

**Juvenile Justice Crime Prevention Act &  
Youthful Offender Block Grant (JJCPA-YOBG)**

**Consolidated Annual Plan**

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Instructions:

Government Code Section 30061(b)(4) and Welfare & Institutions Code Section 1961(b) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan.

The rest of this document is a standardized template for a consolidated county plan. If you find it helpful to use this template, please do so.

Your submission will be posted, as submitted, to the BSCC website.

*Please e-mail your plan to:*

**JJCPA-YOBG@bscc.ca.gov**

# Juvenile Justice Plan

## Part I. Countywide Service Needs, Priorities and Strategy

- A. Assessment of Existing Services
- B. Identifying and Prioritizing Focus Areas
- C. Juvenile Justice Action Strategy

## Part II. Juvenile Justice Crime Prevention Act (JJCPA)

- A. Information Sharing and Data Collection
- B. Funded Programs, Strategies and/or System Enhancements

## Part III. Youthful Offender Block Grant (YOBG)

- A. Strategy for Non-707(b) Offenders
- B. Regional Agreements
- C. Funded Programs, Placements, Services, Strategies and/or System Enhancements

## **Part I. Service Needs, Priorities & Strategy**

*Authority:* Government Code Section 30061(b)(4)(A) The multiagency juvenile justice plan shall include, but not be limited to, all of the following components:

(i) An assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

(ii) An identification and prioritization of the neighborhoods, schools, and other areas in the community that face a significant public safety risk from juvenile crime, such as gang activity, daylight burglary, late-night robbery, vandalism, truancy, controlled substances sales, firearm-related violence, and juvenile substance abuse and alcohol use.

(iii) A local juvenile justice action strategy that provides for a continuum of responses to juvenile crime and delinquency and demonstrates a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

Government Code Section 30061(b)(4)(B)(ii) Collaborate and integrate services of all the resources set forth in clause (i) of subparagraph (A), to the extent appropriate.

### **A. Assessment of Existing Services**

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

Probation Department, District Attorney's Office, Sheriff's Office, Plumas Superior Court – Honorable Judge Douglas Prouty, Behavioral Health Department, Department of Social Services, Public Health Department, Plumas Rural Services, Plumas County Office of Education.

Describe what approach will be used to facilitate collaboration amongst the organizations listed above and support the integration of services.

The majority of the above listed parties participate in Juvenile Justice Delinquency Prevention Commission meetings, Commercially Sexually Exploited Children Committee meetings, Youth Prevention meetings held by the Public Health Department, and Child Abuse Prevention Council meetings, all one time per month. Although the Probation Department currently enjoys healthy collaboration with all of the above listed agencies in general, with the deterioration of the Children's System Of Care model within the county there is somewhat of a void in formal collaboration efforts for probation youth specifically. There is frequent interaction with the Community Schools in the area. Girls' Circle/Boys Council is an evidence-based support group provided weekly in two of the four Jr./Sr. high schools in the county, beginning in the 7<sup>th</sup> grade. Plumas Rural Services (PRS), a community-based organization, provides additional services such as family therapy and probation-specific Nurturing Parenting classes. The Probation Department works

closely with the Sheriff's Office and District Attorney's Office. One judge currently handles all juvenile cases. Coordination with the Behavioral Health Department (BH) for counseling services is available, although BH currently lacks adequate resources necessitating the partnership with PRS. The Probation Department contracts with two psychologists to provide evaluations as necessary.

## **B. Identifying and Prioritizing Focus Areas**

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

Plumas County is, geographically, a fairly large, isolated, and sparsely populated county encompassing approximately 2600 square miles (3/4 of which is public land) with a population of approximately 20,000. There are four major population areas. The nearest cities of any size are at least an hour and a half from Quincy, the county seat. There is high unemployment in the winter months. There are excellent opportunities for outdoor recreation within the county; however, many of the youth struggle to find productive activities in which to engage. In addition to a lack of opportunity, there is a general lack of services in the county. There are no consistent hot spots within the county as it relates to juvenile crime. As there are only four major population areas, supervision and services focus primarily on these areas, with the majority of services being centralized in the Quincy area. Distance and transportation are a constant barrier to service access. The Behavioral Health Department has recently created Wellness Centers in the outlying communities that have been utilized by various agencies, including the Probation Department, to deliver services and supervision to youth and their families.

## **C. Juvenile Justice Action Strategy**

Describe your county's juvenile justice action strategy. Include an explanation of your county's continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

The Probation Department has made a concerted effort to reduce dependency on juvenile confinement and out of home placement, redirecting efforts toward improved functioning of youth in their home. Every effort is made to provide the least restrictive response available to hold offenders accountable and minimize time spent in detention or out of the home. At times, electronic monitoring and Soberlink alcohol detection devices are used as an alternative to confinement. In 2010, there were twelve youth in out of home placement, compared to there currently being four youth in out of home placement, two of which are non-minor dependents. Plumas County does not operate a juvenile detention facility, instead contracting with Butte, Nevada and Lassen Counties for confinement of youth. Plumas County has experienced a decrease in juvenile referrals in the last several years. Improved implementation of the Positive Achievement Change Tool (PACT) assessment and Detention Risk Assessment Instrument (DRAI) has contributed to

a more objective and strategic response to juvenile referrals. Furthermore, the Probation Department has nearly completed a comprehensive response matrix to further assist with more appropriate and effective sanctions, incentives and supervision.

The majority of referrals are handled informally via a fairly basic diversion program or informal probation pursuant to 654 WIC. Typically these cases include referrals to outside agencies, particularly the Behavioral Health Department or Plumas Rural Services, although the diversion program is primarily handled internally and often includes a requirement to complete online education courses through 3<sup>rd</sup> Millennium Classrooms.

Close collaboration with the District Attorney's Office allows for a timely determination regarding the filing of a petition and an agreed upon plan moving forward. A recommendation will often be submitted to the DA when an inquiry is made regarding filing.

Developing a wider spectrum of evidence-based, family focused, assessment driven programming, both internally and collaboratively, is a primary goal. There has been progress in this area with the implementation of Forward Thinking journaling, Cognitive Behavioral Family Therapy, probation specific Nurturing Parenting classes, and the beginning stages of graduated sanctions, equine therapy and vocational training support.

## **Part II. Juvenile Justice Crime Prevention Act (JJCPA)**

*Authority: Government Code Section 30061(b)(4)(B) Programs, strategies, and system enhancements proposed to be funded under this chapter shall satisfy all of the following requirements:*

*(i) Be based on programs and approaches that have been demonstrated to be effective in reducing delinquency and addressing juvenile crime for any elements of response to juvenile crime and delinquency, including prevention, intervention, suppression, and incapacitation.*

*(iii) – Employ information sharing systems to ensure that county actions are fully coordinated, and designed to provide data for measuring the success of juvenile justice programs and strategies.”*

*Government Code Section 30061(b)(4)(A) The multiagency juvenile justice plan shall include, but not be limited to, all of the following components:*

*(iv) A description of the programs, strategies, or system enhancements that are proposed to be funded pursuant to this subparagraph.*

### **A. Information Sharing and Data**

Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

The Plumas County Probation Department utilizes CaseloadPRO as our primary case management system. Noble Software provides the assessment tools which integrate with CaseloadPRO. CaseloadPRO offers a partner portal that allows other agencies to view information. This function has been used on a limited basis thus far but there has been discussion about further implementation. The system appears to have the capacity to provide all necessary reports and data tracking information that could be needed by the department; however, it is not currently being fully taken advantage of, and is dependent on more thorough data input, which is being developed and improving. Data related to programming, risk/needs, and recidivism is available and monitored. The Department recently created and filled a new position for a Management Analyst who will assist in data management. Customized data tracking reports can be requested and incorporated into the program.

### **B. Funded Programs, Strategies and/or System Enhancements**

Using the template on the next page, describe each program, strategy and/or system enhancement that will be supported with funding from JJCPA, identifying anything that is co-funded with Youthful Offender Block Grant (YOBG) moneys.

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

Juvenile supervision. Staffing and services.

### **Evidence Upon Which It Is Based:**

One Deputy Probation Officer handles all matters related to supervision of juvenile offenders. Administrative, clerical and court-related assistance is provided by a Probation Assistant, Legal Services Assistant, and Fiscal Officer. The Probation Officer utilizes PACT evidence-based assessments, Motivational Interviewing (MI), and Forward Thinking journaling for supervision purposes, as well as other tools. PACT is an actuarial risk and needs assessment instrument which produces research-validated risk level scores, risk factors, protective factors and top criminogenic needs. These results are used to create a case plan with the minor and their family which the Probation Officer will use to guide supervision and services. MI is a well-established, evidence-based, conversational approach to interacting with clients. It was developed and studied by William R. Miller, PhD, and Stephen Rollnick, PhD. According to Miller and Rollnick, "MI is a collaborative, person-centered form of guiding to elicit and strengthen motivation for change". The Forward Thinking Interactive Journaling System is an evidence-based cognitive-behavioral system that enables offenders to address their individual problem(s) based upon their identified criminogenic risks and needs.

### **Description:**

The Juvenile Probation Officer in Plumas County provides supervision of all juvenile offenders from intake to termination, including those in placement. In addition to the above listed responsibilities, this officer handles court duties and all referrals and correspondence with outside agencies. Additional duties include, but are not limited to, drug testing, electronic monitoring, and implementation of sanctions and incentives. Furthermore, JJCPA funding will be used to pay for psychological evaluations. JJCPA funding will continue to be allocated to help support the Juvenile Probation Officer, Probation Assistant, Administrative Assistant, Legal Services Assistant and Fiscal Officer positions. The Fiscal Officer, Probation Assistant, Administrative Assistant, Management Analyst position and part-time extra help employees are also partially supported by YOBG funds.





### **Part III. Youthful Offender Block Grant (YOBG)**

*Authority: Welfare & Institutions Code Section 1961(a) – On or before May 1 of each year, each county shall prepare and submit to the Board of State and Community Corrections a Juvenile Justice Development Plan on its proposed programs, strategies, and system enhancements for the next fiscal year from the Youthful Offender Block Grant Fund described in Section 1951. The plan shall include all of the following:*

*(1) A description of the programs, placements, services, strategies, and system enhancements to be funded by the block grant allocation pursuant to this chapter, including, but not limited to, the programs, tools, and strategies outlined in Section 1960.*

*(2) A description of how the plan relates to or supports the county's overall strategy for dealing with youthful offenders who have not committed an offense described in subdivision (b) of Section 707, and who are no longer eligible for commitment to the Division of Juvenile Facilities under Section 733 as of September 1, 2007.*

*(3) A description of any regional agreements or arrangements to be supported by the block grant allocation pursuant to this chapter.*

*(4) A description of how the programs, placements, services, or strategies identified in the plan coordinate with multiagency juvenile justice plans and programs under paragraph (4) of subdivision (b) of Section 30061 of the Government Code.*

#### **A. Strategy for Non-707(b) Offenders**

Describe your county's overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

Plumas County's strategy for dealing with non-707(b) WIC offenders will entail a program of graduated sanctions for the offenders. The program of graduated sanctions will be based upon an assessment using the PACT. Based upon the PACT rating the minor will enter the graduated sanctions continuum at the appropriate level. The graduated sanctions continuum will start at low level/low risk offenders being placed in their home with appropriate levels of supervision, services, and community programming to effect change. The sanctions continuum will move through phases with electronic monitoring in home placement and a higher level of program and service delivery for the minor and family as needed. If there continues to be no change, or the assessment indicates that a higher level of the continuum is needed, the minor would be considered for juvenile hall placement with moderate length confinement time recommended. During this phase, those facilities that offer extensive programming and in-custody services will be used. As a last resort, removal from the home with placement in a group home or regional treatment center would be initiated. The emphasis would be placed on the lowest level group home to begin the treatment/change process. Plumas County has engaged in the RFA process and approved homes will be pursued when appropriate. Rehabilitative services would start in placement and a case plan developed in conjunction with the placement facility staff so that services are in place upon the offender's release back to their home. Minors would move up and down the continuum based upon their performance. For those areas where family services

would be appropriate, the indicated services will be provided. The minor will be assessed at periodic intervals using the PACT assessment tool. The funds provided to Plumas County will enable the department to implement evidence-based practices, such as risk/needs assessments, interactive journaling, equine therapy, parenting classes and intensive supervision with the goal of avoiding out of home placement and commitments to the Division of Juvenile Justice.

**B. Regional Agreements**

Describe any regional agreements or arrangements to be supported with YOBG funds.

Plumas County leases juvenile hall beds with three other counties. These counties include Lassen, Nevada and Butte. There are leased bed agreements in place with each of the above listed counties.

**C. Funded Programs, Placements, Services, Strategies and/or System Enhancements**

Using the template on the next page, describe the programs, placements, services, strategies, and system enhancements to be funded through the YOBG program. Explain how they complement or coordinate with the programs, strategies and system enhancements to be funded through the JJCPA program.

## **YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement**

*This template should be copied as many times as needed to capture every program, placement, service, strategy, and system enhancement you plan to fund next year.*

### **Program Name:**

Juvenile Hall

### **Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Officer position oversees confinement in juvenile detention facilities.

### **Description:**

Plumas County does not have a juvenile detention facility; therefore, contracts with other counties are in place to provide confinement of minors when necessary. The DRAI is being utilized to determine the appropriateness of detention. Confinement is periodically necessary, not only for the minor's safety, but the safety of others. Often, youth who have been detained following arrest are released at their Detention Hearing 48-72 hours later, sometimes sooner. Confinement is also used as a graduated sanction when appropriate (petition required). As out of county travel to detention facilities is fairly significant, YOBG funds assist with travel expenses.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

**Program Name:**

Alcohol and Drug Treatment

**Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Officer implements the Forward Thinking Change Company curriculum, 3<sup>rd</sup> Millennium program and drug/alcohol testing services.

**Description:**

The Juvenile Probation Officer utilizes 3<sup>rd</sup> Millennium Classrooms and Forward Thinking interactive journaling to address alcohol and drug treatment needs. The Officer ensures appropriate referrals are made to the Behavioral Health Department for substance abuse treatment. In addition, urine/saliva testing and Soberlink Alcohol Detection (24/7 monitoring) devices are often utilized for the purpose of monitoring and deterring drug and alcohol abuse. YOBG funds provide Forward Thinking curriculum, 3<sup>rd</sup> Millennium classes, Soberlink service and equipment, and service and supplies for drug testing.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

## **Program Name:**

Risk/Needs Assessment and Case Plan Development

## **Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Officer and Probation Assistant positions implement Risk/Needs and case planning tool.

## **Description:**

All youth referred to the Probation Department will continue to undergo an evidence-based assessment tool evaluation (PACT) to determine their risk to reoffend. Depending on their rating (low, moderate, high risk) to recidivate, this tool will be used to develop an appropriate case plan. The Probation Department recently changed our assessment tool provider to Noble Software Group which has resulted in improved efficiency and effectiveness within the process. Noble integrates with the department's CaseloadPRO case management system and data is interchanged between the two systems automatically. CaseloadPRO captures and organizes data related assessments and applies the information to supervision and data reporting. YOBG funds will be used to pay for the licenses to access this tool, as well as training on its use.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

**Program Name:**

Electronic Monitoring

**Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Officer position supervises juvenile electronic monitoring services.

**Description:**

Electronic Monitoring will continue to be utilized as an alternative to confinement in a juvenile hall facility whenever possible. The program will allow youth to remain in their home, thus reducing placement disruption and allowing for continuity of care. Electronic monitoring has proven to be a useful supervision tool and/or sanction that increases accountability and deters criminal behavior. The recent addition of GPS capability has further increased the effectiveness of this program.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

## **Program Name:**

Gender Specific Pro-Social Skills Training

## **Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Assistant position facilitates these services and activities.

## **Description:**

The Girls Circle and Boys Council (One Circle Foundation) programs are designed to reduce risk of youth entering the juvenile justice system. Youth participating in this program can come on a voluntary basis, or be referred by schools, parents/guardians, or by the Court. The One Circle Foundation promotes resiliency and healthy relationships in youth with research based, gender-responsive best practices. The goal of the program is to assist young people in making appropriate choices, improve academic success, promote pro-social skills, and assist in setting goals and leading productive lifestyles. The target group is 7<sup>th</sup> and 8<sup>th</sup> grade students with an additional 9<sup>th</sup>/10<sup>th</sup> grade Girls Circle group; however, since implementation of the program in 2009, one group received the services throughout high school, which resulted in the outcome of a 100% graduation rate. Girls Circle is listed on SAMHSA's National Registry of Evidence-based Programs and Practices. YOBG funds will pay for expenses related to the One Circle program including, but not limited to, wages and benefits for the Probation Department employee program facilitators, program outings/ incentives, nutritional snacks, arts and craft project materials, equipment and games.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

## **Program Name:**

Vocational Training/Educational Support/Recreational Activities

## **Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Officer position approves and makes referrals to opportunities and activities.

## **Description:**

In coordination with Feather River College (FRC), vocational training opportunities for youth are currently being developed. FRC is an open enrollment campus that provides opportunities, including certificates, in Outdoor Education Leadership, Welding, Agriculture/Equine Studies, Ranch Management, and Culinary Arts, among others. This program, if successfully implemented, will expose youth to a learning environment that is intended to expand future employment prospects, while improving their use of leisure time in a county that generally lacks positive pro-social activities. Furthermore, at-risk and supervised juveniles in the community will be engaged in a positive manner by offering extracurricular activities, such as memberships at the local fitness center, jiu-jitsu classes, outdoor activities, movie passes, bowling passes, bus passes, 4H, gift cards, and gas vouchers to enable parents to visit youth in placement. These activities will primarily be used as incentives and reinforcement for positive progress in case plan and treatment goals. Family activities will be encouraged. Separate art and culinary art classes are currently being explored and may be utilized, including implementation of Art Therapy and performing arts such as drama and creative writing. A strength-based approach will be embraced. As clients' interests and strengths are identified, attempts will be made to support these areas with activities of interest. In addition, the Probation Department intends to provide community-based early-intervention activities by providing games and prizes at the Plumas County Children's Fair, candy at the community Safe Trick-or-Treat event and outdoor movie nights. The Probation Department is attempting to develop a literacy program in coordination with the local library to include a book to film summer program. A tutoring program is being explored to provide youth with educational assistance in high school. YOBG funds may be used to pay for costs related to tuition and supplies for FRC classes, activities, books, activity supplies and gift cards..



# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

## **Program Name:**

Nurturing Parenting Classes

## **Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Officer position makes referrals to parenting education classes, monitors progress and provides assistance and support as needed.

## **Description:**

Parents of youth on supervised probation, including Deferred Entry of Judgment, Informal Probation, Formal Probation (725(a)), Wardship (725(b)), and other at risk juveniles will participate in the following classes: Nurturing Parenting Relationships; Adolescence; Why It's Normal for Teens to Act Weird; Problem Solving; Why Teens Stop Talking; Discipline; Family Morals, Values & Rules; Helping Teens Manage Their Behavior; Everyone's Not Doing It; Saying No and Walking Cool; and Violent and Possessive Relationships. The classes will include videos, parent resource guides, and open discussions providing support, encouragement and guidance. YOBG funds will pay for one year's worth of parenting classes that consist of 6 week program modules as well as in-home support to parents of probation clients and at-risk youth. Providing these programs will increase the likelihood of youth remaining in their home or community, where services can be obtained and youth can be supervised more effectively.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

**Program Name:**

Staff Salaries/Benefits

**Nature of Coordination with JJCPA:**

Additional JJCPA funds have been allocated for staff salaries.

**Description:**

50% of the Management Analyst's wages and benefits, 100% of a Probation Assistant's wages and benefits, 5% of the Fiscal Officer's wages and benefits, and 5% of an Administrative Assistant's wages and benefits will be allocated through YOBG for monitoring grant expenditures, gathering statistical data, implementing programs, and reporting. Temporary, part-time, extra-help employees may assist with juvenile transports, accounting, clerical, and other program related duties.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

**Program Name:**

Staff Training/Professional Development

**Nature of Coordination with JJCPA:**

None

**Description:**

On-going and new staff training on the implementation and use of the PACT evidence-based assessment and case plan development tool, as well as necessary training which will sustain the effective implementation of evidence-based practices within the Juvenile Division of the Probation Department. Due to general fund budget cuts to the Probation Department, out-of-county training has been reduced or eliminated. YOBG funds are essential to the Department's ability to provide access to continuing training and professional development of staff.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

**Program Name:**

Equine Therapy

**Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Officer position makes referrals to Equine Therapy and participates in process as appropriate.

**Description:**

Efforts are currently underway to implement Equine Therapy. An alliance with Rethink Industries Private Practice and A Grazing Grace Horse Rescue is being developed with the intention of providing individualized therapeutic equine therapy for youth. Initially, the program will focus on individual counseling; however, group therapy may be considered in the future. Rethink Industries specializes in trauma and addiction; however, they are equipped to treat a variety of challenges and utilize various therapeutic techniques in conjunction with equine therapy. Equine Therapy is recognized by the American Psychological Association as an evidence-based practice.

# YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement

## **Program Name:**

Truancy Prevention Team – Early Intervention Program

## **Nature of Coordination with JJCPA:**

No direct coordination other than JJCPA funded Probation Assistant positions provide these services and activities.

## **Description:**

The Probation Department has partnered with the Plumas County School District, Plumas County District Attorney's (DA) Office and the Department of Social Services to implement a Truancy Prevention Team (TPT) with a primary objective of reducing the truancy rate within Plumas County. The team is led by the DA's Investigative Assistant with the support of one Social Worker and two Probation Assistants. The team serves 12 school campuses within the county with field work conducted approximately two to three days per week. A referral is initiated by the school district and typically commences with an intervention meeting with school personnel, TPT members, the student and the student's parents. Once a student is assigned to the TPT, a plan is developed with an emphasis on identifying and overcoming contributing factors to the absenteeism. Services include, but are not limited to, the following: Education regarding truancy laws; referrals to appropriate services; practical support and assistance, such as transportation; SARB participation; home visits; incentives and accountability. For cases involving youth supervised by the Probation Department, the TPT will coordinate services with the assigned Juvenile Probation Officer. Desired outcomes include diversion from the Juvenile Justice System, improved academic performance, reduction of anti-social behavior, reduction in delinquent behavior during school hours, and improved graduation rates and ADA funding within the school system. YOBG funds may be used for transportation assistance, staff travel expenses, incentives, and extracurricular pro-social activities.