

Merced County  
Public Safety Realignment  
&  
Post Release Community Supervision

---

**2013 / 2014**

**YEAR 3 STRATEGIES**

(Approved by the Executive Committee of Community Corrections Partnership June 5, 2013)

---

**Executive Committee of the Community Corrections Partnership**

Brian McCabe, Presiding Judge, Superior Court

Mark Pazin, Sheriff

Norman Andrade, Chief, Merced Police Department

Larry Morse, District Attorney

Eric Dumars, Public Defender

Manuel Jimenez, Mental Health Director

Scott Ball, Chief Probation Officer (Chair)

2150 M Street  
Merced, Ca 95340  
(209) 385-7560

## Table of Contents

|   |          |
|---|----------|
| <b>Update on AB109 Program Activities</b> | <b>1</b> |
| <b>Realignment Data and Outcomes</b>      | <b>3</b> |
| <b>Allocation for 2013/2014</b>           | <b>4</b> |
| <b>Growth Allocation</b>                  | <b>4</b> |
| <b>Recommended Strategies</b>             | <b>4</b> |
| <b>County In-Kind Funding</b>             | <b>4</b> |
| <b>Proposed Budget</b>                    | <b>5</b> |

## I. Update on AB109 Programs and Activities

### The Trident Center

- A. **Facility:** Former Environmental Health Building
- B. **Three Pronged Approach**
  - 1. Public Safety
  - 2. Reduced Recidivism through Rehabilitation
  - 3. Alternatives to Custody
- C. **Mission:** To enhance public safety through a multi-disciplinary effort utilizing evidence based practices for offender rehabilitation.
- D. **Re-Entry and Rehabilitative Service Providers**
  - Alcohol and Other Drug Counseling (Mental Health Department)
  - Leadership for Life (Human Services / See Description Below)
  - Child Support Collection Efforts (Department of Child Support Services)
  - Literacy (Library – to be held at the County Library)
  - Employment Testing (Workforce Investment Agency)
  - Behavioral Health Client Services (MH)
  - PACT Re-entry Meeting Representation (HSA, MH, Probation, DCSS, WIA)
- E. **Safety Agency Services (Sheriff and Probation Departments)**
  - Dynamic Client Risk & Need Assessments
  - Release from Custody Assessments
  - Flash Incarceration for Violating Program Rules and Court Orders
  - Alternative Sanctions through GPS Monitoring
  - Community Supervision
  - Warrant Apprehension
  - Drug Testing
  - Referrals to Re-entry Services, Residential Treatment, Homeless Shelters, Literacy Programs, and Community Based Organizations.

**Leadership for Life:** “L4L” was developed by Ana Pagan and is operated by employees of the Human Services Agency. Two experienced facilitators are contracted to provide the an array of one-stop-shop services: life skills; cognitive therapy; education and career assessments; referrals to homeless assistance; section 8 housing assistance; general relief / food stamps; parenting skills; and assistance with obtaining driver’s licenses.

**Day Reporting Center Expansion:** Contract with Behavioral Interventions, Inc. (BI) was expanded in FY 12/13 to serve 65 clients with intensive rehabilitative treatment and educational services. The program is located in the City of Merced and is staffed by employees of BI. The contract expires June 30, 2013, and is currently out to bid.

**Behavioral Health Court:** The specialty Court commenced in April 2012. The Probation Department’s behavioral health caseload currently has 50 mental health clients. The Court is staffed by Probation, Mental Health, District Attorney, and Public Defender employees.

**Residential Treatment:** Contract with Community Social Model Advocates (CSMA) for long-term, residential treatment for male and female clients with acute drug and alcohol diagnoses. The contract, which currently reserves 1,095 bed-days/year for adult probation clients, is being expanded to meet the needs of the increasing population.

**In Custody Risk and Need Assessments:** The Static Risk and Offender Needs Guide (STRONG) has been fully implemented. Probation officers conduct the assessment on all incoming clients. A probation officer was assigned to the jail facilities to conduct the assessments, which enables probation officers to assign clients to services that fit their individual needs and to the most-appropriate levels of supervision.

**Flash Incarceration & Alternative Sanction:** Clients in violation of conditions of supervision continue to be subject to up to 10 days in custody as an alternative to long-term sentences when violations are less-serious. In addition to flash incarceration, officers are utilizing options such as GPS monitoring and community service when violations are of less-serious nature.

**Supervision Caseload Reduction:** Caseloads consisting of prison-returnees and the highest risk clients have been reduced to a 50/1 client to probation officer ratio to ensure appropriate levels of services, supervision, and accountability.

**Los Banos Collaboration:** With the goal of expanding Day Reporting services to the west-county region, the probation department has assigned a deputy probation officer to the Los Banos offices of the Mental Health Department. Director Manuel Jimenez has provided work space for this effort, which will include enhanced services to adult clients.

#### **Unrealized Programs Identified in 12/13 Strategies**

- **Vocational Program** – Consideration being given to replacing this explored program for implementation of a Westside reporting / re-entry program.
- **Community Based Organizations** – RFP for cognitive behavioral therapy (CBT) services resulted in proposals that far exceeded the amount budgeted. It is expected that services provided by the Probation Department, partner agencies, and the Day Reporting Center as part of the Re-Entry program will be cognitive in nature.

#### **Identified Additional Needs**

- **Victim Advocacy:** The District Attorney's Office is requesting financial assistance to address the impact of Adult Realignment on their Victim Witness Assistance Program. Justification for the allocation is based upon the increased need to respond to victim concerns with local versus State prison terms; due to the need to provide more victim rights education services; and in order to meet the legal obligations of Marsy's Law. Most significant, however, is that the additional workload brought on by increased local sentences is having significant impacts to the workloads and responsibilities of current advocates.

- **West County Day-Reporting / Re-entry Center:** Multi-disciplinary effort utilizing County, vendor, or community resources to provide west-side area clients with easier access to programs identified throughout this summary. Exploration to commence soon.
- **Custodial Re-entry Multi-disciplinary Program:** Explore the implementation of a program within county custodial facilities to provide clients with re-entry services prior to being released from jail.
- **Warrant Reduction Advocacy Program (WRAP):** Consideration will be given to contracting with a community based organization to serve as a nexus between the Probation Department and clients at-risk of being returned to court for violations. To be modeled after a highly successful Santa Cruz County program.

## II. Realignment Data & Outcomes to Date

| Informational Data                    | 10/01/2011 | Present |
|---------------------------------------|------------|---------|
| Adult Prob. Clients                   | 3,506      | 4,134   |
| Incarcerated Adults                   | 948        | 646     |
| GPS Supervised                        | 11         | 152     |
| Custodial Officers (Filled Positions) | 69         | 66      |
| Deputies " "                          | 95         | 91      |
| Probation Officers " "                | 47         | 45      |

### PRCS Data: October 2011 – December 2012

|                                |     |
|--------------------------------|-----|
| PRCS Offenders released        | 285 |
| PRCS Warrant- FTA Upon Release | 2*  |
| PRCS Closure (6-12 months)     | 41  |
| PRCS Closures (1 year)         | 1   |
| PRCS recidivism                | 9   |
| PRCS closures (18 months +)    | NA  |
| Current PRCS clients           | 228 |
| Current PRCS warrants          | 8   |

\*Merced's rate of FTA by PRCS offenders is 2%, outperforming Statewide (7%) outcomes.

| Local Sentence Data (Thru Sep. 2012) | Merced    | Statewide   |
|--------------------------------------|-----------|-------------|
| Local Sentences (1170h)              | 195       | 29,027      |
| Jail Only (No Sup or Re-entry)       | 59        | 22,021      |
| Split (Jail Followed by Services)    | 136 (70%) | 7,006 (24%) |

Our rate of "jail only" sentences (no supervision & no services) is lower than State-wide averages.

### III. Est. AB109 Allocation for 2013/2014

- \$1.016b will be allocated to counties during 13/14, an increase of \$150m from 12/13.
- Merced Impact: the allocation of \$6.29m to Merced County represents an increase of \$831k for 13/14. Breakdown of allocation:
  - AB109 Programs: \$6,172,203
  - District Attorney / Public Defender: \$118,076

**Total: \$6,290,279**

### IV. AB109 “Growth” Allocation (TBD)

- Between \$60m and \$77m will be allocated to counties in the fall of 13/14 based on “growth” of AB109 revenues.
- Merced Impact: Merced County is currently estimated to receive \$192k, which may be allocated for additional program implementation in fall 2013.

### V. Recommended 2013/2014 Strategies for AB109

1. **Maintain Existing Programs**
2. **Enhance Staffing:** to support an expanding population, including DA Victim Witness;
3. **Explore During 2013/2014:**
  - West County Day-Reporting / Re-entry Center
  - Custodial Re-entry & Multi-disciplinary Program
  - Warrant Reduction Advocacy Program
4. **Other Requests for Consideration:**
  - Public Defender – Social Worker / Inmate Liaison
  - Support for Domestic Violence Counseling Providers

### VI. County In-Kind Expenses 2013/2014

- |  |                  |
|--|------------------|
| • Deputy Probation Officer (Mental Health Dept) –              | \$134,918        |
| • District Attorney & Public Defender (Mental Health Dept) –   | \$43,708         |
| • Dual Diagnosis Specialist & Clinician (Mental Health Dept) – | \$216,776        |
| • Personnel & Equipment (Human Services Agency) –              | <u>\$36,720</u>  |
| <b>Total –</b>   | <b>\$432,122</b> |

## VII. Proposed Budget

|   | 2012/2013 Budget   | 2013/2014 Proposed |
|---|--------------------|--------------------|
| <b>PROBATION</b>                              |                    |                    |
| Probation Personnel                           | \$1,591,542        | \$2,575,540        |
| Services & Supplies / Fixed Assets            | \$117,015          | \$123,667          |
| <b>CONTRACT SERVICES</b>                      |                    |                    |
| Sheriff Personnel and Operations              | \$2,021,368        | \$2,617,000        |
| DRC (TBD)*                                    | \$699,999          | *TBD               |
| Electronic Monitoring & GPS - Probation       | \$353,138          | \$47,000           |
| Electronic Monitoring & GPS - Sheriff         | \$60,000           | \$110,000          |
| Residential Treatment                         | \$50,325           | \$80,000           |
| Leadership for Life Facilitators - Extra Help | \$0                | \$34,000           |
| Vocational Program                            | \$100,000          | \$0                |
| Data Analyst                                  | \$125,000          | \$0                |
| Victim Advocate FTE                           | \$0                | \$82,873           |
| Warrant Reduction Program (TBD)               | \$0                | \$0                |
| TBD Services                                  | \$90,243           | TBD                |
| <b>Total</b>                                  | <b>\$5,208,630</b> | <b>\$5,670,080</b> |

|                         |             |                   |
|-------------------------|-------------|-------------------|
| <b>Allocation</b>       | \$5,208,630 | \$6,172,203       |
| <b>Growth (Est.)</b>    | \$0         | \$192,000         |
| <b>Total Allocation</b> | \$5,208,630 | \$6,364,203       |
| <b>Budgeted</b>         | \$5,208,630 | \$5,670,080       |
|                         |             | \$694,123 Balance |

### Breakdown

|                                |             |       |
|--------------------------------|-------------|-------|
| Probation Operations           | \$2,639,207 | 41.5% |
| Probation Alt. Sanction Equip. | \$47,000    | 0.7%  |
| Sheriff Operations             | \$2,617,000 | 41.1% |
| Sheriff Alt. Sanction Equip.   | \$110,000   | 1.7%  |
| Day Reporting Center (TBD)     | TBD         | TBD   |
| Residential Treatment          | \$80,000    | 1.3%  |
| Leadership for Life            | \$94,000    | 1.5%  |
| DA Victim/Witness              | \$82,873    | 1.3%  |
| TBD                            | \$694,123   | 10.9% |