factor in determining the offender's success. Additionally, the number of counseling sessions conducted, medication compliance, and the delivery of medical care in the jails may result in a reduced recidivism rate due to a robust continuum of care. The increase in services rendered spanned multiple agencies, as both the Sheriff and Probation Departments continued to add and refine programs within their respective agencies through the use of targeted interventions aimed at education, evidence-based programs, and re-entry services. Staff hiring, training and retention also played a significant role in the operation of realignment-related services.

The goals for next fiscal year are challenging and include the expansion of some programs and the development of new ones. The focus is on enhanced collaboration of multiple agencies and CBOs to improve services for clients commencing in-custody and providing a continuum of care during transition and post-release. This includes expanding in-custody rehabilitation programming through the Sheriff's Reentry Unit pilot and connecting clients to services such as medical, mental health, education, workforce development, and housing while in-custody and transitioning to the community through programs such as the DRC and WPC. Additionally, several processes are being implemented or expanded to improve performance such as Probation's Lean Transformation, RUHS-CHS expansion of telehealth to all correctional facilities, and RUHS-BH streamlining of the AB109 Housing process.

Since the implementation of Realignment, the collaborative effort from all agencies involved has resulted in wide spread changes in Riverside County's criminal justice system. The effort will continue as existing practices and programs are re-evaluated for efficiency and effectiveness. The professionalism and working relationships that have emerged over the past seven years continue to grow and will be relied upon during the next fiscal year. While committed to executing the most cost effective use of available resources and maintaining the public safety, the CCPEC remains optimistic that cumulative efforts will continue to demonstrate positive results.

**COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE  
PUBLIC SAFETY REALIGNMENT BUDGET  
FY 19/20**

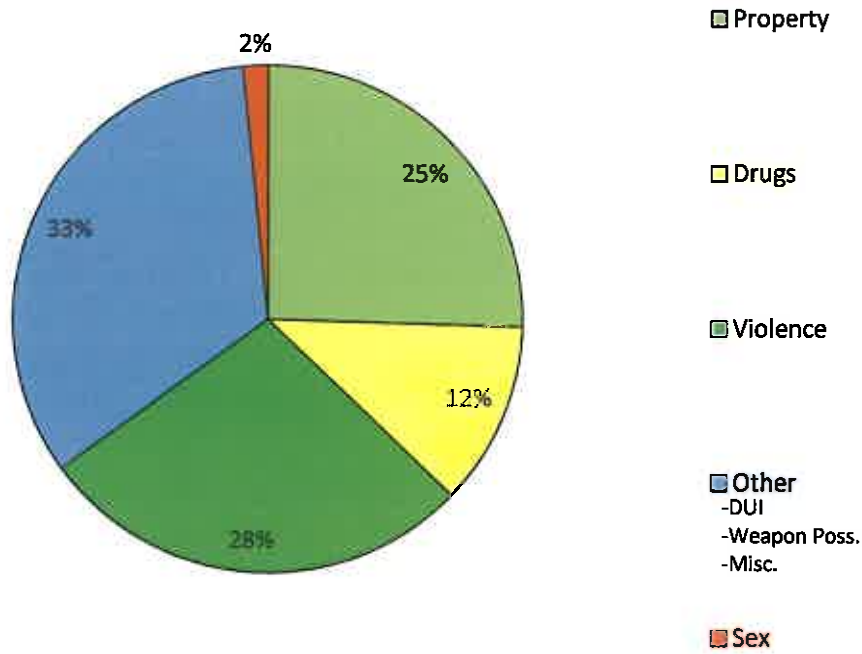
<b>CCPEC Member Agency</b>	<b>FY 2018/19 Roll-over Funds</b>	<b>FY 2019/20 State Allocation</b>	<b>FY 2019/20 Growth Allocation</b>	<b>FY 2019/20 CCPEC Approved Budgets</b>
<b>Probation Department</b>	\$ -	\$ 20,033,588	\$ 494,186	\$20,527,774
<b>Sheriff's Department</b>	\$ -	\$ 28,702,112	\$ 708,020	\$29,410,132
<b>District Attorney</b>	\$ -	\$ -	\$ -	\$ -
<b>Public Defender</b>	\$ -	\$ 550,116	\$ 68,959	\$ 619,075
<b>Health &amp; Human Services</b>	\$ -	\$ 29,035,464	\$ 535,584	\$29,571,048
<b>Police</b>	\$ 451,719	\$ 2,020,781	\$ -	\$ 2,472,500
<b>Total</b>	\$ 451,719	\$ 80,342,061	\$ 1,806,749	\$82,600,529

**MANDATORY SUPERVISION  
STATISTICAL DATA  
OCTOBER 1, 2011 THROUGH JUNE 30, 2019**

	As of June 30, 2019		Within FY 18-19	
<b>MS Cases ordered by the Court:</b>		<b>13,638</b>		<b>1,137</b>
<b>Supervision:</b>				
MS Offenders assigned to a caseload:		<b>872</b>		
High:	301	35%		
Medium:	240	28%		
Low:	331	38%		
<i>MS Offenders Pending Assessment:</i>	<i>140</i>			
<b>Warrants:</b>				
MS Warrants Issued:		<b>10,356</b>		<b>1,116</b>
Outstanding MS Warrants:	574	6%		
Cleared MS Warrants:	9,743	94%	1,130	
<i>Number of Offenders:</i>	<i>3,995</i>		<i>669</i>	
<b>Revocations:</b>				
MS Revocation Petitions:		<b>14,976</b>		<b>1,478</b>
New Offenses Only:	6,100	41%	554	37%
<i>Number of Offenders:</i>	<i>2,806</i>		<i>369</i>	
Technical Only:	8,876	59%	924	63%
<i>Number of Offenders:</i>	<i>3,832</i>		<i>593</i>	
Dismissed/Withdrawn:	431	3%	17	>1%
Flash Incarcerations - No Petition Filed:	23		9	
<i>Number of Offenders:</i>	<i>20</i>		<i>8</i>	
<b>Terminations:</b>				
MS Terminations:		<b>11,056</b>		<b>1,088</b>
Successful (Early Term):	27	>1%	3	>1%
Expired: (Served full term):	3,991	36%	378	35%
Prop 47 Closed:	856	8%	3	>1%
Deceased:	108	>1%	13	1%
Jurisdictional Transfer:	692	6%	89	8%
Unsuccessful:	5,382	49%	602	55%

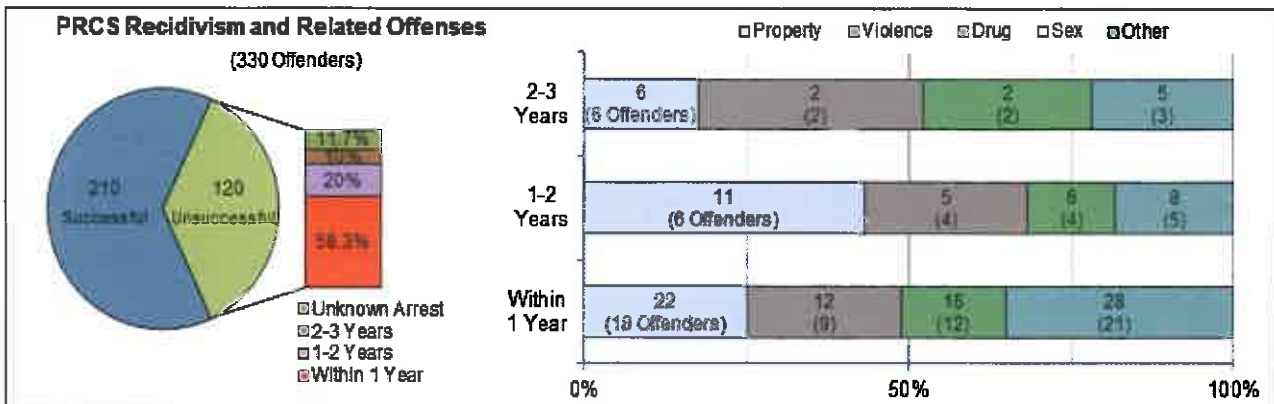


**POST-RELEASE COMMUNITY SUPERVISION (PRCS)  
UNIVERSAL CRIME REPORT CATEGORIES FOR  
MOST RECENT COMMITMENT OFFENSE**

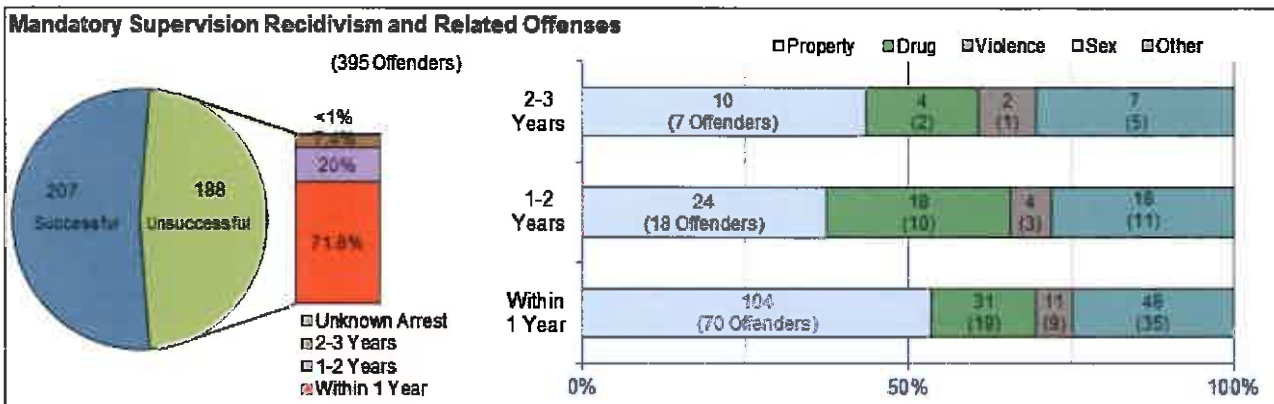


***Data provided by the Riverside County Probation Department as of June 30, 2019***

### Realignment Recidivism<sup>15</sup>



In line with previous cohorts, 36.4% of PRCS offenders starting supervision in Q2 2016 recidivated within three years. Since Q2 2016 PRCS Recidivism Rates have ranged from 31% to 39%, respectively. Relative to other populations, recidivism among PRCS offenders was slightly but not significantly more likely to be related to Property and Other offenses within 1 year.



Of the 395 offenders starting Mandatory Supervision in Q2 - 2016, 47.5% (188) recidivated within three years; an increase from the previous quarter. Recidivism in the Q2 - 2016 cohort had a relatively high probability of involving a Property crime within one year. Other offenses were next followed by Drug offenses.

<sup>15</sup> Source Document: Probation Department's Adult Synopsis Quarterly Report dated June 30, 2019.

**POST-RELEASE ACCOUNTABILITY AND COMPLIANCE TEAM ACTIVITY REPORT  
FISCAL YEAR 2018-2019**

<b>2018</b>	<b>Compliance Checks<sup>16</sup></b>	<b>Bad Addresses</b>	<b>Arrests PRCS</b>	<b>Arrests MS</b>	<b>Arrests Other<sup>17</sup></b>	<b>AODs<sup>18</sup></b>
July	242	36	12	8	56	17
August	236	28	17	5	63	41
September	205	17	17	12	49	16
October	241	29	22	6	69	49
November	218	36	21	17	44	23
December	183	23	28	5	53	37
<b>Totals</b>	<b>1,325</b>	<b>169</b>	<b>117</b>	<b>53</b>	<b>334</b>	<b>183</b>

<b>2019</b>	<b>Compliance Checks</b>	<b>Bad Addresses</b>	<b>Arrests PRCS</b>	<b>Arrests MS</b>	<b>Arrests Other</b>	<b>AODs</b>
January	211	28	16	1	56	21
February	179	20	25	7	48	33
March	177	28	10	2	54	13
April	212	24	19	6	64	18
May	182	29	26	10	59	31
June	147	27	25	4	51	25
<b>Totals</b>	<b>1,108</b>	<b>156</b>	<b>121</b>	<b>30</b>	<b>332</b>	<b>141</b>

<b>Grand Totals</b>	<b>2,433</b>	<b>325</b>	<b>238</b>	<b>83</b>	<b>666</b>	<b>324</b>
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<sup>16</sup> *Compliance Checks:* Any contact with the following offender populations involving a search of person or property: PRCS, MS, Formal Probation, Summary Probation or Parole.

<sup>17</sup> *Arrests Other:* An arrest of all other persons including Formal and Summary Probationers and Parolees.

<sup>18</sup> *AOD:* Any request for assistance by a law enforcement agency including participating and non-participating partners as well as department patrol and investigation units.

ANNUAL REALIGNMENT PLAN UPDATE

COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE (CCPEC)



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Ron Miller II,  
Interim Chief Probation Officer

**ANNUAL REALIGNMENT PLAN UPDATE**

**COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE (CCPEC)**

  
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Michael Hestrin, District Attorney

**ANNUAL REALIGNMENT PLAN UPDATE**

**COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE (CCPEC)**



**W. Samuel Hamrick, Court Executive Officer  
Superior Court Designee**

ANNUAL REALIGNMENT PLAN UPDATE

COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE (CCPEC)

  
Steven L. Harmon, Public Defender

**ANNUAL REALIGNMENT PLAN UPDATE**

**COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE (CCPEC)**



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**Zareh Sarrafian**

**Assistant County Executive Officer – Riverside University Health System**



**ANNUAL REALIGNMENT PLAN UPDATE**

**COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE (CCPEC)**

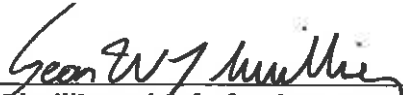


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**Chad Bianco, Sheriff**

**ANNUAL REALIGNMENT PLAN UPDATE**

**COMMUNITY CORRECTIONS PARTNERSHIP EXECUTIVE COMMITTEE (CCPEC)**

A handwritten signature in black ink, appearing to read "Sean W. Thuilliez", written over a horizontal line.

**Sean Thuilliez, Chief of Police, City of Beaumont**