Juvenile Justice Crime Prevention Act & Youthful Offender Block Grant (JJCPA-YOBG)

FY 2018-19 Consolidated Annual Plan

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County Name: San Bernardino County

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Instructions:

Government Code Section 30061(b)(4) and Welfare & Institutions Code Section 1961(b) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan.

The rest of this document is a standardized template for a consolidated county plan. If you find it helpful to use this template, please do so.

Your submission will be posted, as submitted, to the BSCC website.

Please e-mail your plan to:

JJCPA-YOBG@bscc.ca.gov

Juvenile Justice Plan

- Part I. Countywide Service Needs, Priorities and Strategy
 - A. Assessment of Existing Services
 - B. Identifying and Prioritizing Focus Areas
 - C. Juvenile Justice Action Strategy
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- B. Regional Agreements
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Part I. Service Needs, Priorities & Strategy

<u>Authority</u>: Government Code Section 30061(b)(4)(A) The multiagency juvenile justice plan shall include, but not be limited to, all of the following components:

- (i) An assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.
- (ii) An identification and prioritization of the neighborhoods, schools, and other areas in the community that face a significant public safety risk from juvenile crime, such as gang activity, daylight burglary, late-night robbery, vandalism, truancy, controlled substances sales, firearm-related violence, and juvenile substance abuse and alcohol use.
- (iii) A local juvenile justice action strategy that provides for a continuum of responses to juvenile crime and delinquency and demonstrates a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

Government Code Section 30061(b)(4)(B)(ii) Collaborate and integrate services of all the resources set forth in clause (i) of subparagraph (A), to the extent appropriate.

A. Assessment of Existing Services

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

The San Bernardino County Probation Department recognizes there are specific needs for the youths in the community and strives to identify and address those needs both at the lowest level and in the most effective manner. In 2017, the overall number of youths booked in to custody in a San Bernardino County Juvenile Detention and Assessment Facility decreased from the prior year, however, some youths in custody display behaviors demonstrating the need for mental health, socialization and behavior modification services. Collaborative efforts with law enforcement agencies, juvenile courts, the Department of Behavioral Health, Children and Family Services as well as city and county school districts have been forged as a means to identify those (vast) needs and implement early intervention, prevention and rehabilitative services.

Describe what approach will be used to facilitate collaboration amongst the organizations listed above and support the integration of services.

Evidence-based training and practices have been implemented to provide the services identified as needed, required and/or requested.

B. Identifying and Prioritizing Focus Areas

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

The mobility of families creates a fluidity in location which, in turn, shifts crime rates throughout different areas of the county. San Bernardino County Probation Department does not limit or isolate services to any individual area, but rather works collaboratively with units within the Probation Department, law enforcement and other community service agencies to provide the same or similar services to youths and their families in all areas throughout San Bernardino County.

C. Juvenile Justice Action Strategy

Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

The San Bernardino County Probation Department diversifies the services of youths and families based on identified needs. JJCPA funding allows for a partnership with county and city school districts which, in turn, allows for Probation Officers to be located on various campuses throughout different regions and areas of the county. There are also Day Reporting Centers (DRC's) located in the Central, West End and High Desert areas of the county that not only serve as a host to county school sites, but also as an immediate resource for services by Probation Officers and Probation Corrections Officers, many with need-specific skills and training.

Services provided are for the benefit of the youths and the community on a whole. At both the school sites and DRC's, youths can attend a variety of treatment classes including but not limited to Drug and Alcohol, Anger Management, Truancy and Cognitive Life Skills. There are also gender specific classes available such as Girls Circle and Boys Council. When necessary, through a referral process, Individual, Family and Group Counseling are also viable treatment options.

The immediate presence of officers at these locations allows for school staff, law enforcement agencies and probation to work together in a cohesive manner to identify youths and families who may be in the early, middle or advanced stages of assistance.

Part II. Juvenile Justice Crime Prevention Act (JJCPA)

<u>Authority</u>: Government Code Section 30061(b)(4)(B) Programs, strategies, and system enhancements proposed to be funded under this chapter shall satisfy all of the following requirements:

- (i) Be based on programs and approaches that have been demonstrated to be effective in reducing delinquency and addressing juvenile crime for any elements of response to juvenile crime and delinquency, including prevention, intervention, suppression, and incapacitation.
- (iii) Employ information sharing systems to ensure that county actions are fully coordinated, and designed to provide data for measuring the success of juvenile justice programs and strategies."

Government Code Section 30061(b)(4)(A) The multiagency juvenile justice plan shall include, but not be limited to, all of the following components:

(iv) A description of the programs, strategies, or system enhancements that are proposed to be funded pursuant to this subparagraph.

A. Information Sharing and Data

Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

The San Bernardino County Probation Department utilizes Caseload Explorer (CE) as a means to efficiently and effectively track and manage juvenile offenders while adhering to jurisdictional security and judicial requirements. The CE is system is used to store the juvenile's demographic and personal information such as gender, race, DOB, address and phone number. Co-defendant, victim and family information, such as parent/guardian and sibling(s) information is also captured. Information related to past and current offenses such as charge types, court dates(s), restrictions, security concerns and terms and conditions of probation can be located in this system.

CE tracks active referrals for case files, past and current caseworkers and statistical data which includes but is not limited to services offered and rendered by the probation department. A juvenile's behavior, disciplinary actions imposed, progress and lack thereof can also be monitored in CE. If a juvenile is placed in juvenile detention or treatment facility, oversight and management is made more fluid with this system.

Statistical data and information is extrapolated from the system as/when needed in an official capacity. While CE interfaces with the JNET court information

system, all information contained (in CE) is personal and confidential and is not shared with other agencies and entities.

B. Funded Programs, Strategies and/or System Enhancements

Using the template on the next page, describe each program, strategy and/or system enhancement that will be supported with funding from JJPCA, identifying anything that is co-funded with Youthful Offender Block Grant (YOBG) moneys.

This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.

Program Name:		
Let's End Truancy (L.E.T.)		

Evidence Upon Which It Is Based:

There has been a demonstrated need for an increased focus on combating truancy and chronic absenteeism in San Bernardino County.

Description:

L.E.T. is a collaborative multi-agency program designed to combat the rate of truancy within the San Bernardino County and City School Districts. The overall goal of the program is to increase the Average Daily Attendance (ADA) of students while reducing the negative impacts caused by truancy, including juvenile delinquency. This program targets youths in grades K-12 who are struggling with their school attendance as it is defined by the California Department of Education Code, EC 48260(a).

Law enforcement agencies and school personnel intervene and work with the youths and their families to bring awareness to the youth's truancy and the impact (truancy) has on the youths overall chances of success. Intervention has multiple levels ranging including a home visit, a letter to the youths parent/guardian to the parent receiving a citation and mandatory appearance at a School Attendance Review Board (S.A.R.B.) meeting. Some youths and their parent/guardian may also be required to participate in individual and family services.

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Program Name:		
School Probation Officers		

Evidence Upon Which It Is Based:

School Probation Officers on campus have an advantage of identifying and intervening in the early stages of a youth's delinquent behavior.

Description:

This program is designed to reduce delinquent behavior on school campuses while simultaneously providing prevention, intervention and rehabilitative services to those students who exhibit (these) behaviors or who have been identified as needing services. This includes youths with behavioral, mental, supervision/expulsion, attendance and educational comprehension. Campus staff, including teachers, Probation Officers and counselors, are provided with training and skills to identify, assess and work with those youths exhibiting the aforementioned behaviors. Staff have easy and increased accessibility to the probation officers and make them aware of any youth they feel may be in need of or benefit from services. The Probation Officer then makes contact with the youth and when deemed appropriate, will make the necessary referrals for the appropriate services including but not limited to tutoring, individual and/or family counseling. School Probation Officers attend Student Attendance Review Board (S.A.R.B.) Meetings, and in turn, intervene early by working with the student and their families to reduce truancy.

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Program Name:		
Day Reporting Centers		

Evidence Upon Which It Is Based:

With three locations throughout San Bernardino County, the youths and their families are able to participate in a variety of services made available to them on a voluntary basis as well as those ordered by the Court. Various locations are also school sites and/or are the actual location where the youths assigned probation officer can be located.

Description:

This program identifies, addresses and monitors at-risk youths between the ages of 11-17, with or without wardship who demonstrate at least two of the following risk factors:

Family Issues

School Problems

Substance Abuse

Delinquency Patterns

Throughout the day, supervision, prevention, intervention and rehabilitative services are provided in a structured environment for the youths located in the West Valley, Central Valley and High Desert regions of the county. Some of the components at the Day Reporting Centers include Group, Family and Individual Counseling, Petty Theft, Drug and Alcohol classes. Parenting classes are available for the parents of youths who are delinquent or predelinquent. Referrals for services come the Court, Probation Department, law

enforcement agencies, public and private agencies and the parents/guardians of at-risk youths.

While this program continues to be a positive resource for services to the youths and families of the communities which we serve, follow through and voluntary participation for youths who are not wards remains a primary concern.

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Program Name:			
House Arrest			

Evidence Upon Which It Is Based:

This program continues to serve as a system to effectively manage the population at the Juvenile Detention and Assessment Centers (JDAC's).

Description:

Probation Staff assigned to the House Arrest Program (H.A.P.) help reduce the population in the Juvenile Detention and Assessment Centers by providing supervision for those youths who are awaiting disposition of their matters by the court. Supervision includes electronic monitoring and documentation of behaviors, including compliance or the lack thereof. It may also include the youth's involvement in community-based programs that are designed to identify and assist the youths with their problems. Many of the youths and their families are referred to the Day Reporting Centers for services.

House Arrest is a twenty-four hour monitoring program which utilizes risk specific guidelines to determine a youth's eligibility and participation in the program. In some cases, the youths and/or the families' unwillingness to adhere to the specific rules of the program prove to be a barrier.

Part III. Youthful Offender Block Grant (YOBG)

<u>Authority</u>: Welfare & Institutions Code Section 1961(a) – On or before May 1 of each year, each county shall prepare and submit to the Board of State and Community Corrections a Juvenile Justice Development Plan on its proposed programs, strategies, and system enhancements for the next fiscal year from the Youthful Offender Block Grant Fund described in Section 1951. The plan shall include all of the following:

- (1) A description of the programs, placements, services, strategies, and system enhancements to be funded by the block grant allocation pursuant to this chapter, including, but not limited to, the programs, tools, and strategies outlined in Section 1960.
- (2) A description of how the plan relates to or supports the county's overall strategy for dealing with youthful offenders who have not committed an offense described in subdivision (b) of Section 707, and who are no longer eligible for commitment to the Division of Juvenile Facilities under Section 733 as of September 1, 2007.
- (3) A description of any regional agreements or arrangements to be supported by the block grant allocation pursuant to this chapter.
- (4) A description of how the programs, placements, services, or strategies identified in the plan coordinate with multiagency juvenile justice plans and programs under paragraph (4) of subdivision (b) of Section 30061 of the Government Code.

A. Strategy for Non-707(b) Offenders

Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

San Bernardino County Probation utilizes the Juvenile Assessment and Intervention (JAIS) System to measure the risks, needs and strengths of juvenile offenders. Evidence based, this gender responsive tool also determines the most appropriate supervision level for the juvenile offender while simultaneously providing staff with identifying treatment and reentry programs which best address the offender's needs.

The JAIS assessment is mandatory as an initial risk assessment for any juvenile when a dispositional report, juris/dispo or dispositional memo has been ordered by the court.

If a youth is granted probation, the assigned probation officer is responsible for completing a full assessment within 45 days of case assignment. A reassessment is completed every six months from the date of the initial assessment which coincides with case plan reviews.

Programs and units are designed to focus on prevention, intervention, community safety, supervision and rehabilitation. Strengthening families and family reunification is also a primary goal.

Youth Accountability Board:

The Youth Accountability Board is comprised of volunteers working as a team to investigate cases involving low-risk, first time juvenile offenders. Volunteers work with parents and/or guardians to determine appropriate consequences for the juvenile. The overall goal is to help the juvenile develop personal responsibility for their actions and re-establish a sense of community values. This program allows for early community intervention, allows citizens to participate in the juvenile justice system and promotes positive community interactions.

San Bernardino County Coalition Against Sexual Exploitation (C.A.S.E):

The Coalition Against Sexual Exploitation includes partnerships with the San Bernardino County Probation Department, District Attorney, Public Defender, Public Health Sheriff's Department, Children and Family Services, Behavioral Health, County Schools, Children's Network and the Juvenile Courts. All have collaborated to address and combat the rise is sexual exploitation of juveniles. The collaboration aims to:

- Empower victims to leave their exploiter and utilize opportunities to regain control of their life and future.
- Ensure victims' physical and psychological safety.
- Ensure victims' access to resources and services, including: medical care, mental health care, substance abuse treatment, educational opportunities, job skills training, mentors/advocates and more.
- Address the larger social issues impacting at-risk youths.

Court for the Individualized Treatment of Adolescents (C.I.T.A.):

Through this specialized court, the San Bernardino County Probation Department in partnership with the Department of Behavioral Health seek to utilize a multidisciplinary approach to intervene and provide a service to youths between the ages of 13-17 with a serious mental health diagnosis. This court is also used to provide an appropriate diagnosis, clinical case management and referrals that link the mentally ill youths to services within the community. This is a volunteer court and the youth and the youth's family must be willing to participate.

Wraparound:

The San Bernardino County Probation Department, Children and Family Services and the Department of Behavioral Health have joined to coordinate and provide services to youths and their families who have been identified as having emotional, behavioral, and mental health needs. In this program, each family is assigned a Facilitator, a Parent Partner and a Family Specialist. With their assistance, both a Child and Family Team (CFT) and Wraparound plan is developed which is used to guide the team to move in the same direction by focusing on agreed upon needs and the strategies necessary to meet those needs. This is a voluntary program and the youth and parent/quardian must be willing to participate.

B. Regional Agreements

Describe any regional agreements or arrangements to be supported with YOBG funds
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None		

C. Funded Programs, Placements, Services, Strategies and/or System Enhancements

Using the template on the next page, describe the programs, placements, services, strategies, and system enhancements to be funded through the YOBG program. Explain how they complement or coordinate with the programs, strategies and system enhancements to be funded through the JJCPA program.

YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

This template should be copied as many times as needed to capture every program, placement, service, strategy, and system enhancement you plan to fund next year.

Program Name:

Department of Juvenile Justice (DJJ)-Field Services

Nature of Coordination with JJCPA:

This is a longstanding program which has been in existence for many years. A (random) but identifiable obstacle in the program continues to be motivating and engaging the (some) youths and families in behavioral change. The willingness to participate in coordinated enrichment services also serves as a barrier.

Description:

Probation field supervision units are tasked with the oversight of non 707-b offenders within the community. Field Services is a longstanding program which has been in existence many years. Various units are developed to properly address the youth's needs while providing community safety and supervision.

High Risk Supervision Units provide oversite of offenders that are deemed to be the most serious and sophisticated of offenders and present a higher risk to reoffend. Youths on this level of supervision are assigned to officers with a smaller caseload and have more intense supervision requirement. They are required to receive

Medium Risk Supervision Units provide oversight of offenders that have been identified as needing significant treatment intervention based on their criminogenic needs. These offenders' needs are targeted by utilizing Motivational interviewing techniques, rewards systems and a system of graduated sanctions. These offenders individualized treatment plans and the officer's smaller caseload allows for the officer to assist with the youths behavior change.

Low Risk Offender are deemed to be the least likely to reoffend, but need to recognize and be held accountable for the behaviors displayed which resulted in their interaction with the juvenile courts. These offenders are thought to be able to be rehabilitated through services such as counseling and community service.

Programs and units are designed to focus on prevention, intervention, community safety, supervision and rehabilitation. Strengthening families and family reunification is also a primary goal.

YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

This template should be copied as many times as needed to capture every program, placement, service, strategy, and system enhancement you plan to fund next year.

Program Name:

Gateway

Nature of Coordination with JJCPA:

Funds for this program are used for salaries (including benefits) overhead and various services and supplies. Funds are also used for youth counseling provided through the local Department of Behavioral Health and other training resources, all of which are necessary for the success of the program. Gateway uses Evidence-Based programming to assist the youths in their rehabilitation.

Description:

Gateway is a residential program that provides rehabilitative services to the youths who are committed by the Juvenile Court. Gateway provides 24 hour supervision for male youths between the ages of 16 and 196, and has an overall bed capacity of 40.

Gateway is a two-phased program, with Phase I located at the Central Valley Juvenile Detention and Assessment Center and Phase II of the program is located at the Regional Youth Education Facility.

While at Gateway, youths are guided through the program by Probation staff who receive specialized training enabling them to recognize and best meet the needs of the youths in their care, custody and supervision. These staff are also able to serve as mentors and role models who coach, guide direct and provide therapeutic support to the youths in the absence of their families. The staff manage to provide these services while also providing for the safety and security of the youths, community and the facility.

While at Gateway, youths receive educational, medical and mental health services by staff trained in each specific area. Youth also participate in component classes such as Aggression Replacement Therapy (A.R.T.), Parenting-Arise, Teen Dating, Phoenix (Gang Intervention) and MATRIX, a Substance Abuse Program. Additionally, youths are provided with employment preparation and job placement and participate in community service. Youths learn hands-on skills through the Regional Occupational Program (R.O.P.) and through successful skill leveling, earn "Home Furloughs," which aides in the gradual and successful reunification of the youths and their families.