




SENATE BILL 863, ADULT LOCAL
CRIMINAL JUSTICE FACILITIES
CONSTRUCTION FINANCING PROGRAM
PROPOSAL FORM

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SECTION 1: PROJECT INFORMATION

A. APPLICANT INFORMATION AND PROPOSAL TYPE				
COUNTY NAME ALAMEDA		STATE FINANCING REQUESTED \$ 54,340,000		
SMALL COUNTY (200,000 and UNDER GENERAL COUNTY POPULATION) <input type="checkbox"/>	MEDIUM COUNTY (200,001 - 700,000 GENERAL COUNTY POPULATION) <input type="checkbox"/>	LARGE COUNTY (700,001 + GENERAL COUNTY POPULATION) <input checked="" type="checkbox"/>		
TYPE OF PROPOSAL - INDIVIDUAL COUNTY FACILITY /REGIONAL FACILITY PLEASE CHECK ONE (ONLY):				
INDIVIDUAL COUNTY FACILITY <input checked="" type="checkbox"/>		REGIONAL FACILITY <input type="checkbox"/>		
B: BRIEF PROJECT DESCRIPTION				
FACILITY NAME SANTA RITA JAIL				
PROJECT DESCRIPTION MENTAL HEALTH, PROGRAM and SERVICE UNIT				
STREET ADDRESS 5325 BRODER BLVD.				
CITY DUBLIN		STATE CA	ZIP CODE 94568	
C. SCOPE OF WORK - INDICATE FACILITY TYPE AND CHECK ALL BOXES THAT APPLY.				
FACILITY TYPE (II, III or IV) II	<input type="checkbox"/> NEW STAND-ALONE FACILITY	<input checked="" type="checkbox"/> RENOVATION/ REMODELING	<input type="checkbox"/> CONSTRUCTING BEDS OR OTHER SPACE AT EXISTING FACILITY	
D. BEDS CONSTRUCTED - Provide the number of BSCC-rated beds and non-rated special use beds that will be subject to construction as a result of the project, whether remodel/renovation or new construction.				
	A. MINIMUM SECURITY BEDS	B. MEDIUM SECURITY BEDS	C. MAXIMUM SECURITY BEDS	D. SPECIAL USE BEDS
Number of beds constructed	0	-18	0	0
TOTAL BEDS (A+B+C+D)	-18 (Reduction due to accessibility improvements required to meet code requirements in HU 23 and 24)			

E. APPLICANT'S AGREEMENT			
By signing this application, the authorized person assures that: a) the County will abide by the laws, regulations, policies, and procedures governing this financing program; and, b) certifies that the information contained in this proposal form, budget, narrative, and attachments is true and correct to the best of his/her knowledge.			
PERSON AUTHORIZED TO SIGN AGREEMENT			
NAME Gregory J. Ahern		TITLE Sheriff-Coroner	
AUTHORIZED PERSON'S SIGNATURE 		DATE 9/24/11	
F. DESIGNATED COUNTY CONSTRUCTION ADMINISTRATOR			
This person shall be responsible to oversee construction and administer the state/county agreements. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)			
COUNTY CONSTRUCTION ADMINISTRATOR			
NAME Caroline Judy		TITLE Acting General Services Director	
DEPARTMENT General Services Agency		TELEPHONE NUMBER 510-208-9702	
STREET ADDRESS 1401 Lakeside Drive, 10 th Floor			
CITY Oakland	STATE CA	ZIP CODE 94612	E-MAIL ADDRESS Caroline.Judy@acgov.org
G. DESIGNATED PROJECT FINANCIAL OFFICER			
This person is responsible for all financial and accounting project related activities. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)			
PROJECT FINANCIAL OFFICER			
NAME Steve Manning		TITLE Auditor-Controller	
DEPARTMENT Auditor-Controller		TELEPHONE NUMBER 510-272-6565	
STREET ADDRESS 1221 Oak Street, Room 249			
CITY Oakland	STATE CA	ZIP CODE 94612	E-MAIL ADDRESS smanning@acgov.org
H. DESIGNATED PROJECT CONTACT PERSON			
This person is responsible for project coordination and day-to-day liaison work with the BSCC. (Must be county staff, not a consultant or contractor, and must be identified in the Board of Supervisors' resolution.)			
PROJECT CONTACT PERSON			
NAME Jason Arbuckle		TITLE Lieutenant	
DEPARTMENT Alameda County Sheriff's Office		TELEPHONE NUMBER 925-551-6569	
STREET ADDRESS 5325 Broder Blvd.			
CITY Dublin	STATE CA	ZIP CODE 94568	E-MAIL ADDRESS jarbuckle@acgov.org

SECTION 2: BUDGET SUMMARY

A. Under 200,000 Population County Petition for Reduction in Contribution

Counties with a population below 200,000 may petition the Board of State and Community Corrections (BSCC) for a reduction in its county contribution. This proposal document will serve as the petition and the BSCC Board's acceptance of the county's contribution reduction, provided the county abides by all terms and conditions of this SB 863 RFP and Proposal process and receives a conditional award. The county (below 200,000 population) may request to reduce the required match to an amount not less than the total non-state reimbursable projects cost as defined in Title 15, Division 1, Chapter 1, Subchapter 6, Construction Financing Program section 1712.3. If requesting a reduction in match contribution, check the box below to indicate the county's petition.

By checking this box the county hereby petitions for a contribution reduction request as reflected in the proposal budget.

B. Readiness to Proceed Preference

In order to attest that the county is seeking the readiness to proceed with the proposed project, the county included a Board of Supervisors' resolution doing the following:

1) identifying and authorizing an adequate amount of available matching funds to satisfy the counties' contribution, 2) approving the forms of the project documents deemed necessary, as identified by the board to the BSCC, to effectuate the financing authorized in SB 863 3) and authorizing the appropriate signatory or signatories to execute those documents at the appropriate times. The identified matching funds in the resolution shall be compatible with the state's lease revenue bond financing. Additionally see Section 6 "Board of Supervisors' Resolution" for further instructions.

This proposal includes a Board of Supervisors' Resolution that is attached and includes language that assures funding is available and compatible with state's lease revenue bond financing. See below for the description of compatible funds.

County Cash Contribution Funds Are Legal and Authorized. The payment of the county cash contribution funds for the proposed adult local criminal justice facility project (i) is within the power, legal right, and authority of the County; (ii) is legal and will not conflict with or constitute on the part of the County a material violation of, a material breach of, a material default under, or result in the creation or imposition of any lien, charge, restriction, or encumbrance upon any property of the County under the provisions of any charter instrument, bylaw, indenture, mortgage, deed of trust, pledge, note, lease, loan, installment sale agreement, contract, or other material agreement or instrument to which the

County is a party or by which the County or its properties or funds are otherwise subject or bound, decree, or demand of any court or governmental agency or body having jurisdiction over the County or any of its activities, properties or funds; and (iii) have been duly authorized by all necessary and appropriate action on the part of the governing body of the County.

No Prior Pledge. The county cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated by the County in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest by the County. In addition, the county cash contribution funds and the Project are not and will not be mortgaged, pledged, or hypothecated for the benefit of the County or its creditors in any manner or for any purpose and have not been and will not be the subject of a grant of a security interest in favor of the County or its creditors. The County shall not in any manner impair, impede or challenge the security, rights and benefits of the owners of any lease-revenue bonds sold by the State Public Works Board for the Project (the "Bonds") or the trustee for the Bonds.

Authorization to Proceed with the Project. The Project proposed in the County's SB 863 Financing Program proposal is authorized to proceed in its entirety when and if state financing is awarded for the Project within the SB 863 Financing Program.

C. California Environmental Quality Act (CEQA) compliance

Has the county completed the CEQA compliance for the project site?

Yes. If so, include documentation evidencing the completion (preference points).

Refer to the Section 6, for the copy of the final Notice of Exemption, County Counsel Letter certifying the associated statute of limitations has expired and no challenges were filed, and the Board Resolution of Findings under CEQA.

No. If no, describe the status of the CEQA certification.

Budget Summary Table (Report to Nearest \$1,000)

LINE ITEM	STATE REIMBURSED	CASH CONTRIBUTION	IN-KIND CONTRIBUTION	TOTAL
1. Construction	\$ 41,971,000	\$ 500,000		\$ 42,471,000
2. Additional Eligible Costs*	\$ 5,847,000	\$ 0		\$ 5,847,000
3. Architectural	\$ 4,407,000	\$ 630,000		\$ 5,037,000
4. Project/Construction Management	\$ 2,099,000	\$ 210,000		\$ 2,309,000
5. CEQA	\$ 0	\$ 0		\$ 0
6. State Agency Fees**	\$ 16,000	\$ 125,000		\$ 141,000
7. Audit		\$ 50,000	\$ 0	\$ 50,000
8. Needs Assessment		\$ 115,000	\$ 0	\$ 115,000
9. Transition Planning		\$ 0	\$ 3,932,000	\$ 3,932,000
10. County Administration			\$ 1,400,000	\$ 1,400,000
11. Land Value			\$ 333,000	\$ 333,000
TOTAL PROJECT COSTS	\$ 54,340,000	\$ 1,630,000	\$ 5,665,000	\$ 61,635,000
PERCENT OF TOTAL	88.16%	2.64%	9.19%	100.00 %

* Additional Eligible Costs: This line item is limited to specified fees and moveable equipment and moveable furnishings (eligible for state reimbursement or cash contribution), and public art (eligible for cash contribution only)

** For State Agency Fees: State reimbursable costs include Real Estate Due Diligence only. State Fire Marshal fees may only be claimed as cash match.

Provide an explanation below of how the dollar figures were determined for each of the budget categories above that contain dollar amounts. Every cash contribution (match) line item shall be included with a reporting of the full amount budgeted unless a line item is not an actual cash contribution project cost for the county. (In that case, indicate so below.) For each budget category explanation below, include how state financing and the county contribution dollar amounts have been determined and calculated (be specific).

- 1. Construction (includes fixed equipment and furnishings) (state reimbursement/cash match):** Includes design and construction (GMP) costs, fixed equipment (included in construction costs), escalation and change order

contingency. Construction cost estimate was provided by professional estimating firm to the mid-point of construction. Estimates were based on conceptual layouts and square footages provided by the architectural team.

2. Additional Eligible Costs (specified allowable fees, moveable equipment and furnishings, and public art)

a) Define each allowable fee types and the cost of each:

T24 plan check (\$90,000), Testing / Building Inspection / Geo-tech (\$1,240,000), commissioning (\$300,000) permits (\$200,000), Connection fees, (\$450,000)

b) Moveable equipment and moveable furnishings total amount: \$3,567,000

c) Public art total amount: \$0.

3. Architectural(state reimbursement/cash match):

a) Describe the county's current stage in the architectural process:

This is a Design-Build project. The County is in the Architectural Programming stage and will proceed to Bridging Documents (Preliminary Plan Documents) upon award of funding.

b) Given the approval requirements of the State Public Works Board (SPWB) and associated state reimbursement parameters (see "State Lease Revenue Bond Financing" section in the RFP), define which portions/phases of the architectural services the county intends to seek state dollar reimbursement: The County will seek reimbursement for design costs provided by the Design-Build Entity as design and construction costs are co-mingled and difficult to estimate. The County will not seek reimbursement for the Master Architect fees.

c) Define the budgeted amount for what is described in b) above: The Design-Builder's Architect of Record is estimated at \$4,407,000 and included in the Construction Cost.

d) Define which portion/phases of the architectural services the county intends to cover with county contribution dollars: The Master Architect's fees for Preliminary Plan Documents (schematic, design development) and is estimated at \$630,000.

Define the budgeted amount for what is described in d) above: The County's Master Architect's fee is \$630,000.

4. Project/Construction Management - Describe which portions/phases of the construction management services the county intends to claim as:

a) State Contribution \$2,099,000.

b) Cash \$210,000.

5. CEQA – may be state reimbursement (consultant or contractor) or cash match: NA

6. **State Agency Fees – Counties should consider approximate costs for the SFM review which may be county cash contribution (match). \$16,000 for the due diligence costs which may be county cash contribution (match) or state reimbursement. State Fire Marshal (\$225,000); DGS (\$16,000)**
7. **Audit of Grant - Define whether the county is intending to use independent county auditor (in-kind) or services of contracted auditor (cash) and amount budgeted: \$50,000.**
8. **Needs Assessment - Define work performed by county staff (in-kind), define hired contracted staff services specifically for the development of the needs assessment (cash match): \$115,000.**
9. **Transition Planning – Define work performed by county staff (in-kind), define the staff hired specifically for the proposed project (cash match): \$3,932,000.**
10. **County Administration – Define the county staff salaries/benefits directly associated with the proposed project. \$1,400,000.**
11. **Site Acquisition - Describe the cost or current fair market value (in-kind): \$333,000.**

SECTION 3: PROJECT TIMELINE

KEY EVENTS	START DATES	COMPLETION DATES	COMMENTS
Site assurance/comparable long-term possession <u>within 90 days of award</u>	11/12/2015	2/10/2016	
Real estate due diligence package submitted <u>within 120 days of award</u>	11/12/2015	3/11/2016	
SPWB meeting – Project established <u>within 18 months of award</u>	11/12/2015	3/15/2016	
Schematic Design with Operational Program Statement <u>within 24 months of award</u> (design-bid-build projects)	-	-	
Performance criteria with Operational Program Statement <u>within 30 months of award</u> (design-build projects)	01/04/2016	03/30/2016	
Design Development (preliminary drawings) with Staffing Plan	01/04/2016	03/30/2016	
Staffing/Operating Cost Analysis approved by the Board of Supervisors	01/04/2016	03/30/2016	
Construction Documents (working drawings)	10/01/2016	07/30/2017	
Design-Build Solicitation	05/15/2016	10/01/2016	
Notice to Proceed <u>within 42 months of award</u>	10/01/2016	10/01/2016	
Construction (maximum three years to complete)	10/01/2017	5/30/2019	
Staffing/Occupancy <u>within 90 days of completion</u>	6/01/2019	8/30/2019	

SECTION 4: FACT SHEET

Table 1: Provide the following information

1.	County general population [1/2015; DOF]	1,594,569
2.	Number of detention facilities [Adult]	2
3.	BSCC-rated capacity of jail system (multiple facilities) [2014]	4,716
4.	ADP (Secure Detention) of system [2014]	3,231
5.	ADP (Alternatives to Detention) of system	1,666
6.	Percentage felony inmates of system	95%
7.	Percentage non-sentenced inmates of system	89.2%
8.	Arrests per month	5,190
9.	Bookings per month of system	4,400
10.	"Lack of Space" releases per month	0

Table 2: Provide the name, BSCC-rated capacity (RC) and ADP of the adult detention facilities (type II, III, and IV) in your jurisdiction (county)

	Facility Name	RC	ADP
1.	Santa Rita Jail [2014]	3,812	2,797
2.	Glenn E. Dyer Detention Facility [2014]	904	434

Table 3: List the current offender programming in place and the ADP in each program

	Pre-Trial Program	ADP
1.	Adult Basic Education (A.B.E./A.S.E./HiSET)	91
2.	Anger Management	30
3.	Cosmetology	20
4.	Dads Acquiring and Developing Skills (DADS)	64
5.	Restorative Justice Santa Rita Circle Project (SRCP)	74
6.	Maximizing Opportunities for Mothers to Succeed (MOMS)	48
7.	Deciding, Educating, Understanding, Counseling and Evaluating (DEUCE)	146
8.	Baking	43
9.	Employability	123

10.	Basic Computers	35
11.	English as Second Language (ESL)	15
12.	Teaching and Loving Kids (TALK)	26
13.	Literacy – One on One tutoring to improve reading skills	7
14.	Barbering	19
15.	Independent Study	10
16.	Doula	31
Sentences Offender Program		ADP
1.	The above programs are offered to both pre-trial and sentenced inmates. Sentenced inmates must have at least 30 days left on their sentence to apply.	Included above

Table 4: List of the offender assessments used for determining programming		
Assessment Tools		Assessments per Month
1.	Pre-Trial Phase Face-to-Face Interviews	290
2.	SRJ Transition Center Interviews	116
3.	Current Charges	1445 ***
4.	Classification Detail	
5.	Housing Location	
6.	Disciplinary History	
7.	Prior poor class attendance	
8.	Keep Separates	

*** There were 1445 requests for classes last month. Each was assessed.

SECTION 5: NARRATIVE

1. STATEMENT OF NEED

What are the safety, efficiency, and offender programming and/or treatment needs addressed by this construction proposal? Please cite findings from the needs assessment (through 2019) submitted with this proposal.

Background: AB 109 Realignment encourages all California counties, including Alameda, to create, develop, and implement new inmate assessment processes, treatment, and other service programs including drug / alcohol treatment, mental health services, life skills development, cognitive behavioral counseling, and other State recognized programming that, when made available to county offender populations, can reduce recidivism. AB 109 also fundamentally acknowledges that counties are better positioned to integrate public health and social services as part of offender re-entry in ways that the State cannot. Most counties, including Alameda, will however, need to construct additional and appropriately designed space for the types of programs and services that will accommodate re-entry programming for offenders completing sentences and transitioning back to the community.

Statement of Need: The current Alameda County Santa Rita Jail (SRJ) was designed in 1983 with the intent to “lock up” and house inmates; it was not designed for the programming and mental health needs of the 21st century. Consequently, with the changes in incarceration practices and AB 109, the present programming and treatment space was not well-planned, does not fully meet the current space needs, nor does it enable efficient and effective delivery of services. The current square footage area of total programming space in the SRJ is inadequate and considerably smaller than that available in jails within similarly sized large counties for the number of inmates. Utilizing

the large county jail database for nine facilities, the 14,400 square feet of classrooms and program space within SRJ represents only 6.2% of the classroom and program space per rated inmate bed found, on average, in the comparable nine facilities.

<i>Comparison of Alameda County Jail Defined Space Allocations With Other California County Large Jails</i>					
	<i>Santa Rita Jail (SRJ)</i>		<i>California Large County Jail Database</i>		
<i>Functional Use Area/Space</i>	<i>Square Footage</i>	<i>Square Footage / Bed</i>	<i>Number of Facilities</i>	<i>Average Square Footage</i>	<i>Square Footage / Bed</i>
1. Classrooms and Program Space	14,400	3.78	9	66,808	61.32

In an era where evidence-based programming is seen as the key to rehabilitation, this is a significant disparity that prevents the adoption of best practices.

The layout of the SRJ stretches one-half mile in length, requiring extensive movement between housing units and program and treatment areas within the jail. This design is not conducive to providing programming and treatment services in many ways. According to the SRJ Weekly Class Enrollment Status Report published in July 2015, there are currently 610 inmates attending classes in various locations throughout the jail. Inmate movement in this volume becomes extremely staff intensive, especially for the higher security level inmates that require escorting and movement management. The centralization of all programming and treatment into the proposed SB 863 Mental Health, Program and Services Unit Project will allow for staff to be reallocated into one building to provide a secure, safe, and productive learning and treatment environment.

Mental Health Treatment: Mental health services and treatment that support appropriate supervision, prevention, and intervention are an integral part of the strategies aimed at reducing recidivism in California’s mentally ill offender population and improving outcomes for these offenders. The Alameda County Sheriff’s Office (ACSO) Average Daily Inmate Population (ADP) at SRJ is currently 2,410.

Approximately 20-25% of these inmates have been identified as having some form of mental illness. Out of the more than 1 million square feet of building space within SRJ, only 1,025 square feet of it was designed as a Mental Health Clinic for mental health services and treatment. The limited space restricts the overall number of inmates that can be served. Often times, staff are forced to use a card table in the open hallway to conduct what should be confidential interviews to alleviate inmates being held in holding cells for long periods of time prior to their appointment. Due to limited space within SRJ, the clinic spaces are shared with other jail services, further impacting the delivery of mental health services by limited availability and access to interview rooms.

Due to the limited mental health space, counseling appointments for many inmates occur with mental health clinicians in the housing units, meeting in the common dining area at a stainless steel dining table with a deputy standing nearby. All one-on-one inmate mental health interactions are provided in this area. There is little privacy or confidentiality, as other inmates in the housing unit can see through their cell door windows or the pod windows that the inmate is speaking with somebody who is recognizable as a mental health worker and the deputy providing security for the staff member is within hearing distance. The environment is not appropriate for therapeutic care and is not conducive for the inmate to speak openly with the mental health professional. Housing unit operations are additionally impacted during these appointments since all inmate movement in this area of the housing unit is suspended to provide as much privacy and confidentiality as possible for the inmate as well as for the safety of all present.

The conditions described above contribute to inmates refusing mental health services. Construction of rooms designed for interviews and assessments in an appropriately planned and designed therapeutic setting would provide for a safer, more secure environment. These rooms would be more conducive to establishing a therapeutic relationship and would help staff to acquire more accurate assessments and provide more appropriate treatment. Also, inmates would be more likely to come for initial assessments and to keep scheduled appointments.

There are no group rooms within the mental health clinic, so group therapy is held in the same multi-use rooms in which court returns are strip searched. These multi-use rooms have poor acoustics due to the concrete and tile surfaces and they have no furnishings other than plastic chairs brought in from the living areas. Both the dining area and these multi-use rooms in the housing units present considerable safety issues for mental health staff based upon their locations. Fundamentally, it is important that mental health treatment spaces be located within areas planned for treatment and that provide for appropriate inmate movement and custody supervision.

Operationally, the proposed Mental Health, Program and Services Unit Project will provide essential mental health space at the SRJ. Inmates with mental health problems tend to need a greater amount of staff attention. Inmates with mental health problems tend to be more suicidal, and keeping these inmates in an appropriate area allows for closer and more consistent supervision. For many mentally ill inmates, SRJ is the final stop in the criminal justice cycle, where they can finally stabilize with proper medication and treatment. Upon release, they are given one week's worth of medication and a referral to a local mental health clinic. There are no re-entry programs of any type

available for these inmates. The expanded program and treatment space will allow the ACSO to increase the mental health treatment capacity serving inmates by 1,000% and will allow for the integration of other best practices programming, which can support re-entry efforts and coordinated services with outpatient treatment, counseling services and professionals.

With SB 863 funding, mental health treatment and programming space for high security male and female inmates will be provided, along with appropriate office space for mental health staff. This will provide inmates with mental health issues an opportunity to prepare for their upcoming release, ensure they have the proper support system in place, and provide them with the resources necessary to fulfill discharge planning efforts and diminish the chances of recidivism.

Inmate Population Pressures and Programming Needs: The SRJ currently has an ADP of 2,410 and is operating at 63% of the Board of State and Community Corrections (BSCC) rated custody bed capacity. While SRJ has not experienced the dramatic changes and increase in inmate population as other agencies have with the implementation of realignment, there has been a noticeable impact. There are currently 91 Local State Prisoners in custody at SRJ, with 77 inmates assigned to Post Release Community Supervision. Currently, the longest sentenced inmate is serving an 8 year sentence. Additionally, Proposition 47 has had a major impact on SRJ. SRJ's ADP dropped from 2,950 to 2,450 within two months of the passage of the proposition. As a result, fewer minimum security inmates are attending and graduating classes.

Inmate classes for minimum security male and female inmates at SRJ are offered in four classrooms within the Sandy Turner Classroom Building near the minimum

security housing units. Due to safety and security reasons, medium and maximum security inmates are precluded from receiving programming services within this building. As a result, classes serving the medium and maximum inmate population are provided either on the dayroom floor or in multi-use rooms that are shared with other jail activities, including custody and mental health, limiting their availability. Neither of these areas are conducive to supporting a learning environment; they lack appropriate seating and desk space and have terrible acoustics, making it difficult for interaction between the teaching staff and inmates. The multi-use rooms are too small to effectively teach a group larger than 7-10 inmates and contain no chairs, white boards, or even restrooms. Additionally, multi-use rooms are also used for the staging of inmates leaving for, and returning from outside appointments such as court, medical, mental health, or other needs, as well as strip searches of inmates upon their return.

Operationally, in addition to classroom space, a jail needs to have dedicated program space which can accommodate small and larger group counseling sessions and treatment programming for multiple incarcerated inmate populations. With the implementation of AB 109, shifting inmate populations to longer term offenders, the lack of space for inmate programs severely limits the jail's ability to offer offenders other programming that criminal justice research has shown will aid in reducing offender recidivism.

Due to limited space within the jail, the gymnasium has been converted with minimal modification into a Transition Center (SRJTC) to support the necessary programs and services for inmate transitional planning. The SRJTC is a typical gymnasium, with hardwood floors and high ceilings and foldable bleachers, with the

addition of portable 8' x 8' offices inserted for interview space. Small classes are held here, and inmates meet with outside service providers in preparation for their release. While larger groups can be accommodated here, this too, is a less than ideal area for these types of services nor does the space accommodate planned expansion of transitional and re-entry programming.

Co-located / Centralized Mental Health and Program Services Unit: Jail programs provide a positive and substantial effect on the level of tension in the detention facility and impact recidivism after release. Research and exemplary community corrections program models now operating in some counties are showing that new interventions and directed treatment can positively change offender behavior. The Co-located / Centralized Mental Health Housing will ensure the SRJ is prepared to meet 21st century needs. In this modern and efficient environment, the ACSO would be able to offer the following programs:

- Re-entry skills and planning for return to the community.
- Managing mental illness in the community
- Resources
- Development of a Wellness and Recovery Plan (WRAP)
- Group sessions for inmates receiving mental health services
- One-on-one counseling to assess stability in the jail and discharge planning with a focus on medium and maximum security inmates.

By repurposing two existing housing units, this project will better serve the transitional SRJ population in order to provide one co-located area of the complex devoted to mental health care and programming. Programming and treatment space for high security

male and female inmates will be provided in conjunction with appropriate office space for mental health staff. The proposed new facility would provide a safer and more secure environment, conducive to creating a continuum of services comprised of mental health treatment and healthcare, counseling, and programming. The mentally ill population will be better served because the compliment of mental health clinicians, healthcare providers and support staff will be better able to focus their assessments, case management, and overall monitoring of these high-risk offenders as a team. This will enhance service delivery and improve overall safety for this population by creating a safe and secure environment conducive to counseling and mental health care. It has been demonstrated that when these types of programs are properly directed to high-risk offenders, they can reduce long-term recidivism rates.

Summary Observations: The linear housing and dayroom section of the current SRJ facility designed in 1983 is outdated, lacking adequate transitional program and treatment space and does not allow for appropriate rehabilitation of male and female offenders, which directly impacts public safety, recidivism reduction efforts, and operational costs to the County.

The key change that will be brought about with construction of the proposed SB 863 facility will be the provision of more purpose-designed space intended for best practice programming, counseling, and treatment services. Evidence-based programming will support all facets of a healthy and productive life, including mental health, cognitive perception, family functioning, nutrition, health, and education. This will be achieved through a cognitive, gender-specific approach that will be made available with improved program space layouts. This expanded space will significantly enhance

the transitional planning, counseling, treatment services, and clinical mental health case management support the County can make available to the resident population with emotional and other psychological mental health service needs.

Alameda County has not received previous funding under either the AB 900 or SB 1022.

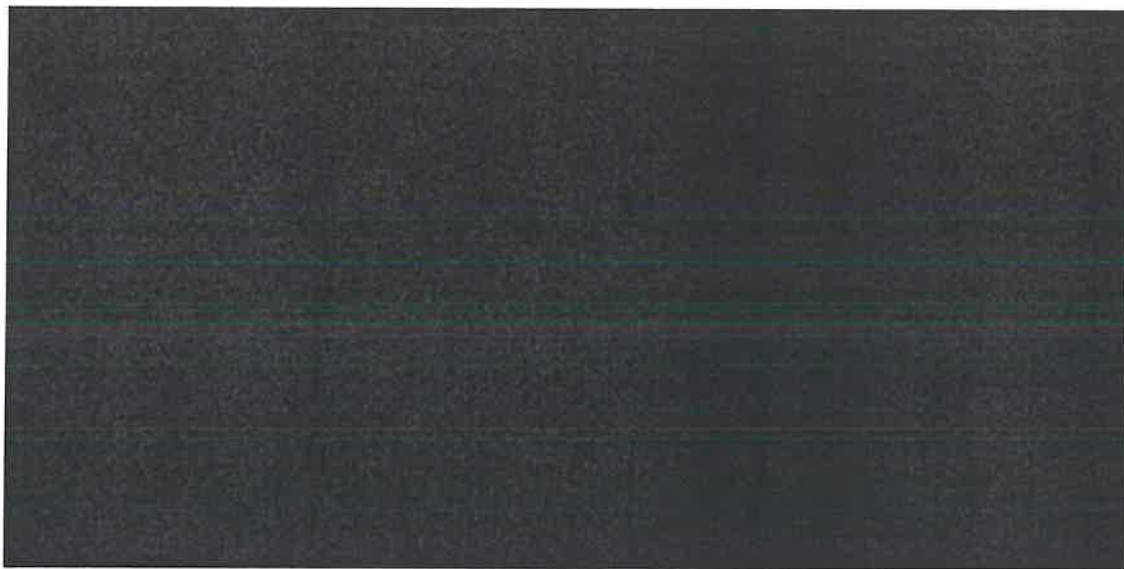
2. SCOPE OF WORK

Describe the areas, if any, of the current facility to be replaced or renovated, and the nature of the renovation, including the number of cells, offices, classrooms or other programming / treatment spaces to be replaced or added and the basic design of the new or renovated units.

The current 113-acre SRJ facility is laid out in a decentralized, linear "campus" design, one-half mile long by one-quarter mile wide. The facility has 18 individual, self-contained housing units, a "core" building containing central booking, release, central services, and administration, and a service building containing the laundry, commissary, kitchen and warehouses. SRJ is the third largest jail in California and the fifth largest in the United States, and is considered a "mega-jail", with a rated bed capacity to hold 3,812 inmates at any one time. The problem with the facilities designed in the 1980's is that they were constructed primarily to meet bed needs of the day and lacked program, treatment, and support space to serve the inmate population. During this period, jails were viewed as short term holding facilities for defendants who were awaiting trial or for inmates who received short sentences less than one year, relying upon State prisons to provide rehabilitation, programming, and treatment services to the incarcerated population for the duration of their sentence. With the advent of AB 109, inmates are spending longer time in the jail, driving the need to expand facilities to

support the increase in rehabilitation programs and treatment services that this new jail population requires to support the reduction in recidivism.

The proposed **Mental Health, Program and Service Unit Project** will involve the construction of an approximately 38,000 square foot, two-story, program and treatment infill space adjacent to and integrated with the existing enclosed space within Housing Unit (HU) 23 and HU 24. The spaces will be constructed and renovated in accordance with California Code of Regulations Titles 15 and 24 "Part 2, section 1231". This project is consistent with Proposition 47, AB 109, and SB 863 Section 15820.933 objectives for "urgency in getting adult local criminal justice facilities constructed to meet critical criminal justice system needs" to provide safe and efficient resources for both existing and future mentally ill and special needs inmates. This project will serve all inmates at SRJ and particularly those inmates who are receiving re-entry services in preparation for their transition from incarceration to a productive life in the community and are relocated to HU23 and HU24 where more intense and coordinated programming and mental health treatment services can be offered prior to release.



[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

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[REDACTED] The new space infilled between the two existing housing units will form one integrated area called the “Mental Health Treatment and Program Facility”. This unit will be constructed as a Type II facility and will include mental health counseling and treatment, healthcare, re-entry programs, custody housing, and administrative space necessary to support the expanded services and programs provided. The programming, treatment and inmate support spaces designed for the project incorporate what research is showing will aid in reducing recidivism and controlling crime. The project specifically provides the much needed physical space and corresponding program and treatment opportunities for male and female inmates that can support offender re-entry efforts. Finally, this will provide the County’s pre- and sentenced jail complex with more varied, inmate programming/treatment options. The Unit will additionally include an OB/GYN clinic that currently exists within the footprint of the proposed project infill area that is required to be relocated within the project to create access into the unit from the main inmate circulation core of the jail.

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The new space provided by the infill construction and remodeling of HUs 23 and 24 will provide the ACSO the ability to efficiently and effectively treat and educate the inmates, exponentially increasing the chances for success outside the walls of the SRJ. Under this grant, we are confident, that the continuous successful efforts from the existing programs within the SRJTC will seamlessly transfer and expand with the planned new programs allowing Alameda County to increase the positive impact of its transitional and re-entry services for each release from the SRJ.

3. PROGRAMMING AND SERVICES

Describe the programming and / or treatment services currently provided in your facility. Provide the requested data on pretrial inmates and risk-based pretrial release services. Describe the facilities or services to be added as a result of the proposed construction; the objectives of the facilities and services; and the staffing and changes in staffing required to provide the services.

Current Programs and Services

Two out of five prison and jail inmates have not earned a high school diploma or General Education Development (GED) certificate. Three of every four offenders released have a substance abuse problem, and more than one out of three report some form of physical or mental disability. Fifty-five percent have children under 18 who often depend on them for some form of financial support. These deficits and limitations create substantial challenges for people who are released into the community, decreasing their ability to gain employment in support of transitioning to a law-abiding lifestyle.

The ACSO is fully committed to providing the highest quality training and educational programs available to those inmates under its care, custody and control. The ACSO Inmate Services Unit provides educational, vocational, self-help and faith-based programs to inmates at SRJ. In order to provide these programs, many partnerships have been developed with outside service providers and community based organizations (CBO), and further expansion of these partnerships and programs will further enhance the programs currently offered in SRJ. To support inmate transitional planning and to improve and expand the coordination of services, supports, and opportunities for inmates being released from the SRJ and coming home to the County, a Transition Center has been established at SRJ as part of Alameda County's Realignment Plan.

The Transition Center (SRJTC) includes pre-release and post-release services that are managed through intensive case management in collaboration with the Alameda County Probation Department and the Youth and Family Services Bureau (YFSB). The SRJTC is partnered with a wide range of services, CBOs, non-profits and other county offices (Health Care Services Agency, Social Services Agency, etc.) to create a network of supports to connect program recipients with CBOs and outside service providers upon release. This continuum of supports and services allows program recipients the opportunity to create a bridge of supportive contacts to improve their likelihood of success post-release.

In July 2015, there were 610 inmates attending classes in various locations throughout the jail offered through the County's Behavioral Healthcare Services – Criminal Justice Mental Health (CJMH) Department. The CJMH's goal is to support wellness and recovery; provide services that help facilitate individuals receiving treatment in the least restrictive environment possible and to reduce incarceration and recidivism. All programs offered work closely with the legal system, the ACSO, and community providers. The CJMH provides mental health training to the ACSO and other civilian agencies/individuals who work at the SRJ. The CJMH provides a variety of services including initial assessments/risk assessments, crisis interventions, behavior management, medication management and symptom stabilization support services, emergency after hours on-call mental health services, and limited discharge planning. By offering these evidenced-based programs and transition planning and expanding their availability, SRJ is preparing these at risk individuals for success as they re-enter society.

The following Programs are currently offered at SRJ throughout the jail, including the SRJTC converted gym:

- **Adult Basic Education (A.B.E./A.S.E./HiSET):** A pre-Adult Secondary Education program designed for those with an 8th grade education and below. Teaches skills for progress towards receiving Adult Secondary Education diploma through the HiSET exam.
- **Anger Management:** Explores the roots of anger and family violence. Intervention techniques are taught through counseling, recognizing and controlling anger, communication techniques, stress reduction, changing behavior patterns and follow-up upon release.
- **Computer:** Beginning word processing and keyboarding to enhance job skills.
- **Dads Acquiring & Developing Skills (DADS):** A special program designed to help men, custodial and non-custodial with children under 18, think differently about their roles as fathers, becoming more involved with their children.
- **Deciding, Educating, Understanding, Counseling and Evaluating (DEUCE):** A 60-day substance abuse program that addresses addictive behavior and lifestyles, offering counseling, pharmacology and relapse prevention.
- **English as A Second Language (ESL):** The ESL program offers language skills for limited and non-English speakers interested in learning the English language.
- **Independent Study:** For students wishing to earn high school credits or obtain the skills necessary to pass the Adult Secondary Education's HiSET exam, or to work toward receiving an adult school diploma with an outside school program.

- **Literacy:** One-on-one tutorial program sponsored by the Alameda County Library for those students who need to improve their reading and writing skills.
- **Maximizing Opportunities for Mothers to Succeed (MOMS):** A unique gender responsive program designed to help young mothers with parenting, educational, substance abuse, and living skills. Pregnant women and women with at least one child under the age of 10 may apply.
- **Cosmetology / Barbering:** Hair care, design, and personal hygiene.
- **Food Service:** Food Sanitation, Baking Skills and Food Safety Certification.
- **Employability:** Skills to successfully obtain employment. This class is required if taking Food Service, Cosmetology, Computer or D.E.U.C.E.
- **Teaching and Loving Kids (TALK):** A parenting program focusing on self-esteem, basic child development and child bonding. Contact visits with inmate's children are offered after two consecutive classes.
- **Restorative Justice / Santa Rita Circle Project (SRCP):** Based on the principles of Restorative Justice – a theory of justice that aims to heal harm done to individuals and communities through crime. This group is conducted in a large group circle and focuses on individual accountability and healing, as well as the need for strong community connections.
- **Doula:** An in-custody support services program for pregnant and recently pregnant women to discuss women's health issues, address questions, and provide peer support in weekly group settings and one-on-one sessions.

Pretrial Inmates and Risk-Based Pretrial Release Services

With a County wide ADP of 3,418 between January 1, 2013 and December 31, 2013 and 2,504 inmates on pretrial status between Alameda County's two jails (SRJ and Glenn Dyer), the percentage of pretrial inmates during this time period was 73%.

Pretrial Services in Alameda County date back to 1970 when it was launched by a non-profit organization in the Berkeley-Albany Courts. A Pretrial Services (PTS) unit operated in this location for more than 30 years, until 2004 when the responsibility for the administration and operation of the program was transferred to the Superior Court, Alameda County. The work of the PTS is invaluable to individual defendants and up until 2015, the screening tool used by staff had never been tested to determine its effectiveness, and manual processes in creating pretrial reports further limited the efficacy of the program. In 2015, the Superior Court of California, Alameda County received a grant from the Recidivism Reduction Fund (RRF) to expand and improve the provision of pretrial services in the county. The grant proposal for which this funding was received sought to link the expansion of pretrial services to the early identification of defendants' risks and needs, and to the expansion of the Court's collaborative court options.

In order to achieve this, the Court is expanding and improving the Court's PST and is implementing the following into their pretrial program.

- Adopt and utilize an evidence-based pretrial risk assessment tool.

The court adopted and began using the Ohio Risk Assessment System (ORAS) Pretrial Assessment Tool (PAT), an evidence-based risk assessment tool that relies on seven factors that classify defendants and can consistently predict the level of

risk for program failure (failure-to-appear or recidivism). The court began its use of this tool on June 8, 2015.

- Expand the number of defendants and locations at which defendants are assessed.

In 2013 PTS staff interviewed 499 defendants accused of misdemeanors – less than 5% of the non-traffic misdemeanor filings that year, and interviewed an additional 924 defendants accused of felonies – just over 12% of the court’s felony filings for the same year, for a total of approximately 1,400 pretrial assessments in 2013. Conversely, in the month of June 2015 utilizing ORAS PAT, the PTS has interviewed 290 defendants, allowing the Court to project that they should be able to complete approximately 3,500 pretrial assessments in the year 2015, more than doubling the number of defendants for whom risk assessments will be available.

- Development of increased capacity to provide enhanced pretrial supervision.

Recommendations are in development to define appropriate conditions of supervision for defendants who are released pretrial and explore the implementation of technological solutions for more efficient management of pretrial defendants.

- Improve the identification of defendants who would benefit from participation in a collaborative court. Following the risk assessment conducted on pretrial defendants, a system of triage is being created to allow for the assessment of defendant's needs and enhance the screening process by identifying additional screens that have been validated to successfully determine mental health need, risk of violent behavior for domestic violence, risk of re-offending for DUI, and risk for sexual offense. The conducted needs assessment would provide a judicial officer additional information to inform sentencing and case-management decisions.

Service and Facility Improvements as a Result of Proposed Project

The realignment goals and objectives of Alameda County include ensuring public safety, reducing recidivism, and promoting community-based alternatives to incarceration. These goals and objectives are planned to be accomplished through an expanded use of evidence-based practices and programming, including community-based corrections programs that will promote positive behavioral change and outcomes.

With the establishment of the SRJTC, the ACSO has begun moving toward this goal by providing pre- and post-release services that are managed through intensive case management, allowing inmates the opportunity to create a supportive bridge of contacts to improve their likelihood of success post-release.

The SRJTC continues to move forward and grow in collaboration with its partners to reduce recidivism by helping the offender facilitate a smooth transition from jail back to the community. Unfortunately, as the SRJTC continues to grow and expand its partnerships and program offerings, the space currently used within the existing SRJ gymnasium continues to be a limiting factor. Due to the less than appropriate conditions of the gymnasium and the space constraints at SRJ, the program offerings are being taxed and strained, resulting in the limiting of potential programs and services.

Currently, there is insufficient work space and dedicated interview space for the CJMH staff to implement mental health treatment services to the mentally ill inmate population. The addition of interview rooms for those with mental illness would increase the CJMH's ability to see inmates in a timely manner, making them more efficient, freeing up staff to see new referrals for services. The additional interview rooms will also allow increased diversion services from the court programs, Court Advocacy

project and Behavioral Court to be offered. Through improved and increased space, the CJMH plans to increase offerings and expand the discharge and release planning to connect it to in-custody treatment, integrating outpatient treatment and counseling services and professionals within the release plan. Currently, there is limited spaces that are available for group treatment. Group treatment has been shown to play a significant role in the ability of inmates to adjust and prepare for transition back into the community. The inclusion of multiple large and small group treatment rooms, provided by this project, will allow more evidence based group interactions and services to be offered.

The proposed Mental Health, Program and Services Unit Project adjoining the medium / maximum HU 23 and HU 24 will provide an appropriate and secure learning environment for medium and maximum security inmates of both sexes and multiple security classifications. Locating the project area between the two housing units places the associated programming areas within the secure perimeter of SRJ, allowing access and use by maximum security inmates while providing a softer interior environment and expanded program access that will support higher success rates. This location also centralizes the programming and treatment services better serving the inmate population that needs them, creating a continuum of inmate services through the co-location of the expanded programs, mental health services, healthcare, and associated staff work areas. This co-location of services will additionally improve staff efficiency, treatment, and supervision of special need inmates.

The proposed Project satisfies a significant need for program space at SRJ and provides a secure, highly organized, and program-centric environment. In this format,

inmates of various security classifications and special needs can receive assistance and engage in evidence-based programs that have been shown to reduce recidivism by as much as 8.2%. SRJ has an urgent need for additional program space for the implementation and expansion of these evidence-based programs, including transitional planning, and upgraded mental health services. Although several programs and services are currently operating within the existing facility, the available space and layout of the original design is not conducive to the expanded program offerings required to meet the County's realignment goals, confidentiality needs, or mental health treatment and counseling services outlined in the proposed Project.

The operational layout of the Mental Health, Program and Service Unit will improve staff's efficiency of treatment to the mentally ill. This reduces the need to hire additional mental health staff, resulting in long term cost savings to the County. Likewise, detention staff can be utilized more effectively to assist mental health in their daily functions which frees up detention staff to perform other jail functions. These operational improvements will result in long-term cost savings to each departmental function, ultimately providing more programs and services for less cost.

Through the centralization and expansion of the program space resulting from this Project, the ACSO plans to centralize its re-entry related services for its high security male and female populations, co-locating the transition planning programs and services provided through the SRJTC with the expanded mental health and treatment services, developing a continuum of services to support all facets of the inmates adjustment to be successful post-release. The ACSO will also add and/or expand the following programs to the curriculum in the proposed infill building:

- ***Re-Entry Skills and Planning for Return to the Community:*** This program emphasizes the preparation of the mentally ill inmate for re-entry into the community through inmate preparation for daily life outside of confinement, including, establishment of a support system, financial education, employment training, communication skills, and Moral Reconciliation Therapy (MRT). MRT uses a systematic, cognitive-behavioral, step-by-step treatment strategy designed to enhance self-image, promote growth of a positive and productive identity, and facilitate the development of higher stages of moral reasoning.
- ***Managing Mental Illness in the Community:*** Teaches the offender how to recognize signs of relapse and other symptoms associated with mental illness.
- ***Development of a Wellness and Recovery Plan (WRAP):*** Recognized by the Federal Substance Abuse and Mental Health Service Administration (SAMHSA) as an evidence-based practice, a WRAP program modeled on best practices engages individuals in an understanding that they have personal resources they can use to direct their own wellness, help themselves stay well, feel better, and equip supporters to best support them in times of crisis.
- ***Beyond the Gates:*** A pre-release, specialized American Job Center (AJC) within SRJ that builds upon nationally recognized existing collaborations between ACSO, Alameda County Probation and Social Services, Alameda County Workforce Investment Board (ACWIB), the Tri-Valley Career Center (TVCC) and three AJCs operated by the Oakland Private Industry Council (OPIC) to offer innovative approaches that support sustainable employment, economic mobility, and pro-social choices for transitioning offenders.

- **Breaking Through Barriers:** An OPIC pre-release empowerment project which helps inmates in transitional preparation through comprehensive support services such as: employment readiness, career coaching, and job placement to aid the offender to successfully sustain self-sufficiency once released from custody.
- **Metrix Learning System and Assessments:** Metrix will be open to all re-entry inmates at SRJ. The Metrix learning system and assessments will be used by YFSB case managers in a pre-release setting to identify and evaluate skill level, career paths, and target training and courses for various specific fields of work.
- **Group Sessions:** Offered to inmates receiving mental health services, focusing on coping skills, daily living, and communications.
- **One-on-one counseling:** Assess stability in the jail and discharge planning with a focus on minimum and medium security inmates.

Through the programs and strategies outlined above, the County will be able to efficiently offer programs and services reducing the strain on operations while improving the overall welfare and safety of inmates, the staff, and ultimately the public. They will additionally provide inmates with mental health issues an opportunity to prepare for their upcoming release, ensure they have the proper support systems in place, and provide them with the resources necessary to substantially reduce the chances of recidivism.

Many of the proposed expansion of programs build off of the collaboration between the ACSO and the ACWIB. An example of the effectiveness of this partnership and the programs provided to the inmate population at SRJ can be evidenced by an independent evaluation of the first year of the federally funded, *Operation My Home Town* program that found a 14% recidivism rate in participants in the six months post-

release, compared to similar type projects/programs that showed a 59% recidivism rate.

Programming and Treatment Service Staffing

The jail will continue to partner with other county departments (Probation, YFSB, Health Care Services Agency, Behavioral Healthcare Services, and Social Services Agency), non-profits, and CBOs to support and expand its programming and treatment needs as it pushes to achieve its realignment goals of ensuring public safety, reducing recidivism, and promoting community-based alternatives to incarceration. These partners will provide the needed supplemental resources for the increase in programs that will be provided with the additional space resulting from the proposed project.

There are currently 16 re-entry CBO service providers supporting and partnering with the ACSO to provide transitional planning programs at the SRJTC and it is actively working to expand this number through the offering of new programs as expanded facilities are made available through this project. Alameda County's Behavioral Healthcare Services - CJMH will continue to provide and expand mental health and counseling services to inmates within the SRJ. Through the availability of appropriate and expanded space within SRJ combined with the increased efficiency of providing mental health services within a centralized facility created by this project, the CJMH will be able to optimize existing staff resources and increase the number of mental health referrals and inmates served. The CJMH will also be able to collaborate more effectively with the CBOs offering transitional planning programs to SRJ inmates and seamlessly increase treatment compliance and reduce recidivism through coordinated discharge planning. The ACSO will continue to contract with a qualified healthcare provider (Corizon Health Services or other comparable provider agency) to provide healthcare

services and collaborate in providing and expanding women's health programming by adding critically needed transitional and post-release substance abuse services.

Existing revenue sources include funding from the Community Corrections Partnership (CCP), Public Safety and Mental Health Realignment Funding, State / Federal Grants, and the County General Fund combined with grants from the Tri-Valley Regional Occupation Program (R.O.P.) and the Recidivism Reduction Fund will support the expanded programming and treatment to this centralized inmate population. Under the leadership of Sheriff Gregory J. Ahern, the ACSO continues to leverage its resources to improve the quality of services it offers to the community. Currently, the ACSO manages over \$4 million in grant awards from multiple Federal, State, and other sources in efforts to address drug use, improve deputy training, fund technology and equipment, develop police-citizen cooperation in controlling crime, and many other initiatives to ensure continuity of government services.

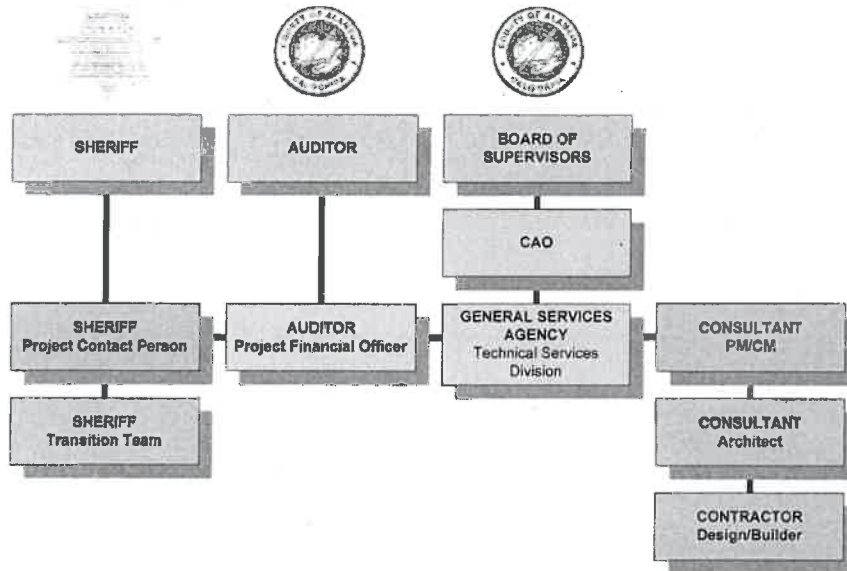
The ACSO has estimated the staffing needs for expansion of the programming and treatment facilities at SRJ. The analysis demonstrates that a total of 25 (six sheriff deputies and 19 program and treatment personnel) County staff will be required to operate the Mental Health, Program and Service Unit. These positions will be filled by a combination of relocation of existing staff currently providing services in unconventional, makeshift spaces throughout SRJ and the reallocation of six sheriff deputies necessary to safely supervise and manage inmate movement and activities within the expanded facility. The addition of new staff will be minimal, contributing to the increase in sustainability of the services and operations, due to the increased staff efficiencies created through the centralization and co-location of services by this project and the

ability to increase the number of referrals per day combined with the ability to increase CBO and non-profit participation within the SRJ. Similarly, custodial staff resources will be optimized by the centralization of services, reducing the escorting to multiple areas throughout the jail and allowing reallocation to provide supervision in the infill building.

4. ADMINISTRATIVE WORK PLAN

Describe the steps required to accomplish this project. Include a schedule, and list the division / offices including personnel that will be responsible for each phase of the project, and how it will be coordinated among officials both internally and externally.

Alameda County has developed an administrative work plan specifically to address the needs of the **Mental Health, Program and Service Unit Project**.



The Project will be handled from start to finish by an Alameda County Core Team. This team will participate throughout the programming and design phases, bid and award, construction, transition and occupancy. The Core Team members will be representatives of the County and contract consultant firms.

Alameda County General Services Agency (GSA), Technical Services Division (TSD) will provide the overall coordination of the project. The Acting Director of the

GSA, Caroline Judy, will serve as the County Construction Administrator. She will provide direct administration and oversight of the full Core Team and be supported by TSD's Project Manager, Chris Midgley, who will oversee and manage the consultant contracts such as the Design-Build Entity (DBE), Construction Manager and Architect. Chris will lead the multi-disciplinary Project Team consisting of County staff from the following Agencies and Departments: ACSO, GSA, County Administrative Office, County Counsel, GSA Property Management, Health and Human Services, and Information Technology.

The Alameda County Sheriff's Office (ACSO) will be involved with every aspect of the Project. The Project Contact Person and Core Team lead will be the ACSO, Lieutenant Jason Arbuckle, who will represent the interests of the ACSO and provide technical assistance and operational expertise. The Lieutenant will also lead the ACSO Transition Team.

The Alameda County Audit-Controller will provide direction and oversight as the Project Financial Officer. Alameda County Board of Supervisors will also play an active role in project funding, updates, and approvals. Clerical Support for accounting, project record keeping and documentation will be provided by GSA and ACSO. Project / Construction Management firm will be contracted to provide all aspects of project / construction management (PM/CM) throughout the full project. Since this is a Design-Build construction delivery method, a Master Architect will be contracted to prepare bridging documents. The DBE, will consist of a building contractor and an Architect of Record. The PM/CM will respond to all inquiries throughout the Project.

[REDACTED]

[REDACTED]

[REDACTED]

5. BUDGET NARRATIVE

Describe the amounts and types of funding proposed and why each element is required to carry out the proposed project. Describe how the county will meet its funding contribution (match) requirements for all project costs in excess of the amount of state financing requested and how operational costs (including programming costs) for the facility will be sustained.

Program Funding: In recognition of the need to implement evidence-based

assessments and expand programs to address the broad service needs of Realignment and other local offender populations, the ACSO, Probation Department, Behavior Healthcare Services, Health Care Services Agency, Social Services Agency, and other groups, are formally working together to identify and leverage potential sources of funds which are being redirected or committed to the Alameda County justice system. The agencies have been able to obtain or expand existing funds through Public Safety Realignment, State / Federal grants and Mental Health Realignment funding sources. These sources are being used for programming and new services directed to both in- and out-of-custody offender populations. For instance, the County has received two recent funded grants: Second Chance Act Grant (Women / Pregnant Women reentering the community) and Responsible Fatherhood Opportunities for Re-entry and Mobility. Of the programs offered to the inmates by the ACSO, the County receives 35% of the program cost or

\$24,600,000. The County has been successful and will continue to leverage state and federal funds for program delivery.



Facility Costs: The ACSO and GSA are seeking building solutions that minimize staffing that will translate into the lowest long-term lifecycle expense to community taxpayers. The solution also minimizes capital construction costs, but is specifically mindful of the need to minimize long-term life cycle costs, and thus annual staffing and

operating cost of the new infrastructure, inmate support, medical / mental health treatment, and expanded program space. This will make this project and program highly sustainable for now and into the future. The mental health treatment and programs designed for the project incorporates what research is showing will aid in reducing offender recidivism and controlling crime in Alameda County.

The SB 863 application cost estimates were based on general square footages derived from (1) agency staff programming sessions regarding space needs and (2) acceptable functional use areas / spaces utilized in this type of facility. A certified construction cost estimator provided by Vanir Construction Management prepared all conceptual estimates and the costs listed in the budget summary table were based on the conceptual design. Cost estimates were escalated to the mid-point of construction using the California Construction Cost Index (CCCI). Fees and staff time for the project budget were based upon the scope of the conceptual design and the complexity of the project type. Percentages and allowances were determined by industry standards / averages in combination with experience from past construction projects of similar size and complexity for the following: design, PM/CM, FF&E, inspection, testing, plan check, commissioning, connection fees. State/Cash Reimbursed of the \$54,340,000 requested by the County from the State, the County will contribute \$1,630,000 in cash contribution and \$5,665,000 in in-kind match for \$7,295,000.

County Personnel: Currently, mental health, treatment, and programs are being provided by the ACSO and CJMH in limited, unconventional, makeshift spaces scattered throughout the half-mile long SRJ facility, limiting the functional use and availability to inmates desiring the services. Also, much of the service personnel's time

is traversing the half-mile long compound back and forth to the various housing units. By co-locating and centralizing services within this infill Project, a minimal amount of additional staffing will be needed since the expansion of services and increased referrals will be able to be accommodated by the increased efficiency of services provided in one well-planned and organized location. The staffing is estimated at \$4.6M per year support the program and treatment infill space and will be staffed through the reallocation of six (6) custody deputies and 19 program and treatment personnel. Cost of living increases have been estimated over the next 30 years and will be budgeted appropriately by the County. Additionally, the expansion of programs and treatment services will be supported through the increased participation and involvement of CBOs and non-profits already working within SRJ and have expressed a desire to further expand their programs and services if facilities could be improved and expanded.



6. READINESS TO PROCEED

A. *Did the county provide a board resolution: 1) authorizing an adequate amount of available matching funds to satisfy the counties' contribution 2) approving the forms of the project documents deemed necessary, as identified by the board (SPBW) to the BSCC, to effectuate the financing authorized by the legislation, 3) authorizing the appropriate signatory or signatories to execute those documents at the appropriate times. The matching funds mentioned in the resolution shall be compatible with the state's lease revenue bond financing.*

Board Resolution 2015-248 has been included in Section 6 of this Proposal, resolving:

(1) The authorization of matching funds as the county's contribution in the sum up to

\$8 million. The County will identify the source of the matching funds when appropriate and will be compatible with the State's lease revenue bond financing.

- (2) Alameda County will adhere to state terms and requirements of the agreement between the County, the BSCC and SPWB and remove all prior pledges and encumbrances from the Project as stated in: a) Section 2B of the BSCC Budget Summary, and b) Section 7 of the Alameda Board of Supervisors' Resolution No. R.2015-248, no later than 90-days following BSCC's intent to Award.
- (3) The Board County agrees to fully and safely staff and operate the Project consistent with Title 15, California Code of Regulations, Chapter 1, Subchapter 6 section 1756 (j)(5) within 90 days after Project completion.
- (4) The Sheriff of Alameda County is authorized, on behalf of the Board of Supervisors, to submit the proposal for funding under SB 863, and sign the Grant Agreement with the BSCC and SPWB including any amendments thereof, on behalf of the County.

B. Did the county provide documentation evidencing CEQA compliance has been completed? Documentation of CEQA compliance shall be either a final notice of Determination or a final Notice of Exemption, as appropriate, and a letter from county counsel certifying the associated statute of limitations has expired and either no challenges were filed or identifying any challenges filed and explaining how they have been resolved in a manner that allows the project to proceed as proposed.

The County has provided documentation evidencing CEQA compliance in Section 6 of this Proposal with the inclusion of a Final Notice of Exemption (NOE), County Counsel Letter certifying the associated statute of limitations has expired with no filed challenges, and a Board Resolution of Findings under CEQA - Resolution 2015-247.

SECTION 6: BOARD OF SUPERVISORS' RESOLUTION



CLERK, BOARD OF SUPERVISORS

September 9, 2015

Magi Work, Deputy Director
Board of State and Community Corrections
2590 Venture Oaks Way, Suite 200
Sacramento, CA 95833

Subject: Alameda County Resolution to Amend Resolution 2015-248 for AB 863 Funding

Dear Ms. Work:

This letter is to inform you that a resolution to amend Resolution 2015-248, related to submission of a proposal for AB 863 funding for renovation and construction project at the Santa Rita Jail, is scheduled for consideration by the County of Alameda Board of Supervisors on their September 15, 2015 meeting agenda. This item includes the following proposed amendments:

- Section 8. The County attests to \$333,000.00 as the approximate current fair market land value for the proposed Project. The County intends to claim this amount as in-kind match for State funds.
- Section 9. This Board approves the forms of the project documents deemed necessary, as identified by the board (SPWB) to the BSCC, to effectuate the financing authorized by the legislation and authorizes the Sheriff of Alameda County to execute those documents at the appropriate times, on behalf of the Board of Supervisors.

If you require any additional information about the agenda, please contact me at (510) 272-3898.

Sincerely,

A handwritten signature in cursive script, appearing to read "Anika Campbell-Belton".

Anika Campbell-Belton
Clerk of the Board
P:\CBS\Board of State and Community Corrections AB 863 let

Cc: Susan S. Muranishi, County Administrator
Donna Ziegler, County Counsel
David Nefouse, County Counsel

SUSAN S. MURANISHI, County Administrator ANIKA CAMPBELL-BELTON, Clerk of the Board
1221 Oak Street, Room 536, Oakland, California, 94612, (510) 272-6347, Fax: (510) 208-9660

RESOLUTION NO. 2015- 248

A RESOLUTION OF THE ALAMEDA COUNTY BOARD OF SUPERVISORS
AUTHORIZING THE SUBMISSION TO THE BOARD OF STATE AND COMMUNITY
CORRECTIONS OF A PROPOSAL FOR SB 863 FUNDING

WHEREAS, the mission of the County of Alameda remains strongly committed to the goals of providing for public safety and rehabilitating offenders in its county jail by:

- Providing safe and nurturing environments to those in their care while striving to reduce recidivism
- Maintaining levels of protection, supervision, and custody commensurate with public safety and legal mandates
- Providing programs, including evidence based programs, focused on mental health issues in order to prevent and resolve fundamental problems that create criminal behavior
- Providing inmates with mental health issues an opportunity to prepare for their upcoming release and ensure they have the proper support system in place; and

WHEREAS, the Sheriff of Alameda County is given the responsibility to take charge of and be the sole and exclusive authority to keep the county jail and the prisoners in it, including the safety, security, and well-being of its inmates, staff, and visitors; and

WHEREAS, this Board recognizes the need to design, construct, and occupy housing units at the Santa Rita Jail to address the needs of inmates with mental health issues;

NOW, THEREFORE, BE IT RESOLVED as follows:

Section 1. The Sheriff of Alameda County is authorized, on behalf of the Board of Supervisors, to submit the proposal for funding under SB 863, and sign the Grant Agreement with Board of State and Community Corrections (BSCC) and State Public Works Board (SPWB), including any amendments thereof, on behalf of the County.

Section 2. This Board has identified the County Construction Administrator to be the Director of the General Services Agency; the Project Financial Officer to be the Auditor-Controller; and the Contact Person to be the Sheriff of Alameda County for the purposes of this Project.

Section 3. The County will adhere to state requirements and terms of the agreements between the County, the BSCC, and the SPWB in the expenditure of state funds and county match funds.

Section 4. The County will appropriate, after conditional project award but before contracting with BSCC, the amount of matching funds (either cash or in-kind

match) identified by the County on the funding Proposal Form submitted by BSCC. The County will identify the source of cash match, when appropriated, as the County of Alameda cash match in the sum of up to \$8 million.

Section 5. The identified matching funds will be compatible with the States' lease revenue bond financing.

Section 6. The Board County agrees to fully and safely staff and operate the Project, consistent with Title 15, California Code of Regulations, Chapter 1, Subchapter 6 section 1756 (j)(5) within 90 days after Project completion.

Section 7. The Project will provide the following site assurance for the Project at the time of the proposal or not later than 90 days following BSCC's notice of Intent to Award: (1) assurance that the County has Project site control through either fee simple ownership of the site or comparable long-term possession of the site, and right of access to the Project sufficient to assure undisturbed use and possession of the site, and, (2) will not dispose of, modify the use of, or change the terms of the real property title, or other interest in the site of facility subject to construction, or lease the facility for operation to other entities, without permission and instructions from BSCC, for so long as SPWB lease-revenue bonds secured by the financed Project remain outstanding.

Section 8. The County attests to \$43,036,070 as the approximate current fair market land value for the proposed Project. The County intends to claim this amount as in-kind match for State funds.

THE FOREGOING was **PASSED, APPROVED, and ADOPTED** by the majority vote of the Alameda County Board of Supervisors this 30th day of June 2015, to wit:

AYES: Supervisors Carson, Chan, Miley, Valle & Haggerty

NOES: None

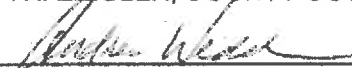
EXCUSED: None


SCOTT HAGGERTY, PRESIDENT

ATTEST:
Clerk, Board of Supervisors

By 

APPROVED AS TO FORM
DONNA R. ZIEGLER, COUNTY COUNSEL

By: 
Andrea L. Weddle
Assistant County Counsel

RECORDING REQUESTED
WHEN RECORDED MAIL TO:

Alameda County General Services Agency
1401 Lakeside Drive, 11th Floor
Oakland, CA 94612
TELEPHONE: (510) 208-9515
CONTACT: James R. Kachik, Architect, Deputy Director

NOTICE OF EXEMPTION

PROJECT TITLE: The Mental Health Program and Services Unit Project at the Santa Rita Jail
PROJECT LOCATION: Santa Rita Jail, 5325 Broder Boulevard, Dublin, California 94568
DESCRIPTION OF PROJECT: The Project involves the construction of a new two-story fully enclosed space that would be adjacent to and integrated with existing enclosed space within Housing Unit (HU) 23 and HU 24 at Santa Rita Jail. The new space would become one integrated wing called the Mental Health Program and Services Unit. The space would include custodial housing, mental health treatment and programs, re-entry programs and associated administrative office space.

NAME OF PUBLIC AGENCY APPROVING PROJECT: Alameda County Board of Supervisors

NAME OF PERSON OR AGENCY CARRYING OUT PROJECT: Alameda County General Services Agency and Alameda County Sheriff's Office

EXEMPT STATUS: (CHECK ONE):

- MINISTERIAL (Sec. 21080(b); 15268)
- DECLARED EMERGENCY (Sec. 21080(b)(3); 15269(a))
- EMERGENCY PROJECT (Sec. 21080(b)(4); 15269(b)(c))
- GENERAL RULE (Sec. 15061(b)(3))
- CATEGORICAL EXEMPTION--State type and Section Number: CEQA Guidelines §15301 & §15311
- STATUTORY EXEMPTION--State Code Number:
- OTHER--State Code Number:

**ENDORSED
FILED
ALAMEDA COUNTY**

JUL 02 2015

STEVE MANNING, County Clerk
By LO Deputy

REASONS WHY PROJECT IS EXEMPT OR DOES NOT REQUIRE FURTHER ENVIRONMENTAL DOCUMENTATION:

Re: §15301 ("Existing Facilities"): The Project involves a negligible (3%) expansion of the existing 1,000,000 square foot Santa Rita Jail complex and would not increase the holding capacity of the Jail, would not result in an intensification of the existing use or change any of the internal operations of the Jail in ways that could potentially result in an adverse environmental effect.

Re: §15311 (Accessory Structures): The Project involves the construction of a minor structure that would be accessory to existing institutional facilities at Santa Rita Jail.

Exceptions (§15300.2): none of the exceptions to the categorical exemptions apply.

LEAD AGENCY: Alameda County GSA

Copy To:

State of California
Office of Planning and
Research, 1400 Tenth Street,
Room 121
Sacramento, CA 95814
General Services Agency
1401 Lakeside Drive, 11th Fl.
Oakland, CA 94612

BY: 
James R. Kachik
Deputy Director

7.1.15
Date



OFFICE OF THE COUNTY COUNSEL

1221 Oak Street, Suite 450, Oakland, California 94612-4296
Telephone (510) 272-6700 Facsimile (510) 272-5020

DONNA R. ZIEGLER
COUNTY COUNSEL

August 7, 2015

Board of State and Community Corrections
County Facilities Construction Program
2590 Venture Oaks Way, Suite 200
Sacramento, CA 95833
Attn.: Magi Work, Deputy Director (A)

RE: County of Alameda SB 863 Grant Application - CEQA Compliance

To whom it may concern:

On June 30, 2015, the Alameda County Board of Supervisors, acting as the lead agency, adopted a resolution (Resolution No. R-2015-247) making CEQA findings for a Mental Health Program and Services Unit Project at the Santa Rita Jail. On July 2, 2015, a Notice of Exemption (NOE) for the Project was filed with the Alameda County Clerk, giving notice that the Project was categorically exempt under CEQA.

It is the opinion of this Office that (1) a facially valid NOE was properly filed, and (2) pursuant to Public Resources Code § 21167(d), any action or proceeding to attack, review, set aside, void, or annul the Board's action must be commenced within 35 days of the filing of the NOE. We hereby certify that the 35 day statute of limitations period expired on August 6, 2015 and no challenges were filed to the Board's action declaring the Project categorically exempt.

Very truly yours,

DONNA R. ZIEGLER
County Counsel

By


Andrea L. Weddle
Assistant County Counsel

ALW/

RESOLUTION NO. 2015- 247

**A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF ALAMEDA, MAKING FINDINGS UNDER THE
CALIFORNIA ENVIRONMENTAL QUALITY ACT REGARDING
THE MENTAL HEALTH PROGRAM AND SERVICES UNIT
PROJECT AT THE SANTA RITA JAIL**

WHEREAS, the County of Alameda ("County") intends to make physical improvements to the Santa Rita Jail located at 5325 Broder Boulevard, Dublin, California 94568; and

WHEREAS, the proposed improvements involve the construction of a new two-story fully enclosed space that would be adjacent to and integrated with existing enclosed space within Housing Unit (HU) 23 and HU 24 as depicted on the sketch plan attached hereto as **Figure 1**; and

WHEREAS, the additional space to be created by the proposed Project (the "Project") would be used specifically to better accommodate the special needs of existing and future jail inmates who happen to have mental illness and other mental health needs; and

WHEREAS, the Project would include alteration of floor plans and related mechanical and electrical services and facilities within the existing HU 23 and HU 24 spaces, including alterations to exterior walls so that the new space between the two wings would become one integrated space or wing that would be called the Mental Health Program and Services Unit and that would include custodial housing, mental health treatment and programs, re-entry programs to better prepare inmates with mental health issues to acclimate to society, and associated administrative office space; and

WHEREAS, the cost of the Project is estimated at eighty million dollars (\$80,000,000) for which the County is seeking funding from the program known as the

Adult Local Criminal Justice Facilities Construction (SB 863) Lease Revenue Bond Program from the California Board of State and Community Corrections (BSCC); and

WHEREAS, the proposed Project is a “project” within the meaning of that term as defined in the California Environmental Quality Act (Public Resources Code Section 21000 *et seq.*, hereinafter “*CEQA*”), and Section 15378 of the accompanying CEQA Guidelines (Title 14, California Code of Regulations, Chapter 3, hereinafter “CEQA Guidelines”) and is therefore subject to the provisions of CEQA; and

WHEREAS, pursuant to CEQA Guidelines Section 15367, the County is the Lead Agency for purposes of implementation of CEQA; and

WHEREAS, the County has reviewed the proposed Project and has determined that it is exempt from the provisions of CEQA pursuant to Class 1 and Class 11 categorical exemptions for “Existing Facilities” that involve negligible expansion of an existing use and for “Accessory Structures” (CEQA Guidelines §15301 and §15311); and

WHEREAS, the Board has determined that none of the exceptions to the categorical exemptions outlined in CEQA Guidelines section 15300.2 applies to the Project; and

WHEREAS, each of the foregoing exemptions is sufficient to independently exempt the whole of the action from CEQA.

NOW, THEREFORE, the Board of Supervisors of the County of Alameda does hereby resolve, determine and order as follows:

Section 1. Recitals. The Board hereby finds and determines that all of the recitals set forth above are true and correct.

Section 2. CEQA Findings. The Board hereby finds that the proposed Mental Health Program and Services Unit project is exempt from review under CEQA on

multiple grounds. Each of the following grounds is independently sufficient to exempt the project from CEQA.

a) First, the Board hereby finds that the proposed Project is exempt from CEQA pursuant to a Class 1 categorical exemption (CEQA Guidelines §15301) because it involves a negligible expansion of an existing use. The 30,000 square foot Project represents only a 3 percent expansion of the existing roughly 1,000,000 square foot Santa Rita Jail complex, of which it would become a part. While the Project would exceed the 10,000 square feet criterion stated in CEQA Guidelines §15301(e) (2), its size relative to the entire Santa Rita Jail complex represents a negligible change to the existing use. The Project would not increase the holding capacity of the Santa Rita Jail, would not result in an intensification of the existing use or change any of the internal operations of the Jail in ways that could potentially result in an adverse environmental effect. The construction of the new space and the remodeling of the existing adjacent spaces within HU 23 and HU 24 would provide needed space for the special needs of existing and future jail inmates who happen to have mental illness and other mental health needs, while making the jail more compliant with the provisions of the Americans with Disabilities Act (42 U.S.C. Section 12101 *et. seq.*, Public Law: 101-336 - ADA), and therefore better able to accommodate the needs of inmates with mental and physical disabilities in ways that the current Jail is incapable of doing. Therefore, the proposed Project would be exempt pursuant to a Class 1 exemption. (CEQA Guidelines §15301)

b) Second, the Board hereby determines that the construction of the new space adjacent to HU 23 and HU 24 is exempt from CEQA because it involves the construction of a minor structure that would be accessory to existing institutional facilities. (CEQA Guidelines §15311) The proposed project would involve the construction of an approximately 30,000 square foot 2-story addition that would be

integrated into and become part of two existing housing units, HU 23 and HU 24. The two HU spaces are part of an existing institutional use. The new space would integrate with the existing physical layout of the Santa Rita Jail, having a consistent roofline and, by using materials that are consistent with the existing building, would retain a similar exterior appearance. Any views of scenic resources would not be interrupted by the new space because it would blend with the existing structure. Therefore, the proposed project would be exempt pursuant to a Class 11 exemption. (CEQA Guidelines §15311)

Section 3. Additional CEQA Findings. To the extent that the Class 1 and Class 11 categorical exemptions apply to the proposed Project, the Board further finds that none of the exceptions to the categorical exemptions applies. (CEQA Guidelines §15300.2) Specifically, the Board finds that the proposed project is not located in a particularly sensitive environment. The new space will be constructed within the footprint of the Santa Rita Jail complex, behind the perimeter security walls, and not visible to anyone not already allowed within the security walls. The Santa Rita Jail is located at an urbanized and fully developed site. There are no plans currently and there is no basis to anticipate that there would be plans in the future for additional expansions of space at Santa Rita Jail of this nature and therefore there would not be a cumulative impact. Moreover, the Santa Rita Jail is not located within or near an officially designated state scenic highway, nor is it located on a site included on a list of known hazardous materials sites compiled pursuant to Government Code section 65962.5. Finally, the proposed project does not involve any improvements, modifications, or other changes to an historical resource. Therefore, none of the circumstances that would present an exception to the identified CEQA exemptions outlined in CEQA Guidelines §15300.2 are present. The categorical exemptions outlined above remain applicable to the proposed project.

Section 4. Notice of Exemption. Within five (5) working days after the passage and adoption of this Resolution, the Board hereby authorizes and directs staff to prepare, execute and file with the County Clerk a Notice of Exemption for the proposed project.

Section 5. Custodian of Records. The administrative record for the Project is maintained at the office of the General Services Agency of Alameda County, located at 1401 Lakeside Drive, Oakland, California 94612. The custodian of records is Deputy Director James R. Kachik.

Section 6. Government Code Findings. This Resolution is adopted following a meeting at which a public hearing was held at a regularly scheduled meeting of the Board of Supervisors for which a minimum of 72 hours' public notice was duly given.

ADOPTED, SIGNED AND APPROVED this 30th day of June, 2015.

AYES: Supervisors Carson, Chan, Miley, Valle & Haggerty

NOES: None


ABSTAINED: None


President of the Board of Supervisors

ATTEST:
CLERK OF THE BOARD

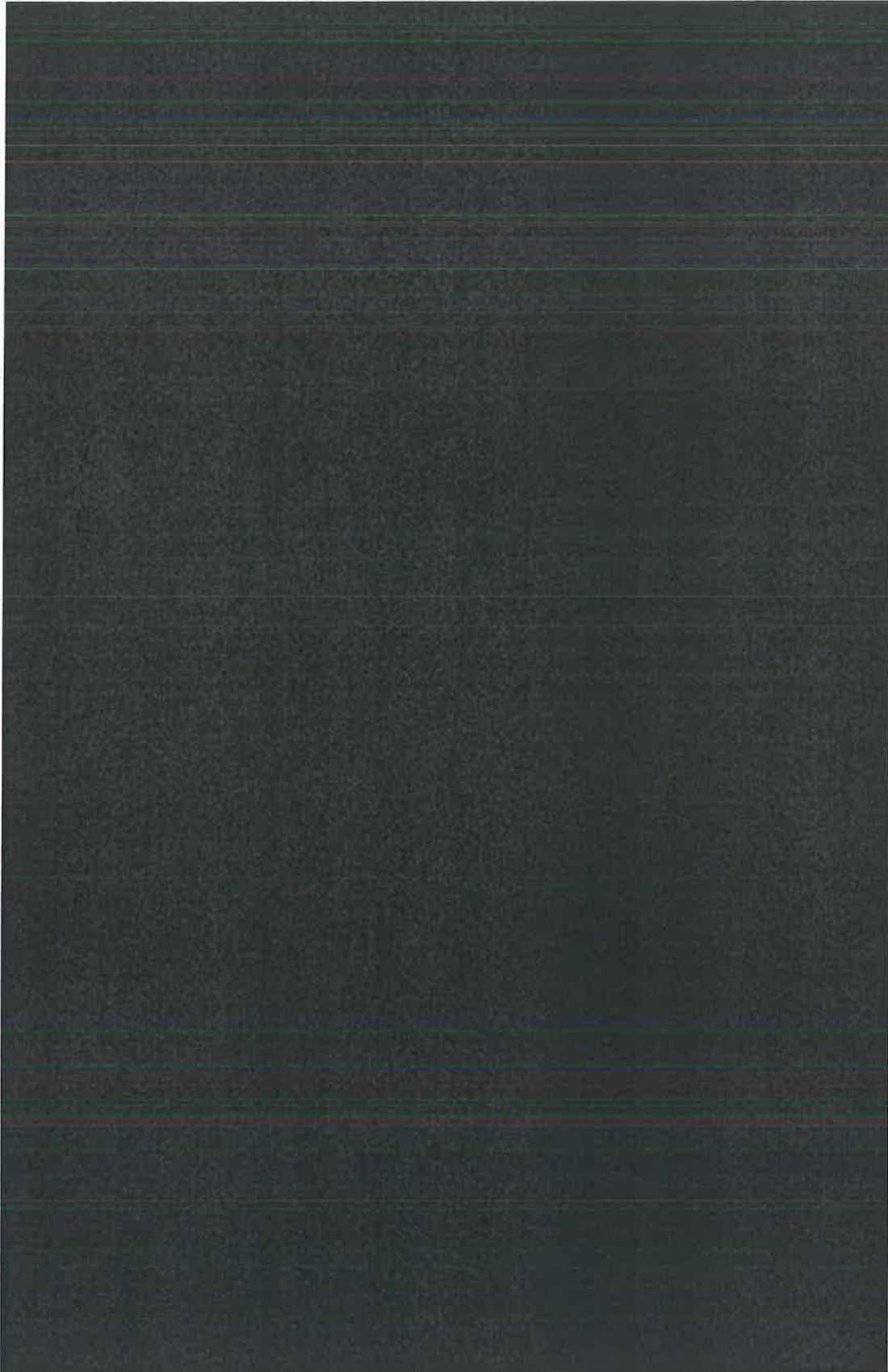
BY: R. Bailey, Deputy

APPROVED AS TO FORM:
DONNA R. ZIEGLER, COUNTY COUNSEL

BY: 
Andrea L. Weddle
Assistant County Counsel

ATTACHMENT:

- Sheet A101 Overall Site Diagram
- Sheet A102 3D Massing
- Sheet A103 First Floor Plan
- Sheet A104 Second Floor Plan



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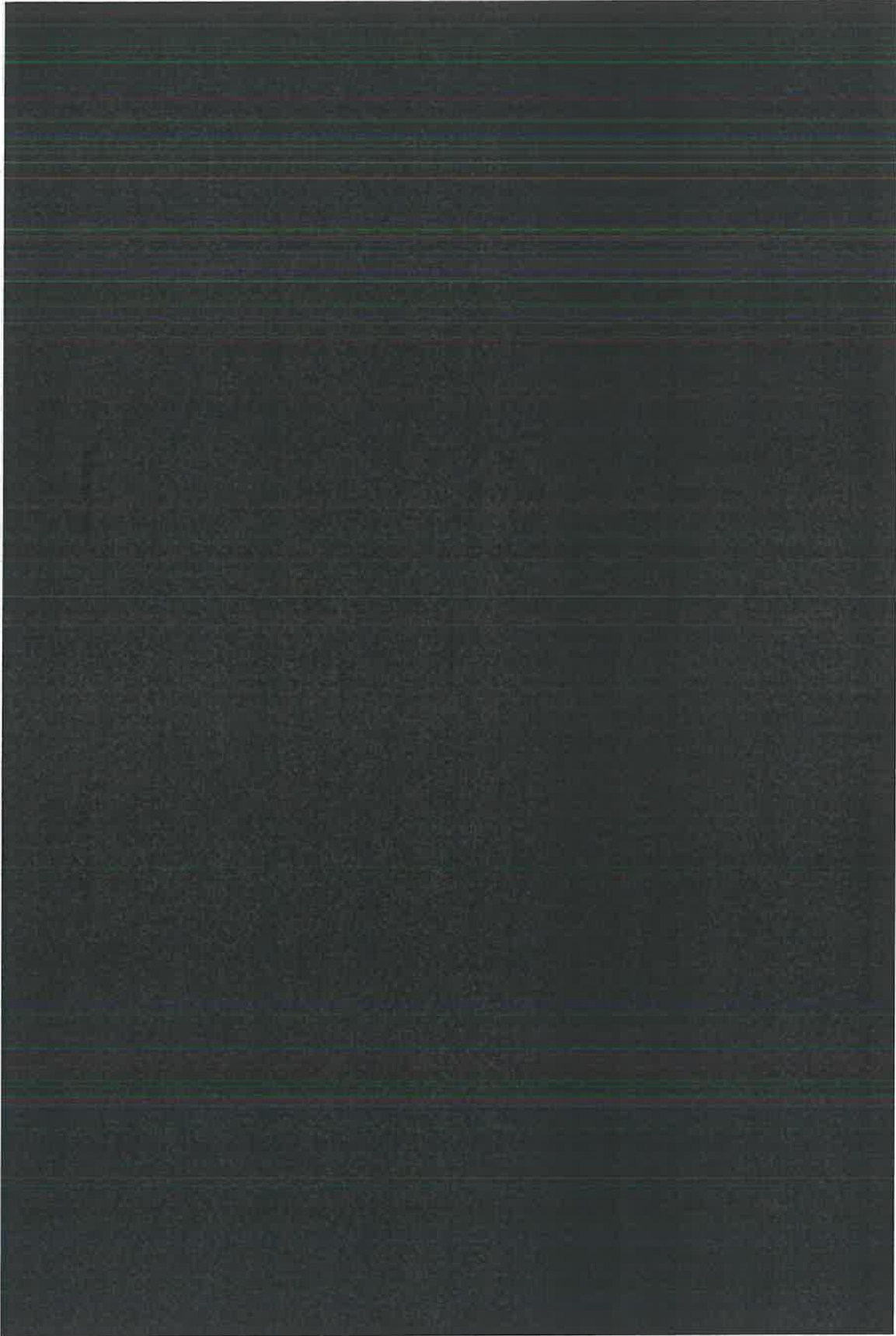
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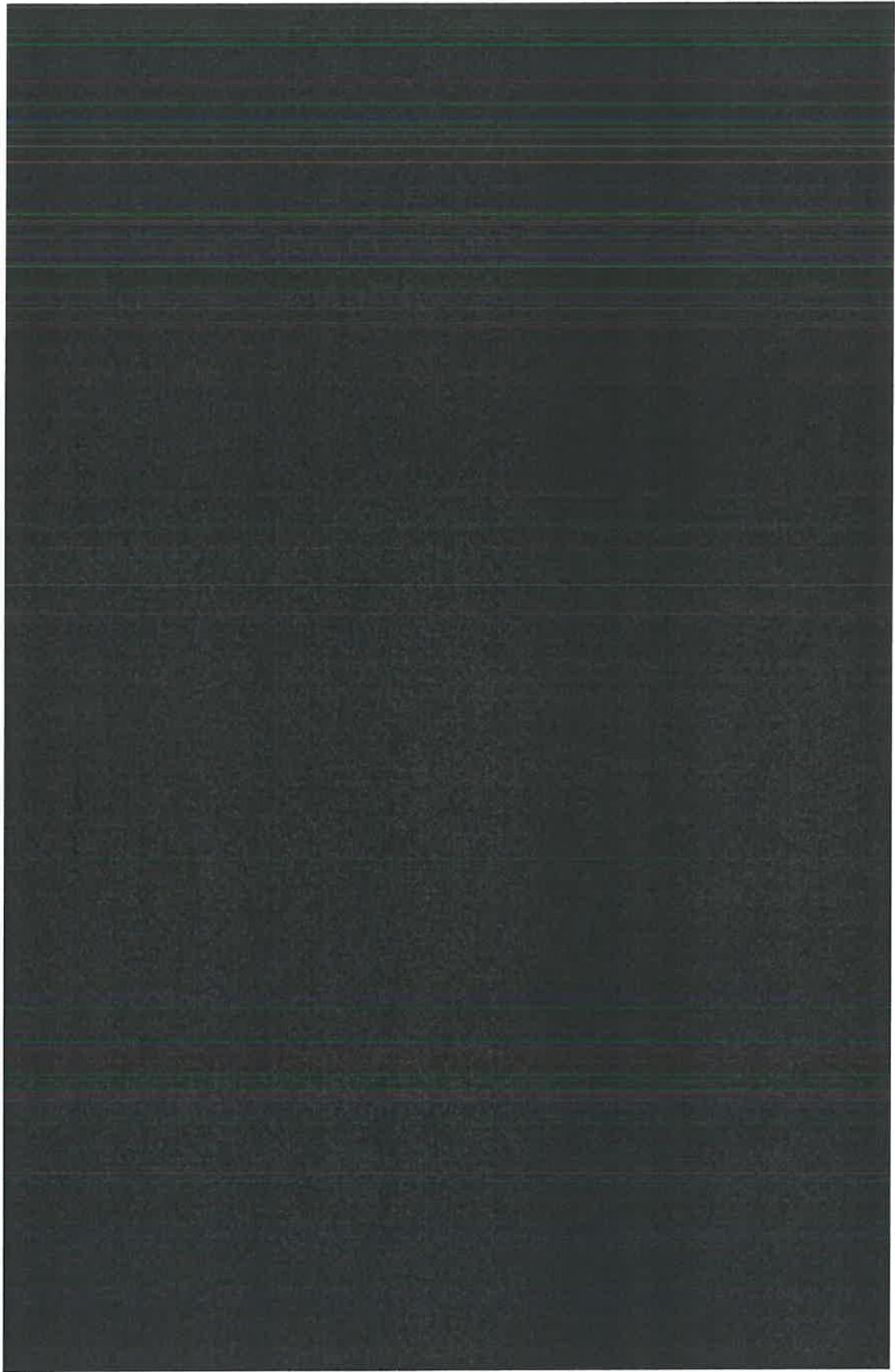
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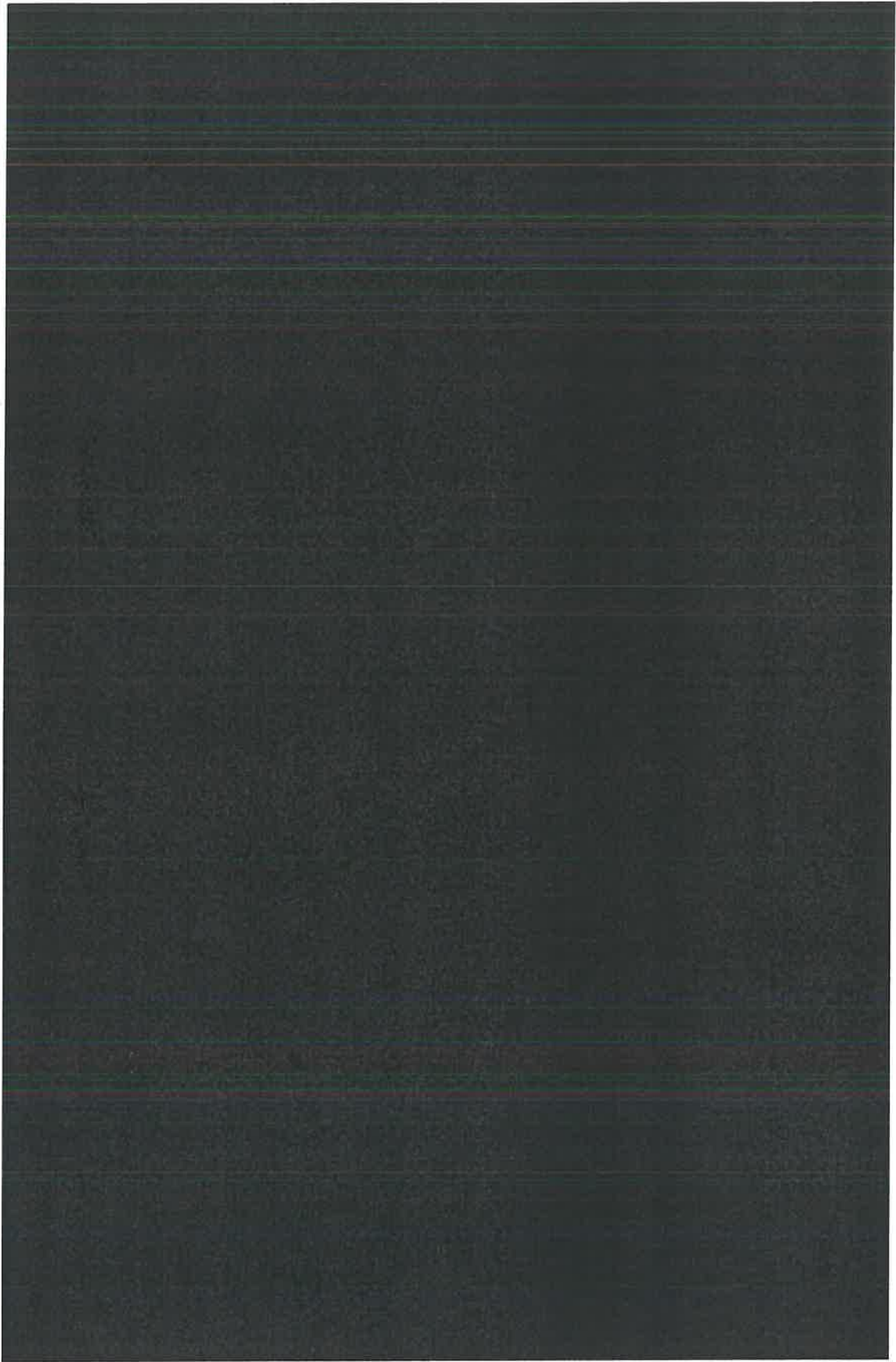
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RESOLUTION NO. 2015- 247

**A RESOLUTION OF THE BOARD OF SUPERVISORS OF THE
COUNTY OF ALAMEDA, MAKING FINDINGS UNDER THE
CALIFORNIA ENVIRONMENTAL QUALITY ACT REGARDING
THE MENTAL HEALTH PROGRAM AND SERVICES UNIT
PROJECT AT THE SANTA RITA JAIL**

WHEREAS, the County of Alameda ("County") intends to make physical improvements to the Santa Rita Jail located at 5325 Broder Boulevard, Dublin, California 94568; and

WHEREAS, the proposed improvements involve the construction of a new two-story fully enclosed space that would be adjacent to and integrated with existing enclosed space within Housing Unit (HU) 23 and HU 24 as depicted on the sketch plan attached hereto as **Figure 1**; and

WHEREAS, the additional space to be created by the proposed Project (the "Project") would be used specifically to better accommodate the special needs of existing and future jail inmates who happen to have mental illness and other mental health needs; and

WHEREAS, the Project would include alteration of floor plans and related mechanical and electrical services and facilities within the existing HU 23 and HU 24 spaces, including alterations to exterior walls so that the new space between the two wings would become one integrated space or wing that would be called the Mental Health Program and Services Unit and that would include custodial housing, mental health treatment and programs, re-entry programs to better prepare inmates with mental health issues to acclimate to society, and associated administrative office space; and

WHEREAS, the cost of the Project is estimated at eighty million dollars (\$80,000,000) for which the County is seeking funding from the program known as the

Adult Local Criminal Justice Facilities Construction (SB 863) Lease Revenue Bond Program from the California Board of State and Community Corrections (BSCC); and

WHEREAS, the proposed Project is a “project” within the meaning of that term as defined in the California Environmental Quality Act (Public Resources Code Section 21000 *et seq.*, hereinafter “*CEQA*”), and Section 15378 of the accompanying CEQA Guidelines (Title 14, California Code of Regulations, Chapter 3, hereinafter “*CEQA Guidelines*”) and is therefore subject to the provisions of CEQA; and

WHEREAS, pursuant to CEQA Guidelines Section 15367, the County is the Lead Agency for purposes of implementation of CEQA; and

WHEREAS, the County has reviewed the proposed Project and has determined that it is exempt from the provisions of CEQA pursuant to Class 1 and Class 11 categorical exemptions for “Existing Facilities” that involve negligible expansion of an existing use and for “Accessory Structures” (CEQA Guidelines §15301 and §15311); and

WHEREAS, the Board has determined that none of the exceptions to the categorical exemptions outlined in CEQA Guidelines section 15300.2 applies to the Project; and

WHEREAS, each of the foregoing exemptions is sufficient to independently exempt the whole of the action from CEQA.

NOW, THEREFORE, the Board of Supervisors of the County of Alameda does hereby resolve, determine and order as follows:

Section 1. Recitals. The Board hereby finds and determines that all of the recitals set forth above are true and correct.

Section 2. CEQA Findings. The Board hereby finds that the proposed Mental Health Program and Services Unit project is exempt from review under CEQA on

multiple grounds. Each of the following grounds is independently sufficient to exempt the project from CEQA.

a) First, the Board hereby finds that the proposed Project is exempt from CEQA pursuant to a Class 1 categorical exemption (CEQA Guidelines §15301) because it involves a negligible expansion of an existing use. The 30,000 square foot Project represents only a 3 percent expansion of the existing roughly 1,000,000 square foot Santa Rita Jail complex, of which it would become a part. While the Project would exceed the 10,000 square feet criterion stated in CEQA Guidelines §15301(e) (2), its size relative to the entire Santa Rita Jail complex represents a negligible change to the existing use. The Project would not increase the holding capacity of the Santa Rita Jail, would not result in an intensification of the existing use or change any of the internal operations of the Jail in ways that could potentially result in an adverse environmental effect. The construction of the new space and the remodeling of the existing adjacent spaces within HU 23 and HU 24 would provide needed space for the special needs of existing and future jail inmates who happen to have mental illness and other mental health needs, while making the jail more compliant with the provisions of the Americans with Disabilities Act (42 U.S.C. Section 12101 *et. seq.*, Public Law: 101-336 - ADA), and therefore better able to accommodate the needs of inmates with mental and physical disabilities in ways that the current Jail is incapable of doing. Therefore, the proposed Project would be exempt pursuant to a Class 1 exemption. (CEQA Guidelines §15301)

b) Second, the Board hereby determines that the construction of the new space adjacent to HU 23 and HU 24 is exempt from CEQA because it involves the construction of a minor structure that would be accessory to existing institutional facilities. (CEQA Guidelines §15311) The proposed project would involve the construction of an approximately 30,000 square foot 2-story addition that would be

integrated into and become part of two existing housing units, HU 23 and HU 24. The two HU spaces are part of an existing institutional use. The new space would integrate with the existing physical layout of the Santa Rita Jail, having a consistent roofline and, by using materials that are consistent with the existing building, would retain a similar exterior appearance. Any views of scenic resources would not be interrupted by the new space because it would blend with the existing structure. Therefore, the proposed project would be exempt pursuant to a Class 11 exemption. (CEQA Guidelines §15311)

Section 3. Additional CEQA Findings. To the extent that the Class 1 and Class 11 categorical exemptions apply to the proposed Project, the Board further finds that none of the exceptions to the categorical exemptions applies. (CEQA Guidelines §15300.2) Specifically, the Board finds that the proposed project is not located in a particularly sensitive environment. The new space will be constructed within the footprint of the Santa Rita Jail complex, behind the perimeter security walls, and not visible to anyone not already allowed within the security walls. The Santa Rita Jail is located at an urbanized and fully developed site. There are no plans currently and there is no basis to anticipate that there would be plans in the future for additional expansions of space at Santa Rita Jail of this nature and therefore there would not be a cumulative impact. Moreover, the Santa Rita Jail is not located within or near an officially designated state scenic highway, nor is it located on a site included on a list of known hazardous materials sites compiled pursuant to Government Code section 65962.5. Finally, the proposed project does not involve any improvements, modifications, or other changes to an historical resource. Therefore, none of the circumstances that would present an exception to the identified CEQA exemptions outlined in CEQA Guidelines §15300.2 are present. The categorical exemptions outlined above remain applicable to the proposed project.

Section 4. Notice of Exemption. Within five (5) working days after the passage and adoption of this Resolution, the Board hereby authorizes and directs staff to prepare, execute and file with the County Clerk a Notice of Exemption for the proposed project.

Section 5. Custodian of Records. The administrative record for the Project is maintained at the office of the General Services Agency of Alameda County, located at 1401 Lakeside Drive, Oakland, California 94612. The custodian of records is Deputy Director James R. Kachik.

Section 6. Government Code Findings. This Resolution is adopted following a meeting at which a public hearing was held at a regularly scheduled meeting of the Board of Supervisors for which a minimum of 72 hours' public notice was duly given.

ADOPTED, SIGNED AND APPROVED this 30th day of June, 2015.

AYES: Supervisors Carson, Chan, Miley, Valle & Haggerty

NOES: None

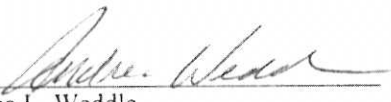
ABSTAINED: None


President of the Board of Supervisors

ATTEST:
CLERK OF THE BOARD

BY: RR Bailey, Deputy

APPROVED AS TO FORM:
DONNA R. ZIEGLER, COUNTY COUNSEL

BY: 
Andrea L. Weddle
Assistant County Counsel

RESOLUTION NO. 2015- 248

A RESOLUTION OF THE ALAMEDA COUNTY BOARD OF SUPERVISORS
AUTHORIZING THE SUBMISSION TO THE BOARD OF STATE AND COMMUNITY
CORRECTIONS OF A PROPOSAL FOR SB 863 FUNDING

WHEREAS, the mission of the County of Alameda remains strongly committed to the goals of providing for public safety and rehabilitating offenders in its county jail by:

- Providing safe and nurturing environments to those in their care while striving to reduce recidivism
- Maintaining levels of protection, supervision, and custody commensurate with public safety and legal mandates
- Providing programs, including evidence based programs, focused on mental health issues in order to prevent and resolve fundamental problems that create criminal behavior
- Providing inmates with mental health issues an opportunity to prepare for their upcoming release and ensure they have the proper support system in place; and

WHEREAS, the Sheriff of Alameda County is given the responsibility to take charge of and be the sole and exclusive authority to keep the county jail and the prisoners in it, including the safety, security, and well-being of its inmates, staff, and visitors; and

WHEREAS, this Board recognizes the need to design, construct, and occupy housing units at the Santa Rita Jail to address the needs of inmates with mental health issues;

NOW, THEREFORE, BE IT RESOLVED as follows:

Section 1. The Sheriff of Alameda County is authorized, on behalf of the Board of Supervisors, to submit the proposal for funding under SB 863, and sign the Grant Agreement with Board of State and Community Corrections (BSCC) and State Public Works Board (SPWB), including any amendments thereof, on behalf of the County.

Section 2. This Board has identified the County Construction Administrator to be the Director of the General Services Agency; the Project Financial Officer to be the Auditor-Controller; and the Contact Person to be the Sheriff of Alameda County for the purposes of this Project.

Section 3. The County will adhere to state requirements and terms of the agreements between the County, the BSCC, and the SPWB in the expenditure of state funds and county match funds.

Section 4. The County will appropriate, after conditional project award but before contracting with BSCC, the amount of matching funds (either cash or in-kind

match) identified by the County on the funding Proposal Form submitted by BSCC. The County will identify the source of cash match, when appropriated, as the County of Alameda cash match in the sum of up to \$8 million.

Section 5. The identified matching funds will be compatible with the States' lease revenue bond financing.

Section 6. The Board County agrees to fully and safely staff and operate the Project, consistent with Title 15, California Code of Regulations, Chapter 1, Subchapter 6 section 1756 (j)(5) within 90 days after Project completion.

Section 7. The Project will provide the following site assurance for the Project at the time of the proposal or not later than 90 days following BSCC's notice of Intent to Award: (1) assurance that the County has Project site control through either fee simple ownership of the site or comparable long-term possession of the site, and right of access to the Project sufficient to assure undisturbed use and possession of the site, and, (2) will not dispose of, modify the use of, or change the terms of the real property title, or other interest in the site of facility subject to construction, or lease the facility for operation to other entities, without permission and instructions from BSCC, for so long as SPWB lease-revenue bonds secured by the financed Project remain outstanding.

Section 8. The County attests to \$43,036,070 as the approximate current fair market land value for the proposed Project. The County intends to claim this amount as in-kind match for State funds.

THE FOREGOING was **PASSED, APPROVED, and ADOPTED** by the majority vote of the Alameda County Board of Supervisors this 30th day of June 2015, to wit:

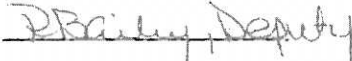
AYES: Supervisors Carson, Chan, Miley, Valle & Haggerty

NOES: None

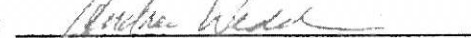
EXCUSED: None


SCOTT HAGGERTY, PRESIDENT

ATTEST:
Clerk, Board of Supervisors

By  Deputy

APPROVED AS TO FORM
DONNA R. ZIEGLER, COUNTY COUNSEL

By: 
Andrea L. Weddle
Assistant County Counsel

RESOLUTION NO. 2015- 324

A RESOLUTION OF THE ALAMEDA COUNTY BOARD OF SUPERVISORS
AUTHORIZING THE AMENDMENT OF RESOLUTION 2015-248

WHEREAS, on June 30, 2015, this Board passed Resolution 2015-248, where it authorized the Sheriff of Alameda County to submit a proposal for funding under SB 863;

WHEREAS, the Board of State and Community Corrections (BSCC) has requested amendments to that Resolution 2015-248, so that the proposal process may continue to move forward;

NOW, THEREFORE, BE IT RESOLVED as follows:

Resolution 2015-248 is amended as follows:

Section 8. The County attests to \$333,000.00 as the approximate current fair market land value for the proposed project. The County intends to claim this amount as in-kind match for the State funds.

Section 9. This Board approves the forms of the project documents deemed necessary, as identified by the board State Public Works Board to the BSCC, to effectuate the financing authorized by the legislation and authorizes the Sheriff of Alameda County to execute those documents at the appropriate times, on behalf of the Board of Supervisors.

THE FOREGOING was **PASSED, APPROVED, and ADOPTED** by the majority vote of the Alameda County Board of Supervisors this 15th day of September 2015, to wit:

AYES: Supervisors Carson, Miley, Valle & President Haggerty

NOES: None

EXCUSED: None

ABSTAINED: None


SCOTT HAGGERTY, PRESIDENT

ATTEST:
Clerk, Board of Supervisors

By Rhonda Bailey, Deputy

APPROVED AS TO FORM
DONNA R. ZIEGLER, COUNTY COUNSEL

By: L. David Nefouse
L. David Nefouse
Deputy County Counsel