

COUNTY OF SOLANO

PUBLIC SAFETY REALIGNMENT PLAN

UPDATE

DECEMBER 2022

SOLANO COUNTY

Community Corrections Partnership

CCP Committee Members

- Chris Hansen, *Chief Probation Officer**
- Elena D'Agustino, *Public Defender**
- Aaron Roth, *Chief of Police**
- Krishna Abrams, *District Attorney**
- Gerald Huber, *Director Health and Social Services**
- Tom Ferrara, *Sheriff/Coroner**
- Wendy Getty, *Presiding Superior Court Judge**
- Heather Henry, *Director, Workforce Development Board*
- Bill Emlen, *County Administrator*
- Deanna Allen, *Community Based Organization Representative*
- Emery Cowan, *Chief Deputy, Behavioral Health*
- Vacant, *Deputy Director, H&SS - Employment & Eligibility*
- Lisette Estrella-Henderson, *Superintendent SCOE*
- Vacant, *Mental Health Services Administrator, H&SS*
- Vacant, *Victim Advocate*
- Bernadette Curry, *Ex Officio*

** Executive Committee Member*

TABLE OF CONTENTS

<u>SECTION</u>	<u>PAGE</u>
Introduction.....	1
<u>2022 Plan Update:</u>	
Component 1: Risk and Needs Assessment.....	4
Component 2: Community Supervision.....	7
Component 3: Alternatives to Custody	11
Component 4: Intermediate Sanctions	12
Component 5: Custody and In-Custody Programs.....	14
Component 6: Reentry.....	14
Component 7: Service Delivery Strategies	26
Implementation Element 1: Training	28
Implementation Element 2: Communication	29
Implementation Element 3: Evaluation and Quality Control	30
Conclusion	32

INTRODUCTION

The 2011 Public Safety Realignment was comprised of multiple pieces of legislation that together made fundamental changes to California's correctional system. Intended to reduce prison crowding and save the state money, Public Safety Realignment sought to safely reduce prison overcrowding by expanding local responsibility for custody and supervision of individuals involved in the justice system and provided funding to support counties' use of evidence-based practices (EBP) in that effort.

The Solano County 2011 Implementation Plan, which was approved by the Executive Committee of the Community Corrections Partnership (CCP) in September of 2011, and then later that year by the Solano County Board of Supervisors (BOS), recommended actions focusing on maximizing public safety, enhancing necessary infrastructure, and expanding the County's criminal justice and human service practices, and services which research indicates are essential for reducing recidivism rates of individuals involved in the justice system.

The initial Realignment Plan was updated in October 2014, with a significant update in December 2020 that represented the comprehensive service implementation and iterations of the first decade of AB109, the plan was updated again in December 2021 and included goals and objectives that were completed thus far. This 2022 Plan will include updates on the seven major components and the significant client-focused implementation of evidence-based practices across the County justice system. The updates also include specific recommended actions that continue to support community and custodial corrections programs, and advance evidence-based practices in improving public safety outcomes among individuals with felony convictions.

As noted in 2021, a report from the California State Association of Counties, as part of the PEW Charitable Trusts Results First initiative, stated in their Key Findings, that overall "Solano County is committed to providing the appropriate evidence-based interventions and services to clients based on their risk in order to reduce recidivism", and "there is equal commitment to using a data-driven approach to ensure programs are delivered with fidelity to the evidence, to measure outcomes, and to operate in a fiscally responsible manner."

The Solano County Probation Department (Department) and partner agencies, with funds allocated through the CCP, remains committed to data-driven program design and implementation and has continued contracting with Beyond the Arc (BTA), an advanced data analytics company headquartered in San Francisco, to evaluate the effectiveness of client supervision practices as well as the effectiveness of the Department's embedded day reporting centers, the Centers for Positive Change (CPC). Data analyzed from that upcoming report will be utilized to guide an evaluation of programmatic outcomes. As noted in previous reports, BTA coordinates data collection with the Department of Justice (DOJ). This is significant because the data includes convictions from other counties in California and provides a more accurate recidivism rate for individuals who may cross over into neighboring counties. Data collected from the various projects with BTA over the years will be key in the revision of the Annual Realignment Report scheduled for 2023.

To that end, the Executive Committee of the CCP, in September of 2022, approved realignment funds to secure a contract with a consultant who will work directly with the Department and its partner organizations to develop a plan that will guide the Department and the CCP to the next level of innovative and evidence based in-custody and in-community supervision and treatment. The funds allocated to this effort will result in a strategic plan and will include the following deliverables:

- Conduct and compile feedback and recommendations through focus groups, and/or meetings with a variety of stakeholders to include Solano County CCP Members; individuals and families with system experience; local providers; faith-based community program staff; court staff; Health and Social Service staff; Behavioral Health staff; Law Enforcement; Probation staff and Leadership; and other identified stakeholders.
- Conduct research and preparation on report components (e.g., current demographics and inventory of services)
- Review industry data/reports on best practices in programming and services
- Review Solano County data to include data from the local jails and Probation
- Attend weekly meetings with Probation Project Lead and Probation Leadership
- Present the plan for approval of the CCP prior to submission of the 2023 Plan

Beyond the Arc will continue with ongoing analysis to determine the effectiveness of the Department's programs on reducing recidivism and to include in the development of the 2023 Plan.

As in previous years, the 2022 CCP Plan Update will follow a format that is similar to and builds upon the previous updates and will provide a final update on the original components of the 2011 Plan. Following this introduction, each of the seven major components and three implementation elements of the initial 2011 Plan will be listed along with a summary of any new "next steps" that were included in the 2020 and the 2021 update, followed by the 2022 update. Where applicable, any additional planned next steps will be incorporated in the 2022 update.

The Department and the CCP partner agencies believe that the original components and incorporated goals from the initial 2011 Realignment Plan have been met and, in most cases, either exceeded or evolved to a more effective practice. While all agencies in the justice system continuum continue to be impacted by COVID-19 and significant staffing shortages, most are operating as planned except for in-custody services as the effect of the pandemic linger most in our detention centers. However, 2022 kicked off a significant collaborative vocational training partnership between the Department and the Sheriff's Office. The Solano County CCP remains at the forefront of Evidence-Based Practices and looks forward to exceeding future goals.

2022 PLAN REVIEW

Component 1: Risk and Needs Assessment

A. Risk and needs assessments, as well as additional specialized assessments which may be necessary, such as those to identify mental health and/or substance abuse issues, will be used to guide the development and implementation of individualized case plans which may be refined and revisited over time.

2020 Plan Update and Next Steps:

- The Department will finalize the process to connect drug Medi-Cal clients with American Society of Addiction Medicine (ASAM) assessors and treatment services.
- The Department will be conducting annual Level of Service/Case Management Inventory (LS/CMI) inter-rater reliability reviews with all the Court Unit probation officers as well as selected supervision officers.
- Contingent upon sufficient funding, the Department is planning to norm the LS/CMI to Solano County this fiscal year.
- With the many criminal justice reforms that have taken place since 2014, the jail population has changed dramatically. During the coming year, the Sheriff's Office will be analyzing how to implement the LS/CMI with each of the existing populations.

2021 Plan Update

The Drug-Medi-Cal program is fully implemented with services provided at both CPC locations with additional intensive treatment opportunities at provider locations in the community. Partnership with a local community provider that is able to assign certified Substance Use Treatment Counselors directly to the Department's CPC's has resulted in minimal disruption in continuity of care and the transitions from the previous provider. Services included ASAM assessment driven levels of care for detox, outpatient programming, intensive outpatient, and residential treatment. In-house ASAM clinical assessors has shortened the time from referral to treatment for clients, built connections to multiple Drug Medi-Cal providers, and intensified the level of group and individual treatment services to Probation clients.

The Department's Quality Assurance team, in partnership with the Adult Court Unit, and select supervisors participated in a training of trainers for the LS/CMI. Upon completion of certification, the team began testing inter-rater reliability between each other and has begun re-training all departmental staff in the administration of the risk and need assessment tool. Follow up to tool administration training are workshops to ensure inter-rater reliability. In 2023, the adult court officers will begin doing the Level of Service Inventory Revised Short Version (LSI-R:SV) and the supervision officers will be completing the LS/CMI. The team will conduct initial user training, booster sessions, and inter-rater reliability reviews for the LSI-R:SV in addition to the LS/CMI.

In addition to integrity and inter-rater reliability efforts, the Department has begun the process of reviewing the cutoff scores for level of supervision in an effort to include more clients in assessment driven services and treatment with a dosage level that meets their needs and simultaneously avoids a mix of risk. An effort to norm the tool to the current Solano County probation population and look at the data driven natural cutoffs via the most recent local recidivism study is underway. This process will guide the determination of new supervision levels.

The Sheriff's Office had planned to complete an analysis of the jail population and its needs in order to prepare and release a new Request for Proposal (RFP) for Case Management Services. This RFP would have addressed new guidelines for the administration of the LS/CMI in the jail. Unfortunately, due to COVID and the continued implementation of criminal justice reforms, the jail population continued to transform. Therefore, the RFP was postponed into Fiscal Year (2023-2024).

Next Steps:

- The Department will be conducting annual LSI-R:SV training and inter-rater reliability reviews with all adult court officers annually and LS/CMI training and inter-rater reliability reviews with all supervision officers annually.
- The Department will be norming the LS/CMI to Solano County Fiscal Year (2022-2023).
- The Sheriff's Office will complete analysis of the jail population to determine

guidelines for application of the LS/CMI in jail.

- The Sheriff's Office will prepare and release a new RFP for Case Management Services in order that a vendor administer the LS/CMI to targeted jail individuals.

2022 Plan Update

All supervision and program officers are trained in the LS/CMI and the LSI-r as needed for their roles in the Court units. Both trainings are embedded in the annual training catalog with boosters offered quarterly and a quality assurance component for inter-rater reliability.

The Department worked with a UC Irvine researcher to complete the norming of the LS/CMI tool as planned and found it to be accurate in predicting a Solano County individual's recidivism risk. Updates to the above referenced cutoff scores in determining appropriate level of supervision and treatment are in progress. This will most likely result in increases in levels of treatment services without an increase in supervision intensity.

The Sheriff's Office's RFP release is pending and a 2023 release is expected. This element will be expanded upon in the revised 2023 plan and report.

B. Probation will provide the risk / needs information generated by assessment to the Court after arraignment and before an individual's readiness conference. It will also provide the Court with assessment information relevant to alternatives to custody and terms and conditions of probation targeting criminogenic needs.

2021 Plan Update

The information obtained through administering the LS/CMI has been incorporated into the majority of Presentence Investigation Reports (not prior to arraignment) when a sentence of probation is statutorily possible.

A Pretrial Committee, comprised of representatives from the District Attorney's Office, Public Defender's Office, Sheriff's Office, and the Department was established. The Committee was tasked with developing the policy and procedures for the County's Pretrial Services Program and guided the implementation of the Program in late 2014. The Committee selected the Ohio

Pretrial Risk Assessment tool (ORAS-PAT) to use as the risk screen. The Pretrial Program for Solano County continues to use the ORAS-PAT. Assessments are based upon risk level, with the Department having under 20% of cases for Fiscal Year (2019-2020) that go against the recommended risk level provided by the tool and 15% for July-Sep 2020. Effective October 2020, the Department eliminated the practice of making specific recommendations to detain or release defendants, thereby eliminating the override practice. There is a presumptive recommendation based on the corresponding pretrial risk score. The Unit on average submitted 67 pretrial reports per month for Fiscal Year (2019-2020) and 68 pretrial reports per month for July-Sep 2020 to the Court and provided supervision to all defendants granted pretrial release. On any given day, an average of 250 defendants are on pretrial supervision, approximately 85% of the defendants released on pretrial supervision make all Court appearances, and approximately 98% are not charged with a new offense pending their next Court appearance.

2022 Plan Update

The Department continues to develop its pretrial services as many clients need some level of treatment and/or basic needs services such as stable housing. The Department is working to leverage services and ensure pretrial program funding is helping to offset the additional workload. The Department has also developed a collaborative working relationship with the Solano County Superior Court to ensure compliance with Senate Bill 129. The purpose of SB129 is to provide funding for the “implementation and operation of ongoing court programs and practices that promote the safe, efficient, fair, and timely pretrial release of individuals booked into jail.”

Component 2: Community Supervision

A. Intake and assessment of PRCS will include initial contact prior to release from prison whenever possible, assistance with applications for services, risk and needs assessment, and connection to community support.

2021 Plan Update

The Department continues to send reporting instructions and Special Conditions of PRCS clients to the CDCR upon notice of release. The client then reports to the Department for the initial appointment where a comprehensive assessment of risk needs is conducted. In June 2018, the Department also obtained the ability to conduct Pre-Release Video Conferencing (PRVC) with clients being released from CDCR. The PRVC program is a web-based portal that allows counties to interface with their clients prior to release from prison. This program is primarily used for clients being released who are homeless or transient.

2022 Plan Update:

The process of intake and assessment has not changed. Services, supervision practices, treatment and housing support continue to develop for this PRCS population as well as all individuals in the Probation system with re-offense risk factors and criminogenic needs.

B. Probation's caseload ratio for high-risk supervision of 1 officer to 50 active probationers will be maintained for the PRCS and 3/non-offenders.

2021 Plan Update

The Department implemented a client case classification and supervision model that uses the client's level of risk and corresponding intensity of supervision to establish work units for determining an individual probation officer's caseload size. The Department saw the complexity of client needs increase whether it be in the form of substance abuse issues, mental health issues, health issues or homelessness. To better equip staff to effectively address each client, the Department reduced the caseload size for high-risk clients from 45, to 39. This allowed the additional time to more effectively address all the clients' risks and needs.

2022 Plan Update

The Department has successfully transitioned the caseloads for high-risk clients to the caseload target of 39. The Department regularly analyzes workloads, levels of supervision intensity, and client needs to ensure clients are appropriately served and officers have the resources to meet the diverse needs of clients.

C. Probation is developing training for trainers in Intermediate Level MI to further advance use of this proven practice. It is noteworthy too, that MI and the assessment tools, do not come with built-in quality control, as they are both subject to ongoing review and quality improvement.

2020 Plan Update

The MI Training Team is worked towards a training delivery model that incorporates the use of MI into all core correctional, and evidence-based treatment interventions. The Department's commitment to fidelity and evidence-based programming will be further deepened by a new Train the Trainer curriculum of all Interactive Journal Systems with the added implementation support by our Motivational Interviewing Network of Trainers (MINT) trainer/consultant.

2021 Plan Update

In addition to hiring two Quality Assurance Coaches to help monitor and provide feedback on the effective use of evidence-based practices, the Department embarked on an organization-wide effort to deepen the use of Motivational Interviewing at varying levels. This initiative offers introductory and skill development opportunities for all staff, and second level opportunities for staff to achieve personal mastery by participating in an MI Coding and Coaching project with a MINT Master Trainer, and the third level project goal of developing a core group of MI trainers with both personal mastery skills and critical MI Training facilitation skills.

Due to staff turnover and the difficulty in finding a qualified individual in filling a vacant Quality Assurance position, the implementation of the MI training delivery model was delayed. However, the Department had some staff complete the Train the Trainer curriculum of all Interactive Journal Systems. The MI Training Team continued to work towards a training delivery model that incorporated the use of MI into all core correctional, and evidence-based treatment interventions.

2022 Plan Update

One of Quality Assurance Coaches embedded in Department services is working toward becoming a member of MINT. This will allow for more intensive and specific coaching of both supervision and program staff. The Social Services Manager and both QA Coaches are well

versed and trained in the advanced practice of MI, and it continues to be the foundational interaction style of all supervision and counseling services throughout the Department.

D. Community supervision programming for realigned offenders will use the principles of another evidence-based practice, Cognitive Behavioral Therapy (CBT).

2021 Plan Update

Courage to Change Interactive Journaling System®, Thinking for a Change®, and Reasoning and Rehabilitation II® remained the cornerstones of the Department's treatment programming. Training and coaching of each of the interventions grew exponentially over the last several years with the hiring of Quality Assurance (QA) Coaches for staff. The CPCs remained the primary hub of delivery for all treatment program models. Effective Practices in Community Supervision (EPICS), and the Carey Guides drove the supervision and support functions of supervision officers, who were regularly provided feedback, and coaching from both their supervisors, and the QA Coaches. The Carey Guide tools which are well-aligned with criminogenic needs, provided individualized topics and activities that were easily accessible to supervision officers for use in individual client contacts. Ongoing training and development efforts and a plan to sustain continued skills development among staff remained a goal of the Department.

2022 Plan Update

The Department's treatment and programs teams continue to provide robust services in innovative ways. In 2022, the team began more intentional efforts to implement gender and culturally responsive practices in the delivery of program services. This focus will continue as the Department aims to serve clients in human-centered and strength-based ways. Reasoning & Rehabilitation II in Spanish kicked off this past spring and with the guidance and training in the modification of the EBP from Yale University's CBT adaptation team, the program is both culturally competent and relevant, not just in a different language. While this project is in its infancy, the Department intends to continue to develop opportunities to better serve diverse clientele and ensure staff are both trained and representative of the population they serve.

Component 3: Alternatives to Custody

A. The Sheriff, working with justice system partners, has developed an Alternatives to Custody (ATC) Program for pre-adjudicated offenders designed to manage the population of unsentenced, low to medium risk offenders currently being housed in the jail. The ATC will allow those awaiting trial and/or sentencing to be conditionally released from custody and, in lieu of incarceration, be supervised in the community by the Probation Department or the Sheriff's Office. Sentenced offenders are subject to the Sheriff's Office Alternatives to Custody which include Home Detention with Electronic Monitoring (EM), a Global Positioning Satellite (GPS) program, as well as alcohol monitoring.

2021 Plan Update

The Sheriff's Office fully supported the development of a Pretrial Services Program operated by the Department. For non-AB 109/1170 offenders who are placed in the jail, the Sheriff's Office operated a comprehensive ATC Program. ATC staff conducted a thorough background investigation on each applicant to determine eligibility and assessed any apparent threat to the community or likelihood of re-offense. The Sheriff's ATC Program consisted of the potential for offender participation in the following programs: work furlough, work release, and electronic monitoring.

Due to the Covid-19 Pandemic, most ATC Work Release sites opted out of accepting participants or were closed throughout the county. Those individuals who would have normally served their sentence on Work Release were placed on Electronic Monitoring to allow for them to remain out of formal custody. As of July 2021, all but one location returned to normal operations.

Also notable is Assembly Bill 1869. The bill which went into effect July 1, 2021 restricted the ability to collect fees for services provided by the ATC Program which previously allowed recovery of some costs and included for example an application fee, a drug testing fee, a work release rescheduling fee and direct electronic monitoring equipment costs.

2022 Plan Update

The Alternative to Custody and Electronic Monitoring programs continue to operate as per the 2021 update. This portion will be further explored for modifications in the 2023 update.

B. Supporting the Realignment Plan's focus on protecting public safety, the Sheriff is working with local police departments to ensure a coordinated law enforcement effort to conduct random compliance checks and other forms of surveillance and monitoring of realigned offenders. The Sheriff's Office will expand the existing Recovery Team to find and return to custody those who abscond from other community supervision programs such as Work Furlough and Work Release.

2021 Plan Update

The Sheriff's Enforcement Team (SET) was created in January 2012 to accomplish two primary goals: 1. Complete field compliance checks for offenders placed in the Alternatives To Custody (ATC) program or on Post Release Community Supervision (PRCS). 2. Track down those offenders who absconded from their respective programs as well as those who have arrest warrants. The SET team continued to complete PRCS and ATC compliance checks, as well as PRCS Sweeps. The full-time positions remained with 4 Deputy Sheriffs and 1 Sergeant/Supervisor. The cumulative number of individuals with fugitive status arrested by the SET team from October 1, 2011 through October 1, 2021 was 1,313.

2022 Plan Update

The full-time positions remain with 4 Deputy Sheriffs and 1 Sergeant/Supervisor and the team continues to complete the objectives. The cumulative number of individuals with fugitive status arrested by the SET team from October 1, 2011, to October 1, 2022, is 1,404.

Component 4: Intermediate Sanctions

A. A sanction grid for offenders on PRCS was developed by the CCP to provide consistent sanctions for technical violations that do not rise to the level of filing a petition to revoke with the Court.

2021 Plan Update

On September 11, 2017, Department implemented a new policy, Response to Non-Compliance. This policy was developed to guide decisions made by probation officers when considering imposition of responses to client violations. The policy outlined a violation response grid consisting of three severity levels for specified violation behavior and corresponding graduated responses for each level. In addition, the policy established a review process and outcome goals, along with mitigating and aggravating factors that need to be considered prior to the probation officer determining an appropriate response to a client's violation behavior. The policy also included the requirements for imposing a period of flash incarceration as an alternative to a formal violation, as well as, establishing guidelines for supervisors to follow prior to approving the submittal of a formal violation to the Court.

On February 29, 2016, the Department formally modified the adult supervision policy, and a process was established to determine which clients, after serving 18 months on probation supervision, met the criteria for early termination and recommended it to the Court.

In June of 2020, the Department implemented a new policy entitled Incentivized Client Supervision. The purpose of the policy is to promote positive client behavior change by acknowledging client pro-social statements and rewarding client pro-social behaviors. The policy includes an incentives grid consisting of specific client pro-social behaviors, and corresponding incentive points that the client can earn based on their supervision level, along with material incentives or items that the client may obtain by redeeming all or a portion of the incentive points they earn. Both staff and clients have a positive reaction to the policy.

2022 Plan Update

The policy and practices of the sanctions and incentives grid continue with the Department regularly assessing the types of sanctions and more importantly the types of incentives that resonate best with individual clients and encourage further development of pro-social behavior. Focus groups and client surveys are being developed for inclusion in the 2023 update, to examine client perspectives and input on future incentives.

Component 5: Custody and In-Custody Programs

- A. Solano County has received notice of an AB 900 grant award for construction of a new 362-bed jail at Claybank and is proposing a staffing plan that provides for a gradual increase in staff over a period of several years.**

2021 Plan Update

The jail has been fully operational and is used for all classifications of male inmates. Forty full-time correctional officer allocations were eventually funded by the County for its operation. There also continues to be a Program Manager who oversees program management and development.

2022 Plan Update

The jail continues to be fully operational. Staffing has been difficult this year due to shortages attributed to workforce issues that developed related to COVID. There continues to be a Program Manager who coordinates all jail programs. Despite COVID, all jail programs with the exception of vocational training ran throughout COVID. Vocational Training was reactivated in June of 2022.

Component 6: Reentry

- A. For reentry as well as to serve those PRCS and 3/non-offenders who come to Solano County with mental health conditions requiring attention, mental health treatment is an important priority for funding in the initial year of realignment.**

2020 Plan Update

The Department plans to further develop the partnership between the County's Behavioral Health/Substance Use Treatment agencies to ensure all clients, if warranted after mental health screening, are assessed utilizing the ASAM criteria and connected to appropriate levels of care.

As the jail population changed with the criminal justice reforms over the past six years, the Seriously Mentally Ill population continued to remain high within the jail. County Behavioral Health and the Court developed a Mental Health Court, as well as, diversion programs. Additionally, the jail will continue to look at ways to enhance the current mental health services within the jail.

2021 Plan Update

The steps noted above are in process. As noted in Component 1, the Department has converted to the use of the ASAM to determine Substance Use and Co-Occurring needs of clients to ensure accurate level of treatment. The focus for 2021 was implementation of programming and development of provider partnerships.

In 2020 the Sheriff's Office created an RFP soliciting for a provider for jail based Medical and Mental Health Services. Due to the number of seriously mentally ill offenders housed in the Solano County Jail, this RFP required that the winner of the contract develop Step-Up and Step-Down units in the Jail for the seriously mentally ill population. Wellpath, the existing provider, won the new contract. They are implementing a Step-Up Unit for mentally ill individuals who have become seriously unstable and need a higher level of support and treatment. This unit will have a higher mental health staff to inmate ratio. They will also develop a step-down unit for individuals who have stabilized in the Step-Up Unit and are ready to move to a slightly lower level of care prior to transitioning back to the regular mental health services in the jail. The Step-Down Unit is also utilized for those individuals transitioning back to jail from the hospital and for those who have completed Jail Based Competency Treatment (JBCT) prior to transitioning back to traditional jail services.

This year a small mental health program for men was approved for implementation. This program targets male inmates who are Administratively Separated but can house with one other inmate. These individuals are housed on a dedicated unit and participate in daily individual and group treatment designed to assist them in improving and maintaining their wellness in addition to preparing them for potential transition to the general population.

A Mental Health Reentry Planning Committee was created to triage all mentally ill inmates to assure that they receive case management/treatment services at the appropriate level upon

release. This committee includes representation from the Sheriff's Office, Health & Social Services, Wellpath and community-based providers. In 2022 the Sheriff's Office plans to develop an MOU with the Department so that they might be included.

Next Steps:

- The Sheriff's Medical/Mental Health Provider Wellpath will implement the Step-Up/Step-Down Units within the next year.
- The Sheriff's Office Programs Division along with Wellpath will implement the Men's Mental Health Program within the fiscal year.
- The Sheriff's Office has an opportunity to expand the JBCT program. The Sheriff's Office staff along with Wellpath will analyze the implications and data related to expanding the program and come to a determination.

2022 Plan Update

Due to staff shortages both in the custody division and at Wellpath the Sheriff's Office has not implemented the Step-Up and Step-Down Mental Health Units within the jail. Staffing issues have hit most counties, Sheriff's Offices, and community agencies this year making it difficult to move forward with proposed plans.

Additionally, for the same reason cited above, the Men's Mental Health Program did not come to fruition, nor was the JBCT Program able to expand. However, the Department of State Hospitals enacted an Incompetent to Stand Trial Re-evaluation Program, designed to re-evaluate individuals on the IST list to see if anyone had recompensated during their existing jail stay. This program was activated within the Solano County Jails within the past year.

Next Steps:

- The Sheriff's Medical/Mental Health Provider Wellpath will look at implement the Step-Up/Step-Down Units within the next year should staffing return to acceptable levels.
- The Sheriff's Office Medical Provider will begin creating new processes and data related to applying for an NCCHC Accreditation.

- Wellpath will begin implementation of the Early Access Program which is designed to give individuals on the IST waitlist beginning treatment while they await a JBCT or hospital bed.
- JBCT will review possibilities for a limited program expansion. This hinges on the ability to fill staffing levels.

B. For reentry as well as to serve those PRCS and 3/non-offenders who come to Solano County with substance abuse issues requiring attention, substance abuse treatment is also an important priority for funding in the initial year of realignment.

2020 Plan Update

- The Organized Delivery System (ODS) designed under the County's Drug Medi-Cal program allowed for more options for treatment services, both substance use disorders and co-occurring disorders, to ensure all clients have access. Therefore, the Department's next steps include creating a path to Medi-Cal funded treatment services as discussed previously in this update.
- In 2021, the Sheriff's Office issued a Request for Proposal (RFP) for a new substance abuse treatment provider. The RFP was developed based on the profile of the jail population and needs post-COVID.

2021 Plan Update

The conversion from a contracted community-based provider delivering drug treatment programs to the implementation of Drug Medi-Cal treatment services is complete. The on-site provider offers outpatient treatment services utilizing a multi-modal evidence-based treatment curricula identified by the client assessment and dosage need and includes both group and individual counseling. Programs include Cognitive Behavioral Therapy for Substance Abuse (CBI/SA), Interactive Journaling, Helping Women Recover, Beyond Trauma, and Seeking Safety. Clients with higher needs participate in a continuum of care that can go up and down in intensity depending on outcomes and treatment success.

The Sheriff's Office planned to issue an RFP for Substance Use Disorder (SUD) Treatment in 2021, however, the pandemic and the impact of criminal justice reforms continued to transform

the jail population. It was believed that waiting until 2022 to issue the RFP would allow for time to craft a more relevant RFP that would yield a more transformative SUD program.

The Medication Assisted Treatment Program (MAT) matured during the past year. The Sheriff's Office continued to serve only those who enter jail on Suboxone or Naltrexone. However, an entire multidisciplinary team was created to serve these inmates in jail and to assist them as they transition into the community. The team consists of medical staff, mental health representation, SUD counselors, case managers and custody staff. A weekly staff meeting is held to discuss progress and needs of the population in-custody as well as what they will need to transition to the community.

The MOU with MedMark is in process and by early 2022 Methadone will be added to the medication offered by the MAT program in the county jail. Additionally, a Narcan distribution program is being developed for inmates leaving jail, this will be launched in 2022. Finally, the Sheriff's Office, in partnership with Wellpath, developed a workgroup to explore the process of inducting individuals who are withdrawing from opiates onto MAT. It is hoped that by late 2022 the jail MAT program will begin induction.

Next Steps:

- In 2022, the Sheriff's Office will issue a Request for Proposal (RFP) for a new substance abuse treatment provider. The RFP will be developed based on the profile of the jail population and needs post-COVID.
- In 2022 the Solano County Jail MAT program will include Methadone as one of the medications included in the program.
- In 2022 the Sheriff's Office will launch a Narcan Distribution program for inmates releasing from jail.
- In 2022 the Jail MAT program will explore the idea of inducting individuals withdrawing from Opiates onto MAT.

2022 Plan Update

The Sheriff's Office will issue the Substance Use Disorder RFP in early 2023. Staffing shortages have impacted workflow and it was determined that the 2023 date

would be optimal given the existing contract is good through June 2023.

In April 2022, the Sheriff's Office and MedMark executed an MOU which allowed for the delivery of Methadone for individuals who were incarcerated and taking Methadone.

Methadone delivery and administration to jail inmates began in April 2022. The Wellpath X waiver provider works with MedMark providers to continue the prescription for Methadone initiated in the community.

In September of 2022, Wellpath began a "soft launch" of the Withdrawal Protocol which includes the use of Buprenorphine to assist those with Opiate Use Disorder who meet criteria to withdraw from the use of opiates. This protocol then allows for the individual withdrawing to continue the use of Buprenorphine after withdrawal should she/he choose. Thus, this is the beginning of an induction process at the Solano County Jail.

The Jail is currently showing a Narcan Administration Video following the Prison Rape Elimination Act (PREA) video several times a week. The Sheriff's Office awaits delivery of Narcan which has been ordered from the Narcan Distribution Project to begin our Narcan Distribution Program for inmates releasing from the Stanton and Claybank Jails.

In November 2022, the Sheriff's Office was informed that their MAT grant was extended until March 31, 2023. This extension allows for unspent funds to be used to purchase Sublocade. MAT staff noticed that it was often difficult for inmates releasing to obtain a timely appointment for medication continuation in the community due to capacity issues. Therefore, Sublocade, a long lasting injectable, is being explored for use upon release as it will provide individuals 30-45 days to obtain a MAT follow up appointment in the community. Additionally, Sublocade can be used for those who divert their medication rather than titrating folks off the medication.

The Department, in partnership with Drug Safe Solano and Touro University held a second department-wide comprehensive two day training to educate all staff on Medication Assisted Treatment, Opioid Use Disorder, Evidence-Based Practices that support MAT and understanding and overcoming myths and stigma. Additionally, the Department's embedded substance abuse treatment provider and the programs support teams now provide Narcan and education on Narcan administration to clients with histories of opioid use.

As part of the upcoming Prop 47 grant project, Health and Social Services, the Sheriff's Office and the Department will deepen the collaboration to create a stronger continuum of care and discharge planning for clients transitioning from custody to the community, with a focus on substance use treatment, mental health, and housing.

Next Steps:

- In early 2023, the Sheriff's Office will issue a Request for Proposal (RFP) for a new Substance Use Disorder treatment provider. The RFP will be developed based on the profile of the jail population and needs post-COVID.
- In 2023, the Solano County Jail MAT program will continue launch of the OUD Withdrawal Protocol using buprenorphine.
- In 2023, the Sheriff's Office will launch a Narcan Distribution program for inmates releasing from jail.
- In 2023, the Sheriff's Office Jail MAT Program will explore the use of Sublocade for diversion and at release.

C. For reentry, as well as, to serve those PRCS and 3/non-offenders who come to Solano County unemployed, education, training and employment-related services are an important priority for funding in the initial year of realignment.

2021 Plan Update

In the Fall of 2015, the Sheriff's Office developed an MOU with Five Keys Charter School, a charter school that specializes in offering high school curriculum inside of county jails. Thus, the Solano County Jail was able to have an embedded high school inside the jail. The inclusion of Five Keys into the continuum of program services in the jails allowed the jails to dramatically expand access to educational services.

COVID created an opportunity for college courses to be offered in the jail. The Sheriff's Office approached the college in the past about offering college courses in a non-classroom format, yet it had not been possible. At the end of 2020, the Sheriff's Office partnered with Solano Community College in order to allow them to offer college courses through a Correspondence

Course Program in the jail. This program was very successful as 182 inmates participated in the program over the past year. Additionally, inmates from all three jails were able to take advantage of the program. It is our hope that even though the pandemic is subsiding that Correspondence Program will continue in the jail.

Curricula for the Employment training program at the Department's CPC's will adjust to the University of Cincinnati's Cognitive Behavioral Intervention- Employment (CBI-EMP) in mid-2022, upon completion of staff training and certification.

Unfortunately, due to COVID, the Sheriff's Office was not able to re-open the Rourk Vocational Training Center and resume programming during the 2021 year. Plans include opening the Center in early 2022 to initiate vocational training programs and partnering with the Department to provide vocational training to clients. Initial offerings will be heavy machinery operations, a Laborer's Union Pre-apprenticeship Program and Welding.

Next Steps:

- The Sheriff's Office plans to resume programming at the Rourk Vocational Training Center in 2022. Offerings will include a laborer's union pre-apprenticeship program, a carpentry pre-apprenticeship program, welding through Solano Community College, and heavy machinery operations and tire repair and maintenance offered by Sheriff's Office staff. Finally, the Sheriff's Office and Department are developing an MOU which would allow clients under the jurisdiction of the Department to obtain Vocational Training programming at the Rourk Center.
- Obtain permission from the Board of State Community Corrections to allow the Sheriff's Office to change the scope of programming at the Rourk Vocational Training Center to include the ability to provide training to clients under the Department's jurisdiction.
- Complete MOU with the Department and Leaders in Community Alternatives (LCA) to provide Vocational Training with supportive services at the Rourk Vocational Training Center.

2022 Plan Update

The Sheriff's Office has been allowed to utilize the Rourk Vocational Training Center to provide vocational training to justice involved individuals inclusive of both inmates and those under

probation supervision. In May 2022, the Sheriff's Office and the Department signed an MOU indicating the Sheriff's Office would provide facilities, Correctional Staff and Vocational contractors, and the Department would screen and refer clients, provide staffing to monitor classes, and arrange transportation. Additionally, the Department would pay for contracted services, if required.

In June 2022, the first class of probation clients participated in the Laborer's Union Pre-apprenticeship Program which ran for one month. Additional classes included: another Laborer's Union Class in August 2022 and a Welding Class offered by Solano College from October to early December 2022.

Vocational classes for inmates included: Forklift Training in July 2022; Scissor Lift Training in September 2022; Warehousing Training in September 2022 and a Laborer's Union Class in December 2022.

Next Steps:

- The Sheriff's Office plans to continue programming at the Rourke Vocational Training Center for both inmates and probationers in 2023. Offerings will include a laborer's union pre-apprenticeship program, welding through Solano Community College, and heavy machinery operations, warehousing and tire repair and maintenance offered by Sheriff's Office staff.
- The Sheriff's Office plans to secure additional vendors for trainings in carpentry, HVAC, and automotive repair.
- Finally, within the next year the Department will focus on tracking employment and direct soft skill development to all those taking vocational training courses.

D. The Reentry Council will be called on to assist with a coordinated reentry approach that can be adapted and/or modified to meet the specific needs of individual offenders while presenting a consistent statement of Solano County's reentry goals and principles.

2021 Plan Update

The Council on Reentry Solutions (CORES) was launched in May 2020, yet only met twice in 2020 due to COVID. The Council met quarterly in 2021. The work of the Council has been to develop membership and define its purpose. Membership currently consists of representation from: H&SS, Probation, the Sheriff's Office, the Collaborative Courts, the Public Defender's Office, a County Supervisor's Office, Partnership Health Plan, the Workforce Development Board, Legal Services of Northern California, the Solano Pride Center and community based providers from the fields of Housing, Substance Use Disorder Treatment, Mental Health Treatment, Employment Services, Faith Based Organizations, Medical Services, Education and Case Management Services.

The work of the Council is to improve communication between stakeholders, create the groundwork for improved collaboration and to analyze gaps in the existing service structures. As the Council moves forward, plans include setting priorities for the work of the Council, setting concrete goals on an annual basis and creating work groups.

2022 Plan Update

Due to staffing issues and other priorities the Council on Reentry Solutions only met twice in 2022. However, the County won a Proposition 47 grant from the Board of State and Community Corrections (BSCC) which will be administered by Solano County Health and Social Services. This grant is a collaboration between H&SS, the Sheriff's Office and the Department. The focus of this grant will be the justice involved mentally ill. The existing mental health reentry planning team will be augmented to include increased partner representation and will focus on triaging all mentally ill inmates into appropriate service levels, treatment and housing upon community release. Additionally, a portion of a new mental health treatment/housing program will be reserved for justice involved clients.

The CORES group will become the Advisory Council for the Prop 47 grant and any other justice related grants the county would acquire in the future. CORES will continue to define purpose, improve communication between stakeholders, create the groundwork for improved collaboration and to analyze gaps in the existing service structures. As the Council moves forward, it will focus on analyzing community trends and developing annual goals.

E. Agencies involved in realignment have said it would be beneficial for there to be a single point of contact for realignment, a person responsible for reentry coordination, to whom they could go for information about programs and resources that might be used for recommendations and referrals as well as for reentry. The CCP supports the creation of this position.

2020 Plan Update

- The Sheriff's Office and partners continued with implementing recommendations from the DOJ consultants regarding the Transition from Jail to Community (TJC) Model (this has been largely side-tracked due to COVID).
- A new RFP was issued by the Sheriff's Office for the In-Custody Case Management Program during Fiscal Year (2020-2021) based on the needs of the current jail population.

2021 Plan Update

The Sheriff's Office and partners continued to implement the recommendations of the TJC consultants. A planning committee developed from the Prop 47 implementation committee drove the preparation for CORES meetings and other reentry activities. CORES was launched in 2020 and is now meeting quarterly. A Reentry Event was held in April 2021, sponsored by Prop 47, as a fun celebratory activity for reentry providers and staff. This event provided education, updates and networking for frontline as well as managerial staff. Prop 47 continued to facilitate the Prop 47 Provider Partnership meetings to continue to network, provide service updates and problem solve barriers. Now that Prop 47 has sunset, a new avenue for frontline updates will be developed.

The Sheriff's Office hosted a MH Reentry Planning Meeting (previously discussed) with H&SS and collaborative partners to identify case management services for the MH population to assist in reducing recidivism. Additionally, the Sheriff's Office created a pathway via video visitation for the Department to conduct in-reach case management services for their incarcerated clients.

The Sheriff's Office plans to issue the new In-Custody Case Management RFP in early 2022.

Next Steps:

- A new RFP will be issued by the Sheriff's Office for the In-Custody Case Management Program during Fiscal Year (2021-2022) based on the needs of the current jail population.
- The Sheriff's Office program staff will work with jail IT to identify items currently collected that could be used to calculate a proxy risk score in order to develop a brief risk tool to utilize at intake.
- A new method for updating program and reentry staff will be developed.

2022 Update

Due to staffing issues and COVID, the Case Management RFP was not issued in Fiscal Year (2021-2022), it was extended. It will be issued in Fiscal Year (2022-2023) to reflect the needs of the new jail population as well as the state mandate requiring jails to enroll inmates into Medi-Cal shortly after booking. Additionally, the proxy risk score was not developed due to other jail priorities during this time period. Finally, the MH Reentry Planning Meetings continued to operate during this past year to communicate reentry needs.

Next Steps:

- A new RFP will be issued by the Sheriff's Office for the In-Custody Case Management Program during Fiscal Year (2022-2023) based on the needs of the current jail population.
 - The county's new Prop 47 Grant administered by H&SS will allow a re-configuration of the MH Reentry Planning Meeting to become inclusive of more partner agencies and to develop more comprehensive reentry plans for the population.
 - The Prop 47 Grant will also lead to the revitalization of the Council on Reentry Solutions in order that it become more of a vehicle to exploring reentry needs and understanding stakeholder issues within the county.
-

Component 7: Service Delivery Strategies:

A. Realignment is committed to using proven effective and cost-effective service delivery strategies to manage offenders realigned to its custody. Service Centers and Day Reporting Centers are among the most widely researched, proven effective and cost-effective rehabilitative service delivery strategies in use today.

2021 Plan Update

Two client service centers, Centers for Positive Change (CPC), were established in Fairfield and Vallejo that implemented the following:

1. Gender Specific core treatment groups: *Thinking for a Change, Reasoning and Rehabilitation II, Courage to Change Interactive Journaling System, Seeking Safety, and Matrix Therapy.*
2. Partnered with Five Keys Charter Schools at both CPC sites to ensure all clients have opportunities to finish high school through equivalency or a regular diploma.
3. Contracted with Leader in Community Alternatives to deliver full services employment program including readiness, job search, and retention support. *Interactive Journaling* serves as the base curriculum for the program.
4. Established an onsite Eligibility Worker to connect clients with benefit services including general assistance, CalWorks, and Medi-Cal.
5. Partnered with more than 15 Sober Living Environments to ensure all homeless clients have transitional housing. The Social Services Manager and the County Administrator's Office have worked closely over the past year to seek additional housing supports and successfully secured additional funding to support a continuum of housing options.
6. On-site certified Substance Abuse treatment counselors to facilitate *Matrix for the Criminal Justice Population* and provide individual support services including aftercare.
7. CPC program supervision includes one supervisor at each site.
8. In 2015, the first Quality Assurance Coach was hired to monitor treatment delivery, fidelity, and coach staff in core correctional practices.

9. A Social Services Manager was hired in May 2018 to oversee all treatment programs, provide direction, ensure fidelity and quality assurance, lead evidence-based training and development, and drive the Department's effort to support each client's change process.
10. Addition of a Social Worker to provide barrier removal services, including Social Security assistance to Probation clients.
11. Engagement and Responsivity Phase – implemented a pretreatment phase for up to 30 days to engage clients, build rapport, and enhance motivation utilizing various evidence-based practices.
12. Increased services for clients classified moderate risk of reoffending to include case management, additional mental health supports, and access to treatment groups.
13. Instituted a process to engage clients through SMS text messaging, including reminders, affirmations, journal opportunities, and reward driven challenges.
14. In addition to adding a male and female Seeking Safety treatment group, piloted a culturally relevant co-occurring/trauma group to specifically serve African American males that will be expanded over the coming year.
15. Began a Medication Assisted Treatment (MAT) referral program to ensure all clients with an opioid use disorder are connected to a medical provider for MAT services, which include both medication and CBT counseling. In addition to the referral programs, the MAT training team is providing training to help all probation officers understand opioid use disorder, stigma, and evidence-based treatments.
16. As mentioned earlier, the Department is developing a partnership with the Sheriff's Office to utilize the Rourk Vocational Training Center for a variety of trade and construction training programs.

The CPC's remain the hub for treatment services and are built on a structure of Risk, Need, Responsivity and the eight Principles of Effective Interventions. Impacted by several factors, including COVID, housing and stabilization challenges have remained a focus. In 2021 the focus on housing increased significantly and the Department was able to secure grant funding to expand housing services beyond the typical sober living environment. Housing resources that embrace the "Housing First" sequence of service was implemented in the Department

resulting in clients having the opportunity to move from emergency and transitional housing to permanent supportive and non-supportive homes.

2022 Plan Update

The 2021 update above provides a comprehensive overview of the Department's efforts to strengthen and broaden the services offered in the CPC's and the wider community. As noted in previous sections, after several years of planning and delays caused by COVID-19, the partnership between the Sheriff's Office, the Department, Solano Community College, Leaders in Community Alternatives, and the local laborer's union to offer a trades training program at the Rourk Center commenced, with the completion of three cycles of certification training in 2022.

Implementation Element 1: Training

A. Realignment is new, complex and evolving, and therefore will necessitate ongoing training for the Courts, District Attorney's Office Public Defender's Office, Probation Officers, Sheriff's personnel, Police Officers, service providers and others involved in its implementation. The CCP supports continuous and ongoing training.

2021 Plan Update

The Department remained committed to staff training and development and recognized the need for on-going support, coaching, fidelity monitoring and training. The Training of Trainers for both Effective Practices in Community Supervision (EPICS) and Interactive Journaling® were completed in 2021 and the Department is developing a training plan to ensure capacity for training continues to expand, especially as new staff are onboarded or as officers' lateral to new units. The assessment training team continues to provide boosters, coaching and inter-rater reliability sessions to ensure fidelity to the Department's risk and need assessment tool (LS/CMI).

The Department is working toward identifying two additional internal trainers for two fundamental treatment services: Thinking for a Change® and Motivational Interviewing®.

2022 Plan Update

Two seasoned program officers with years of experience in facilitating Thinking for a Change® were selected by the National Institute of Corrections (NIC) to participate in the Training of Trainers (TOT). The TOT was originally scheduled for fall 2022, but has been postponed by the NIC. However, it is expected that it will be rescheduled early in 2023.

The various agencies remain committed to collaborative training efforts. Training in practices such as Motivational Interviewing, Trauma Informed Care, Medication Assisted Treatment, Mental Health First Aid, Cultural Competency, and Risk, Need, Responsivity, are examples of the courses that include a cross section of staff from the various departments that serve the justice involved population.

As noted in a previous component, the Department continues to work toward its capacity building goal of certifying trainers in both Motivational Interviewing® and Thinking for a Change®.

Implementation Element 2: Communication

A. Local police departments and the Sheriff's Office have convened a workgroup to develop systems and procedures to share data so that among other things, officers on the street will know when they are dealing with realigned offenders.

2021 Plan Update

The police chiefs, Sheriff, District Attorney, and Chief Probation Officer continue to meet regularly to discuss issues impacting the law enforcement community. A Probation Division Chief continued to attend monthly Commander Meetings, which include high ranking staff from the local law enforcement agencies and Solano County's Sheriff's Office, where information regarding the realigned individuals is also shared.

2022 Plan Update

Law enforcement leadership meetings continue as previously reported.

B. Public education will be undertaken as implementation goes forward to explain realignment and what is being done to ensure public safety during this correctional paradigm shift.

2021 Plan Update

The CCP continues to meet at least three times a year. These meetings are open to the public and continue to include data sharing. The minutes from meetings are posted on the Department's website. Most meetings in the year were conducted virtually as a result of COVID-19.

2022 Plan Update

As discussed in the introduction, the CCP has committed funding to develop a new realignment plan for 2023. The development of this plan will require participation, input, feedback and direction from many stakeholders, including the community and those with lived experience. Upcoming focus groups and community engagement efforts will not only increase public education, it will strengthen community engagement and involvement in the design of community corrections services.

Implementation Element 3: Evaluation and Quality Control

A. The CCP will monitor and track the implementation progress of and outcomes produced by its realignment efforts. It will track the recidivism outcomes required by AB-109 and will monitor and report data about offenders on PRCS similar to what is required to be reported about CCPIA (SB678) clients, including but not limited to:

- The number who successfully complete their PRCS terms and conditions
- The number with new offenses
- The number with new felony convictions
- The number of revocations

2021 Plan Update

The Department has a contract with an independent data analytics company to track outcomes for PRCS and 1170 cases, which include the effectiveness of the Department's programs on reducing client recidivism. The data collected and analyzed continues to show reductions in client recidivism. The last study that was completed was an analysis on P-100, the Adult Probation Case Classification and Supervision Policy that was implemented on April 1, 2014. The report compared 3-year reconviction rates before and after P-100. The study showed that the recidivism rate was lower by 15% after the policy came into effect. Moving forward, the Department will continue with the below next steps.

Next Steps

- Before the end of Fiscal Year (2021-2022), the Department through its existing contract, will conduct a study to determine the CPC treatment model impact on client participant's reconviction rates. This study will compare outcomes of successful and unsuccessful program participants to a matched control group of clients who did not attend any of the CPC programs.
- The Department will look at data relating to programs offered to ensure that the offered programs meet the needs of the clients under supervision.

2022 Plan Update

The study to determine the CPC treatment model impact on client participant's reconviction rates is currently in progress. The study was delayed in 2022 due to a delay in obtaining updated criminal history data from the Department of Justice.

CONCLUSION

The Executive Committee of the CCP, its standing members, County Administrators, agency staff, and County elected officials, continue to collaborate to implement the 2011 Public Safety Realignment Act. Consistent with the evidence-based approaches being used throughout Solano County's realignment efforts, the initial Plan, as well as, this present update, continues to promote collaboration to ensure ongoing improvement of the programs and services provided.

The upcoming year will be one of exploration and analysis. The 2023 Realignment Plan project is underway and Solano County's justice system and partners will work together to identify what works, what could be done better, and what needs to change. The focus, as always, will be to ensure realignment is responsive to its intended goals of the reintegration of justice-involved individuals back into their communities, improving public safety, and reducing recidivism.