



TUOLUMNE COUNTY PROBATION DEPARTMENT

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To: Tuolumne County Board of Supervisors

FROM: Adele Arnold, Community Corrections Partnership, Chair
Community Corrections Partnership- Executive Committee

DATE: August 20, 2013

SUBJECT: Community Corrections Partnership Plan for FY 13-14

Background:

On October 18, 2011 the County adopted the first Public Safety Realignment local plan as recommended by the Community Corrections Partnership (CCP) Committee. The plan established the Alternatives to Detention Center and implemented new evidenced based programs for Post Release Community Supervision (PRCS) offenders and high risk probationers. The new programs funded primarily with our AB109 allocation included a Day Reporting Center (BI Inc. contractual agreement), a 7 day a week Work Release Program, a Day Treatment Program and the creation of a special compliance team to monitor high risk offenders. This core matrix of evidenced based alternatives to detention established the foundation for the delivery of community based services. Programs for the first year did not begin until January 2012 as state funding was not provided until October 2011 and program build out took several months.

The second year plan for FY 12-13 built on the core services with a continued goal of providing alternatives to incarceration for offenders while maximizing community safety and providing an environment of community based rehabilitation. The expansion created a much needed mental health offender treatment team consisting of a deputy probation officer, a jail classification officer and dedicated staff time from specialist at Behavioral Health. The goal of the team is to provide early identification of individuals in need of services while facilitating a smooth transition from detention to community based treatment with access to necessary mental health services. The secondary goal is to decrease recidivism and return to custody for this population of offenders. Also added in FY 12-13 were pre and post-trial assessment services for detainees to determine risk level and guide custodial decisions for release and transition to community based supervision. A validated risk assessment tool is available for this program. In order to ensure that victims receive notification of offenders being released from custody a victim notification component was added through the District Attorney's Victim Witness Unit. The Probation Department implemented an Electronic Monitoring Program (EMP) to include the use of Global Positioning System (GPS) and Secure Continuous Remote Alcohol Monitor (SCRAM) devices as an additional option to secure custody. The EMP program is managed by the Probation Department. .

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Plan Description:

The Community Corrections Partnership met in early June to discuss the progress of our public safety realignment programs. New and enhanced program proposals were also requested for funding consideration and inclusion in the FY 13-14 plan from community partners and core agencies. On June 21, 2013 the CCP Executive Committee met to review and consider the proposals and adopt a plan and associated budget for your board's approval.

Although not all members were present on June 21, 2013 when the plan was unanimously adopted, all had received notification of the meeting and given opportunity to provide input regarding the development of Phase III of the realignment plan for FY 13-14.

Tuolumne County will receive approximately \$1,420,000.00 in funding for public safety realignment programs, which cannot be used to supplant other programs and services. As in previous years all funds will be placed in the County Local Revenue Fund 2011 trust pursuant to Government Code Section 30025 (f)(1). All unspent funds remain in trust and can be used against future liability. Tuolumne County also expects to receive an additional growth allocation of approximately \$300,000.00 sometime this fall.

The CCP plan adopted by the executive committee allocates funding of \$1,756,239.00 for existing and new programs. Recognizing that the plan exceeds the annual allocation of \$1,420,000 the CCP supports drawing \$336,239.00 from the AB109 trust fund to fully fund the balance of the proposed plan. Additional staff positions to include: 2 Jail Deputies, 1 Jail Specialist, 1 Deputy Probation Officer, and 1 Work Release Coordinator is included in this plan and budgeted based on a delayed start date of October 6, 2013.

This Memorandum provides your board with the AB109 Community Corrections Partnership (CCP) recommended implementation Plan Phase III for FY 13-14 based on our allocation and trust fund reserves. (Attachment B). The spending plan is before you for approval and authorization to implement.

Additional Programs for FY 13-14:

Expanded BI Inc. Contract:

On July 2, 2013 your Board approved a twenty six month contract with BI Inc. for continuance of the Day Reporting Center in the amount of \$390,000 annually. The contract was expanded to increase the number of participant slots from 50 to 75. A substance abuse component was also added to the core program. Statewide as well as national data shows that a key driver of recidivism is drug addiction. As a criminal justice community we are committed to working systemically to attack the link between drugs and crime. Jailing addicted offenders repeatedly without providing treatment services is not solving the problem. Therefore, the Day Reporting Center will provide substance abuse education and treatment plans for identified program participants that include individual cognitive based treatment as well as group counseling. BI Inc. will also provide the electronic monitoring, GPS Tracking and Transdermal Alcohol Detection (TAD) equipment and monitoring services. Three additional contract staff will be added to the BI Inc. program as a result of the increase in offender slots, addition of the substance abuse component and the electronic tracking device administration and monitoring. There

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continues to be funding designated in the plan for response by Probation and the Sheriff's Department to high risk offender alerts that occur outside of normal business hours.

Pre and Post Trial Program:

This program is still in the development stage and will be an integral part of our alternatives to detention continuum. A jail deputy as well as a jail program specialist have been added this year to work with the classification officer (currently in the hiring process) to assess and classify inmates for housing, programs and services and potential release on the electronic monitoring program. The jail deputy will also assist staff in implementing vocational training opportunities and assist in the reprogramming of inmates housed within the facility.

The CCP is requesting the Board to designate the Sheriff as the Correctional Administrator pursuant to Sections 1203.016 and 1203.017 of the Penal Code. This authorization will allow the Sheriff, as Correctional Administrator to place inmates in the jail on voluntary and involuntary electronic monitoring under the program rules established by the Chief Probation Officer and according to the fee schedule previously adopted by your Board for the Electronic Monitoring Program. This will allow jail administration the ability to release inmates according to established procedure as well as current risk of harm to the community.

Inmate Work Program:

A jail deputy and a Probation Work Release Coordinator will supervise an inmate work crew five days a week. The inmates will be released to the supervised crew to perform work in the community and will be returned to secure custody at the end of the work detail. This will provide opportunities for inmates to learn vocational work skills as well as relieve some of the pressure associated with long commitments in an overcrowded jail. The crew will use probation work tools, safety equipment and a probation work van to complete the work projects. A new king cab work truck is included in the budget to provide service to all work programs.

B.I. Inc. Inmate Services:

The plan allocates funds to BI Inc. to provide a cognitive behavioral evidence based program for 30 in-custody inmates. All sentenced inmates will be eligible for program participation however, inmates sentenced under AB109 will be given priority. The program will align with the current programming provided at the Day Reporting Center which will allow for a seamless transition for the offender from custody to reentry to the community. The first year cost is included in the attached recommended budget. The First Amendment between the County and BI Inc. which addresses the addition of this program is attached (Attachment A) for your Boards consideration and approval.

Amador Tuolumne Community Action Agency (ATCAA) Housing Assistance:

Since program inception ATCAA has worked with Probation to provide shelter and support services to AB 109 homeless clients. ATCAA has limited rental assistance funds and has expended funds to secure stable housing for AB109 homeless clients who are participating in

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Alternatives to Detention Programs. In turn probation officers make home compliance checks on subsidized clients to ensure they are meeting the terms and conditions of their housing contract and conditions of probation supervision. Housing and support has increased the client's ability to concentrate on working on their rehabilitation plan and has also added to their success in the program. Unfortunately, the funding is limited. ATCAA anticipates using at least \$1,000 in funding for each AB109 referral and is requesting \$200 per client of dedicated AB109 funds for a maximum annual allocation of \$4,000 to extend the funding. In turn, ATCAA will track all AB109 clients in their database to monitor housing stability and return to homelessness.

Deputy Probation Officer-Court Unit:

One additional Deputy Probation Officer will be added to the adult court unit to prepare reports to the court on pre and post-trial release recommendations, reports on mentally challenged offenders involved in the special mental health offender treatment program, and other reports and program support as needed. The addition of this position will provide much needed relief to the high risk supervision officers so they can dedicate more time to conducting compliance checks and supervision.

District Attorney Victim Witness Advocate Services:

The District Attorney's office has seen an increase in support services requested by victims. The return of offenders to the community as well as local sentences being ordered has increased the District Attorney's mandate to provide victim notification and advocacy services. The office has also experienced a demand for explanation relating to process and requests for information and protection in the form of criminal protective orders. Victim Witness staff are also able to provide training in victim impact for offenders in applicable rehabilitation programs. Funding equivalent to a full time victim witness advocate was authorized in the current plan.

Behavioral Health Mental Health Treatment Team Psychiatric Nurse Support:

The Mental Health Offender Treatment Team continues to be funded. This year additional staff commitment was added to account for a psychiatric nurse should that support be needed to accomplish the clients treatment needs. The support of the psychiatric nurse will provide coordination with pharmacies and respond to client questions related to medication and/or consult with other assigned treatment team members assisting the client. Behavioral Health costs for team staff are a direct charge to the CCP budget based on a weighted salary and on an as needed basis up to the maximum allowance as defined in the proposed budget. No additional staff were added.

Modifications to the Alternatives to Detention Center:

In order to accommodate three additional BI Inc. staff at the Alternatives to Detention Center some modifications and additions to the building must be completed. Three additional work stations will be created in the BI group room. The group room will be moved out to the large conference room which will be divided into three program areas. Additional computer drops and phone lines are also needed. The cost of the build-out is estimated to cost \$30,745.28. There continues to be AB109 planning money included in the CCP reserve allocation for essential projects

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Recommended Action:

It is recommended that your Board hereby approve:

1. The attached Community Corrections Plan and budget as outlined in Attachment B. Associated budgetary and personnel changes which will be incorporated into the FY13-14 Final Budget to be considered by the Board on September 3, 2013.
2. The First Amendment to the Agreement between BI Inc. and the County of Tuolumne to add in custody programming for the jail as outlined in Attachment A.
3. Designate the County Sheriff as the Correctional Administrator pursuant to Sections 1203.016 & 1203.017 of the California Penal Code for the purpose of releasing inmates on the Electronic Monitoring Probation.